



GILMER COUNTY BOARD OF EDUCATION ELLIJAY, GEORGIA

**ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2017**

(Including Independent Auditor's Reports)



GILMER COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

	<u>Page</u>
SECTION I	
FINANCIAL	
INDEPENDENT AUDITOR'S REPORT	
REQUIRED SUPPLEMENTARY INFORMATION	
MANAGEMENT'S DISCUSSION AND ANALYSIS	i
EXHIBITS	
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
A STATEMENT OF NET POSITION	1
B STATEMENT OF ACTIVITIES	2
FUND FINANCIAL STATEMENTS	
C BALANCE SHEET	
GOVERNMENTAL FUNDS	4
D RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION	5
E STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES	
GOVERNMENTAL FUNDS	6
F RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES	7
G STATEMENT OF FIDUCIARY NET POSITION	
FIDUCIARY FUNDS	8
H STATEMENT OF CHANGES IN FIDUCIARY NET POSITION	
FIDUCIARY FUNDS	9
I NOTES TO THE BASIC FINANCIAL STATEMENTS	10
SCHEDULES	
REQUIRED SUPPLEMENTARY INFORMATION	
1 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA	31
2 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA	32
3 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA	33

GILMER COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

	<u>Page</u>
SECTION I	
FINANCIAL	
SCHEDULES	
REQUIRED SUPPLEMENTARY INFORMATION	
4	SCHEDULE OF CONTRIBUTIONS – TEACHERS RETIREMENT SYSTEM OF GEORGIA 34
5	SCHEDULE OF CONTRIBUTIONS – EMPLOYEES’ RETIREMENT SYSTEM OF GEORGIA 35
6	NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION 36
7	SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND 37
SUPPLEMENTARY INFORMATION	
8	SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 38
9	SCHEDULE OF STATE REVENUE 39
10	SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS 41
SECTION II	
COMPLIANCE AND INTERNAL CONTROL REPORTS	
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE	
SECTION III	
AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS	
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS	
SECTION IV	
FINDINGS AND QUESTIONED COSTS	
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	

SECTION I
FINANCIAL



DEPARTMENT OF AUDITS AND ACCOUNTS

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Greg S. Griffin
STATE AUDITOR
(404) 656-2174

February 26, 2018

Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Gilmer County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilmer County Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2017, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*, GASB Statement No. 80, *Blending Requirements for Certain Component Units*, and GASB Statement No. 82, *Pension Issues*. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedules of Proportionate Share of the Net Pension Liability, Schedules of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages i through viii and pages 31 through 37 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2018, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor

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GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

INTRODUCTION

Our discussion and analysis of the Gilmer County Board of Education's (School District) financial performance provides an overview of the School District's financial activities for the fiscal years ended June 30, 2017 and June 30, 2016. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal years 2017 and 2016 are as follows:

- On the government-wide financial statements, the assets and deferred outflows of resources of the School District exceeded liabilities and deferred inflows of resources by \$57.9 million and \$57.7 million, respectively, for the fiscal years ended June 30, 2017 and 2016.
 - The School District had \$48.6 million and \$44.1 million, respectively, in expenses for the fiscal years ended June 30, 2017 and June 30, 2016 relating to governmental activities. Only \$25.7 million and \$25.0 million, respectively, of the above mentioned expenses for 2017 and 2016 were offset by program specific charges for services, grants and contributions. General revenues (primarily property and sales taxes) totaling \$23.0 million and \$22.0 million, respectively, for 2017 and 2016 were adequate to provide for these programs.
 - As stated above, general revenues accounted for \$23.0 million or 47.3% of all revenues totaling \$48.7 million for fiscal year 2017 and \$22.0 million or 46.7% of all revenues totaling \$47.0 million for fiscal year 2016. Program specific revenues in the form of charges for services, grants and contribution accounted for the rest.
 - The general fund (the primary operating fund), presented on a current financial resource basis, ended the fiscal year with a fund balance of \$21.4 million, an increase of \$1.1 million from the June 30, 2016 fund balance of \$20.3 million. Several factors led to this increase including unfilled positions, personnel changes and lower than expected expenditures.
 - The Gilmer County voters passed a one percent sales tax for educational purposes (ESPLOST) for another five years (2015 – 2020) on March 17, 2015. The voters also approved the issuance of \$12,500,000 general obligations bonds of which \$9,160,000 were issued on August 27, 2015.
 - Long-term liabilities decreased by \$1,889,177 for 2017 and increased by \$7,461,977 for 2016. The decrease for 2017 was due to principal payments on bonds and the increase for 2016 was due to the issuance of general obligations bonds.
 - Fiscal year 2017 saw the completion of two major capital projects. The first project was a renovation of Gilmer High School Stadium. This project was completed on budget with a cost of \$3.5 million. The second project was a newly constructed Agricultural Complex completed on budget with a cost of \$3.9 million. Both of these capital projects were funded from the one percent Education Special Purpose Local Option Sales Tax (ESPLOST).

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Overview of the Financial Statements

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Assets and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. The fund financial statements reflect the School District's most significant funds. In the case of the Gilmer County School District, the general fund, capital projects fund, and debt service fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

Government-wide Statements

The government-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question, are we in a better financial position than last year? The Statement of Net Position and the Statement of Activities provides the basis for answering this question. These financial statements include all School District's assets and liabilities and uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

The Statement of Net Position and the Statement of Activities reflects the School District's governmental activities.

Fund Financial Statements

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detail information about only the School District's significant or major funds.

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled to the financial statements.

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts and a private purpose trust. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2017 and 2016.

**Table 1
Net Position**

	Governmental Activities	
	Fiscal Year 2017	Fiscal Year 2016
Assets		
Current and Other Assets	\$ 34,345,336	\$ 37,828,122
Capital Assets, Net	69,579,887	66,919,161
Total Assets	103,925,223	104,747,283
Deferred Outflows of Resources	10,557,949	3,761,264
Liabilities		
Current and Other Liabilities	5,709,728	5,982,262
Long-Term Liabilities	49,550,058	41,829,456
Total Liabilities	55,259,786	47,811,718
Deferred Inflows of Resources	1,326,193	2,976,442
Net Position		
Net Investment in Capital Assets	63,067,457	63,755,026
Restricted	4,864,347	3,662,385
Unrestricted (Deficit)	(10,034,611)	(9,697,024)
Total Net Position	\$ 57,897,193	\$ 57,720,387

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

During fiscal year 2015, The Board adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Together, these two statements drastically changed the presentation of the government-wide balance sheet by requiring the reporting of the Board's net pension liability and the deferred inflows and outflows associated with pension payments for all State pension programs in which the Board participates. Although this causes a large deficit balance in unrestricted net position, it should not be considered a financial weakness as these costs are spread out over multiple years well into the future.

