



ANNUAL FINANCIAL REPORT • FISCAL YEAR 2021

# Madison County Board of Education Danielsville, Georgia

Including Independent Auditor's Report

Kristina A. Turner | Deputy State Auditor  
Greg S. Griffin | State Auditor



**DOAA**

Georgia Department  
of Audits & Accounts

# Madison County Board of Education

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# Madison County Board of Education

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**Section I**

**Financial**



## INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Michael Williams, Superintendent and Members of the  
Madison County Board of Education

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Madison County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.



## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2022 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin  
State Auditor

March 31, 2022

MADISON COUNTY BOARD OF EDUCATION  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**INTRODUCTION**

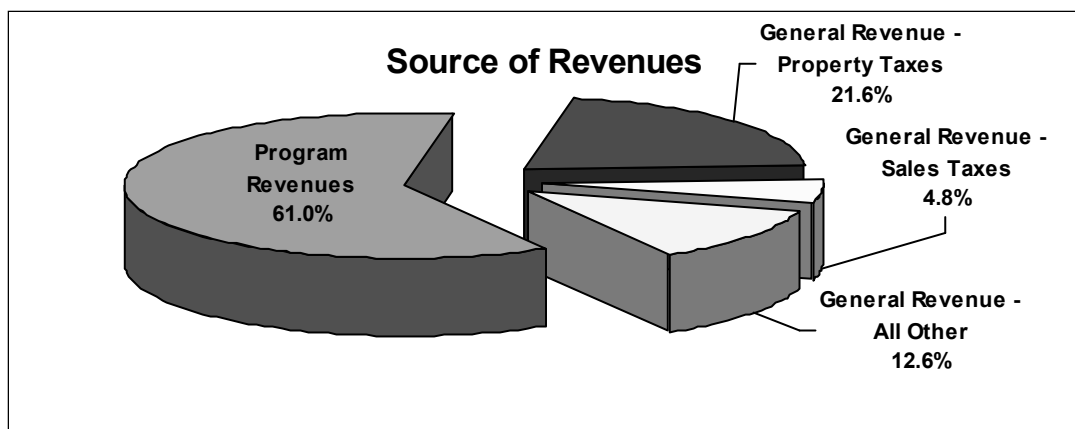
The Madison County Board of Education’s (School District) financial statements for the fiscal year ended June 30, 2021 includes a series of basic financial statements that report financial information for the School District as a whole, and its funds. The Statement of Net Position and the Statement of Activities provide financial information about all of the School District’s activities and present both a short-term and long-term view of the School District’s finances on a global basis. The fund financial statements provide information about all of the School District’s funds. Information about these funds, such as the School District’s general fund, is important in its own right, but will also give insight into the School District’s overall soundness as reported in the Statement of Net Position and the Statement of Activities.

**FINANCIAL HIGHLIGHTS**

Key financial highlights for fiscal year 2021 are as follows:

On the government-wide financial statements:

- The School District’s net position at June 30, 2021 was a deficit of (\$32.9) million. Net position reflects the difference between all assets and deferred outflows of resources of the School District (including capital assets, net of depreciation) and all liabilities, both short-term and long-term, and deferred inflows of resources. The deficit net position at June 30, 2021 of (\$32.9) million represented a decrease of about \$0.2 million when compared to the prior year.
- The School District had \$71.1 million in expenses relating to governmental activities; however \$43.3 million of the \$71.1 million in expenses were offset by program specific charges for services, grants and contributions. The general revenues (primarily property and sales taxes) and special item of \$27.6 million were adequate to provide for these programs.
- As stated above, general revenues and special item accounted for almost \$27.6 million or about 39% of all revenues totaling almost \$71.0 million. Program specific revenues in the form of charges for services, grants, and contributions accounted for the balance of these revenues. (Percentages in table below have been rounded to one decimal place.)





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On the fund financial statements:

- Among major funds, the general fund had \$68.0 million in revenues and \$59.8 million in expenditures. The general fund balance of \$17.0 million at June 30, 2021 increased roughly \$8.3 million from the prior year. The increase in general fund balances from the prior year occurred primarily due to a decrease in maintenance and operation expenditures of about \$1.4 million from the prior year caused by virtual learning implemented because of COVID-19 pandemic, and the fact virtually no general fund monies were required to provide supplementary funding for capital projects in fiscal year 2021.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

These financial statements consists of three parts; management’s discussion and analysis (this section), the basic financial statements including notes to the financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the ‘Statement of Net Position’ and ‘Statement of Activities’. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District’s overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District’s operation in more detail. The ‘governmental funds’ statements disclose how basic services are financed in the short-term as well as what remains for future spending. In the case of the Madison County School District, the general fund, capital projects fund, and debt service funds are all considered to be major funds. The School District has no funds reported as nonmajor funds as defined by generally accepted accounting principles.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **Government-Wide Statements**

Since Madison County School District has no operations that have been classified as “business-type activities”, the government-wide financial statements are basically a consolidation of all of the School District’s operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question, are we in a better financial position now than last year? The ‘Statement of Net Position’ and the ‘Statement of Activities’ provides the basis for answering this question. These financial statements include

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all School District's assets and liabilities and uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs, student-teacher ratios, and other factors.

When analyzing government-wide financial statements, it is important to remember these statements are prepared using an economic resources measurement focus (accrual accounting) and involve the following steps to format the Statement of Net Position:

- Capitalize current outlays for capital assets.
- Depreciate capital assets.
- Report long-term debt, including pension and postemployment obligations, as a liability.
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting.
- Allocate net position as follows:
  - *Net Investment in capital assets,*
  - *Restricted net position* is amounts with constraints placed on the use by external sources such as creditors, grantors, contributors or laws and regulations,
  - *Unrestricted for no specific use.*

### **Fund Financial Statements**

The School District uses many funds or sub-funds to account for a multitude of financial transactions during the fiscal year. The fund financial statements presented in this report provide detail information about the School District's significant or major funds. As discussed previously, the School District has no nonmajor funds as defined by generally accepted accounting principles.

Governmental Funds – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

MADISON COUNTY BOARD OF EDUCATION  
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**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

Net position, which is the difference between total assets, deferred outflows of resources, total liabilities and deferred inflows of resources, is one indicator of the financial condition of the School District. When revenues exceed expenses, the result is an increase in net position. When expenses exceed revenues, the result is a decrease in net position. The relationship between revenues and expenses can be thought of as the School District's operating results. The School District's net position, as measured in the Statement of Net Position is one way to measure the School District's financial health, or financial position. Over time, increases or decreases in the School District's net position - as measured in the Statement of Activities - is one indicator of whether its financial health is improving or deteriorating. However, the School District's goal and mission is to provide success for each child's education, not to generate profits as private corporations do. For this reason, many other nonfinancial factors should be considered in assessing the overall health of the School District.

In the case of the Madison County School District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by almost \$32.9 million at June 30, 2021. To better understand the School District's actual financial position and ability to deliver services in future periods, it is necessary to review the various components of the net position category. For example, of the deficit net position of (\$32.9) million, \$4.2 million was restricted for continuation of various federal programs, bus replacement, debt service and ongoing capital projects. Accordingly, these funds were not available to meet the School District's ongoing obligations to citizens and creditors.

In addition, the School District had \$59.4 million (net of related debt) invested in capital assets e.g., land, buildings, and equipment). The School District uses these capital assets to provide educational services to students within geographic boundaries served by the School District. Because of the very nature and on-going use of the assets being reported in this component of net position, it must be recognized that this portion of the net position is *not* available for future spending.

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Because of the restrictions on net position as discussed above, the School District had an unrestricted deficit of \$96.5 million at June 30, 2021. The reader should remember this deficit includes pension related charges recorded because of the implementation (fiscal year 2015) of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date on Amendment to GASB 68*; and also includes charges recorded because of the implementation (fiscal year 2018) of GASB Statement No. 75, *Accounting and Financial reporting for Postemployment Benefits Other than Pensions*. The School District believes it is also meaningful to view the School District’s net position in the following manner:

Net position associated with pension obligations	\$	(42,796,724)
Net position associated with postemployment benefits other than pension obligations		(46,057,065)
Net position exclusive of pension obligations and postemployment benefits		55,997,004
Net Position, June 30, 2021	\$	(32,856,785)

The above analysis reflects, exclusive of pension obligations and postemployment benefits, the School District’s Net Position, is a positive \$56.0 million and management believes the School District’s financial position is sound.

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Table 1 provides a summary of the School District's net position for this fiscal year as compared to the prior fiscal year.

