

ANNUAL FINANCIAL REPORT · FISCAL YEAR 2021

# Bacon County Board of Education Alma, Georgia

Including Independent Auditor's Report





## **Bacon County Board of Education**

**Table of Contents** 

## Section I

## **Financial**

Independent Auditor's Report

## **Exhibits**

EXIIID		
Ba	sic Financial Statements	
	Government-Wide Financial Statements	
A	Statement of Net Position	1
В	Statement of Activities	2
	Fund Financial Statements	
C	Balance Sheet	
D	Governmental Funds Reconciliation of the Governmental Funds Balance Sheet	3
D	to the Statement of Net Position	4
E	Statement of Revenues, Expenditures and Changes in Fund	4
	Balances	
	Governmental Funds	5
F	Reconciliation of the Governmental Funds Statement of	O .
	Revenues, Expenditures and Changes in Fund Balances	
	to the Statement of Activities	6
G	Notes to the Basic Financial Statements	8
Sched	lules	
Requi	red Supplementary Information	
1	Schedule of Proportionate Share of the Net Pension Liability	
	Teachers Retirement System of Georgia	37
2	Schedule of Contributions – Teachers Retirement System of Georgia	38
3	Schedule of Proportionate Share of the Net Pension Liability	
	Employees' Retirement System of Georgia	39
4	Schedule of Contributions – Employees' Retirement System of Georgia	40
5	School Employees Petinement System of Coorgin	4.1
6	School Employees Retirement System of Georgia Schedule of Proportionate Share of the Net OPEB Liability	41
U	School OPEB Fund	42
	ochool Ol LD I uliu	44

**Table of Contents** 

#### Section I

#### **Schedules**

## **Required Supplementary Information**

7	Schedule of Contributions – School OPEB Fund	43
8	Notes to the Required Supplementary Information	44
9	Schedule of Revenues, Expenditures and Changes in Fund	
	Balances - Budget and Actual General Fund	46
Supp	plementary Information	
1	o Schedule of Expenditures of Federal Awards	47
1	1 Schedule of State Revenue	49
1.	2 Schedule of Approved Local Option Sales Tax Projects	50

#### Section II

## **Compliance and Internal Control Reports**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

#### Section III

## Auditee's Response to Prior Year Findings and Questioned Costs

Summary Schedule of Prior Year Findings

### Section IV

## **Findings and Questioned Costs**

Schedule of Findings and Questioned Costs

Section I

**Financial** 



#### INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Ms. Judy Rowland, Superintendent and Members of the
Bacon County Board of Education

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Bacon County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As described in Note 2 to the financial statements, in 2021, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The School District restated beginning balances for the effect of GASB Statement No. 84. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* 

is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2022 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

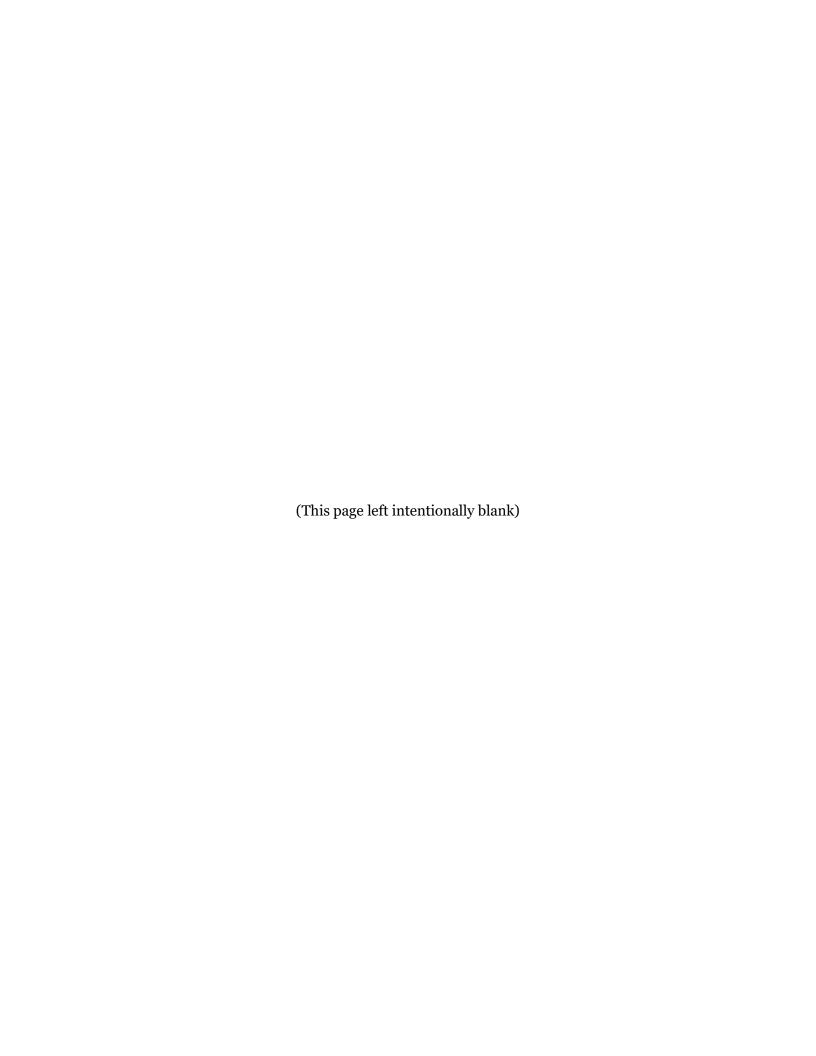
A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

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Greg S. Griffin State Auditor

March 25, 2022





### BACON COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2021

	 GOVERNMENTAL ACTIVITIES	
<u>ASSETS</u>		
Cash and Cash Equivalents	\$ 7,698,687.70	
Accounts Receivable, Net		
Taxes	776,750.57	
State Government	1,942,050.72	
Federal Government	776,340.77	
Local	106,401.84	
Inventories	63,809.73	
Restricted Assets		
Investments with a Fiscal Agent or Trustee	6,021,877.07	
Capital Assets, Non-Depreciable	816,116.14	
Capital Assets, Depreciable (Net of Accumulated Depreciation)	 36,947,460.53	
Total Assets	 55,149,495.07	
DEFERRED OUTFLOWS OF RESOURCES		
Deferred Charge on Debt Refunding	775,297.12	
Related to Defined Benefit Pension Plans	6,735,260.00	
Related to OPEB Plan	4,608,811.00	
Total Deferred Outflows of Resources	12,119,368.12	
LIABILITIES		
Accounts Payable	95,615.47	
Salaries and Benefits Payable	2,591,103.90	
Interest Payable	65,238.81	
Net Pension Liability	23,727,453.00	
Net OPEB Liability	19,195,024.00	
Long-Term Liabilities		
Due Within One Year	72,342.33	
Due in More Than One Year	17,659,166.55	
Total Liabilities	63,405,944.06	
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plans	202,473.00	
Related to OPEB Plan	4,007,570.00	
Total Deferred Inflows of Resources	 4,210,043.00	
Total Beleffed Illiows of Resources	 4,210,043.00	
NET POSITION		
Net Investment in Capital Assets	20,814,568.06	
Restricted for		
Continuation of Federal Programs	374,999.15	
Debt Service	6,107,831.43	
Capital Projects	1,575,521.42	
Bus Replacement	154,440.00	
Unrestricted (Deficit)	 (29,374,483.93)	
Total Net Position	\$ (347,123.87)	