Table 2 shows the Changes in Net Position for fiscal years ending June 30, 2017 and June 30, 2016.

Table 2
Change in Net Position

	Governmental Activities	
	Fiscal Year 2017	Fiscal Year 2016
Revenues		
Program Revenues:		
Charges for Services	\$ 425,402	\$ 427,666
Operating Grants and Contributions	24,973,615	24,546,110
Capital Grants and Contributions	300,000	77,220
Total Program Revenues	<u>25,699,017</u>	<u>25,050,996</u>
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	17,835,760	17,029,522
Other	10,966	10,265
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects	3,984,427	3,822,385
Other Sales Tax	183,743	145,052
Investment Earnings	107,979	109,507
Miscellaneous	925,095	835,960
Total General Revenues	<u>23,047,970</u>	<u>21,952,691</u>
Total Revenues	<u>48,746,987</u>	<u>47,003,687</u>
Program Expenses		
Instruction	30,823,559	27,318,371
Support Services		
Pupil Services	2,032,669	1,582,878
Improvement of Instructional Services	1,240,468	1,130,788
Educational Media Services	736,828	743,639
General Administration	926,122	780,510
School Administration	2,775,220	2,548,206
Business Administration	592,637	786,747
Maintenance and Operation of Plant	3,174,491	3,084,274
Student Transportation Services	2,851,420	2,539,797
Central Support Services	209,408	173,673
Other Support Services	24,756	25,899
Operations of Non-Instructional Services		
Enterprise Operations	363,765	384,441
Food Services	2,663,542	2,672,431
Interest on Short-Term and Long-Term Debt	155,296	358,886
Total Expenses	<u>48,570,181</u>	<u>44,130,540</u>
Increase in Net Assets	<u>\$ 176,806</u>	<u>\$ 2,873,147</u>

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity.

Although program revenues make up a majority of the funding the Board is still dependent upon tax revenues for governmental activities. For 2017, 48.71% of instruction and support activities were supplemented by taxes and other general revenues compared to 44.31% in 2016. It exemplifies the State's stance that the public is becoming an equal partner in bearing the cost of educating Georgia's children.

**Table 3
Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year
	2017	2016	2017	2016
Program Expenses				
Instruction	\$ 30,823,559	\$ 27,318,371	\$ 12,997,768	\$ 10,191,520
Support Services				
Pupil Services	2,032,669	1,582,878	1,667,376	1,276,652
Improvement of Instructional Services	1,240,468	1,130,788	425,218	259,677
Educational Media Services	736,828	743,639	190,681	188,493
General Administration	926,122	780,510	126,437	(22,821)
School Administration	2,775,220	2,548,206	1,663,845	1,408,161
Business Administration	592,637	786,747	579,554	781,449
Maintenance and Operation of Plant	3,174,491	3,084,274	1,918,653	1,824,120
Student Transportation Services	2,851,420	2,539,797	2,307,381	1,956,713
Central Support Services	209,408	173,673	209,228	172,246
Other Support Services	24,756	25,899	22,367	2,762
Operations of Non-Instructional Services				
Enterprise Operations	363,765	384,441	363,765	384,441
Food Services	2,663,542	2,672,431	243,595	297,251
Interest on Short-Term and Long-Term Debt	155,296	358,886	155,296	358,880
Total Expenses	\$ 48,570,181	\$ 44,130,540	\$ 22,871,164	\$ 19,079,544

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues of \$49.1 million and total expenditures of \$52.0 million for fiscal year 2017 and total revenues of \$47.4 million, total other financing sources of \$10.0 million, and total expenditures of \$49.8 million for fiscal year 2016.

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund. During the course of fiscal years 2017 and 2016, the School District amended its general fund budget as needed.

During fiscal year 2017 the general fund had final actual revenues totaling \$45.1 million, which represented an increase from the original budgeted amount of \$44.0 million by \$1.1 million. This difference (final actual vs. original budget) was primarily due to an increase in property tax revenue from original budget by \$1.8 million and in sales tax revenue from original budget by \$0.1 million.

The actual revenues for fiscal year 2016 totaling \$43.6 million represented an increase from the final budgeted amount of \$42.3 million by \$1.3 million.

Final actual expenditures during fiscal year 2017 totaling \$44.0 million represented a decrease from the original budgeted amount of \$45.7 million. The decrease in actual expenditures versus original budget expenditures totaling \$1.7 million was due primarily to a decrease in actual instructional expenses as compared to expenses projected in the original budget by \$0.9 million.

General fund revenues exceeded expenditures by \$1,049,877 for the fiscal year 2017.

General fund revenues exceeded expenditures by \$1,144,901 for the fiscal year 2016.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the fiscal years ended June 30, 2017 and June 30, 2016, the School District had \$96.3 million and \$92.7 million, respectively, invested in capital assets before considering accumulated depreciation, all in governmental activities. During fiscal year 2017 the School District recognized an impairment of a capital asset due to the change in manner of use of the asset. An elementary school was closed as an instructional facility and is currently being used as a storage facility. The net impairment of \$689,717.05 is reported as operating expense in the financial statements.

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Table 4 reflects a summary of these balances net of accumulated depreciation.

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2017	2016
Assets		
Land	\$ 3,982,829	\$ 3,894,275
Construction in Progress	-	2,717,196
Buildings and Improvements	60,329,775	55,369,986
Equipment	2,921,689	2,477,525
Land Improvements	2,345,594	2,460,179
Total	\$ <u>69,579,887</u>	\$ <u>66,919,161</u>

Debt

The Board issued general obligation bonds during fiscal year 2016 in the amount of \$9.2 million. The bonds will be repaid from sales tax proceeds from ESPLOST revenue. Table 5 summarizes bond debt outstanding at June 30, 2017 and 2016.

Table 5
Debt at June 30

<u>Bond Rating</u>	<u>Bond Issue</u>	Governmental Activities	
		Fiscal Year	Fiscal Year
		2017	2016
AA+	2015 Bonds	\$ 7,430,000	\$ 9,160,000
	Total Bonds Payable	7,430,000	9,160,000
	Due Within One Year	<u>1,760,000</u>	<u>1,730,000</u>
	Due in More Than One Year	<u>\$ 5,670,000</u>	<u>\$ 7,430,000</u>

GILMER COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Current Issues

Currently known facts, decisions or conditions that are expected to have a significant effect on financial positions or results of operations.