**Table 1  
Net Position**

	Governmental Activities	
	Fiscal Year 2021	Fiscal Year 2020
<b>Assets</b>		
Current and Other Assets	\$ 31,422,169	\$ 18,413,713
Capital Assets, Net	75,492,439	72,500,177
<b>Total Assets</b>	<b>106,914,608</b>	<b>90,913,890</b>
<b>Deferred Outflows of Resources</b>		
Deferred Charge on Refunding Debt	474,912	537,537
Related to Defined Benefit Pension Plan	15,871,447	14,795,821
Related to OPEB Plan	10,418,070	3,614,850
<b>Total Deferred Outflows of Resources</b>	<b>26,764,429</b>	<b>18,948,208</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>133,679,037</b>	<b>109,862,098</b>
<b>Liabilities</b>		
Current and Other Liabilities	7,255,175	6,881,326
Long-Term Liabilities	44,137,341	32,866,681
Net Pension Liability	57,822,240	52,343,272
Net OPEB Liability	47,135,380	38,944,181
<b>Total Liabilities</b>	<b>156,350,136</b>	<b>131,035,460</b>
<b>Deferred Inflows of Resources</b>		
Related to Defined Benefit Pension Plan	845,931	1,758,542
Related to OPEB Plan	9,339,755	9,726,621
<b>Total Deferred Inflows of Resources</b>	<b>10,185,686</b>	<b>11,485,163</b>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>166,535,822</b>	<b>142,520,623</b>
<b>Net Position</b>		
Net Investment in Capital Assets	59,445,754	59,604,683
Restricted	4,223,289	3,454,155
Unrestricted (Deficit)	(96,525,828)	(95,717,363)
<b>Total Net Position</b>	<b>\$ (32,856,785)</b>	<b>\$ (32,658,525)</b>

Total net position decreased \$0.2 million in fiscal year 2021 from the prior year.

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In connection with the deficit shown above, management presents the following additional information:

Total unrestricted net position (deficit)	\$	(96,525,828)
Add:		
Unrestricted deficit in net position resulting from recognition of net pension obligations		42,796,724
Unrestricted deficit in net position resulting from recognition of postemployment benefits other than pension obligations		<u>46,057,065</u>
Unrestricted net position, exclusive of the net position obligation and postemployment benefits effect	\$	<u>(7,672,039)</u>

The above analysis shows that except for pension obligations and post employment benefits, the School District’s unrestricted net position (deficit) was almost \$7.7 million. This deficit is primarily attributable to an energy improvement program the School District began in fiscal year 2017 by incurring a significant amount of debt to pay for substantial energy improvements that did not meet the School District’s asset capitalization thresholds. In fiscal year 2021 the School District issued new certificates of participation debt to fund both the retirement of the remaining debt incurred in fiscal year 2017 and to pay for additional energy improvement assets.

MADISON COUNTY BOARD OF EDUCATION  
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**Table 2**  
**Change in Net Position**

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2021	2020
<b>Revenues</b>		
Program Revenues:		
Charges for Services	\$ 957,503	\$ 1,356,616
Operating Grants and Contributions	42,001,742	39,536,969
Capital Grants and Contributions	308,880	189,305
Total Program Revenues	<u>43,268,125</u>	<u>41,082,890</u>
General Revenues		
Property Taxes	15,327,803	14,211,166
Sales Taxes	3,370,907	2,745,017
Grants and Contributions not Restricted to Specific Programs	6,996,400	6,844,680
Investment Earnings	8,256	70,147
Miscellaneous	1,708,520	1,801,300
Special Item		
Gain on Disposal of Capital Assets	208,335	60,495
Total General Revenues and Special Item	<u>27,620,221</u>	<u>25,732,805</u>
Total Revenues	<u>70,888,346</u>	<u>66,815,695</u>
<b>Program Expenses</b>		
Instruction	46,207,908	42,296,097
Support Services		
Pupil Services	3,702,949	3,662,609
Improvement of Instructional Services	1,238,536	1,159,704
Educational Media Services	1,052,490	1,068,413
General Administration	1,074,055	964,857
School Administration	4,070,164	3,899,672
Business Administration	2,212,573	998,650
Maintenance and Operation of Plant	2,450,797	3,765,620
Student Transportation Services	3,095,350	2,657,756
Central Support Services	309,232	328,587
Other Support Services	664,510	605,296
Operations of Non-Instructional Services		
Enterprise Operations	431,427	400,211
Food Services	3,463,800	3,367,086
Interest on Long-Term Debt	1,112,815	919,977
Total Expenses	<u>71,086,606</u>	<u>66,094,535</u>
Increase/(Decrease) in Net Position	<u>\$ (198,260)</u>	<u>\$ 721,160</u>



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MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Cost of Providing Services**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity as compared to the prior fiscal year.

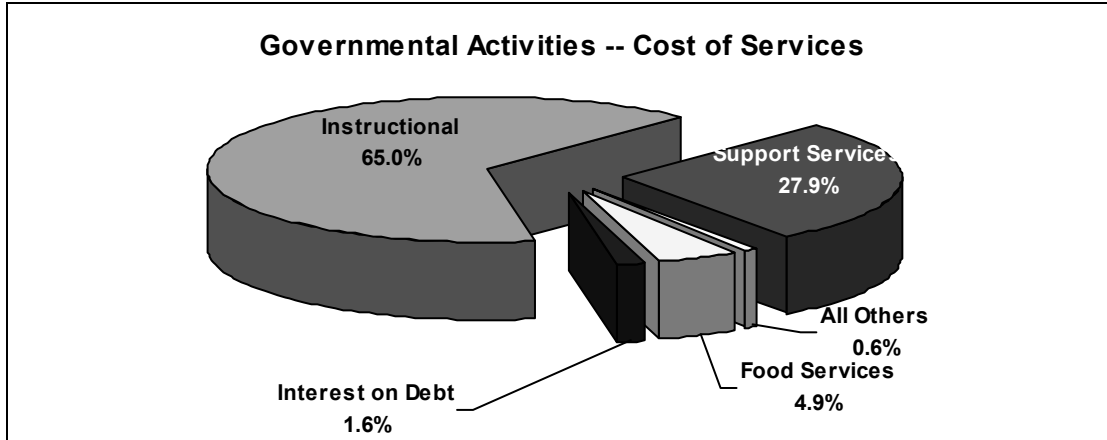
**Table 3  
Cost of Services**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2021	Fiscal Year 2020	Fiscal year 2021	Fiscal Year 2020
Instruction	\$ 46,207,908	42,296,097	14,639,368	11,073,595
Support Services				
Pupil Services	3,702,949	3,662,609	2,589,947	2,983,426
Improvement of Instructional Services	1,238,536	1,159,704	736,646	716,506
Educational Media Services	1,052,490	1,068,413	252,556	290,065
General Administration	1,074,055	964,857	881,251	699,584
School Administration	4,070,164	3,899,672	2,380,924	2,434,140
Business Administration	2,212,573	998,650	1,747,539	719,046
Maintenance and Operation of Plant	2,450,797	3,765,620	190,230	2,084,302
Student Transportation Services	3,095,350	2,657,756	1,640,975	1,550,872
Central Support Services	309,232	328,587	262,544	261,010
Other Support Services	664,510	605,296	600,775	557,699
Operations of Non-Instructional Services				
Enterprise Operations	431,427	400,211	348,269	276,227
Food Services	3,463,800	3,367,086	434,643	445,197
Interest on Short-Term and Long-Term Debt	1,112,815	919,977	1,112,815	919,977
Total Expenses	<u>\$ 71,086,606</u>	<u>\$ 66,094,535</u>	<u>\$ 27,818,482</u>	<u>\$ 25,011,646</u>

The overall School District expenses increased about \$5.0 million from the prior year while the net costs of providing those services only increased by \$2.8 million. The marginal increase in the net costs of providing services for fiscal year 2021 versus the prior year was due to the fact program revenues increased in tandem with expenses during the fiscal year to minimize the increase in the net costs of providing services for fiscal year 2021.

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The chart below shows a functional summary of the expenses made by the School District during fiscal year 2021. The percentages are rounded to one decimal place.



## FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT’S FUNDS

Information about the School District’s governmental funds is presented starting on Exhibit “C” of this report. Governmental funds are accounted for using the modified accrual basis of accounting. In fiscal year 2021, the governmental funds had total revenues of \$70.9 million, total expenditures of \$89.4 million and other financing sources of \$31.3 million. Total governmental fund balances of \$24.3 million at June 30, 2021, increased roughly \$11.5 million from the prior year primarily because the School District received proceeds from the issuance of long-term debt of roughly \$31.0 million but only retired \$19.6 million in long-term debt.

### General Fund Budget Highlights

The School District’s budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund. During the course of fiscal year 2021, the School District amended its general fund budget as needed.

The School District budget is adopted at the aggregate level and maintained at the program, function, object, and site levels to facilitate budgetary control. The budgeting systems are designed to control the total budget but provide flexibility to meet the ongoing programmatic needs. The budgeting systems are also designed to control total site budgets but provide flexibility for site management as well.

For the general fund, the final actual revenues of \$68.0 million exceeded the final budgeted revenues by \$7.1 million. The primary reason revenues exceeded the budget was state funds exceeded the final budgeted amount by \$3.3 million. Additionally, the School District did not prepare a budget for the various principal’s accounts which contributed to miscellaneous revenues also exceeding the final budget by \$1.7 million.