## BACON COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2021

					NET (EXPENSES)				
	EXPENSES		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS		CAPITAL GRANTS AND CONTRIBUTIONS		REVENUES AND CHANGES IN NET POSITION	
GOVERNMENTAL ACTIVITIES									
Instruction	\$ 17,543,215.55	\$	90,961.52	\$	13,748,537.16	\$	-	\$	(3,703,716.87)
Support Services									
Pupil Services	1,727,419.63		175,755.22		219,054.92		-		(1,332,609.49)
Improvement of Instructional Services	1,102,084.37		-		600,391.79		-		(501,692.58)
<b>Educational Media Services</b>	375,588.34		6,958.86		286,252.00		-		(82,377.48)
General Administration	596,410.86		-		715,328.58		-		118,917.72
School Administration	1,514,761.61		4,844.78		540,727.69		-		(969,189.14)
Business Administration	294,689.14		-		3,139.46		-		(291,549.68)
Maintenance and Operation of Plant	2,287,286.70		1,365.35		778,801.98		-		(1,507,119.37)
Student Transportation Services	1,513,910.54		-		458,247.15		231,660.00		(824,003.39)
Other Support Services	127,567.17		22,374.05		47,999.55		-		(57,193.57)
Operations of Non-Instructional Services									
Enterprise Operations	426.86		-		-		-		(426.86)
Food Services	1,561,247.81		93,463.88		1,557,281.33		-		89,497.40
Interest on Long-Term Debt	789,687.71	_	-		-		503,735.91	_	(285,951.80)
Total Governmental Activities	\$ 29,434,296.29	\$_	395,723.66	\$	18,955,761.61	\$	735,395.91	_	(9,347,415.11)
	General Revenue	S							
	Taxes								
	Property 1	Гахе	s						
	For Mai	nten	ance and Operat	tion	S				4,132,866.82
	Railroad	l Car	rs ·						5,552.24
	Sales Taxe	es							
	Special	Purp	ose Local Option	n Sa	ales Tax				
	For C	apit	al Projects						1,418,579.68
	Other S	ales	Tax						51,064.88
	Grants and (	Conti	ributions not Res	tric	ted to Specific Pr	og	rams		2,966,571.00
	Investment E	arni	ngs						117,104.19
Miscellaneous									558,430.48
Total General Revenues									9,250,169.29
	Chan	ge ir	n Net Position						(97,245.82)
	Net Position	- Be	ginning of Year	(Res	stated)			_	(249,878.05)
Net Position - End of Year \$									

# BACON COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

	_	GENERAL FUND		Capital Projects Fund	_	DEBT SERVICE FUND	_	TOTAL
ASSETS								
Cash and Cash Equivalents	\$	6,107,099.54	\$	1,591,588.16	\$	-	\$	7,698,687.70
Accounts Receivable, Net								
Taxes		641,624.14		135,126.43		-		776,750.57
State Government		1,942,050.72		-		-		1,942,050.72
Federal Government		776,340.77		-		-		776,340.77
Local		106,401.84		-		-		106,401.84
Inventories		63,809.73		-		-		63,809.73
Restricted								
Investments with a Fiscal Agent or Trustee	_	-	_	-	_	6,021,877.07	_	6,021,877.07
Total Assets	\$	9,637,326.74	\$_	1,726,714.59	\$	6,021,877.07	\$	17,385,918.40
<u>LIABILITIES</u>								
Accounts Payable	\$	95,615.47	\$	-	\$	-	\$	95,615.47
Salaries and Benefits Payable		2,591,103.90		-		-		2,591,103.90
Total Liabilities		2,686,719.37	_	-		-	_	2,686,719.37
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes	_	401,138.38	_	-		-	_	401,138.38
FUND BALANCES								
Nonspendable		63,809.73		_		_		63,809.73
Restricted		465,629.42		1,726,714.59		6,021,877.07		8,214,221.08
Assigned		269,977.03		-		-		269,977.03
Unassigned		5,750,052.81		_		_		5,750,052.81
Total Fund Balances		6,549,468.99	_	1,726,714.59		6,021,877.07	_	14,298,060.65
Total Liabilities, Deferred Inflows								
of Resources, and Fund Balances	\$	9,637,326.74	\$	1,726,714.59	\$	6,021,877.07	\$	17,385,918.40

# BACON COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2021

Total fund balances - governmental funds (Exhibit "C") 14,298,060.65 Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Land \$ 716,116.14 Construction in progress 100,000.00 39,813,541.87 Buildings and improvements Equipment 4,176,854.08 Land improvements 5,638,459.98 15,000.00 Intangible assets Accumulated depreciation (12,696,395.40) 37,763,576.67 Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Net pension liability (23,727,453.00) (42,922,477.00) Net OPEB liability (19,195,024.00) Deferred charges or credits on debt refundings are applicable to future periods and are 775.297.12 therefore not reported in the funds and are amortized over the life of the new debt. Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds. 6,532,787.00 Related to pensions Related to OPEB 601.241.00 7,134,028.00 Taxes that are not available to pay for current period expenditures are deferred in the funds. 401,138.38 Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds. Bonds payable (17,195,000.00) Accrued interest payable (65,238.81) Unamortized bond premiums (536,508.88) (17,796,747.69)

Net position of governmental activities (Exhibit "A")

(347,123.87)

## BACON COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

JUNE 30, 2021

	_	GENERAL FUND	_	CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	TOTAL
REVENUES							
Property Taxes	\$	4,138,419.06	\$	-	\$	- \$	4,138,419.06
Sales Taxes		51,064.88		1,418,579.68		-	1,469,644.56
State Funds		17,504,720.13		-		-	17,504,720.13
Federal Funds		4,634,331.02		-		-	4,634,331.02
Charges for Services		395,723.66		-		-	395,723.66
Investment Earnings		3,065.13		963.57		113,075.49	117,104.19
Miscellaneous		445,930.48		112,500.00		503,735.91	1,062,166.39
Total Revenues	_	27,173,254.36	_	1,532,043.25	_	616,811.40	29,322,109.01
EXPENDITURES							
Current							
Instruction		15,473,392.76		48,646.05		-	15,522,038.81
Support Services							
Pupil Services		1,651,106.06		100,000.00		-	1,751,106.06
Improvement of Instructional Services		1,014,756.82		-		-	1,014,756.82
Educational Media Services		343,723.42		-		-	343,723.42
General Administration		549,494.40		-		-	549,494.40
School Administration		1,385,862.96		-		-	1,385,862.96
Business Administration		270,090.40		-		-	270,090.40
Maintenance and Operation of Plant		2,083,607.07		64,165.00		-	2,147,772.07
Student Transportation Services		1,382,661.11		143,459.00		-	1,526,120.11
Other Support Services		122,718.57		-		-	122,718.57
Enterprise Operations		426.86		-		-	426.86
Food Services Operation		1,492,695.90		-		-	1,492,695.90
Debt Services							
Interest	_	-		-		766,657.00	766,657.00
Total Expenditures	_	25,770,536.33	_	356,270.05	. <u> </u>	766,657.00	26,893,463.38
Revenues over (under) Expenditures	_	1,402,718.03	_	1,175,773.20		(149,845.60)	2,428,645.63
OTHER FINANCING SOURCES (USES)							
Transfers In		-		-		880,566.52	880,566.52
Transfers Out	_	-		(880,566.52)			(880,566.52)
Total Other Financing Sources (Uses)	_	-	_	(880,566.52)	_	880,566.52	-
Net Change in Fund Balances		1,402,718.03		295,206.68		730,720.92	2,428,645.63
Fund Balances - Beginning (Restated)	_	5,146,750.96	_	1,431,507.91	. <u> </u>	5,291,156.15	11,869,415.02
Fund Balances - Ending	\$_	6,549,468.99	\$_	1,726,714.59	\$	6,021,877.07 \$	14,298,060.65

2,428,645.63

#### BACON COUNTY BOARD OF EDUCATION

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

JUNE 30, 2021

Net change in fund balances total governmental funds (Exhibit "E")

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over

their estimated useful lives as depreciation expense.