- The economic downturn nationally and locally has adversely impacted the funding sources of the School District. While the net digest was relatively flat for a couple of years after the economic decline, the School District has seen a slight increase in the digest during 2016 and 2017. Locally, the value of the 2017 gross tax digest increased by 2.29% while exemptions increased by 6.60% (with the major contributor being the over 65 unlimited homestead exemption for school tax). This resulted in the net tax digest increasing by 0.71%. The School District's operating millage for fiscal year 2017 was 16.62, which produced \$985,384 per mill. For fiscal year 2018 the School District's operating millage was rolled back to 16.12 mills. This will produce \$992,424 per mill.
- The State of Georgia continues to impose QBE austerity reductions to all school districts but has significantly reduced the amount since 2015. For fiscal year 2018 the School District will still have \$375,082 withheld by the state in austerity funds.
- The School District plans capital improvements as future capital needs arise due to increased student population and facility repair and maintenance needs. Specific capital expenditure plans are formalized in conjunction with individual general obligation bond issues, anticipated annual receipts of capital outlay funds from the State of Georgia Department of Education and collections from the Education Special Purpose Local Option Sales Tax. The School District regularly monitors anticipated capital outlay needs.
- The most significant challenge facing the Board is the relative uncertainty regarding how School Districts will be funded moving forward. The General Assembly is in the process of exploring new funding formulas that would change the current QBE funding formula. It is uncertain at this point what type of financial impact these changes might have on the School District's finances.
- Another challenge facing the School District is the projected increase in Teachers Retirement System (TRS) for fiscal year 2019. The contribution rate increased to 16.81% for fiscal year 2018 and is expected to increase to 20.9% for fiscal year 2019 which will cost the School District \$800,000.
- The School District is financially stable and in the midst of these challenges, the School District remains confident in the ability to maximize resources to provide the best educational experience for all of our students.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mrs. Trina Penland, CFO, Director of Finance at Gilmer County Board of Education, 134 Industrial Blvd, Ellijay, Georgia 30540. You may also email your question to Mrs. Penland at trina.penland@gilmerschools.com.

GILMER COUNTY BOARD OF EDUCATION

GILMER COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2017

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 28,644,642.20
Receivables, Net	
Taxes	2,155,808.05
State Government	2,754,631.79
Federal Government	708,020.46
Local	26,460.84
Other	3,745.81
Inventories	52,026.74
Capital Assets, Non-Depreciable	3,982,829.83
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>65,597,057.32</u>
 Total Assets	 <u>103,925,223.04</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	<u>10,557,949.18</u>
<u>LIABILITIES</u>	
Accounts Payable	839,728.51
Salaries and Benefits Payable	4,845,061.91
Interest Payable	24,937.50
Net Pension Liability	41,576,205.00
Long-Term Liabilities	
Due Within One Year	1,919,176.70
Due in More Than One Year	<u>6,054,677.00</u>
 Total Liabilities	 <u>55,259,786.62</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	<u>1,326,193.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	63,067,457.12
Restricted for	
Continuation of Federal Programs	325,399.58
Debt Service	1,884,687.50
Capital Projects	2,654,259.62
Unrestricted (Deficit)	<u>(10,034,611.22)</u>
 Total Net Position	 <u>\$ 57,897,192.60</u>

GILMER COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2017

	EXPENSES	CHARGES FOR SERVICES
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 30,823,559.06	\$ 121,166.15
Support Services		
Pupil Services	2,032,669.30	-
Improvement of Instructional Services	1,240,467.51	-
Educational Media Services	736,827.70	-
General Administration	926,122.09	-
School Administration	2,775,219.88	-
Business Administration	592,637.12	-
Maintenance and Operation of Plant	3,174,491.37	-
Student Transportation Services	2,851,419.71	-
Central Support Services	209,408.11	-
Other Support Services	24,755.51	-
Operations of Non-Instructional Services		
Enterprise Operations	363,764.64	-
Food Services	2,663,542.34	304,236.08
Interest on Short-Term and Long-Term Debt	155,296.22	-
	\$ 48,570,180.56	\$ 425,402.23
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
\$ 17,404,624.85	\$ 300,000.00	\$ (12,997,768.06)
365,293.12	-	(1,667,376.18)
815,249.99	-	(425,217.52)
546,145.85	-	(190,681.85)
799,684.87	-	(126,437.22)
1,111,375.19	-	(1,663,844.69)
13,083.45	-	(579,553.67)
1,255,838.33	-	(1,918,653.04)
544,039.15	-	(2,307,380.56)
179.64	-	(209,228.47)
2,388.53	-	(22,366.98)
-	-	(363,764.64)
2,115,711.56	-	(243,594.70)
-	-	(155,296.22)
<u>\$ 24,973,614.53</u>	<u>\$ 300,000.00</u>	<u>(22,871,163.80)</u>
		17,835,760.06
		10,965.98
		3,984,426.56
		183,742.86
		107,978.96
		<u>925,095.35</u>
		<u>23,047,969.77</u>
		176,805.97
		<u>57,720,386.63</u>
		<u>\$ 57,897,192.60</u>

GILMER COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2017

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 22,923,686.46	\$ 5,720,955.74	\$ -	\$ 28,644,642.20
Receivables, Net				
Taxes	1,809,244.22	346,563.83	-	2,155,808.05
State Government	2,754,631.79	-	-	2,754,631.79
Federal Government	708,020.46	-	-	708,020.46
Local	26,460.84	-	-	26,460.84
Other	3,745.81	-	-	3,745.81
Inventories	52,026.74	-	-	52,026.74
Total Assets	\$ 28,277,816.32	\$ 6,067,519.57	\$ -	\$ 34,345,335.89
<u>LIABILITIES</u>				
Accounts Payable	\$ 797,517.23	\$ 42,211.28	\$ -	\$ 839,728.51
Salaries and Benefits Payable	4,845,061.91	-	-	4,845,061.91
Total Liabilities	5,642,579.14	42,211.28	-	5,684,790.42
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	1,240,211.12	-	-	1,240,211.12
<u>FUND BALANCES</u>				
Nonspendable	52,026.74	-	-	52,026.74
Restricted	273,372.84	6,025,308.29	-	6,298,681.13
Committed	275,540.16	-	-	275,540.16
Assigned	15,130,879.51	-	-	15,130,879.51
Unassigned	5,663,206.81	-	-	5,663,206.81
Total Fund Balances	21,395,026.06	6,025,308.29	-	27,420,334.35
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 28,277,816.32	\$ 6,067,519.57	\$ -	\$ 34,345,335.89