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The general fund’s final actual expenditures of \$59.8 million were less than the final budget by \$6.4 million. The primary reason expenditures were less than the final budget was the fact that during fiscal year 2021 much of the school curriculum was taught through virtual education with students not required to physically attend school, which resulted in less expenditures required for pupil services, plant operations and student transportation.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

At fiscal year ended June 30, 2021, the School District had \$75.5 million invested in capital assets, net of accumulated depreciation, all in governmental activities. These assets are made up of a broad range of items including buildings; land; land improvements; intangible assets; and instructional food service, transportation and maintenance equipment. Table 4 reflects a summary of these balances, net of accumulated depreciation and amortization, as compared to the prior fiscal year.

**Table 4**  
**Capital Assets at June 30**  
**(Net of Depreciation and Amortization)**

	Governmental Activities	
	Fiscal Year 2021	Fiscal Year 2020
Land	\$ 1,092,300	\$ 1,146,452
Construction in Progress	5,044,715	-
Land Improvements	883,673	965,202
Buildings and Improvements	63,397,599	64,902,851
Equipment	4,847,362	5,194,085
Intangible Assets	226,790	291,587
Total	\$ 75,492,439	\$ 72,500,177

Additional information about the School District’s capital assets can be found in the Notes to the Basic Financial Statements.

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FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Long-Term Debt**

At June 30, 2021, the School District had \$44.1 million in total debt outstanding which consisted of \$12.8 million in general obligation bond debt, \$28.4 million in certificates of participation debt, \$2.9 million in unamortized premiums on debt and almost \$124,000 in compensated absences debt. Table 5 summarizes the School District’s debt as compared to the prior fiscal year.

**Table 5  
Change in Long-Term Liabilities**

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2021	2020
General Obligation Bonds Payable	\$ 12,755,000	\$ 14,102,000
Certificates of Participation Debt	28,355,000	-
Unamortized Premiums on Debt	2,903,481	403,298
Revenue Bonds - Rutland Center	-	65,100
Financed Purchases	-	18,102,361
Capital Lease Debt	-	73,685
Compensated Absences	123,860	120,237
	<u>44,137,341</u>	<u>32,866,681</u>
Total	\$ 44,137,341	\$ 32,866,681

Additional information about the School District’s debt can be found in the Notes to the Basic Financial Statements.

**FACTORS BEARING ON THE SCHOOL DISTRICT’S FUTURE**

Currently known circumstances that are expected to have a significant effect on financial position or results of operations in future years are as follows:

- The School District is financially stable. The School District’s operating millage for fiscal year 2021 was 16.99 mills, which was unchanged from the prior year, and produced over \$913,000 per mill. This amount represented an increase of about \$79,000 per mill as compared to the prior year. The School District will construct additional facilities to accommodate the growth at various schools as needed. The School District plans to fund additional capital outlays, in part, with the one percent local sales tax revenue and state capital outlay grants.
- The local economy continued to improve from the prior year. The School District’s revenues from property taxes increased almost \$1.3 million or about 7.9% from the prior year. Federal funds increased by \$4.2 million or about 87.7% from the prior year. The increase in federal revenues in fiscal year 2021 was caused by the increased federal funding in response to COVID-19 but is not expected to be sustained in the future. The general

MADISON COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021

fund had an unassigned fund balance of \$13.8 million at June 30, 2021, which is an increase of about \$7.8 million from the prior year. This balance provides a reasonable safety net going forward into the new fiscal year.

- The Board anticipates significant financial challenges going forward due to expected continued higher health insurance and benefit costs for employees. The School District will continue to be a good steward of tax dollars while providing a quality educational opportunity.

**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Amanda Wommack, Assistant Superintendent, Madison County Board of Education, 800 Madison Street, Danielsville, Georgia 30633. You may also email your questions to Ms. Wommack at [awommack@Madison.k12.ga.us](mailto:awommack@Madison.k12.ga.us).

**Madison County Board of Education**

MADISON COUNTY BOARD OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 20,767,049.92
Investments	2,000.00
Accounts Receivable, Net	
Taxes	815,796.21
State Government	4,847,225.98
Federal Government	819,280.68
Local	49,215.45
Other	833.25
Inventories	81,320.20
Prepaid Items	39,481.89
Restricted Assets	
Investments with Fiscal Agent or Trustee	3,999,965.36
Capital Assets, Non-Depreciable	6,137,014.80
Capital Assets, Depreciable (Net of Accumulated Depreciation)	69,355,424.32
Total Assets	<u>106,914,608.06</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Deferred Charge on Debt Refunding	474,911.65
Related to Defined Benefit Pension Plan	15,871,447.00
Related to OPEB Plan	10,418,070.00
Total Deferred Outflows of Resources	<u>26,764,428.65</u>
<u>LIABILITIES</u>	
Accounts Payable	560.00
Salaries and Benefits Payable	6,963,806.42
Interest Payable	290,808.00
Net Pension Liability	57,822,240.00
Net OPEB Liability	47,135,380.00
Long-Term Liabilities	
Due Within One Year	1,598,153.78
Due in More Than One Year	42,539,187.62
Total Liabilities	<u>156,350,135.82</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	845,931.00
Related to OPEB Plan	9,339,755.00
Total Deferred Inflows of Resources	<u>10,185,686.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	59,445,753.93
Restricted for	
Bus Replacement	231,660.00
Continuation of Federal Programs	976,227.04
Debt Service	3,011,968.37
Capital Projects	3,433.35
Unrestricted (Deficit)	<u>(96,525,827.80)</u>
Total Net Position	<u>\$ (32,856,785.11)</u>



MADISON COUNTY BOARD OF EDUCATION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021

EXHIBIT "B"

	PROGRAM REVENUES				NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	
<b>GOVERNMENTAL ACTIVITIES</b>					
Instruction	\$ 46,207,907.52	\$ 732,038.22	\$ 30,836,501.03	\$ -	\$ (14,639,368.27)
Support Services					
Pupil Services	3,702,948.81	-	1,113,001.96	-	(2,589,946.85)
Improvement of Instructional Services	1,238,535.71	-	501,889.39	-	(736,646.32)
Educational Media Services	1,052,490.17	-	799,934.23	-	(252,555.94)
General Administration	1,074,055.44	-	192,804.28	-	(881,251.16)
School Administration	4,070,164.06	-	1,689,240.49	-	(2,380,923.57)
Business Administration	2,212,572.97	-	465,034.32	-	(1,747,538.65)
Maintenance and Operation of Plant	2,450,797.10	-	2,260,567.48	-	(190,229.62)
Student Transportation Services	3,095,349.89	-	1,145,494.75	308,880.00	(1,640,975.14)
Central Support Services	309,231.68	-	46,688.21	-	(262,543.47)
Other Support Services	664,510.44	-	63,735.79	-	(600,774.65)
Operations of Non-Instructional Services					
Enterprise Operations	431,427.40	83,158.00	-	-	(348,269.40)
Food Services	3,463,799.75	142,306.47	2,886,849.89	-	(434,643.39)
Interest on Long-Term Debt	1,112,815.40	-	-	-	(1,112,815.40)
<b>Total Governmental Activities</b>	<b>\$ 71,086,606.34</b>	<b>\$ 957,502.69</b>	<b>\$ 42,001,741.82</b>	<b>\$ 308,880.00</b>	<b>(27,818,481.83)</b>
<b>General Revenues</b>					
<b>Taxes</b>					
<b>Property Taxes</b>					
For Maintenance and Operations					15,327,803.06
<b>Sales Taxes</b>					
Special Purpose Local Option Sales Tax					
For Debt Services					2,827,682.65
Other Sales Tax					543,224.87
Grants and Contributions not Restricted to Specific Programs					6,996,400.00
Investment Earnings					8,256.03
Miscellaneous					1,708,520.18
<b>Special Item</b>					
Gain on Disposal of Capital Assets					208,334.80
Total General Revenues and Special Item					<u>27,620,221.59</u>
Change in Net Position					(198,260.24)
Net Position - Beginning of Year					<u>(32,658,524.87)</u>
Net Position - End of Year					<u>\$ (32,856,785.11)</u>

MADISON COUNTY BOARD OF EDUCATION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2021

EXHIBIT "C"

	<u>GENERAL FUND</u>	<u>CAPITAL PROJECTS FUND</u>	<u>DEBT SERVICE FUND</u>	<u>TOTAL</u>
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 17,719,357.43	\$ 3,000.00	\$ 3,044,692.49	\$ 20,767,049.92
Investments	2,000.00	-	-	2,000.00
Accounts Receivable, Net				
Taxes	557,712.33	-	258,083.88	815,796.21
State Government	4,847,225.98	-	-	4,847,225.98
Federal Government	819,280.68	-	-	819,280.68
Local	49,215.45	-	-	49,215.45
Other	833.25	-	-	833.25
Inventories	81,320.20	-	-	81,320.20
Prepaid Items	39,481.89	-	-	39,481.89
Restricted				
Investments with a Fiscal Agent or Trustee	-	3,999,965.36	-	3,999,965.36
 Total Assets	 <u>\$ 24,116,427.21</u>	 <u>\$ 4,002,965.36</u>	 <u>\$ 3,302,776.37</u>	 <u>\$ 31,422,168.94</u>
<u>LIABILITIES</u>				
Accounts Payable	560.00	-	-	560.00
Salaries and Benefits Payable	6,963,806.42	-	-	6,963,806.42
Total Liabilities	<u>6,964,366.42</u>	<u>-</u>	<u>-</u>	<u>6,964,366.42</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	191,906.28	-	-	191,906.28
<u>FUND BALANCES</u>				
Nonspendable	120,802.09	-	-	120,802.09
Restricted	1,131,070.30	4,002,965.36	3,302,776.37	8,436,812.03
Committed	862,839.43	-	-	862,839.43
Assigned	1,068,556.03	-	-	1,068,556.03
Unassigned	13,776,886.66	-	-	13,776,886.66
Total Fund Balances	<u>16,960,154.51</u>	<u>4,002,965.36</u>	<u>3,302,776.37</u>	<u>24,265,896.24</u>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balances	 <u>\$ 24,116,427.21</u>	 <u>\$ 4,002,965.36</u>	 <u>\$ 3,302,776.37</u>	 <u>\$ 31,422,168.94</u>