 Capital outlay
 \$ 584,378.10

 Depreciation expense
 (1,191,832.84)
 (607,454.74)

District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense \$ (1,480,458.00)

OPEB expense \$ (414,948.00)

OPEB expense (414,948.00) (1,895,406.00)

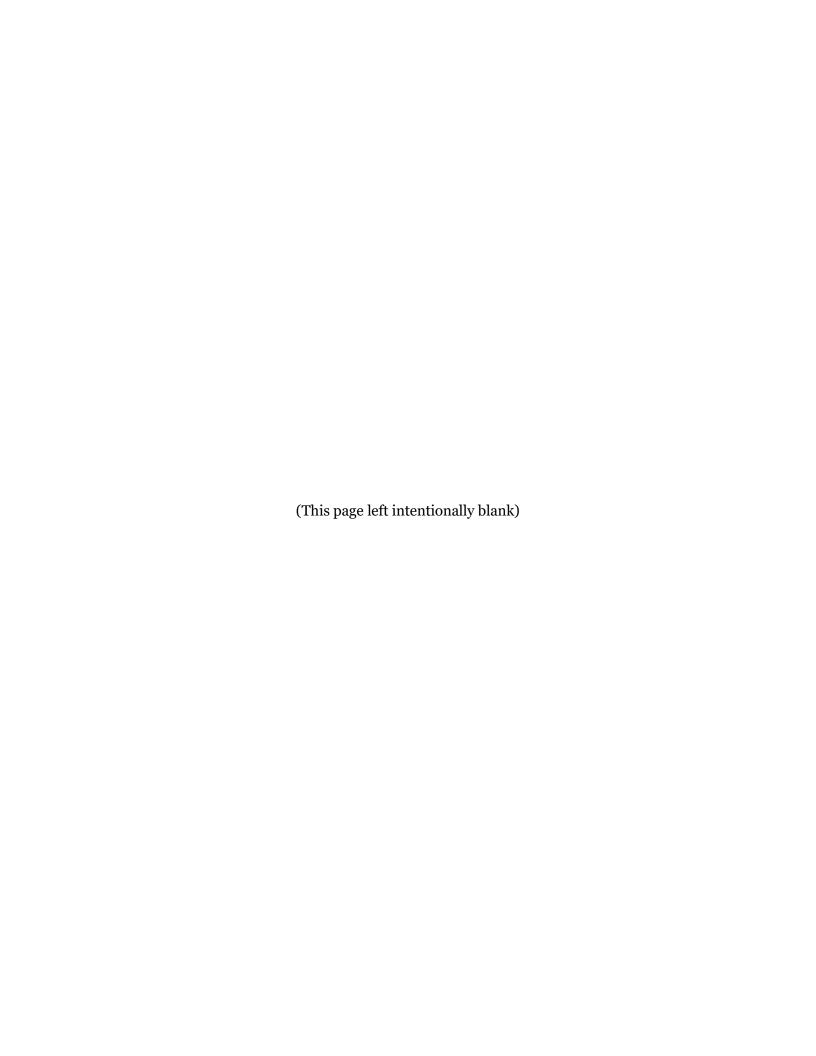
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds \$ 265.72

Amortization of bond premium 52,342.33

Amortization of deferred charge on refunding of bonds (75,638.76) (23,030.71)

Change in net position of governmental activities (Exhibit "B") \$ (97,245.82)



#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **Reporting Entity**

The Bacon County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

#### **Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

#### Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general longterm principal and interest.

#### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 60 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### **New Accounting Pronouncements**

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of the GASB Statement No. 84 is described in the restatement note.

In fiscal year 2021, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 90, *Majority Equity Interests*. It defines a majority equity interest and specifies that majority equity interest in a legal separate organization should be reported as an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The adoption of this statement did not have an impact on the School District's financial statements.

#### Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **Investments**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **Inventories**

#### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### **Restricted Assets**

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of Net Position and Balance Sheet because their use is limited by applicable debt statutes, e.g. Qualified Zone Academy Bond sinking funds.

#### **Capital Assets**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Ca	pitalization	Estimated
		Policy	Useful Life
	_		
Land	Ar	y Amount	N/A
Land Improvements	\$	5,000.00	20 to 80 years
Buildings and Improvements	\$	5,000.00	up to 80 years
Equipment	\$	5,000.00	3 to 20 years
Intangible Assets	\$	5,000.00	6 years

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

## Long-Term Liabilities and Bond Discounts/Premiums

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balances**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

#### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Property Taxes**

The Bacon County Board of Commissioners adopted the property tax levy for the 2020 tax digest year (calendar year) on October 22, 2020 (levy date) based on property values as of January 1, 2020. Taxes were due on January 7, 2021 (lien date). Taxes collected within the current fiscal year or within 60 days

after year-end on the 2020 tax digest are reported as revenue in the governmental funds for fiscal year 2021. The Bacon County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2021, for maintenance and operations amounted to \$3,541,641.61.

The tax millage rate levied for the 2020 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations 14.962 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$591,225.21 during fiscal year ended June 30, 2021.

#### Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$1,418,579.68 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

#### NOTE 4: DEPOSITS, CASH EQUIVALENTS AND INVESTMENTS

#### Collateralization of Deposits

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **Categorization of Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2021, the School District had deposits with a carrying amount of \$885,989.90, and a bank balance of \$1,781,934.86. The bank balances insured by Federal depository insurance were \$476,462.26 and the bank balances collateralized with securities held by the pledging financial institution in the School District's name were \$1,305,472.60.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	\$	7,698,687.70
Less:		
Investment pools reported as cash and cash equivalents		
Georgia Fund 1	_	6,812,697.80
	_	
Total carrying value of deposits - June 30, 2021	\$	885,989.90

#### Categorization of Cash Equivalents

The School District reported cash equivalents of \$6,812,697.80 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2021 was 36 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

## Categorization of Investments

At June 30, 2021, the School District had the following investments:

		Investment Maturity							
		1 - 5	6 - 10	More than 10					
Investment Type	Fair Value	Years	Years	Years					
Debt Securities									
U. S. Treasuries	\$ 6,021,877.07	1,486,888.00 \$	3,538,171.00	996,818.07					

#### Fair Value of Investments

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Quoted prices for identical investments in active markets;

Level 2: Observable inputs other than quoted market prices; and,

Level 3: Unobservable inputs.

At June 30, the School District had the following investments by fair value level:

Investments by fair value level:		Fair Value	_	Level 1
	_		_	
U. S. Treasuries	\$	6,021,877.07	\$	6,021,877.07

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

#### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

As of June 30, 2021, the School District did not have any investments to which this risk would apply.

#### **NOTE 5: RESTRICTED ASSETS**

The restricted assets represent the investment balance, totaling \$6,021,877.07, for the QSCB Bond Sinking Fund.