GILMER COUNTY BOARD OF EDUCATION
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
 TO THE STATEMENT OF NET POSITION
 JUNE 30, 2017

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C") \$ 27,420,334.35

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$	3,982,829.83	
Buildings and improvements		80,079,254.03	
Equipment		7,565,343.57	
Land improvements		4,704,485.97	
Accumulated depreciation		<u>(26,752,026.25)</u>	69,579,887.15

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability			(41,576,205.00)
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Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.			9,231,756.18
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Taxes that are not available to pay for current period expenditures are deferred in the funds.			1,240,211.12
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Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$	(7,430,000.00)	
Accrued interest payable		(24,937.50)	
Unamortized bond premiums		<u>(543,853.70)</u>	<u>(7,998,791.20)</u>

Net position of governmental activities (Exhibit "A") \$ 57,897,192.60

GILMER COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2017

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 18,228,669.66	\$ -	\$ -	\$ 18,228,669.66
Sales Taxes	183,742.86	3,984,426.56	-	4,168,169.42
State Funds	20,354,418.05	-	-	20,354,418.05
Federal Funds	4,916,358.93	-	-	4,916,358.93
Charges for Services	425,402.23	-	-	425,402.23
Investment Earnings	82,554.25	-	25,424.71	107,978.96
Miscellaneous	925,095.35	-	-	925,095.35
Total Revenues	45,116,241.33	3,984,426.56	25,424.71	49,126,092.60
<u>EXPENDITURES</u>				
Current				
Instruction	27,859,125.92	-	-	27,859,125.92
Support Services				
Pupil Services	1,549,644.85	-	-	1,549,644.85
Improvement of Instructional Services	1,207,264.29	-	-	1,207,264.29
Educational Media Services	709,524.70	-	-	709,524.70
General Administration	847,343.58	-	-	847,343.58
School Administration	2,678,334.82	-	-	2,678,334.82
Business Administration	580,947.81	-	-	580,947.81
Maintenance and Operation of Plant	3,100,147.85	-	-	3,100,147.85
Student Transportation Services	2,346,156.43	333,828.00	-	2,679,984.43
Central Support Services	204,199.48	-	-	204,199.48
Other Support Services	2,388.53	-	-	2,388.53
Enterprise Operations	363,764.64	-	-	363,764.64
Food Services Operation	2,616,715.04	-	-	2,616,715.04
Capital Outlay	-	5,510,542.22	-	5,510,542.22
Debt Services				
Principal	-	-	1,730,000.00	1,730,000.00
Dues and Fees	806.25	-	-	806.25
Interest	-	-	316,550.00	316,550.00
Total Expenditures	44,066,364.19	5,844,370.22	2,046,550.00	51,957,284.41
Revenues over (under) Expenditures	1,049,877.14	(1,859,943.66)	(2,021,125.29)	(2,831,191.81)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	2,021,125.29	2,021,125.29
Transfers Out	-	(2,021,125.29)	-	(2,021,125.29)
Total Other Financing Sources (Uses)	-	(2,021,125.29)	2,021,125.29	-
Net Change in Fund Balances	1,049,877.14	(3,881,068.95)	-	(2,831,191.81)
Fund Balances - Beginning	20,345,148.92	9,906,377.24	-	30,251,526.16
Fund Balances - Ending	\$ 21,395,026.06	\$ 6,025,308.29	\$ -	\$ 27,420,334.35

GILMER COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2017

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (2,831,191.81)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 6,353,320.13	
Depreciation expense	<u>(2,169,296.86)</u>	4,184,023.27

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position. (1,523,297.05)

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (381,943.63)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

Amortization of bond premium	\$ 159,176.70	
Bond principal retirements	<u>1,730,000.00</u>	1,889,176.70

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.

Pension expense		(1,162,844.84)
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Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds		<u>2,883.33</u>
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Change in net position of governmental activities (Exhibit "B") \$ 176,805.97

GILMER COUNTY BOARD OF EDUCATION
 STATEMENT OF FIDUCIARY NET POSITION
 FIDUCIARY FUNDS
 JUNE 30, 2017

EXHIBIT "G"

	<u>PRIVATE PURPOSE TRUSTS</u>	<u>AGENCY FUNDS</u>
<u>ASSETS</u>		
Cash and Cash Equivalents	\$ <u>10,762.37</u>	\$ <u>269,243.41</u>
<u>LIABILITIES</u>		
Funds Held for Others		\$ <u>269,243.41</u>
<u>NET POSITION</u>		
Held in Trust for Private Purposes	\$ <u>10,762.37</u>	

GILMER COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2017

EXHIBIT "H"

	<u>PRIVATE PURPOSE TRUSTS</u>
<u>ADDITIONS</u>	
Investment Earnings	
Interest	\$ 36.90
Net Position - Beginning	<u>10,725.47</u>
Net Position - Ending	<u><u>\$ 10,762.37</u></u>

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Gilmer County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.
- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are

recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School Districts policy to first apply state resources to programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*. This statement requires governments that enter into tax abatement agreements to disclose the following information; (1) brief descriptive information, such as the tax being abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients; (2) the gross dollar amount of taxes abated during the period; and (3) commitments made by a government, other than to abate taxes, as part of a tax abatement agreement. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 80, *Blending Requirements for Certain Component Units – an amendment of GASB Statement No. 14*. This statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *Determining Whether Certain Organization Are Component Units*. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68 and No. 73*. This statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68*, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. Specifically, this statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The adoption of this statement does not have a significant impact on the School District's financial statements.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	All	N/A
Land Improvements	\$ 10,000.00	15 to 80 years
Buildings and Improvements	\$ 10,000.00	10 to 80 years
Equipment	\$ 10,000.00	3 to 50 years
Intangible Assets	\$ 100,000.00	15 to 20 years *

* Dependent of the the following factors: the School Districts expected use of the asset, the expected useful life of another related asset or group of assets, and any legal, regulatory or contractual provisions that may limit the useful life.