MADISON COUNTY BOARD OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2021

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	24,265,896.24
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$	1,092,300.00
Construction in progress		5,044,714.80
Buildings and improvements		86,452,786.32
Equipment		9,974,924.00
Land improvements		2,236,378.00
Intangible assets		323,986.00
Accumulated depreciation		<u>(29,632,650.00)</u>
		75,492,439.12
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	\$	(57,822,240.00)
Net OPEB liability		<u>(47,135,380.00)</u>
		(104,957,620.00)
Deferred charges or credits on debt refundings are applicable to future periods and are therefore not reported in the funds and are amortized over the life of the new debt.		
		474,911.65
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$	15,025,516.00
Related to OPEB		<u>1,078,315.00</u>
		16,103,831.00
Taxes that are not available to pay for current period expenditures are deferred in the funds.		
		191,906.28
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	\$	(12,755,000.00)
Accrued interest payable		(290,808.00)
Certificate of participation		(28,355,000.00)
Compensated absences payable		(123,860.29)
Unamortized premiums on bonds and certificates of participation		<u>(2,903,481.11)</u>
		<u>(44,428,149.40)</u>
Net position of governmental activities (Exhibit "A")	\$	<u><u>(32,856,785.11)</u></u>

MADISON COUNTY BOARD OF EDUCATION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2021

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<b>REVENUES</b>				
Property Taxes	\$ 15,514,918.21	\$ -	\$ -	\$ 15,514,918.21
Sales Taxes	543,224.87	-	2,827,682.65	3,370,907.52
State Funds	40,379,546.39	-	-	40,379,546.39
Federal Funds	8,932,602.43	-	-	8,932,602.43
Charges for Services	957,502.69	-	-	957,502.69
Investment Earnings	6,533.83	434.06	1,288.14	8,256.03
Miscellaneous	1,705,520.18	3,000.00	-	1,708,520.18
Total Revenues	68,039,848.60	3,434.06	2,828,970.79	70,872,253.45
<b>EXPENDITURES</b>				
Current				
Instruction	39,167,940.48	-	-	39,167,940.48
Support Services				
Pupil Services	3,450,310.49	-	-	3,450,310.49
Improvement of Instructional Services	1,139,499.52	-	-	1,139,499.52
Educational Media Services	885,873.76	-	-	885,873.76
General Administration	869,989.31	-	-	869,989.31
School Administration	3,681,088.41	-	-	3,681,088.41
Business Administration	1,189,513.95	1,000,461.02	-	2,189,974.97
Maintenance and Operation of Plant	2,356,181.11	-	-	2,356,181.11
Student Transportation Services	2,648,701.57	-	-	2,648,701.57
Central Support Services	276,697.91	-	-	276,697.91
Other Support Services	660,763.44	-	-	660,763.44
Enterprise Operations	431,427.40	-	-	431,427.40
Food Services Operation	2,969,401.94	-	-	2,969,401.94
Capital Outlay	6,428.97	7,795,585.14	-	7,802,014.11
Debt Services				
Principal	73,684.88	18,167,461.12	1,347,000.00	19,588,146.00
Dues and Fees	-	-	6,981.25	6,981.25
Interest	1,404.40	894,176.38	345,218.23	1,240,799.01
Total Expenditures	59,808,907.54	27,857,683.66	1,699,199.48	89,365,790.68
Revenues over (under) Expenditures	8,230,941.06	(27,854,249.60)	1,129,771.31	(18,493,537.23)
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds of Long-Term Capital Related Debt	-	28,355,000.00	-	28,355,000.00
Premiums on Long-Term Capital Related Debt	-	2,641,947.50	-	2,641,947.50
Sale of Capital Assets	262,486.80	-	-	262,486.80
Transfers In	-	791,045.14	-	791,045.14
Transfers Out	(151,004.72)	-	(640,040.42)	(791,045.14)
Total Other Financing Sources (Uses)	111,482.08	31,787,992.64	(640,040.42)	31,259,434.30
Net Change in Fund Balances	8,342,423.14	3,933,743.04	489,730.89	12,765,897.07
Fund Balances - Beginning	8,617,731.37	69,222.32	2,813,045.48	11,499,999.17
Fund Balances - Ending	\$ 16,960,154.51	\$ 4,002,965.36	\$ 3,302,776.37	\$ 24,265,896.24

MADISON COUNTY BOARD OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2021

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")	\$	12,765,897.07
<p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.</p>		
Capital outlay	\$ 5,202,628.80	
Depreciation and amortization expense	<u>(2,156,214.38)</u>	3,046,414.42
<p>The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.</p>		
		(54,152.00)
<p>Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
		(187,115.15)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.</p>		
Certificates of participation proceeds, including a premium of \$2,641,947.50	\$ (30,996,947.50)	
Amortization of deferred charge on refunding of bonds	(62,625.72)	
Financed purchase arrangement payments	18,102,361.12	
Bond principal retirements	1,347,000.00	
Lease liability payments	73,684.88	
Revenue bond payments	65,100.00	
Amortization of bond premium and certificates of participation	<u>141,764.59</u>	(11,329,662.63)
<p>District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.</p>		
Pension expense	\$ (3,490,731.00)	
OPEB expense	<u>(1,001,113.00)</u>	(4,491,844.00)
<p>Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.</p>		
Net decrease in accrued interest	\$ 55,825.99	
Net increase in compensated absences	<u>(3,623.94)</u>	<u>52,202.05</u>
Change in net position of governmental activities (Exhibit "B")	\$	<u><u>(198,260.24)</u></u>

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

**Reporting Entity**

The Madison County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

Additionally, the School District has been granted Charter System Status by the State of Georgia as provided in Georgia Annotated Code section 20-2-84. This status gives the School District freedom from many State rules and regulations in exchange for the School District's agreement to increase academic achievement by its students.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

***Government-Wide Statements:***

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.

3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### ***Fund Financial Statements***

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and bond proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.



MADISON COUNTY BOARD OF EDUCATION  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2021

EXHIBIT "G"

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **Investments**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## Inventories

### *Consumable Supplies Inventory*

On the basic financial statements, inventories of consumable supplies are reported at weighted average cost. The School District uses the consumption method to account for inventories whereby supplies are recorded as an asset when purchased, and expenses/expenditures are recorded as inventory items are used.

### *Food Inventories*

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## Prepaid Items

Payments made to vendors for services that will benefit future accounting periods are recorded as prepaid items, in both the government-wide and governmental fund financial statements.

## Restricted Assets

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of net position because their use is limited by applicable debt statutes, e.g. Certificates of Participation acquisition funds.

## Capital Assets

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

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Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide fund statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	All	N/A
Land Improvements	\$ 20,000.00	10 to 20 years
Buildings and Improvements	\$ 100,000.00	20 to 60 years
Equipment	\$ 10,000.00	5 to 20 years
Intangible Assets	\$ 100,000.00	Individually determined

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

**Compensated Absences**

Compensated absences payable consists of vacation leave employees earned based on services already rendered.

Vacation leave of 10 days is awarded on a fiscal year basis to all full-time personnel employed on a twelve-month basis. No other employees are eligible to earn vacation leave. Vacation leave not utilized during the fiscal year may be carried over to the fiscal year, providing such vacation leave does not exceed 20 days. Upon terminating employment, the School District pays all unused and unforfeited vacation benefits to employees. Accordingly, vacation benefits are accrued as a liability in the government-wide financial statements.

Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual School Districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

**Long-Term Liabilities and Bond Discounts/Premiums**

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

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In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

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### Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Property Taxes

The Madison County Board of Commissioners adopted the property tax levy for the 2020 tax digest year (calendar year) on September 25, 2020 (levy date) based on property values as of January 1, 2020. Taxes were due on December 20, 2020 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2020 tax digest are reported as revenue in the governmental funds for fiscal year 2021. The Madison County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2021, for maintenance and operations amounted to \$15,514,918.21.

The tax millage rate levied for the 2020 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>16.99</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, which are included in the property tax revenue shown above, amounted to \$1,665,261.43 during fiscal year ended June 30, 2021.

### Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$2,827,682.65 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

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The Superintendent is authorized by the Board to approve adjustments of less than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report to the Board concerning adjustments not later than the next regular scheduled meeting of the Board. If at any time during the budget year, expenditure of funds in any budget function for any fund is anticipated to exceed 5% or more of the amount budgeted for that function in the Board-approved budget, the Superintendent is directed to request a budget amendment by the board to authorize the additional anticipated expenditures. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS, CASH EQUIVALENTS AND INVESTMENTS

**Collateralization of Deposits**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance. At June 30, 2021, \$821,939.52 of deposits were not secured by surety bond, insurance or collateral as specified above. The School District is working with the affected financial institutions to ensure appropriate levels of collateral are maintained for all the School District's deposits.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.



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**Categorization of Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2021, the School District had deposits with a carrying amount of \$9,131,014.99, and a bank balance of \$11,612,706.53. The bank balances insured by Federal depository insurance were \$502,000.00 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$10,273,235.23.

At June 30, 2021, \$15,531.78 of the School District's bank balances was in the State's Secure Deposit Program (SDP).

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

At June 30, 2021, \$821,939.52 of the School District's bank balance was uncollateralized and exposed to custodial credit risk.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	\$ 20,767,049.92
Add:	
Deposits with original maturity of three months or more reported as investments	2,000.00
Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	11,638,034.93
Total carrying value of deposits - June 30, 2021	\$ 9,131,014.99



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**Categorization of Cash Equivalents**

The School District reported cash equivalents of \$11,638,034.93 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AA Af rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2021 was 36 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

**Categorization of Investments**

At June 30, 2021, the School District had \$2,000.00 invested in certificates of deposit, which are included in the categorization of deposits as shown above and \$3,999,965.36 in other types of investments shown as follows:

Investment Type	Fair Value	Investment Maturity Less Than 1 Year
Debt Securities		
U. S. Treasuries	\$ 3,999,965.36	\$ 3,999,965.36

**Fair Value of Investments**

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At June 30, the School District had the following investments by fair value level:

U.S Treasuries of \$3,999,965.39 are valued using quoted market prices for identical measurements in active markets (Level 1 inputs).

***Interest Rate Risk***

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

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***Custodial Credit Risk***

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

At June 30, 2021, \$3,999,965.36 of the School District's applicable investments were held by the investment's counterparty, not in the School District's name.

**NOTE 5: RESTRICTED ASSETS**

The restricted assets represent the investment balance, totaling \$3,999,965.36 for energy efficiency related projects.

**NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2020	Increases	Decreases	Balances June 30, 2021
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,146,452.00	\$ -	\$ 54,152.00	\$ 1,092,300.00
Construction in Progress	-	5,044,714.80	-	5,044,714.80
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Capital Assets				
Not Being Depreciated	1,146,452.00	5,044,714.80	54,152.00	6,137,014.80
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Capital Assets Being Depreciated/Amortized				
Buildings and Improvements	86,452,786.32	-	-	86,452,786.32
Equipment	10,195,740.00	157,914.00	378,730.00	9,974,924.00
Land Improvements	2,236,378.00	-	-	2,236,378.00
Intangible Assets	323,986.00	-	-	323,986.00
Less Accumulated Depreciation/Amortization for:				
Buildings and Improvements	21,549,935.62	1,505,251.38	-	23,055,187.00
Equipment	5,001,655.00	504,637.00	378,730.00	5,127,562.00
Land Improvements	1,271,176.00	81,529.00	-	1,352,705.00
Intangible Assets	32,399.00	64,797.00	-	97,196.00
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Capital Assets, Being Depreciated/Amortized, Net	71,353,724.70	(1,998,300.38)	-	69,355,424.32
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Governmental Activities				
Capital Assets - Net	\$ 72,500,176.70	\$ 3,046,414.42	\$ 54,152.00	\$ 75,492,439.12
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>

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Current year depreciation and amortization expense by function is as follows:

Instruction		\$ 1,634,260.38
Support Services		
Educational Media Services	32,993.00	
General Administration	61,132.00	
School Administration	25,705.00	
Maintenance and Operation of Plant	32,998.00	
Student Transportation Services	199,464.00	352,292.00
Food Services		169,662.00
		\$ 2,156,214.38

NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2021, consisted of the following:

Transfers to	Transfers From	
	General Fund	Debt Service Fund
Capital Projects Fund	\$ 151,004.72	\$ 640,040.42

- 1) The general fund transferred \$151,004.72 to the capital projects fund to provide supplemental funding for capital projects.
- 2) The debt service fund transferred \$640,040.42 to the capital projects fund to provide sales tax proceeds for supplemental funding of ESPLOST eligible capital projects.

NOTE 8: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Balance July 1, 2020	Additions	Deductions	Balance June 30, 2021	Due Within One Year
General Obligation (G.O.) Bonds	\$ 14,102,000.00	\$ -	\$ 1,347,000.00	\$ 12,755,000.00	\$ 1,409,000.00
Unamortized Bond Premiums	403,298.20	-	46,986.20	356,312.00	46,986.20
Certificates of Participation (COP)	-	28,355,000.00	-	28,355,000.00	-
Unamortized COP Premiums	-	2,641,947.50	94,778.39	2,547,169.11	142,167.58
Financed Purchases	18,102,361.12	-	18,102,361.12	-	-
Capital Leases	73,684.88	-	73,684.88	-	-
Rutland Center Revenue Bonds	65,100.00	-	65,100.00	-	-
Compensated Absences(1)	120,236.35	108,956.60	105,332.66	123,860.29	-
	\$ 32,866,680.55	\$ 31,105,904.10	\$ 19,835,243.25	\$ 44,137,341.40	\$ 1,598,153.78

(1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

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**General Obligation Debt Outstanding**

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. Bonds have also been issued to advance-refund previously issued bonds. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District's outstanding bonds from direct borrowings related to governmental activities of \$12,755,000.00 contain a provision that in the event of default, outstanding amounts become immediately due if the School District is unable to make payment.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2011	3.0259%	10/6/2011	2/1/2022	\$ 16,000,000.00	\$ 1,235,000.00
General Government - Refunding - Series 2017	2.27%	4/26/2017	2/1/2029	9,970,000.00	9,309,000.00
General Government - Refunding - Series 2020	1.34%	6/18/2020	2/1/2029	2,211,000.00	2,211,000.00
				<u>\$ 28,181,000.00</u>	<u>\$ 12,755,000.00</u>

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized
	Principal	Interest	Bond Premium
2022	\$ 1,409,000.00	\$ 293,429.20	\$ 46,986.20
2023	1,499,000.00	237,112.80	46,986.20
2024	1,523,000.00	203,494.70	46,986.20
2025	1,546,000.00	169,341.10	46,986.20
2026	1,575,000.00	134,674.70	46,986.20
2027 - 2029	5,203,000.00	217,467.30	121,381.00
Total Principal and Interest	<u>\$ 12,755,000.00</u>	<u>\$ 1,255,519.80</u>	<u>\$ 356,312.00</u>

**Certificates of Participation**

During fiscal year 2021, the School District (lessee) entered into a lease purchase agreement with First Security Finance Inc. (lessor) for the purpose of acquiring energy efficient equipment for the various schools within the School District and to refund an existing lease purchase agreement dated June 30, 2016 between the School District and First Security Finance Inc.

For the purpose of acquiring said equipment and refunding said debt, the School District issued/sold \$28,355,000.00 in certificates of participation debt to investors. This debt will be liquidated by rental payments made by the School District (with an interest component and a principal component) necessary to redeem the principal and interest associated with the certificates of participation held by investors.

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As a part of this agreement, Regions Bank has been named as fiscal agent, for the purpose of making payments to acquire and make payments for installation of energy efficient equipment in the various schools and receive rental payments from the School District necessary to retire principal and interest due on the certificates of deposit as they mature.

The School District's outstanding lease purchases related to governmental activities of \$28,355,000.00 contains a provision that in an event of default, outstanding amounts become immediately due if the School District is unable to make payment. Additionally, the lease purchase contain a provision that should the School District fail to budget, appropriate, or otherwise make available funds to pay rental payments, the agreement shall be deemed terminated at the end of the renewal term, and the School District shall cease to use the equipment and peaceably remove and deliver the equipment to the lessor at the School District expense to the location(s) specified by the lessor.