## **NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2020	)	Increases	Decreases		Balances June 30, 2021
					•	
Governmental Activities Capital Assets,						
Not Being Depreciated:						
	\$ 716,116.°	14 \$	- \$	_	\$	716,116.14
Construction in Progress	-	4	100,000.00	_	*	100,000.00
-	-				•	,
Total Capital Assets						
Not Being Depreciated	716,116.	14	100,000.00			816,116.14
Capital Assets Being Depreciated						
Buildings and Improvements	39,649,558.8	37	163,983.00	_		39,813,541.87
Equipment .	3,963,695.9		284,087.10	70,929.00		4,176,854.08
Land Improvements	5,602,151.9	8	36,308.00	-		5,638,459.98
Intangible Assets	15,000.0	0	-	-		15,000.00
Less Accumulated Depreciation for:						
<b>Buildings and Improvements</b>	7,211,637.9	6	639,287.25	-		7,850,925.21
Equipment	2,594,022.	41	282,568.87	70,929.00		2,805,662.28
Land Improvements	1,756,289.5	52	269,976.72	-		2,026,266.24
Intangible Assets	13,541.6	57_				13,541.67
Total Capital Assets,						
Being Depreciated, Net	37,654,915.2	27_	(707,454.74)			36,947,460.53
Governmental Activities						
Capital Assets - Net	38,371,031.	41 \$	(607,454.74) \$		\$	37,763,576.67
Current year depreciation expense by	function is a	foll	OTATO!			
current year depreciation expense by	runction is as	1011	ows.			
Instruction				\$ 6′	14,	812.92
Support Services						
Pupil Services		\$	7,015.92			
General Administration	1		7,854.87			
Maintenance and Oper	ation of Plant		345,001.47			
Student Transportation		170,763.91	530,636.17			
Food Services	_	·			383.75	
				\$ 1,19	91,8	332.84

#### **NOTE 7: INTERFUND TRANSFERS**

#### **Interfund Transfers**

Interfund transfers for the year ended June 30, 2021, consisted of the following:

		Transfers From			
	-	Capital Projects			
Transfers to		Fund			
Debt Service Fund	\$	880,566.52			

Transfers are used to move sales tax revenues collected by the capital projects fund to debt service fund to provide funding to service debt.

#### **NOTE 8: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

		Governmental Activities								
		Balance						Balance		Due Within
		July 1, 2020		Additions		Deductions		June 30, 2021	_	One Year
General Obligation (G.O.) Bonds	\$	7,040,000.00	\$	-	\$	-	\$	7,040,000.00 \$	\$	20,000.00
Unamortized Bond Premiums		588,851.21		-		52,342.33		536,508.88		52,342.33
Qualified School Construction Bonds		10,155,000.00		-		-		10,155,000.00		-
	\$_	17,783,851.21	- \$_	-	\$	52,342.33	\$	17,731,508.88 \$	_ _	72,342.33

#### **General Obligation Debt Outstanding**

The School District's bonded debt consists of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. Bonds have also been issued to advance-refund previously issued bonds. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District had no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2021. In the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from general fund, or a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	ssue Date Maturity Date		Amount Issued		Amount Outstanding
General Government - Refunding - Series 2016	1.75% - 3.50%	9/29/2016	10/1/2031	\$	7,040,000.00	\$	7,040,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

	 General Obli		Unamortized		
Fiscal Year Ended June 30:	Principal		Interest	_	Bond Premium
2022	\$ 20,000.00	\$	212,212.50	\$	52,342.33
2023	80,000.00		211,337.50		52,342.33
2024	80,000.00		209,937.50		52,342.33
2025	85,000.00		208,493.75		52,342.33
2026	85,000.00		207,006.25		52,342.33
2027 - 2031	5,485,000.00		663,206.25		261,711.65
2032	 1,205,000.00		21,087.50	_	13,085.58
				_	_
Total Principal and Interest	\$ 7,040,000.00	. \$	1,733,281.25	\$_	536,508.88

## **Qualified School Construction Bonds (QSCB)**

Section 1521 of the American Recovery and Reinvestment Act (ARRA) of 2009 provides for a source of capital at no or at nominal interest rates for costs incurred by School Districts in connection with the construction, rehabilitation or repair of a public-school facility or for the acquisition of land where a school will be built. Investors receive Federal income tax credits at prescribed tax credit rates in lieu of interest, which essentially allows School Districts to borrow without incurring interest costs.

When the stated interest rate on the QSCB results in interest payments that exceed the supplemental interest payments discussed in the preceding paragraph, the School District may apply for a direct cash subsidy payment from the U.S. Treasury which is intended to reduce the stated interest rate to a nominal percentage. To qualify for this subsidy the School District is required to periodically file appropriate documents with the Internal Revenue Service. These subsidy payments do not include the amount of any supplemental interest paid on a QSCB. The interest subsidy received by the School District in fiscal year 2021 was \$503,735.91, which funded all but \$50,533.59 of interest expense due on the QSCB.

The School District's outstanding Qualified School Construction Bonds of \$10,155,000.00 contain a provision that in the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (EPLOST), the debt will be satisfied by a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

Debt currently outstanding under Qualified School Construction Bonds is as follows:

	Interest		Maturity			Amount
Description	Rates	Issue Date	Date		Amount Issued	Outstanding
				_		
Qualified School Construction Bonds Series 2011B	5.24% - 5.59%	3/8/2011	10/1/2025	\$	10,155,000.00	\$ 10,155,000.00

The following is a schedule of total Qualified School Construction Bond payments:

Fiscal Year Ended June 30:	 Principal	Interest
	 _	
2022	\$ - \$	554,269.50
2023	-	554,269.50
2024	1,390,000.00	517,851.50
2025	4,265,000.00	366,491.75
2026	 4,500,000.00	125,775.00
	 _	
Total Principal and Interest	\$ 10,155,000.00 \$	2,118,657.25

#### **NOTE 9: RISK MANAGEMENT**

#### Insurance

#### Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

#### Georgia School Boards Association Risk Management Fund

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

#### **Unemployment Compensation**

The School District is self-insured with regard to unemployment compensation claims. In connection with this program, a self-insurance reserve has been established within the general fund by the School District. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning		Claims and			
		of Year		Changes in		Claims	End of Year
		Liability		Estimates Paid			Liability
	_		_		_		
2020	\$	-	\$	3,367.02	\$	3,367.02	\$ -
2021	\$	-	\$	11.40	\$	11.40	\$ -

#### **Surety Bond**

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	 Amount
Superintendent	\$ 50,000.00

#### NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2021:

Nonspendable			
Inventories		\$	63,809.73
Restricted			
Bus Replacement	\$ 154,440.00		
Continuation of Federal Programs	311,189.42		
Capital Projects	1,575,521.42		
Debt Service	6,173,070.24		8,214,221.08
Assigned		-	
Self-Insurance	\$ 9,051.46		
School Activity Accounts	260,925.57		269,977.03
Unassigned		_	5,750,052.81
Fund Balance, June 30, 2021		\$	14,298,060.65

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

#### **Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### Georgia School Personnel Post-Employment Health Benefit Fund

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$500,038.00 for the year ended June 30, 2021. Active employees are not required to contribute to the School OPEB Fund.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the School District reported a liability of \$19,195,024.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2019. An expected total OPEB liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2020. At June 30, 2020, the School District's proportion was 0.130688%, which was an increase of 0.004177% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the School District recognized OPEB expense of \$914,986.00. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		C	PE	В
	_	Deferred		Deferred
		Outflows of		Inflows of
	_	Resources		Resources
Differences between expected and actual experience	\$	-	\$	2,095,501.00
Changes of assumptions		3,174,431.00		1,707,944.00
Net difference between projected and actual earnings on OPEB plan investments		50,030.00		-
Changes in proportion and differences between School District contributions and proportionate share of contributions		884,312.00		204,125.00
School District contributions subsequent to the measurement date	_	500,038.00		
Total	\$_	4,608,811.00	\$	4,007,570.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB			
2022	\$	(228,996.00)		
2023	\$	(230,338.00)		
2024	\$	(154,599.00)		
2025	\$	144,020.00		
2026	\$	426,143.00		
Thereafter	\$	144.973.00		

**Actuarial assumptions:** The total OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

#### **OPEB**:

Inflation	2.50%
Salary increases	3.00% - 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.25%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree Mortality Table projected generationally with MP-2019 projection scale (set forward one year and adjusted 106%) is used for death prior to retirement and for service retirements and beneficiaries. The Pub-2010 Teachers Mortality Table for Disabled Retirees projected generationally with MP-2019 Projection scale (set forward one year and adjusted 106%) is used for disability retirements. For both, rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future morality improvement in the tables used by the plan.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset class	Target allocation	Real Rate of Return*
Fixed income	30.00%	0.50%
Equities	70.00%	9.20%
Total	100.00%	

\*Net of Inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB, a single equivalent interest rate of 2.22% was used as the discount rate, as compared with last year's rate of 3.58%. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (2.21% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118.