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The Gilmer County Board of Commissioners adopted the property tax levy for the 2016 tax digest year (calendar year) on August 29, 2016 (levy date) based on property values as of January 1, 2016. Taxes were due on November 21, 2016 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2016 tax digest are reported as revenue in the governmental funds for fiscal year 2017. The Gilmer County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2017, for maintenance and operations amounted to \$16,804,558.90.

The tax millage rate levied for the 2016 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>16.62</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,413,144.78 during fiscal year ended June 30, 2017.

SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$3,984,426.56 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget.

The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 5% of the budgeted amount, the Superintendent shall request Board approval for the budget amendment.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2017, the School District had deposits with a carrying amount of \$28,924,647.98, and a bank balance of \$29,706,886.97. The bank balances insured by Federal depository insurance were \$4,711,741.71 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were \$24,995,145.26.

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2016	Increases	Decreases	Balances June 30, 2017
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 3,894,274.83	\$ 88,555.00	\$ -	\$ 3,982,829.83
Construction in Progress	2,717,195.86	-	2,717,195.86	-
Total Capital Assets Not Being Depreciated	6,611,470.69	88,555.00	2,717,195.86	3,982,829.83
Capital Assets Being Depreciated				
Buildings and Improvements	74,625,126.59	8,043,349.87	2,589,222.43	80,079,254.03
Equipment	6,848,757.75	889,482.82	172,897.00	7,565,343.57
Land Improvements	4,655,357.67	49,128.30	-	4,704,485.97
Less Accumulated Depreciation for:				
Buildings and Improvements	19,255,140.22	1,560,264.67	1,065,925.38	19,749,479.51
Equipment	4,371,232.53	445,319.49	172,897.00	4,643,655.02
Land Improvements	2,195,179.02	163,712.70	-	2,358,891.72
Total Capital Assets, Being Depreciated, Net	60,307,690.24	6,812,664.13	1,523,297.05	65,597,057.32
Governmental Activity Capital Assets - Net	\$ 66,919,160.93	\$ 6,901,219.13	\$ 4,240,492.91	\$ 69,579,887.15

Current year depreciation expense by function is as follows:

Instruction				\$ 1,423,944.21
Support Services				
Pupil Services	\$ 260,582.09			
General Administration	29,483.75			
School Administration	1,888.49			
Maintenance and Operation of Plant	63,123.39			
Student Transportation Services	330,418.56			
Other Support Services	12,788.97		698,285.25	
Food Services			47,067.40	
				\$ 2,169,296.86

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

NOTE 6: INTERFUND TRANSFERS

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2017, consisted of the following:

Transfers to	Transfers From Capital Projects Fund
Debt service fund	\$ <u>2,021,125.29</u>

Transfers are used to move sales tax revenue from the government-wide capital projects fund to the debt service fund to pay principal and interest on outstanding debt.

NOTE 7: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities, were as follows:

	Governmental Activities				
	Balance July 1, 2016	Additions	Deductions	Balance June 30, 2017	Due Within One Year
General Obligation Bonds	\$ 9,160,000.00	\$ -	\$ 1,730,000.00	\$ 7,430,000.00	\$ 1,760,000.00
Unamortized Bond Premiums	703,030.40	-	159,176.70	543,853.70	159,176.70
	<u>\$ 9,863,030.40</u>	<u>\$ -</u>	<u>\$ 1,889,176.70</u>	<u>\$ 7,973,853.70</u>	<u>\$ 1,919,176.70</u>

The School District's bonded debt consists of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2015	2% - 5%	8/27/2015	12/1/2020	\$ <u>9,160,000.00</u>	\$ <u>7,430,000.00</u>

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond Premium
	Principal	Interest	
2018	\$ 1,760,000.00	\$ 272,850.00	\$ 159,176.70
2019	1,815,000.00	210,150.00	159,176.70
2020	1,890,000.00	136,050.00	159,176.70
2021	<u>1,965,000.00</u>	<u>49,125.00</u>	<u>66,323.60</u>
Total Principal and Interest	<u>\$ 7,430,000.00</u>	<u>\$ 668,175.00</u>	<u>\$ 543,853.70</u>

NOTE 8: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

Georgia School Boards Association Risk and Insurance Management System

The School District participates in the Georgia School Boards Association Risk and Insurance Management System (the System), a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the System for its general insurance coverage. Additional coverage is provided through agreements by the System with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the System varies by line of coverage.

WORKERS' COMPENSATION

Georgia School Boards Association Workers' Compensation Fund

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2.0 million. In addition to the \$550 thousand per occurrence retention, the Fund also retains an additional \$2.0 million per year corridor retention.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2016	\$ 1,554.00	\$ 222.00	\$ 1,776.00	\$ -
2017	\$ -	\$ 5,635.00	\$ 5,635.00	\$ -

SURETY BOND

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 50,000.00

NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2017:

Nonspendable		
Inventories		\$ 52,026.74
Restricted		
Continuation of Federal programs	\$ 273,372.84	
Capital projects	4,115,683.29	
Debt service	1,909,625.00	6,298,681.13
Committed		
School activity accounts		275,540.16
Assigned		
After school program	\$ 60,879.51	
Local capital outlay projects	15,070,000.00	15,130,879.51
Unassigned		5,663,206.81
Fund Balance, June 30, 2017		\$ <u>27,420,334.35</u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 5% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with O.C.G.A. § 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

NOTE 10: SIGNIFICANT COMMITMENTS

OPERATING LEASES

The School District leases copiers and postage machines under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$16,244.21 for governmental activities for the year ended June 30, 2017. The following future minimum lease payments were required under operating leases at June 30, 2017:

Year Ending	Governmental Funds
2018	\$ 26,105.28
2019	24,290.28
2020	23,480.28
2021	19,970.28
2022	12,876.07
Total	\$ 106,722.19

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

LITIGATION

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to have a material adverse effect on the financial condition of the School District.

NOTE 12: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). Additional information about the School OPEB Fund is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This report can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average,

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

members with five years or more of service as of January 1, 2012 pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2017:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2016 – June 30, 2017 \$945.00 per member per month

For non-certificated school personnel:

July 1, 2016 – December 31, 2016 \$746.20 per member per month

January 1, 2017 – June 30, 2017 \$846.20 per member per month

No additional contribution was required by the Board for fiscal year 2017 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	\$ 5,372,597.37
2016	100%	\$ 5,041,988.89
2015	100%	\$ 5,018,374.90

NOTE 13: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2017. The School District's contractually required contribution rate for the year ended June 30, 2017 was 14.27% of annual School District payroll, of which 14.08% of payroll was required from the School District and 0.19% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$3,151,834.82 and \$44,908.44 from the School District and the State, respectively.

