



ANNUAL FINANCIAL REPORT • FISCAL YEAR 2023

Madison County Board of Education Danielsville, Georgia

Including Independent Auditor's Report

Greg S. Griffin | State Auditor



DOAA
Georgia Department
of Audits & Accounts

Madison County Board of Education

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Section I

Financial



INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Michael Williams, Superintendent and Members of the
Madison County Board of Education

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and fiduciary activities of the Madison County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and fiduciary activities of the School District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 15 to the financial statements, in 2023, the School District restated the prior period financial statements to correct a misstatement. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2024 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor

May 30, 2024

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MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

INTRODUCTION

The Madison County Board of Education's (School District) financial statements for the fiscal year ended June 30, 2023 includes a series of basic financial statements that report financial information for the School District as a whole, its funds. The Statement of Net Position and the Statement of Activities provide financial information about all of the School District's activities and present both a short-term and long-term view of the School District's finances on a global basis. The fund financial statements provide information about all of the School District's funds. Information about these funds, such as the School District's general fund, is important in its own right, but will also give insight into the School District's overall soundness as reported in the Statement of Net Position and the Statement of Activities.

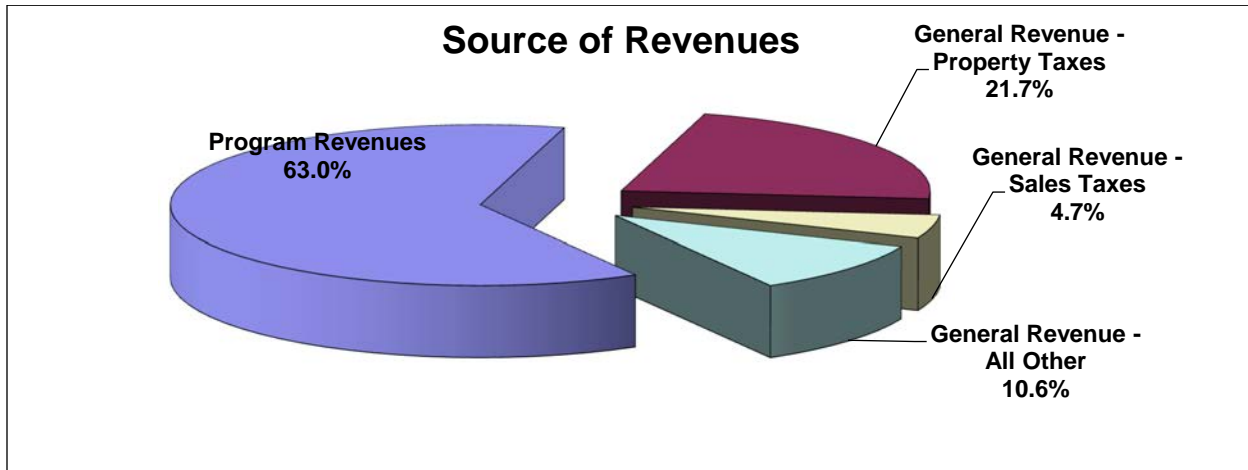
FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2023 are as follows:

On the government-wide financial statements:

- The School District's net position at June 30, 2023 was a deficit of about (\$13.2) million. Net position reflects the difference between all non-fiduciary assets and deferred outflows of resources of the School District (including capital assets, net of depreciation) and all liabilities, both short-term and long-term, and deferred inflows of resources. The deficit net position at June 30, 2023 of (\$13.2) million represented an increase of (the deficit decreased) about \$6.2 million when compared to the prior year. The primary reasons for the increase in net position was the School District total revenues increased about \$4.3 million from the prior year.
- The School District had \$75.4 million in expenses relating to governmental activities; however almost \$51.4 million of the \$75.4 million in expenses were offset by program specific charges for services and grants and contributions. The general revenues (primarily property and sales taxes) of almost \$30.2 million were adequate to provide for these programs.
- As stated above, general revenues accounted for almost \$30.2 million or about 37.0% of all revenues totaling over \$81.5 million. Program specific revenues in the form of charges for services and grants and contributions accounted for the balance of these revenues. (Percentages in table below have been rounded to one decimal place.)

MADISON COUNTY BOARD OF EDUCATION
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FOR THE FISCAL YEAR ENDED JUNE 30, 2023



On the fund financial statements:

- Among major funds, the general fund had \$77.4 million in revenues and \$70.6 million in expenditures. The general fund balance of \$28.6 million at June 30, 2023 increased roughly \$5.8 million from the prior year. The increase in general fund balance from the prior year occurred primarily because both actual revenues and expenditures performed in a positive manner relative to the budget and instead of spending down the general fund balance as anticipated, the general fund balance actually increased during fiscal year 2023. These increases can be credited to additional Federal funding due to the COVID-19 global pandemic.