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the collective net OPEB liability of the participating employers calculated using the discount rate of 2.22%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.22%) or 1-percentage-point higher (3.22%) than the current discount rate:

		1% Decrease (1.22%)		Current Discount Rate (2.22%)		1% Increase (3.22%)
School District's proportionate	_		•		_	
share of the Net OPEB liability	\$	22,550,986.00	\$	19,195,024.00	\$	16,511,191.00

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the collective net OPEB liability of the participating employers, as well as what the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Current Healthcare				
	_	1% Decrease Cost Trend Rate				1% Increase
School District's proportionate						
share of the Net OPEB liability	\$	15,981,787.00	\$	19,195,024.00	\$	23,355,232.00

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

#### **NOTE 13: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

### Teachers Retirement System of Georgia (TRS)

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by O.C.G.A §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple- employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2021. The School District's contractually required contribution rate for the year ended June 30, 2021 was 19.06% of annual School District payroll, of which 19.02% of

payroll was required from the School District and 0.04% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$2,406,088.00 and \$5,646.54 from the School District and the State, respectively.

# **Employees' Retirement System**

**Plan Description:** The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions: Member contributions under the old plan are 4.00% of annual compensation, up to \$4,200.00, plus 6.00% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's total required contribution rate for the year ended June 30, 2021 was 24.66% of annual covered payroll for old plan members of which 19.91% was required from the School District and 4.75% was contributed on behalf of the School District by the state. Additionally, the School District's total required contribution rate was 24.66% for new plan members and 21.57% for GSEPS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$15,186.00 for the current fiscal year.

# **Public School Employees Retirement System (PSERS)**

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.50, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$29,439.00.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$23,727,453.00 for its proportionate share of the net pension liability for TRS (\$23,616,136.00) and ERS (\$111,317.00).

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability \$ 23,616,136.00

State of Georgia's proportionate share of the net pension liability associated with the School District 54,262.00

Total \$ 23,670,398.00

The net pension liability for TRS and ERS was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2020.

At June 30, 2020, the School District's TRS proportion was 0.097491%, which was an increase of 0.001138% from its proportion measured as of June 30, 2019. At June 30, 2020, the School District's ERS proportion was 0.002641%, which was an increase of 0.000099% from its proportion measured as of June 30, 2019.

At June 30, 2021, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$203,219.00.

The PSERS net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the School District recognized pension expense of \$3,899,469.00 for TRS, \$11,395.00 for ERS and \$40,895.00 for PSERS and revenue of \$9132.00 for TRS and \$40,895.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		TRS				ERS			
		Deferred		Deferred		Deferred		Deferred	
		Outflows of		Inflows of		Outflows of		Inflows of	
		Resources		Resources		Resources		Resources	
								<u> </u>	
Differences between expected and actual									
experience	\$	1,028,490.00	\$	-	\$	1,356.00	\$	-	
Changes of assumptions		2,432,489.00		-		-		-	
Net difference between projected and actual									
earnings on pension plan investments		568,799.00		-		1,572.00		-	
Changes in proportion and differences between									
School District contributions and proportionate									
share of contributions		278,527.00		202,473.00		2,753.00		-	
School District contributions subsequent to the									
measurement date	-	2,406,088.00	_	-		15,186.00	_		
Total		6 744 202 22		202 472 22	*	20.067.22	4		
Total	\$ =	6,714,393.00	• <sup>&gt;</sup> =	202,473.00	=	20,867.00	· <sup>&gt;</sup> =		

The School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS	ERS
2022	\$ 828,718.00	\$ 838.00
2023	\$ 1,301,016.00	\$ 1,644.00
2024	\$ 1,401,450.00	\$ 1,825.00
2025	\$ 574,648.00	\$ 1,374.00

**Actuarial assumptions:** The total pension liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

# Teachers Retirement System:

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

# Employees' Retirement System:

Inflation	2.75%
Salary increases	3.25% - 7.00%, including inflation
Investment rate of return	7.30%, net of pension plan investment expense,
	including inflation

Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. The RP-2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back 7 years for males and set forward 3 years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-12% less than the actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

# Public School Employees Retirement System:

Inflation 2.75%

Salary increases N/A

Investment rate of return 7.30%, net of pension plan investment expense,

including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected

rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	ERS/PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative		5.00%	12.00%
Total	100.00%	100.00%	

<sup>\*</sup> Rates shown are net of the 2.75% assumed rate of inflation with the exception of TRS, which assumed a rate of 2.50% rate of inflation.

*Discount Rate:* The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total ERS and PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25% and 7.30%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25% and 6.30%) or 1-percentage-point higher (8.25% and 8.30%) than the current rate:

Teachers Retirement System:		1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)		
School District's proportionate share of the net pension liability	\$	37,449,554.00 \$	23,616,136.00	\$ 12,276,699.00		
Employees' Retirement System:		1% Decrease (6.30%)	Current Discount Rate (7.30%)	 1% Increase (8.30%)		
School District's proportionate share of the net pension liability	\$	156,603.00 \$	5 111,317.00	\$ 72,670.00		

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publicly available at <a href="https://www.ers.ga.gov/financials">www.trsga.com/publications</a> and <a href="https://www.ers.ga.gov/financials">http://www.ers.ga.gov/financials</a>.

# **Defined Contribution Plan**

On September 01, 2007, the School District began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The School District selected ASPIRE Financial Services as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 1% of the employee's base pay.

The employee becomes vested in the plan with 3 years of experience. Employees who had already achieved 3 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 3 years of service to Bacon County Board of Education. If an employee terminates employment prior to achieving 3 years of service, funds paid on behalf of the non-vested employee are credited back to the School District.

Employer contributions for the current fiscal year and preceding two fiscal years are as follows:

Fiscal Year	Percentage Contribution	Requir	ed Contribution
2021	100%	\$	11,970.00
2020	100%	\$	12,020.00
2019	100%	\$	12,330.00

# NOTE 14: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE

For fiscal year 2021, the School District made prior period adjustments due to the adoption of GASB Statement No, 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2020 net position in governmental activities and fund balance in the general fund and fiduciary funds. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2020 as previously reported	\$ (291,806.80)
Prior Period Adjustment - Implementation of GASB No. 84:	
School Activity Account Reclassification	41,928.75
Net Position, July 1, 2020, as restated	\$ (249,878.05)
Fund Balance (General Fund), July 1, 2020, as previously reported	\$ 5,104,822.21
Prior Period Adjustment - Implementation of GASB No. 84:	
School Activity Account Reclassification	41,928.75
Fund Balance (General Fund), July 1, 2020, as restated	\$ 5,146,750.96

Funds Held for Others of \$41,928.75, previously presented in the Fiduciary Funds, was reclassified to Net Position and Fund Balance (general fund).

# NOTE 15: PRIOR YEAR DEFEASEMENT OF DEBT

In prior years, the School District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's basic financial statements. At June 30, 2021, \$6,445,000.00 of bonds outstanding are considered defeased.