EMPLOYEES' RETIREMENT SYSTEM

Plan description: The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions: Member contributions under the old plan are 4% of annual compensation, up to \$4,200.00, plus 6% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's contractually required contribution rate, actuarially determined annually, for the year ended June 30, 2017 was 24.81% of annual covered payroll for old and new plan members and 21.69% for GSEPS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$29,352.36 for the current fiscal year.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$69,886.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the School District reported a liability of \$41,576,205.00 for its proportionate share of the net pension liability for TRS (\$41,345,786.00) and ERS (\$230,419.00).

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$	41,345,786.00
State of Georgia's proportionate share of the net pension liability associated with the School District		434,698.00
Total	\$	41,780,484.00

The net pension liability for TRS and ERS was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2016.

At June 30, 2016, the School District's TRS proportion was 0.200405%, which was a decrease of 0.008338% from its proportion measured as of June 30, 2015. At June 30, 2016, the School District's ERS proportion was 0.004871%, which was an increase of 0.000246% from its proportion measured as of June 30, 2015.

At June 30, 2017, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$486,621.00.

The PSERS net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2016.

For the year ended June 30, 2017, the School District recognized pension expense of \$4,351,896.00 for TRS, \$35,290.00 for ERS and \$79,775.00 for PSERS and revenue of \$37,857.00 for TRS and \$79,775.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 615,941.00	\$ 204,455.00	\$ -	\$ 532.00
Changes of assumptions	1,071,626.00	-	1,952.00	-
Net difference between projected and actual earnings on pension plan investments	5,230,412.00	-	23,427.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	427,319.00	1,120,767.00	6,085.00	439.00
School District contributions subsequent to the measurement date	<u>3,151,834.82</u>	<u>-</u>	<u>29,352.36</u>	<u>-</u>
Total	<u>\$ 10,497,132.82</u>	<u>\$ 1,325,222.00</u>	<u>\$ 60,816.36</u>	<u>\$ 971.00</u>

The School District contributions subsequent to the measurement date of \$3,151,834.82 for TRS and \$29,352.36 for ERS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS	ERS
2018	\$ 691,515.00	\$ 6,695.00
2019	\$ 691,513.00	\$ 3,337.00
2020	\$ 2,826,793.00	\$ 12,631.00
2021	\$ 1,783,267.00	\$ 7,830.00
2022	\$ 26,988.00	\$ -

Actuarial assumptions: The total pension liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries'

projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Employees' Retirement System:

Inflation	2.75%
Salary increases	3.25% – 7.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. The RP- 2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back 7 years for males and set forward 3 years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-12% less than the actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

GILMER COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	ERS/PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS, ERS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 64,355,226.00	\$ 41,345,786.00	\$ 22,401,305.00
Employees' Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 312,260.00	\$ 230,419.00	\$ 160,674.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publically available at www.trsga.com/publications and <http://www.ers.ga.gov/formspubs/formspubs.html>.

DEFINED CONTRIBUTION PLAN

In July 1999, Gilmer County Board of Education began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The School District currently uses Lincoln Financial Group as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 2 percent of the employee's base pay.

The employee becomes vested in the plan with 5 years of experience. Employees who had already achieved 5 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 5 years of service to the Gilmer County Board of Education. If an employee terminates employment prior to achieving 5 years of service, funds paid on behalf of the non-vested employee are credited back to the School District.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	\$ 10,720.88
2016	100%	\$ 12,159.87
2015	100%	\$ 12,198.45

NOTE 14: IMPAIRMENT OF ASSETS

During the current year, the School District officially closed Oakland Elementary School as an instructional facility and started using it as a storage facility. The School District recognized that the facility qualified as impaired because it was no longer being used for its intended service utility. Oakland Elementary School was removed from the capital assets at its carrying value of \$1,106,507.05 and Oakland Storage facility was added at a value of \$416,790.00 resulting in an impairment loss of \$689,717.05 based on the service units approach.

Asset Qualifying As Impaired	Historical Cost	Less Accumulated Depreciation	Carrying Value	Service Units Approach New Value for Storage Facility	Loss
Oakland Elementary School	\$ 2,154,562.43	\$ 1,048,055.38	\$ 1,106,507.05	\$ 416,790.00	\$ 689,717.05

This impairment loss is reported on the financial statements as an operating expense.

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GILMER COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.200405%	\$ 41,345,786.00	\$ 434,698.00	\$ 41,780,484.00	\$ 22,216,391.49	186.10%	76.06%
2016	0.208743%	\$ 31,779,049.00	\$ 357,460.00	\$ 32,136,509.00	\$ 22,280,252.77	142.63%	81.44%
2015	0.207390%	\$ 26,200,991.00	\$ 272,382.00	\$ 26,473,373.00	\$ 21,374,785.43	122.58%	84.03%

GILMER COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of total net pension liability
2017	0.004871%	\$ 230,419.00	\$ 113,266.44	203.43%	72.34%
2016	0.004625%	\$ 187,377.00	\$ 105,744.90	177.20%	76.20%
2015	0.004672%	\$ 175,229.00	\$ 105,196.24	166.57%	77.99%

GILMER COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.00%	\$ -	\$ 486,621.00	\$ 486,621.00	\$ 1,274,244.08	N/A	81.00%
2016	0.00%	\$ -	\$ 332,896.00	\$ 332,896.00	\$ 1,211,155.85	N/A	87.00%
2015	0.00%	\$ -	\$ 290,547.00	\$ 290,547.00	\$ 1,066,199.52	N/A	88.29%

GILMER COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "4"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2017	\$ 3,151,834.82	\$ 3,151,834.82	\$ -	\$ 22,392,027.71	14.08%
2016	\$ 3,131,597.48	\$ 3,131,597.48	\$ -	\$ 22,216,391.51	14.10%
2015	\$ 2,897,258.75	\$ 2,897,258.75	\$ -	\$ 22,280,752.77	13.00%
2014	\$ 2,598,374.04	\$ 2,598,374.04	\$ -	\$ 21,374,785.43	12.16%
2013	\$ 2,338,785.76	\$ 2,338,785.76	\$ -	\$ 20,713,862.76	11.29%
2012	\$ 2,100,950.78	\$ 2,100,950.78	\$ -	\$ 20,694,316.06	10.15%
2011	\$ 2,349,120.00	\$ 2,349,120.00	\$ -	\$ 23,115,279.95	10.16%
2010	\$ 2,407,406.00	\$ 2,407,406.00	\$ -	\$ 24,958,858.56	9.65%