Debt currently outstanding under certificates of participation is as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
First Security Finance Incorporated	2.719% - 4.00%	10/27/2020	5/1/2039	\$ 28,355,000.00	\$ 28,355,000.00

The following is a schedule of total payments for the certificates of participation:

Fiscal Year Ended June 30:	Principal	Interest	Unamortized COP Premiums
2022	\$ -	\$ 1,011,275.00	\$ 142,167.58
2023	685,000.00	1,011,275.00	142,167.58
2024	770,000.00	983,875.00	142,167.58
2025	865,000.00	953,075.00	142,167.58
2026	965,000.00	918,475.00	142,167.58
2027 - 2031	6,550,000.00	3,925,375.00	710,837.89
2032 - 2036	10,235,000.00	2,339,175.00	710,837.89
2037 - 2039	8,285,000.00	468,050.00	414,655.44
Total Principal and Interest	\$ 28,355,000.00	\$ 11,610,575.00	\$ 2,547,169.12

### Compensated Absences

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the general fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

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NOTE 9: RISK MANAGEMENT

**Insurance**

*Commercial Insurance*

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

*Unemployment Compensation*

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures with related liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2020	\$	-	\$ 761.00	\$ 761.00	\$ -
2021	\$	-	-	-	-

**Surety Bond**

The School District purchased a surety bond to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 1,000,000.00

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NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2021:

Nonspendable		
Inventories	\$ 81,320.20	
Prepaid Assets	39,481.89	\$ 120,802.09
Restricted		
Bus Replacement	\$ 231,660.00	
Continuation of Federal Programs	886,749.80	
Flex Benefit Program	12,660.50	
Capital Projects	4,002,965.36	
Debt Service	3,302,776.37	8,436,812.03
Committed		
School Activity Accounts		862,839.43
Assigned		
Various Local Scholarships and Special Programs		1,068,556.03
Unassigned		
		13,776,886.66
Fund Balance, June 30, 2021		\$ 24,265,896.24

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

It is the goal of the School District to achieve and maintain an unassigned fund balance in the general fund at fiscal year-end of not less than 20 days or one month of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year net of any committed reserve balance for capital expenditures, in compliance with O.C.G.A. § 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

NOTE 11: SIGNIFICANT COMMITMENTS

**Commitments Under Construction Contracts**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2021:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2021
New Bus Shop	\$ 1,853,053.36	\$ 59,913.80
Miscellaneous Site Repairs	167,751.00	-
	\$ 2,020,804.36	\$ 59,913.80

(1) The amounts described are not reflected in the basic financial statements.

NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

**Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

**Litigation**

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

NOTE 13: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

**Georgia School Personnel Post-Employment Health Benefit Fund**

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$1,180,082.00 for the year ended June 30, 2021. Active employees are not required to contribute to the School OPEB Fund.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2021, the School District reported a liability of \$47,135,380.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2019. An expected total OPEB liability as of June 30, 2020 was determined using standard roll-forward



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techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2020. At June 30, 2020, the School District's proportion was 0.320918%, which was an increase of 0.003580% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the School District recognized OPEB expense of \$2,181,195.00. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 5,145,720.00
Changes of assumptions	7,795,145.00	4,194,035.00
Net difference between projected and actual earnings on OPEB plan investments	122,853.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	1,319,990.00	-
School District contributions subsequent to the measurement date	1,180,082.00	-
Total	\$ 10,418,070.00	\$ 9,339,755.00

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School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2022	\$ (627,970.00)
2023	\$ (631,267.00)
2024	\$ (373,068.00)
2025	\$ 332,470.00
2026	\$ 889,394.00
2027	\$ 308,674.00

**Actuarial assumptions:** The total OPEB liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

***OPEB:***

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.25%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree Mortality Table projected generationally with MP-2019 projection scale (set forward one year and adjusted 106%) is used for death prior to retirement and for service retirements and beneficiaries. The Pub-2010 Teachers Mortality Table for Disabled Retirees projected

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generationally with MP-2019 Projection scale (set forward one year and adjusted 106%) is used for disability retirements. For both, rates of improvement were reduced by 20% for all years prior to the ultimate rate.

- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future morality improvement in the tables used by the plan.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.50%
Equities	70.00%	9.20%
Total	100.00%	

\*Net of Inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 2.22% was used as the discount rate, as compared with last year's rate of 3.58%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (2.21% per the Municipal Bond Buyers Index). The

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projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118.

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate:** The following presents the collective net OPEB liability of the participating employers calculated using the discount rate of 2.22%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.22%) or 1-percentage-point higher (3.22%) than the current discount rate:

	1% Decrease (1.22%)	Current Discount Rate (2.22%)	1% Increase (3.22%)
School District's proportionate share of the Net OPEB liability	\$ 55,376,296.00	\$ 47,135,380.00	\$ 40,544,950.00

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:** The following presents the collective net OPEB liability of the participating employers, as well as what the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	\$ 39,244,942.00	\$ 47,135,380.00	\$ 57,351,206.00

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

**NOTE 14: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

**Teachers Retirement System of Georgia (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An

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employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2021. The School District's contractually required contribution rate for the year ended June 30, 2021 was 19.06% of annual School District payroll, of which 18.98% of payroll was required from the School District and 0.08% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$5,824,231.00 and \$25,023.52 from the School District and the State, respectively.

#### Public School Employees Retirement System (PSERS)

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.50, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is

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required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution by the State of Georgia was \$77,926.00.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2021, the School District reported a liability of \$57,822,240.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 57,822,240.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>242,239.00</u>
Total	<u>\$ 58,064,479.00</u>

The net pension liability for TRS was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2020.

At June 30, 2020, the School District's TRS proportion was 0.238699%, which was a decrease of 0.004231% from its proportion measured as of June 30, 2019.

At June 30, 2021, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$533,452.00.

The PSERS net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2019. An expected total pension liability as of June 30, 2020 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2020.

For the year ended June 30, 2021, the School District recognized pension expense of \$9,382,446.00 for TRS and \$107,349.00 for PSERS and revenue of \$9,526.00 for TRS and \$107,349.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

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At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,518,177.00	\$ -
Changes of assumptions	5,955,757.00	-
Net difference between projected and actual earnings on pension plan investments	1,392,658.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	180,624.00	845,931.00
School District contributions subsequent to the measurement date	5,824,231.00	-
Total	\$ 15,871,447.00	\$ 845,931.00

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2022	\$ 1,824,114.00
2023	\$ 3,087,246.00
2024	\$ 3,078,861.00
2025	\$ 1,211,064.00

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**Actuarial assumptions:** The total pension liability as of June 30, 2020 was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

**Teachers Retirement System:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement immortality rates were assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

**Public School Employees Retirement System:**

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.



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The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative	-	5.00%	12.00%
Total	<u>100.00%</u>	<u>100.00%</u>	

\* Rates shown are net of the 2.75% assumed rate of inflation with the exception of TRS, which assumed a rate of 2.50% rate of inflation

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

Teachers Retirement System:	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
School District's proportionate share of the net pension liability	\$ 91,692,270.00	\$ 57,822,240.00	\$ 30,058,527.00

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**Pension plan fiduciary net position:** Detailed information about the pension plan’s fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at [www.trsga.com/publications](http://www.trsga.com/publications) and <http://www.ers.ga.gov/financials>.

**Defined Contribution Plan**

The Madison County Board of Education participates in an employer paid 403(b) annuity plan for the group of employees covered under the Public School Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement for this group.

The Board has selected Horace Mann, Inc. as the provider of this plan. For each employee covered under PSERS, the Board contributes to the plan, an amount equal to the employees’ contribution up to an amount of \$25.00 per pay period.

The employee becomes vested in the plan with 3 years of experience. Employees who had already achieved 3 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 3 years of service to Madison Board of Education. If an employee terminates employment prior to achieving 3 years of service, funds paid on behalf of the non-vested employee are credited back to the Board.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Percentage Contributed</u>	<u>Required Contribution</u>
2021	100%	\$ 7,325.00
2020	100%	\$ 8,550.00
2019	100%	\$ 8,550.00

**NOTE 15: PRIOR YEAR DEFEASEMENT OF DEBT**

In prior years, the School District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's basic financial statements. At June 30, 2021, \$10,615,000.00 of bonds outstanding are considered defeased.

**NOTE 16: SPECIAL ITEM**

During fiscal year 2021, the School District sold the old central office building and associated parcel of land. These items were removed from the capital assets records at their net carrying value and combined with the proceeds received resulting in a net gain of \$208,334.80. This amount is reflected as a special item on the Statement of Activities.

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MADISON COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "1"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.238699%	\$ 57,822,240.00	\$ 242,239.00	\$ 58,064,479.00	\$ 30,965,043.00	186.73%	77.01%
2020	0.242930%	\$ 52,236,519.00	\$ 222,983.00	\$ 52,459,502.00	\$ 29,773,979.00	175.44%	78.56%
2019	0.243905%	\$ 45,273,992.00	\$ 176,526.00	\$ 45,450,518.00	\$ 29,189,264.92	155.10%	80.27%
2018	0.241424%	\$ 44,869,394.00	\$ 347,731.00	\$ 45,217,125.00	\$ 27,748,803.90	161.70%	79.33%
2017	0.243759%	\$ 50,290,200.00	\$ 493,290.00	\$ 50,783,490.00	\$ 27,006,458.77	186.22%	76.06%
2016	0.248691%	\$ 37,860,735.00	\$ 371,161.00	\$ 38,231,896.00	\$ 26,509,053.95	142.82%	81.44%
2015	0.244083%	\$ 30,836,668.00	\$ 322,791.00	\$ 31,159,459.00	\$ 25,174,644.54	122.49%	84.03%