OVERVIEW OF THE FINANCIAL STATEMENTS

These financial statements consists of three parts; management's discussion and analysis (this section), the basic financial statements including notes to the financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the 'Statement of Net Position' and the 'Statement of Activities'. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The 'governmental funds' statements disclose how basic services are financed in the short-term as well as what remains for future spending. In the case of the Madison County School District, the general fund, capital projects fund, and debt service fund are all considered to be major funds. The School District has no funds reported as nonmajor funds as defined by generally accepted accounting principles. The fiduciary fund statements provide information about the financial relationships in which the School District is solely an agent for the benefit of others.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

Government-Wide Statements

Since Madison County School District has no operations that have been classified as “business-type activities”, the government-wide financial statements are basically a consolidation of all of the School District’s operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question, are we in a better financial position now than last year? The ‘Statement of Net Position’ and the ‘Statement of Activities’ provides the basis for answering this question. These financial statements include all School District’s non-fiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources and uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year’s revenues and expenses regardless of when cash is received or paid.

These two statements report the School District’s net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District’s control, such as the property tax base, facility conditions, required educational programs, student-teacher ratios, and other factors.

When analyzing government-wide financial statements, it is important to remember these statements are prepared using an economic resources measurement focus (accrual accounting) and involve the following steps to format the Statement of Net Position:

- Capitalize current outlays for capital assets.
- Depreciate capital assets.
- Report long-term debt, including pension and post-employment obligations, as a liability.
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting.
- Allocate net position as follows:
 - *Net Investment in capital assets,*
 - *Restricted net position* is amounts with constraints placed on the use by external sources such as creditors, grantors, contributors or laws and regulations,
 - *Unrestricted for no specific use.*

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Fund Financial Statements

The School District uses many funds or sub-funds to account for a multitude of financial transactions during the fiscal year. The fund financial statements presented in this report provide detail information about the School District’s significant or major funds. As discussed previously, the School District has no nonmajor funds as defined by generally accepted accounting principles.

Governmental Funds – Most of the School District’s activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can be readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District’s general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

Fiduciary Funds – Custodial funds are used to report resources held by the School District in a purely custodial capacity. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Net position, which is the difference between total assets, deferred outflows of resources, total liabilities and deferred inflows of resources, is one indicator of the financial condition of the School District. When revenues exceed expenses, the result is an increase in net position. When expenses exceed revenues, the result is a decrease in net position. The relationship between revenues and expenses can be thought of as the School District's operating results. The School District's net position, as measured in the Statement of Net Position is one way to measure the School District's financial health, or financial position. Over time, increases or decreases in the School District's net position - as measured in the Statement of Activities - are one indicator of whether its financial health is improving or deteriorating. However, the School District's goal and mission is to provide success for each child's education, not to generate profits as private corporations do. For this reason, many other nonfinancial factors should be considered in assessing the overall health of the School District.

In the case of the Madison County School District, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by (\$13.2) million at June 30, 2023. To better understand the School District’s actual financial position and ability to deliver services in future periods, it is necessary to review the various components of the net position category. For example, of the deficit net position of (\$13.2) million, \$5.0 million was restricted for continuation of various Federal programs, debt service and ongoing capital projects. Accordingly, these funds were not available to meet the School District’s ongoing obligations to citizens and creditors.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

In addition, the School District had almost \$61.5 million (net of related debt) invested in capital assets (e.g., land, buildings, and equipment). The School District uses these capital assets to provide educational services to students within geographic boundaries served by the School District. Because of the very nature and on-going use of the assets being reported in this component of net position, it must be recognized that this portion of the net position is *not* available for future spending.

Because of the restrictions on net position as discussed above, the School District had an unrestricted deficit of about (\$79.7) million at June 30, 2023. The reader should remember this deficit includes pension related charges recorded because of the implementation (fiscal year 2015) of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date on Amendment to GASB Statement No. 68*; and also includes charges recorded because of the implementation (fiscal year 2018) of GASB Statement No. 75, *Accounting and Financial reporting for Postemployment Benefits Other than Pensions*. The School District believes it is also meaningful to view the School District’s net position in the following manner:

Net position associated with pension obligations	\$	(41,028,417)
Net position associated with postemployment benefits other than pension obligations		(42,404,358)
Net position exclusive of pension obligations and postemployment benefits		<u>70,275,478</u>
Net Position, June 30, 2023	\$	<u><u>(13,157,297)</u></u>

The above analysis reflects, exclusive of pension obligations and post-employment benefits, the School District’s net position, is a positive \$70.3 million and management believes the School District’s financial position is sound.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Table 1 provides a summary of the School District's net position for this fiscal year as compared to the prior fiscal year.