GILMER COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "5"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2017	\$ 29,352.36	\$ 29,352.36	\$ -	\$ 118,308.54	24.81%
2016	\$ 27,999.53	\$ 27,999.53	\$ -	\$ 113,266.44	24.72%
2015	\$ 23,221.55	\$ 23,221.55	\$ -	\$ 105,744.90	21.96%
2014	\$ 19,419.27	\$ 19,419.27	\$ -	\$ 105,196.24	18.46%
2013	\$ 12,736.40	\$ 12,736.40	\$ -	\$ 85,479.18	14.90%
2012	\$ 9,496.53	\$ 9,496.53	\$ -	\$ 81,655.68	11.63%
2011	\$ 8,556.76	\$ 8,556.76	\$ -	\$ 82,197.40	10.41%
2010	\$ 9,163.07	\$ 9,163.07	\$ -	\$ 88,022.44	10.41%

Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

Employees' Retirement System

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases.

Public School Employees Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

GILMER COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2017

SCHEDULE "7"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL	FINAL		
<u>REVENUES</u>				
Property Taxes	\$ 16,400,000.00	\$ 17,139,696.00	\$ 18,228,669.66	\$ 1,088,973.66
Sales Taxes	80,000.00	80,000.00	183,742.86	103,742.86
State Funds	20,369,700.52	20,369,700.72	20,354,418.05	(15,282.67)
Federal Funds	5,239,919.35	5,284,130.35	4,916,358.93	(367,771.42)
Charges for Services	682,977.19	682,977.19	425,402.23	(257,574.96)
Investment Earnings	63,311.74	63,311.74	82,554.25	19,242.51
Miscellaneous	1,154,644.20	1,154,644.00	925,095.35	(229,548.65)
Total Revenues	<u>43,990,553.00</u>	<u>44,774,460.00</u>	<u>45,116,241.33</u>	<u>341,781.33</u>
<u>EXPENDITURES</u>				
Current				
Instruction	28,750,084.94	28,793,477.94	27,859,125.92	934,352.02
Support Services				
Pupil Services	1,647,119.62	1,705,455.62	1,549,644.85	155,810.77
Improvement of Instructional Services	1,382,112.12	1,333,437.12	1,207,264.29	126,172.83
Educational Media Services	788,216.24	788,216.24	709,524.70	78,691.54
General Administration	822,904.21	837,732.21	847,343.58	(9,611.37)
School Administration	2,736,587.49	2,736,587.49	2,678,334.82	58,252.67
Business Administration	638,225.84	638,225.84	580,947.81	57,278.03
Maintenance and Operation of Plant	3,175,549.19	3,175,549.19	3,100,147.85	75,401.34
Student Transportation Services	2,492,199.07	2,491,628.07	2,346,156.43	145,471.64
Central Support Services	218,003.28	218,003.28	204,199.48	13,803.80
Other Support Services	24,100.00	1,000.00	2,388.53	(1,388.53)
Enterprise Operations	374,400.00	374,400.00	363,764.64	10,635.36
Food Services Operation	2,691,926.00	2,691,926.00	2,616,715.04	75,210.96
Debt Service	1,000.00	1,000.00	806.25	193.75
Total Expenditures	<u>45,742,428.00</u>	<u>45,786,639.00</u>	<u>44,066,364.19</u>	<u>1,720,274.81</u>
Excess of Revenues over (under) Expenditures	<u>(1,751,875.00)</u>	<u>(1,012,179.00)</u>	<u>1,049,877.14</u>	<u>2,062,056.14</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Other Sources	310,000.00	310,000.00	-	(310,000.00)
Other Uses	(190,000.00)	(190,000.00)	-	190,000.00
Total Other Financing Sources (Uses)	<u>120,000.00</u>	<u>120,000.00</u>	<u>-</u>	<u>(120,000.00)</u>
Net Change in Fund Balances	(1,631,875.00)	(892,179.00)	1,049,877.14	1,942,056.14
Fund Balances - Beginning	<u>20,345,148.92</u>	<u>20,345,148.92</u>	<u>20,345,148.92</u>	<u>-</u>
Fund Balances - Ending	<u>\$ 18,713,273.92</u>	<u>\$ 19,452,969.92</u>	<u>\$ 21,395,026.06</u>	<u>\$ 1,942,056.14</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

GILMER COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2017

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	17175GA324N1099	\$ 439,099.93
National School Lunch Program	10.555	17175GA324N1100	2,063,016.09
Total Child Nutrition Cluster			2,502,116.02
Forest Service Schools and Roads Cluster			
Pass-Through From Office of the State Treasurer			
Schools and Roads - Grants to States	10.665	486Forest	3,516.34
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	16165GA350N8103	39,772.40
Total U. S. Department of Agriculture			2,545,404.76
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A150073	8,660.00
Grants to States	84.027	H027A160073	704,562.70
Preschool Grants	84.173	H173A150081	3,365.00
Preschool Grants	84.173	H173A160081	22,264.63
Total Special Education Cluster			738,852.33
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A160010	47,713.21
English Language Acquisition Grants	84.365	S365A150010	9,639.00
English Language Acquisition Grants	84.365	S365A160010	71,316.62
Improving Teacher Quality State Grants	84.367	S367A150001	44,563.00
Improving Teacher Quality State Grants	84.367	S367A160001	116,748.07
Migrant Education - State Grant Program	84.011	S011A150011	3,003.00
Migrant Education - State Grant Program	84.011	S011A160011	60,505.24
Rural Education	84.358	S358B150010	16,223.00
Rural Education	84.358	S358B160010	87,852.47
Title I Grants to Local Educational Agencies	84.010	S010A150010	187,508.00
Title I Grants to Local Educational Agencies	84.010	S010A160010	1,206,469.77
Total Other Programs			1,851,541.38
Total U. S. Department of Education			2,590,393.71
Health and Human Services, U. S. Department of			
Other Program			
Pass-Through From Ninth District Opportunity Inc.			
Head Start	93.600	04CH010415-0200	249,648.12
Labor, U. S. Department of			
Workforce Investment Act/Workforce Innovation and Opportunity Act Cluster			
Pass-Through From Northwest Regional Commission			
Workforce Investment Act/Workforce Innovation and Opportunity Act Youth Activities	17.259	AA26774155A13	59,103.90
Total Expenditures of Federal Awards			\$ 5,444,550.49