# **NOTE 16: TAX ABATEMENTS**

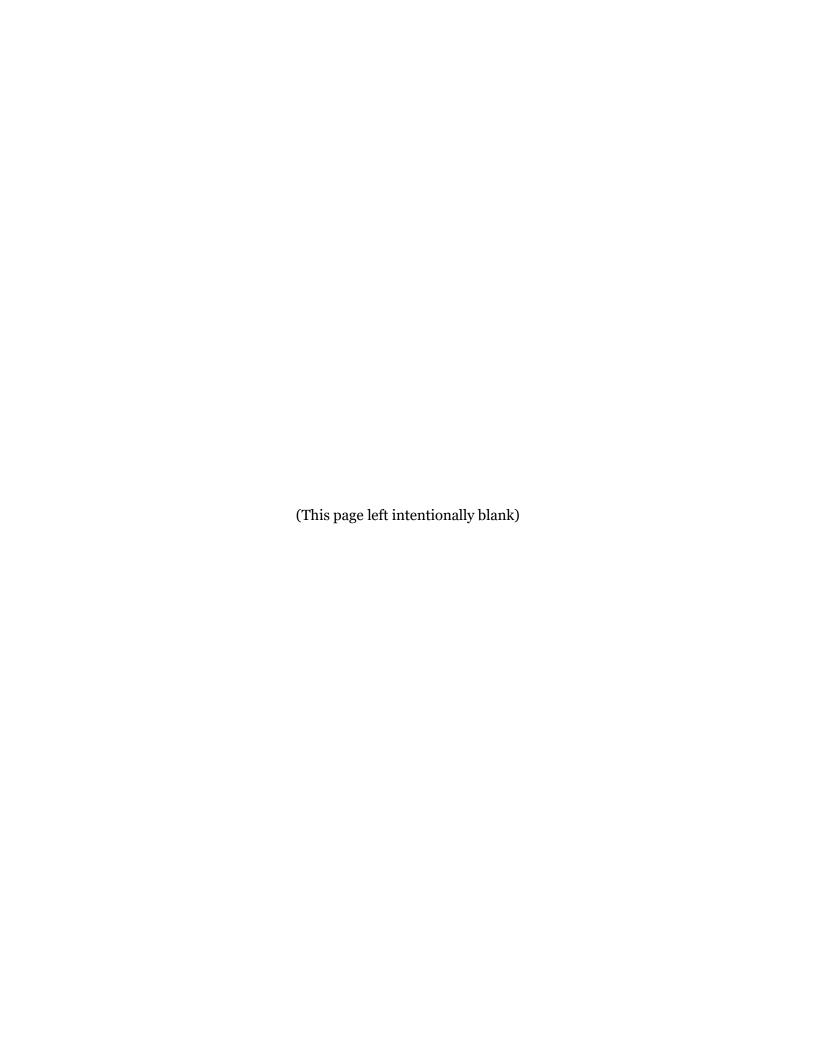
Bacon County enters into property tax abatement agreements with local businesses for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to Bacon County.

For the fiscal year ended June 30, 2020, Bacon County abated property taxes due to the School District that were levied on October 22, 2020 and due on January 7, 2021 totaling \$81,838.15. Included in that amount abated, the following are individual tax abatement agreements that each exceeded 10 percent of the total amount abated:

- A 50 percent property tax abatement to a fruit processing company. The abatement amounted to \$46,061.68.
- A 100 percent property tax abatement to a modular building manufacturer. The abatement amounted to \$14,241.97.
- A 100 percent property tax abatement to a meat processing plant. The abatement amounted to \$11,009.47.
- A 100 percent property tax abatement to a fruit processing company. The abatement amounted to \$10,525.03.

# **NOTE 17: SUBSEQUENT EVENTS**

The School District's prior year defeased bonds outstanding, in the amount of \$6,445,000.00, were called for redemption on October 1, 2021.



# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA

				State of					School District's	
	School			Georgia's					proportionate	Plan fiduciary
	District's		pr	oportionate					share of the	net position as
For the	proportion of		sl	hare of the					NPL as a	a percentage
Year	the Net	School District's	NP	L associated					percentage of	of the total
Ended	Pension	proportionate with the School					S	chool District's	its covered	pension
June 30	Liability (NPL)	share of the NPL	re of the NPL District			Total covered payroll			payroll	liability
2021	0.097491%	\$ 23,616,136.00	\$	54,262.00	\$	23,670,398.00	\$	12,598,179.04	187.46%	77.01%
2020	0.096353%	\$ 20,718,500.00	\$	49,241.00	\$	20,767,741.00	\$	11,792,112.41	175.70%	78.56%
2019	0.095563%	\$ 17,738,540.00	\$	43,250.00	\$	17,781,790.00	\$	11,410,363.92	155.46%	80.27%
2018	0.098061%	\$ 18,224,939.00	\$	41,631.00	\$	18,266,570.00	\$	11,288,837.77	161.44%	79.33%
2017	0.097332%	\$ 20,080,677.00	\$	46,420.00	\$	20,127,097.00	\$	10,701,919.15	187.64%	76.06%
2016	0.100552%	\$ 15,308,044.00	\$	33,645.00	\$	15,341,689.00	\$	10,639,992.69	143.87%	81.44%
2015	0.098428%	\$ 12,435,080.00	\$	28,931.00	\$	12,464,011.00	\$	10,064,953.22	123.55%	84.03%

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA

			Cont	ributions in relation					Contribution as a
For the Year	Cor	ntractually required	to	the contractually	Con	tribution deficiency	S	chool District's	percentage of
Ended June 30		contribution	required contribution		(excess)		covered payroll		covered payroll
2021	\$	2,406,088.00	\$	2,406,088.00	\$	_	\$	12,652,853.04	19.02%
2020	\$	2,657,147.00	\$	2,657,147.00	\$	-	\$	12,598,179.04	21.09%
2019	\$	2,458,719.19	\$	2,458,719.19	\$	-	\$	11,792,112.41	20.85%
2018	\$	1,912,805.08	\$	1,912,805.08	\$	-	\$	11,410,363.92	16.76%
2017	\$	1,607,254.10	\$	1,607,254.10	\$	-	\$	11,288,837.77	14.24%
2016	\$	1,523,645.41	\$	1,523,645.41	\$	-	\$	10,701,919.15	14.24%
2015	\$	1,396,352.40	\$	1,396,352.40	\$	-	\$	10,639,992.69	13.12%

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's portionate share of the NPL	 hool District's vered payroll	scnool District's proportionate share of the net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of total pension liability
2021	0.002641%	\$ 111,317.00	\$ 66,585.28	167.18%	76.21%
2020	0.002542%	\$ 104,896.00	\$ 64,075.14	163.71%	76.74%
2019	0.002503%	\$ 102,899.00	\$ 63,831.76	161.20%	76.68%
2018	0.003449%	\$ 140,075.00	\$ 84,599.62	165.57%	76.33%
2017	0.004204%	\$ 198,867.00	\$ 97,744.50	203.46%	72.34%
2016	0.004091%	\$ 165,743.00	\$ 95,333.40	173.86%	76.20%
2015	0.003747%	\$ 140,536.00	\$ 84,380.48	166.55%	77.99%

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	actually required	 ibutions in relation to ontractually required contribution	Contr	ibution deficiency (excess)	ool District's ered payroll	Contribution as a percentage of covered payroll
2021	\$ 15,186.00	\$ 15,186.00	\$	-	\$ 61,086.09	24.66%
2020	\$ 16,420.00	\$ 16,420.00	\$	-	\$ 66,585.28	24.66%
2019	\$ 15,877.80	\$ 15,877.80	\$	-	\$ 64,075.14	24.78%
2018	\$ 15,836.70	\$ 15,836.70	\$	-	\$ 63,831.76	24.81%
2017	\$ 20,989.14	\$ 20,989.14	\$	-	\$ 84,599.62	24.81%
2016	\$ 24,162.00	\$ 24,162.00	\$	-	\$ 97,744.50	24.72%
2015	\$ 20,935.26	\$ 20,935.26	\$	-	\$ 95,333.40	21.96%