MADISON COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "2"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2021	\$ 5,824,231.00	\$ 5,824,231.00	\$ -	\$ 30,686,267.06	18.98%
2020	\$ 6,518,750.00	\$ 6,518,750.00	\$ -	\$ 30,965,043.00	21.05%
2019	\$ 6,196,310.00	\$ 6,196,310.00	\$ -	\$ 29,773,979.00	20.81%
2018	\$ 4,887,673.00	\$ 4,887,673.00	\$ -	\$ 29,189,264.92	16.74%
2017	\$ 3,929,398.30	\$ 3,929,398.30	\$ -	\$ 27,748,803.90	14.16%
2016	\$ 3,816,393.00	\$ 3,816,393.00	\$ -	\$ 27,006,458.77	14.13%
2015	\$ 3,452,094.39	\$ 3,452,094.39	\$ -	\$ 26,509,053.95	13.02%
2014	\$ 3,091,446.35	\$ 3,091,446.35	\$ -	\$ 25,174,644.54	12.28%
2013	\$ 2,946,510.09	\$ 2,946,510.09	\$ -	\$ 25,823,927.17	11.41%
2012	\$ 2,631,750.52	\$ 2,631,750.52	\$ -	\$ 25,592,822.72	10.28%

MADISON COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE "3"

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2021	0.00%	\$ -	\$ 533,452.00	\$ 533,452.00	\$ 1,607,851.23	N/A	84.45%
2020	0.00%	\$ -	\$ 443,796.00	\$ 443,796.00	\$ 1,112,160.00	N/A	85.02%
2019	0.00%	\$ -	\$ 406,902.00	\$ 406,902.00	\$ 934,999.96	N/A	85.26%
2018	0.00%	\$ -	\$ 371,670.00	\$ 371,670.00	\$ 1,056,617.43	N/A	85.69%
2017	0.00%	\$ -	\$ 421,739.00	\$ 421,739.00	\$ 785,453.18	N/A	81.00%
2016	0.00%	\$ -	\$ 312,089.00	\$ 312,089.00	\$ 921,333.18	N/A	87.00%
2015	0.00%	\$ -	\$ 290,547.00	\$ 290,547.00	\$ 911,014.07	N/A	88.29%

MADISON COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
 SCHOOL OPEB FUND

SCHEDULE "4"

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered- employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2021	0.320918%	\$ 47,135,380.00	\$ -	\$ 47,135,380.00	\$ 28,502,236.05	165.37%	3.99%
2020	0.317338%	\$ 38,944,181.00	\$ -	\$ 38,944,181.00	\$ 27,110,973.68	143.65%	4.63%
2019	0.312931%	\$ 39,772,570.00	\$ -	\$ 39,772,570.00	\$ 24,453,209.60	162.65%	2.93%
2018	0.308662%	\$ 43,282,587.00	\$ -	\$ 43,282,587.00	\$ 22,349,881.76	193.66%	1.61%

MADISON COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 SCHOOL OPEB FUND

SCHEDULE "5"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2021	\$ 1,180,082.00	\$ 1,180,082.00	\$ -	\$ 29,462,520.45	4.01%
2020	\$ 1,085,269.00	\$ 1,085,269.00	\$ -	\$ 28,502,236.05	3.81%
2019	\$ 1,709,083.00	\$ 1,709,083.00	\$ -	\$ 27,110,974.00	6.30%
2018	\$ 1,621,890.00	\$ 1,621,890.00	\$ -	\$ 24,453,209.60	6.63%
2017	\$ 1,606,260.00	\$ 1,606,260.00	\$ -	\$ 22,349,881.76	7.19%



**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

**Public School Employees Retirement System**

**Changes of benefit terms:** The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from \$15.25 to \$15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

**School OPEB Fund**

**Changes of benefit terms:** There have been no changes in benefit terms.

**Changes in assumptions:** The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The June 30, 2019 decremental valuation were changed to reflect the Teachers Retirement Systems experience study.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

## BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
<b>REVENUES</b>				
Property Taxes	\$ 13,750,816.00	\$ 13,750,816.00	\$ 15,514,918.21	\$ 1,764,102.21
Sales Taxes	-	-	543,224.87	543,224.87
State Funds	36,836,914.00	37,068,574.00	40,379,546.39	3,310,972.39
Federal Funds	2,639,247.00	9,432,869.00	8,932,602.43	(500,266.57)
Charges for Services	656,202.00	656,202.00	957,502.69	301,300.69
Investment Earnings	7,000.00	7,000.00	6,533.83	(466.17)
Miscellaneous	7,000.00	7,000.00	1,705,520.18	1,698,520.18
Total Revenues	53,897,179.00	60,922,461.00	68,039,848.60	7,117,387.60
<b>EXPENDITURES</b>				
Current				
Instruction	37,612,457.65	40,385,936.59	39,167,940.48	1,217,996.11
Support Services				
Pupil Services	4,374,765.42	4,914,012.54	3,450,310.49	1,463,702.05
Improvement of Instructional Services	960,042.73	1,402,153.97	1,139,499.52	262,654.45
Educational Media Services	1,085,135.59	1,034,831.98	885,873.76	148,958.22
General Administration	899,784.78	1,045,833.83	869,989.31	175,844.52
School Administration	3,625,557.77	4,029,109.28	3,681,088.41	348,020.87
Business Administration	509,756.51	1,312,300.51	1,189,513.95	122,786.56
Maintenance and Operation of Plant	2,786,018.09	3,869,029.91	2,356,181.11	1,512,848.80
Student Transportation Services	2,880,595.95	3,451,195.18	2,648,701.57	802,493.61
Central Support Services	283,635.91	334,035.91	276,697.91	57,338.00
Other Support Services	78,522.80	513,237.11	660,763.44	(147,526.33)
Enterprise Operations	-	-	431,427.40	(431,427.40)
Food Services Operation	3,503,204.00	3,560,032.00	2,969,401.94	590,630.06
Capital Outlay	365,080.51	365,080.51	6,428.97	358,651.54
Debt Service	-	-	75,089.28	(75,089.28)
Total Expenditures	58,964,557.71	66,216,789.32	59,808,907.54	6,407,881.78
Excess of Revenues over (under) Expenditures	(5,067,378.71)	(5,294,328.32)	8,230,941.06	13,525,269.38
<b>OTHER FINANCING SOURCES(USES)</b>				
Other Sources	-	275,838.00	262,486.80	(13,351.20)
Other Uses	-	(275,838.00)	(151,004.72)	124,833.28
Total Other Financing Sources (Uses)	-	-	111,482.08	111,482.08
Net Change in Fund Balances	(5,067,378.71)	(5,294,328.32)	8,342,423.14	13,636,751.46
Fund Balances - Beginning	12,088,591.75	8,785,411.29	8,617,731.37	(167,679.92)
Adjustments	-	(25,856.21)	-	25,856.21
Fund Balances - Ending	\$ 7,021,213.04	\$ 3,465,226.76	\$ 16,960,154.51	\$ 13,494,927.75

## Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$999,388.65 and \$922,157.84, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

MADISON COUNTY BOARD OF EDUCATION  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	215GA324N1199	\$ 632,895.80
National School Lunch Program	10.555	215GA324N1199	2,065,547.97
Total Child Nutrition Cluster			<u>2,698,443.77</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
State Administrative Expenses for Child Nutrition	10.560	205GA904N2533	3,092.10
Total U. S. Department of Agriculture			<u>2,701,535.87</u>
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200012	819,401.56
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	1,740,823.88
Total Education Stabilization Fund			<u>2,560,225.44</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A190073	510,010.00
Grants to States	84.027A	H027A200073	959,436.19
COVID-19 - Grants to States	84.027A	H027A200073	17,692.00
Preschool Grants	84.173A	H173A200081	44,168.99
Total Special Education Cluster			<u>1,531,307.18</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A200010	54,947.97
Education for Homeless Children and Youth	84.196A	S196A190011	12,350.00
Education for Homeless Children and Youth	84.196A	S196A200011	54,381.06
English Language Acquisition State Grants	84.365A	S365A190010	7,045.00
English Language Acquisition State Grants	84.365A	S365A200010	18,242.38
Migrant Education - State Grant Program	84.011	S011A190011	13,774.00
Migrant Education - State Grant Program	84.011	S011A200011	2,575.82
Rural Education	84.358B	S365B190010	20,122.00
Rural Education	84.358B	S365B200010	84,035.00
Student Support and Academic Enrichment Program	84.424A	S424A200011	96,852.68
Supporting Effective Instruction State Grants	84.367A	S367A200001	193,058.00
Title I Grants to Local Educational Agencies	84.010A	S010A190010	407,651.00
Title I Grants to Local Educational Agencies	84.010A	S010A200010	1,237,136.88
Twenty-First Century Community Learning Centers	84.287C	S287C190010	197,576.00
Twenty-First Century Community Learning Centers	84.287C	S287C200010	149,354.47
Total Other Programs			<u>2,549,102.26</u>
Total U. S. Department of Education			<u>6,640,634.88</u>
Total Expenditures of Federal Awards			<u>\$ 9,342,170.75</u>

MADISON COUNTY BOARD OF EDUCATION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "8"

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Madison County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 4. Donated Personal Protective Equipment

In response to the COVID-19 pandemic, the federal government donated personal protective equipment (PPE) to Georgia Emergency Management (GEMA). GEMA, then, donated PPE with an estimated fair market value of \$1,992.94 to the Madison County Board of Education. This amount is not included in the Schedule of Expenditures of Federal Awards and is not subject to audit. Therefore, this amount is unaudited.