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Gilmer County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net assets of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

GILMET COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2017

SCHEDULE "9"

<u>AGENCY/FUNDING</u>	GOVERNMENTAL FUND TYPE <u>GENERAL FUND</u>
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 626,796.87
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	1,092,977.00
Kindergarten Program - Early Intervention Program	185,879.00
Primary Grades (1-3) Program	2,591,249.00
Primary Grades - Early Intervention (1-3) Program	561,494.00
Upper Elementary Grades (4-5) Program	1,467,385.00
Upper Elementary Grades - Early Intervention (4-5) Program	373,231.00
Middle School (6-8) Program	2,439,780.00
High School General Education (9-12) Program	2,243,542.00
Vocational Laboratory (9-12) Program	546,827.00
Students with Disabilities	1,952,031.00
Gifted Student - Category VI	610,192.00
Remedial Education Program	189,588.00
Alternative Education Program	178,735.00
English Speakers of Other Languages (ESOL)	915,138.00
Media Center Program	423,013.00
20 Days Additional Instruction	130,365.00
Staff and Professional Development	69,131.00
Principal Staff and Professional Development	1,396.00
Indirect Cost	
Central Administration	488,111.00
School Administration	859,382.00
Facility Maintenance and Operations	954,506.00
Amended Formula Adjustment	(272,811.00)
Charter System Adjustment	378,173.00
Categorical Grants	
Pupil Transportation	
Regular	482,135.00
Nursing Program	81,841.00
Other State Programs	
Agriculture Construction Related Equipment - State Bonds	300,000.00
Food Services	62,278.00
Math and Science Supplements	11,834.69
Preschool Disability Services	31,692.09
Teacher of the Year	507.25
Teachers Retirement	44,908.44
Vocational Education	148,434.35
Governor's Office of Student Achievement	
Connections for Classrooms Grant	114,790.36
Office of the State Treasurer	
Public School Employees Retirement	<u>69,886.00</u>
	 \$ <u><u>20,354,418.05</u></u>

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GILMER COUNTY BOARD OF EDUCATION
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2017

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2009 SPLOST							
(2) athletic facilities at Gilmer High School including a baseball field, restroom and concession areas, bleachers, driveways and parking lots, a new sewer line at the football fieldhouse, paving around the fieldhouse, fencing, visitor restrooms and concession areas at the football field, and storage facilities for athletic equipment and basketball goals;	\$ 1,525,000.00	\$ 2,216,749.03	\$ -	\$ 2,216,749.03	\$ 2,216,749.03	\$ -	Completed
(3) athletic facilities at Clear Creek Middle School including a fieldhouse, restrooms, and concession areas;	900,000.00	2,008,635.91	-	2,008,635.91	2,008,635.91	-	Completed
(7) renovations and improvements at Gilmer County High School, Gilmer County Middle School, Ellijay Elementary School, Ellijay Primary School, Oakland Elementary School, Crossroad Alternative School/MEC, Mountain View Elementary School, pre kindergarten facilities, and construction of new facilities for an alternative/evening/post secondary school;	7,000,000.00	3,658,902.41	198,595.57	3,460,306.84	3,658,902.41	-	Completed
(9) real and personal property, including site improvements, safety and security equipment, renovations and improvement to facilities, and technology upgrades in accordance with the facilities plans of the School District, as the same may be revised in accordance with the needs of the School District.	1,625,000.00	3,972,647.53	317,887.79	3,654,759.74	3,972,647.53	-	Completed
	<u>11,050,000.00</u>	<u>11,856,934.88</u>	<u>516,483.36</u>	<u>11,340,451.52</u>	<u>11,856,934.88</u>	<u>-</u>	

PROJECT

2015 SPLOST

(1) technology to be used to support all facilities for teaching and learning at all facilities, including computers, laptops, tablets, mobile devices, servers, wiring, wireless antennas, and other technology upgrades in accordance with the facility plans of the School District with necessary hardware, software, and programs;	2,000,000.00	1,500,000.00	124,742.70	-	-	-	9/30/2020
(2) the purchase of new school buses, fleet maintenance vehicles, and equipment;	2,000,000.00	2,000,000.00	333,828.00	345,737.32	-	-	9/30/2020
(3) renovations and improvements at Gilmer High School in the student common areas, restrooms, classrooms, media center, and other areas;	5,000,000.00	7,000,000.00	-	-	-	-	9/30/2020
(4) an agricultural complex including a show barn, a new cannery and other agricultural related support facilities and equipment as plans may be revised in accordance with the needs of the School District;	3,500,000.00	4,000,000.00	3,589,734.67	272,566.52	-	-	6/30/2018
(5) athletic facilities renovations and improvements including a new track, turf fields, a practice field for band, athletics, and extracurricular activities, bleachers, and stadium improvements and equipment in accordance with the facilities plans of the School District, as the same may be revised in accordance with the needs of the School District;	3,500,000.00	3,691,229.77	1,099,280.07	2,591,949.70	3,691,229.77	-	Completed
(6) acquisition, construction, and equipping of real and personal property, site improvements, safety and security equipment, renovations, additions and improvements to facilities, and upgrades in accordance with the facilities plans of the School District, as the same may be revised in accordance with the needs of the School District.	2,000,000.00	2,000,000.00	180,301.42	-	-	-	9/30/2020
	<u>18,000,000.00</u>	<u>20,191,229.77</u>	<u>5,327,886.86</u>	<u>3,210,253.54</u>	<u>3,691,229.77</u>	<u>-</u>	
Total	\$ 29,050,000.00	\$ 32,048,164.65	\$ 5,844,370.22	\$ 14,550,705.06	\$ 15,548,164.65	\$ -	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Gilmer County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

Prior Years	\$ 1,522,507.64
Current Year	<u>316,550.00</u>
Total	\$ <u>1,839,057.64</u>

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

February 26, 2018

Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Gilmer County Board of Education

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Gilmer County Board of Education (School District) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 26, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

February 26, 2018

Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Gilmer County Board of Education

REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited the Gilmer County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

GILMER COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

GILMER COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue: Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information	Unmodified
Internal control over financial reporting:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Noncompliance material to financial statements noted:	No

Federal Awards

Internal Control over major programs:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Type of auditor's report issued on compliance for major programs: All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
<u>CFDA Number</u>	<u>Name of Federal Program or Cluster</u>
84.010	Title I Grants to Local Educational Agencies
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
Auditee qualified as low-risk auditee?	Yes

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.