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

	School								School District's	
	District's			State	e of Georgia's				proportionate	Plan fiduciary
For the	proportion of			pr	oportionate				share of the NPL	net position as
Year	the Net	Scho	ol District's	sha	re of the NPL				as a percentage	a percentage
Ended	Pension	prop	ortionate	ass	ociated with		Sc	hool District's	of its covered	of the total
June 30	Liability (NPL)	share	of the NPL	the S	School District	Total	co	vered payroll	payroll	pension liability
2021	0.00%	\$	-	\$	203,219.00	\$ 203,219.00	\$	514,454.41	N/A	84.45%
2020	0.00%	\$	-	\$	171,791.00	\$ 171,791.00	\$	486,720.90	N/A	85.02%
2019	0.00%	\$	-	\$	153,718.00	\$ 153,718.00	\$	465,061.35	N/A	85.26%
2018	0.00%	\$	-	\$	151,119.00	\$ 151,119.00	\$	497,218.78	N/A	85.69%
2017	0.00%	\$	-	\$	210,869.00	\$ 210,869.00	\$	486,901.14	N/A	81.00%
2016	0.00%	\$	-	\$	138,707.00	\$ 138,707.00	\$	458,253.06	N/A	87.00%
2015	0.00%	\$	-	\$	113,822.00	\$ 113,822.00	\$	457,391.71	N/A	88.29%

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND

Plan fiduciary
net position
as a
percentage of
the total
OPEB liability
3.99%
4.63%
2.93%
1.61%
% %

# BACON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND

For the Year Ended June 30	Contributions in relation Contractually required to the contractually contribution required contribution		Contribution deficiency (excess)			chool District's rered-employee payroll	Contribution as a percentage of covered-employee payroll	
2021	\$ 500,038.00	\$	500,038.00	\$	-	\$	11,783,642.28	4.24%
2020	\$ 441,956.00	\$	441,956.00	\$	-	\$	11,316,653.93	3.91%
2019	\$ 681,347.00	\$	681,347.00	\$	-	\$	10,424,706.38	6.54%
2018	\$ 646,534.00	\$	646,534.00	\$	-	\$	10,024,871.07	6.45%

# BACON COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2021

### Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, the rates of withdrawal, retirement, and disability and mortality were adjusted to more closely reflect actual experience.

### Employees' Retirement System

Changes of benefit terms: A new benefit tier was added for members joining the System on and after July 1, 2009. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016, and a one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017. Two one-time 2% payments were granted to certain retirees and beneficiaries effective July 2018 and January 2019. Two one-time 3% payments were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal and salary increases.

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed rate of return remained at 7.30% for the June 30, 2019 actuarial valuation.

### Public School Employees Retirement System

Changes of benefit terms: The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from \$15.25 to \$15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

# BACON COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2021

# School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The June 30, 2019 decremental valuation were changed to reflect the Teachers Retirement Systems experience study.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

# BACON COUNTY BOARD OF EDUCATION GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

	NONAPPROPRIA			TED BUDGETS		ACTUAL		VARIANCE
	_	ORIGINAL (1)		FINAL (1)		AMOUNTS		OVER/UNDER
	_							
REVENUES								
Property Taxes	\$	3,725,000.00	\$	3,725,000.00	\$	4,138,419.06	\$	413,419.06
Sales Taxes		-		-		51,064.88		51,064.88
State Funds		15,138,899.30		17,186,059.00		17,504,720.13		318,661.13
Federal Funds		3,764,312.73		4,825,891.73		4,634,331.02		(191,560.71)
Charges for Services		169,904.40		169,904.40		395,723.66		225,819.26
Investment Earnings		-		-		3,065.13		3,065.13
Miscellaneous	_	10,000.00	_	10,000.00		445,930.48	_	435,930.48
Total Revenues		22,808,116.43		25,916,855.13		27,173,254.36	_	1,256,399.23
TVPTVPIT IT								
EXPENDITURES								
Current		1E 00E 61E 60		1E 002 7E2 60		4E 472 202 76		220 260 02
Instruction		15,085,615.68		15,803,753.68		15,473,392.76		330,360.92
Support Services		000 533 53		4 042 257 52		1.651.106.06		(620.740.54)
Pupil Services		969,523.52		1,012,357.52		1,651,106.06		(638,748.54)
Improvement of Instructional Services Educational Media Services		1,260,915.48		1,329,651.48		1,014,756.82		314,894.66
		390,287.96		394,345.96		343,723.42		50,622.54
General Administration		483,336.86		485,565.86		549,494.40		(63,928.54)
School Administration		1,315,447.85		1,332,694.85		1,385,862.96		(53,168.11)
Business Administration		248,861.31		251,905.31		270,090.40		(18,185.09)
Maintenance and Operation of Plant		1,631,325.58		1,704,271.58		2,083,607.07		(379,335.49)
Student Transportation Services		1,112,332.71		1,459,663.71		1,382,661.11		77,002.60
Other Support Services		75,841.00		77,841.00		122,718.57		(44,877.57)
Enterprise Operations		_		<del>-</del>		426.86		(426.86)
Food Services Operation	_	1,671,671.13	_	1,692,976.13	_	1,492,695.90	_	200,280.23
Total Expenditures	_	24,245,159.08	_	25,545,027.08	_	25,770,536.33	_	(225,509.25)
Excess of Revenues over (under) Expenditures	_	(1,437,042.65)	-	371,828.05	_	1,402,718.03	_	1,030,889.98
OTHER FINANCING SOURCES (USES)								
Other Sources		73,991.50		140,829.50		_		(140,829.50)
Other Uses		(73,991.50)		(140,829.50)		_		140,829.50
Total Other Financing Sources (Uses)	_	-	-	-	_	_	-	,
	_		-				-	
Net Change in Fund Balances		(1,437,042.65)		371,828.05		1,402,718.03		1,030,889.98
Fund Balances - Beginning (Restated)	_	5,095,640.30	_	5,095,640.30	_	5,146,750.96	_	51,110.66
Fund Balances - Ending	\$_	3,658,597.65	\$	5,467,468.35	\$_	6,549,468.99	\$	1,082,000.64

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$452,410.31 and \$437,161.77, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2021

		PASS- THROUGH ENTITY	
FUNDING AGENCY	CFDA	ID	EXPENDITURES
PROGRAM/GRANT	NUMBER	NUMBER	IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	215GA324N1199 \$	469,480.30
National School Lunch Program	10.555	215GA324N1199	902,728.49
Total Child Nutrition Cluster			1,372,208.79
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	215GA350N8103	24,264.10
State Administrative Expenses for Child Nutrition	10.560	215GA904N2533	1,331.64
Total Other Programs			25,595.74
Total U. S. Department of Agriculture			1,397,804.53
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200012	721,738.26
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	655,275.77
Total Education Stabilization Fund			1,377,014.03
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A190073	267,495.00
Grants to States	84.027A	H027A200073	43,174.32
Preschool Grants	84.173A	H173A190081	30.00
Preschool Grants	84.173A	H173A200081	17,074.00
Total Special Education Cluster			327,773.32
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A200010	34,648.20
English Language Acquisition Grants	84.365A	S365A190010	5,011.00
English Language Acquisition Grants	84.365A	S365A200010	3,056.68
Migrant Education - State Grant Program	84.011	S011A190011	45,750.00
Migrant Education - State Grant Program	84.011	S011A200011	125,976.34
Rural Education	84.358B	S365B190010	24,726.00
Rural Education	84.358B	S365B200010	90,388.07
Supporting Effective Instruction State Grants	84.367A	S367A190001	32,369.00
Supporting Effective Instruction State Grants	84.367A	S367A200001	51,508.01
Title I Grants to Local Educational Agencies	84.010A	S010A200010	111,086.00
Title I Grants to Local Educational Agencies	84.010A	S010A200010-20A	880,798.85
Total Other Programs			1,405,318.15
Total U. S. Department of Education			3,110,105.50

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2021

		PASS- THROUGH ENTITY		
FUNDING AGENCY	CFDA	ID		EXPENDITURES
PROGRAM/GRANT	NUMBER	NUMBER	_	IN PERIOD
Health and Human Services, U.S. Department of				
Georgia Department of Early Care and Learning				
Pass-Through From Bright From the Start				
COVID - 19 - Child Care and Development Block Grant	93.575	2110GACCC5		8,116.00
Total Expenditures of Federal Awards			\$	4,516,026.03

### Notes to the Schedule of Expenditures of Federal Awards

### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Bacon County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### Note 4. Donated Personal Protective Equipment

In response to the COVID-19 pandemic, the federal government donated personal protective equipment (PPE) to Georgia Emergency
Management and Homeland Security Agency (GEMA/HS). GEMA/HS, then, donated PPE with an estimated fair market value of \$31,135.00 to the
Bacon Board of Education. This amount is not included in the Schedule of Expenditures of Federal Awards and is not subject to audit. Therefore,
this amount is unaudited.