MADISON COUNTY BOARD OF EDUCATION  
 SCHEDULE OF STATE REVENUE  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "9"

<u>AGENCY/FUNDING</u>	GOVERNMENTAL FUND TYPE
GRANTS	GENERAL FUND
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 601,138.90
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	1,254,773.00
Kindergarten Program - Early Intervention Program	745,389.00
Primary Grades (1-3) Program	3,401,594.00
Primary Grades - Early Intervention (1-3) Program	1,655,288.00
Upper Elementary Grades (4-5) Program	1,676,225.00
Upper Elementary Grades - Early Intervention (4-5) Program	883,178.00
Middle School (6-8) Program	3,935,827.00
High School General Education (9-12) Program	2,804,711.00
Vocational Laboratory (9-12) Program	1,178,974.00
Students with Disabilities	6,914,530.00
Gifted Student - Category VI	1,401,429.00
Remedial Education Program	459,343.00
Alternative Education Program	264,518.00
English Speakers of Other Languages (ESOL)	521,608.00
Media Center Program	647,736.00
20 Days Additional Instruction	192,951.00
Staff and Professional Development	120,075.00
Principal Staff and Professional Development	2,109.00
Indirect Cost	
Central Administration	809,611.00
School Administration	1,314,820.00
Facility Maintenance and Operations	1,317,484.00
Mid-term Adjustment Hold-Harmless	4,227.00
Amended Formula Adjustment	(1,026,707.00)
Charter System Adjustment	514,705.00
Categorical Grants	
Pupil Transportation	
Regular	763,687.00
Bus Replacement	231,660.00
Nursing Services	102,262.00
Vocational Supervisors	13,649.00
Education Equalization Funding Grant	6,996,400.00
Other State Programs	
Food Services	85,116.00
Hygiene Products	2,088.00
Math and Science Supplements	7,182.00
Preschool Disability Services	174,133.90
Pupil Transportation - State Bonds	77,220.00
Teachers Retirement	25,023.52
Vocational Education	156,927.20
Georgia Emergency Management Agency	
Donations to LEA for COVID	22,841.91
Office of the State Treasurer	
Public School Employees Retirement	77,926.00
CONTRACT	
Human Resources, Georgia Department of	
Family Connections	47,892.96
	\$ 40,379,546.39

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MADISON COUNTY BOARD OF EDUCATION  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
<b>2011 SPLOST</b>			
(i) Acquiring, constructing and equipping new schools and facilities, including physical education/athletic facilities,	\$ -	\$ -	6/30/2030
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and school system facilities (including physical education/athletic facilities and parking lots), but not limited to construction and renovation of facilities at Madison County High School and Comer Elementary School,	-	-	6/30/2030
(iii) Acquiring miscellaneous new equipment, fixtures and furnishing for the school system, including technology equipment and safety and security equipment,	-	-	6/30/2030
(iv) Acquiring school buses and transportation and maintenance equipment,	-	-	6/30/2030
(v) Acquiring a portion of a psycho-educational facility,	-	-	6/30/2030
(vi) Paying portion of principal and interest due on the School District's Series 2006 General Obligation Bonds, the maximum amount of such payments not to exceed \$3,718,537.00,	-	-	6/30/2030
(vii) Paying a portion of the debt service on the General Obligation Debt of the School District, the maximum amount of such payments not to exceed \$10,000,000.00,	-	-	6/30/2030
(viii) Paying expenses incident to accomplishing the foregoing.	14,300,000.00	31,800,807.00	6/30/2030
<b>2018 SPLOST</b>			
(i) Paying a portion of principal and interest due on outstanding Madison County School District (Georgia) General Obligation Bonds, Series 2011, the maximum amount of debt service to be paid shall not exceed \$9,500,000.00,	9,500,000.00	9,500,000.00	6/30/2024
(ii) Acquiring a portion of a psycho-educational facility,	68,000.00	68,000.00	6/30/2024
(iii) Acquiring technology improvements, including safety and security improvements, computer technology hardware and software, and infrastructure,	500,000.00	500,000.00	6/30/2024
(iv) Adding to, renovating, repairing, improving, furnishing, and equipping existing school buildings and other buildings and facilities useful and desirable in connection therewith, including, but not limited to, additional classrooms, and transportation facilities,	3,432,000.00	3,432,000.00	6/30/2024
(v) Acquiring, constructing and equipping new school buildings and facilities useful and desirable in connection therewith, including, but not limited to, fine arts facilities,	1,500,000.00	1,500,000.00	6/30/2024
(vi) Acquiring any necessary or desirable property, both real and personal, the maximum amount of the projects to be paid with sales and use tax proceeds will be \$15,000,000.00.	-	-	
Subtotal 2018 Projects	<u>15,000,000.00</u>	<u>15,000,000.00</u>	
Total	<u>\$ 29,300,000.00</u>	<u>\$ 46,800,807.00</u>	

MADISON COUNTY BOARD OF EDUCATION  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2021

SCHEDULE "10"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
<b>2011 SPLOST</b>				
(i) Acquiring, constructing and equipping new schools and facilities, including physical education/athletic facilities,	\$ -	\$ -	\$ -	\$ -
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and school system facilities (including physical education/athletic facilities and parking lots), but not limited to construction and renovation of facilities at Madison County High School and Comer Elementary School,	-	-	-	-
(iii) Acquiring miscellaneous new equipment, fixtures and furnishing for the school system, including technology equipment and safety and security equipment,	-	-	-	-
(iv) Acquiring school buses and transportation and maintenance equipment,	-	-	-	-
(v) Acquiring a portion of a psycho-educational facility,	-	-	-	-
(vi) Paying portion of principal and interest due on the School District's Series 2006 General Obligation Bonds, the maximum amount of such payments not to exceed \$3,718,537.00,	-	-	-	-
(vii) Paying a portion of the debt service on the General Obligation Debt of the School District, the maximum amount of such payments not to exceed \$10,000,000.00,	-	-	-	-
(viii) Paying expenses incident to accomplishing the foregoing.	-	30,234,213.00	-	-
<b>2018 SPLOST</b>				
(i) Paying a portion of principal and interest due on outstanding Madison County School District (Georgia) General Obligation Bonds, Series 2011, the maximum amount of debt service to be paid shall not exceed \$9,500,000.00,	-	-	-	-
(ii) Acquiring a portion of a psycho-educational facility,	-	-	-	-
(iii) Acquiring technology improvements, including safety and security improvements, computer technology hardware and software, and infrastructure,	445,447.49	-	-	-
(iv) Adding to, renovating, repairing, improving, furnishing, and equipping existing school buildings and other buildings and facilities useful and desirable in connection therewith, including, but not limited to, additional classrooms, and transportation facilities,	194,593.00	1,284,548.19	-	-
(v) Acquiring, constructing and equipping new school buildings and facilities useful and desirable in connection therewith, including, but not limited to, fine arts facilities,	-	-	-	-
(vi) Acquiring any necessary or desirable property, both real and personal, the maximum amount of the projects to be paid with sales and use tax proceeds will be \$15,000,000.00.	-	-	-	-
Subtotal 2018 Projects.	<u>640,040.49</u>	<u>1,284,548.19</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 640,040.49</u>	<u>\$ 31,518,761.19</u>	<u>\$ -</u>	<u>\$ -</u>

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Madison County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding as follows:

Prior Years	\$ 7,563,445.98
Current Year	345,218.23
Total	<u>\$ 7,908,664.21</u>



## **Section II**

### **Compliance and Internal Control Reports**



# DOAA

Georgia Department  
of Audits & Accounts

Greg S. Griffin  
State Auditor

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Michael Williams, Superintendent and Members of the  
Madison County Board of Education

We have audited the financial statements of the governmental activities and each major fund of the Madison County Board of Education (School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated March 31, 2022. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink that reads "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin  
State Auditor

March 31, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Mr. Michael Williams, Superintendent and Members of the  
Madison County Board of Education

**Report on Compliance for Each Major Federal Program**

We have audited the Madison County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

## ***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

## **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

March 31, 2022

### **Section III**

#### **Auditee's Response to Prior Year Findings and Questioned Costs**

MADISON COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**Prior Year Financial Statement Findings**

No matters were reported.

**Prior Year Federal Award Findings and Questioned Costs**

No matters were reported.

## **Section IV**

### **Findings and Questioned Costs**



MADISON COUNTY BOARD OF EDUCATION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: Governmental Activities and Each Major Fund	Unmodified
Internal control over financial reporting:	
▪ Material weakness(es) identified?	No
▪ Significant deficiency(ies) identified?	None Reported
Noncompliance material to financial statements noted:	No

**Federal Awards**

Internal Control over major programs:	
▪ Material weakness(es) identified?	No
▪ Significant deficiency(ies) identified?	None Reported
Type of auditor's report issued on compliance for major programs:	
All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
<u>Assistance Listing Number</u> <u>Assistance Listing Program or Cluster Title</u>	
84.425                                  Education Stabilization Fund	
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
Auditee qualified as low-risk auditee?	Yes

**II FINANCIAL STATEMENT FINDINGS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.