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2021

	GOVERNMENTA FUND TYPE
ENCY/FUNDING	GENERAL FUND
<u> </u>	10110
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 431,481.
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	420.020
Kindergarten Program	439,820.
Kindergarten Program - Early Intervention Program	474,532.
Primary Grades (1-3) Program	891,381.
Primary Grades - Early Intervention (1-3) Program	1,231,353.
Upper Elementary Grades (4-5) Program	533,575.
Upper Elementary Grades - Early Intervention (4-5) Program	478,425.
Middle School (6-8) Program	1,476,404.
High School General Education (9-12) Program	1,098,856.
Vocational Laboratory (9-12) Program	728,623.
Students with Disabilities	3,181,517.
Gifted Student - Category VI	502,207.
Remedial Education Program	191,311
Alternative Education Program	107,645
English Speakers of Other Languages (ESOL)	152,285
Media Center Program	258,846.
20 Days Additional Instruction	77,463.
Staff and Professional Development	52,273
Principal Staff and Professional Development	1,225
Indirect Cost	
Central Administration	502,703.
School Administration	629,934.
Facility Maintenance and Operations	550,465
Midterm Hold Harmless	26,526
Amended Formular Adjustment	(440,953
Categorical Grants	, ,,,,,
Pupil Transportation	
Regular	294,018.
Bus Replacement	154,440.
Nursing Services	45,000
Education Equalization Funding Grant	2,966,571
Other State Programs	2,300,371.
Food Services	35,052.
	•
Hygiene Products	1,059.
Math and Science Supplemental	3,570
Preschool Disability Services	29,268.
Pupil Transportation - State Bonds	77,220.
Teachers Retirement	5,646
Vocational Education	135,528
Vocational Supervisors	13,649.
Georgia Emergency Management Agency  Donations to LEA for COVID	88,362
Office of the State Treasurer	00,302
Public School Employees Retirement	29,439
CONTRACT	29,439.
Human Resources, Georgia Department of	
Family Connection	47,999
<b>y</b>	

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2021

PROJECT		ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
SPLOST V				
(i) Paying a portion of the principal and				
interest due on outstanding Bacon County				
School District (Georgia) Taxable General				
Obligation Bonds, Series 2011B, and General				
Obligation Refunding Bonds, Series 2016,				
the maximum amount of total debt service				
to be paid shall not exceed \$6,500,000.00;	\$	6,500,000.00 \$	1,149,985.50	6/30/2023
(ii) Demolishing, adding to, renovating, repairing				
improving, furnishing, equipping and completing				
and replacing existing school buildings and other				
buildings and facilities useful and desireable				
in connection therewith, including, but not				
limited to, physical education/athletic facilities,				
roofing, HVAC, electrical and flooring, paving,				
technology infrastructures;		710,000.00	193,550.00	6/30/2023
(iii) Acquiring technology improvements, including				
safety and security improvements, computer				
technology, hardware and software;		300,000.00	83,583.52	6/30/2023
(iv) Acquiring land;		25,000.00	-	6/30/2023
(v) Acquiring new school equipment, including,				
but not limited to, new buses, maintenance				
vehicles, and equipment;		100,000.00	585,494.96	6/30/2023
(vi) Acquiring portable classroom facilities;		65,000.00	-	6/30/2023
(vii) Acquiring band instruments, textbooks,				
and instructional equipment;		50,000.00	19,825.97	6/30/2023
(viii) Acquiring any necessary or desirable				
property, both real and personal.	_	50,000.00	-	6/30/2023
	\$	7,800,000.00 \$	2,032,439.95	

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2021

PROJECT SPLOST V	_	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
SPLOST V  (i) Paying a portion of the principal and					
interest due on outstanding Bacon County					
School District (Georgia) Taxable General					
Obligation Bonds, Series 2011B, and General					
Obligation Refunding Bonds, Series 2016,					
the maximum amount of total debt service					
to be paid shall not exceed \$6,500,000.00;	\$	766,657.00 \$	383,328.50 \$	- !	-
(ii) Demolishing, adding to, renovating, repairing improving, furnishing, equipping and completing and replacing existing school buildings and other buildings and facilities useful and desireable in connection therewith, including, but not limited to, physical education/athletic facilities, roofing, HVAC, electrical and flooring, paving, technology infrastructures;		164,165.00	29,385.00		
,		,	•		
(iii) Acquiring technology improvements, including					
safety and security improvements, computer					
technology, hardware and software;		35,648.05	47,935.47	-	-
(iv) Acquiring land;		-	-	-	-
(v) Acquiring new school equipment, including,					
but not limited to, new buses, maintenance					
vehicles, and equipment;		220,679.00	364,815.96	-	-
(vi) Acquiring portable classroom facilities;		-	-	-	-
(vii) Acquiring band instruments, textbooks,					
and instructional equipment;		12,998.00	6,827.97	-	-
(viii) Acquiring any necessary or desirable					
property, both real and personal.	_		<u> </u>		
	\$_	1,200,147.05 \$	832,292.90 \$	<u> </u>	<u> </u>

<sup>(1)</sup> The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

<sup>(2)</sup> The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

<sup>(3)</sup> The voters of Bacon County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.

Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

# Section II

Compliance and Internal Control Reports



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Ms. Judy Rowland, Superintendent and Members of the
Bacon County Board of Education

We have audited the financial statements of the governmental activities and each major fund of the Bacon County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated March 25, 2022. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Lug S. Lligg

Greg S. Griffin State Auditor

March 25, 2022



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Ms. Judy Rowland, Superintendent and Members of the
Bacon County Board of Education

# Report on Compliance for Each Major Federal Program

We have audited the Bacon County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

# Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

# Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

They S. Lufy-

Greg S. Griffin State Auditor

March 25, 2022

# Section III Auditee's Response to Prior Year Findings and Questioned Costs

# BACON COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

# **PRIOR YEAR FINANCIAL STATEMENT FINDINGS**

No matters were reported.

# PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# Section IV

Findings and Questioned Costs

# BACON COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

# I SUMMARY OF AUDITOR'S RESULTS

### **Financial Statements**

Type of auditor's report issued:

Governmental Activities and Each Major Fund

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?
 None Reported

■ Significant deficiency(ies) identified? None Reported

Noncompliance material to financial statements noted:

No

### **Federal Awards**

Internal Control over major programs:

Material weakness(es) identified?
 Significant deficiency (ice) identified?

None Percented

Significant deficiency(ies) identified?
 None Reported

Type of auditor's report issued on compliance for major programs:

All major programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

No

Identification of major programs:

<u>Assistance Listing Number</u> <u>Assistance Listing Program or Cluster Title</u>

84.425 Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee?

# **II FINANCIAL STATEMENT FINDINGS**

No matters were reported.

# III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.