Table 1
Net Position

	Governmental Activities	
	Fiscal Year 2023	Fiscal Year 2022 (1)
Assets		
Current and Other Assets	\$ 39,576,547	\$ 33,906,451
Capital Assets, Net	78,176,075	78,571,217
Total Assets	117,752,622	112,477,668
Deferred Outflows of Resources		
Deferred Charge on Refunding Debt	349,660	412,286
Related to Defined Benefit Pension Plan	36,472,387	15,360,709
Related to OPEB Plan	8,940,404	8,473,072
Total Deferred Outflows of Resources	45,762,451	24,246,067
Total Assets and Deferred Outflows of Resources	163,515,073	136,723,735
Liabilities		
Current and Other Liabilities	7,673,262	7,895,998
Long-Term Liabilities	40,153,542	42,515,815
Net Pension Liability	76,323,330	20,759,595
Net OPEB Liability	31,948,061	34,359,825
Total Liabilities	156,098,195	105,531,233
Deferred Inflows of Resources		
Related to Defined Benefit Pension Plan	1,177,474	31,526,595
Related to OPEB Plan	19,396,701	19,014,291
Total Deferred Inflows of Resources	20,574,175	50,540,886
Total Liabilities and Deferred Inflows of Resources	176,672,370	156,072,119
Net Position		
Net Investment in Capital Assets	61,500,072	59,260,981
Restricted	5,045,238	5,649,773
Unrestricted (Deficit)	(79,702,607)	(84,259,138)
Total Net Position	\$ (13,157,297)	\$ (19,348,384)

(1) Fiscal Year 2022 balances do not reflect the effect of the restatement of balances.
See Note 15 in the Notes to the Basic Financial Statements for additional information.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Total net position increased \$6.2 million in fiscal year 2023 from the prior year.

In connection with the deficit shown above, management presents the following additional information:

Total unrestricted net position (deficit)	\$ (79,702,607)
Add:	
Unrestricted deficit in net position resulting from recognition of net pension obligations	41,028,417
Unrestricted deficit in net position resulting from recognition of post-employment benefits other than pension obligations	<u>42,404,358</u>
Unrestricted net position, exclusive of the net position obligation and post-employment benefits effect	<u>\$ 3,730,168</u>

The above analysis shows that except for pension obligations and post-employment benefits, the School District's unrestricted net position was about \$3.7 million. The surplus in net position for fiscal year 2023 is due to the total assets increasing by \$5.3 million from fiscal year 2022.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Table 2
Change in Net Position

	Governmental Activities	
	Fiscal Year 2023	Fiscal Year 2022 (1)
Revenues		
Program Revenues:		
Charges for Services	\$ 1,834,728	\$ 1,148,021
Operating Grants and Contributions	49,339,749	46,869,030
Capital Grants and Contributions	181,301	-
Total Program Revenues	51,355,778	48,017,051
General Revenues		
Property Taxes	17,726,874	16,434,462
Sales Taxes	3,820,417	3,734,375
Grants and Contributions not Restricted to Specific Programs	5,706,243	6,846,484
Investment Earnings	539,601	36,667
Miscellaneous	2,153,740	2,137,284
Special Item		
Loss on Disposal of Capital Assets/Donation of Land	215,737	(19,614)
Total General Revenues and Special Item	30,162,612	29,169,658
Total Revenues and Special Item	81,518,390	77,186,709
Program Expenses		
Instruction	46,883,052	38,752,993
Support Services		
Pupil Services	5,084,630	4,206,240
Improvement of Instructional Services	1,303,190	1,061,494
Educational Media Services	1,019,243	762,034
General Administration	1,137,166	839,315
School Administration	4,366,641	3,565,516
Business Administration	1,362,516	1,071,493
Maintenance and Operation of Plant	3,899,968	3,996,283
Student Transportation Services	3,839,706	3,261,849
Central Support Services	362,400	304,557
Other Support Services	569,187	528,130
Operations of Non-Instructional Services		
Enterprise Operations	614,211	421,374
Food Services	3,813,446	3,744,288
Interest on Long-Term Debt	1,103,286	1,162,742
Total Expenses	75,358,642	63,678,308
Increase in Net Position	\$ 6,159,748	\$ 13,508,401

(1) Fiscal Year 2022 balances do not reflect the effect of the restatement of balances.
See Note 15 in the Notes to the Basic Financial Statements for additional information.

**MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

Cost of Providing Services

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District’s taxpayers by each activity as compared to the prior fiscal year.

**Table 3
Cost of Services**

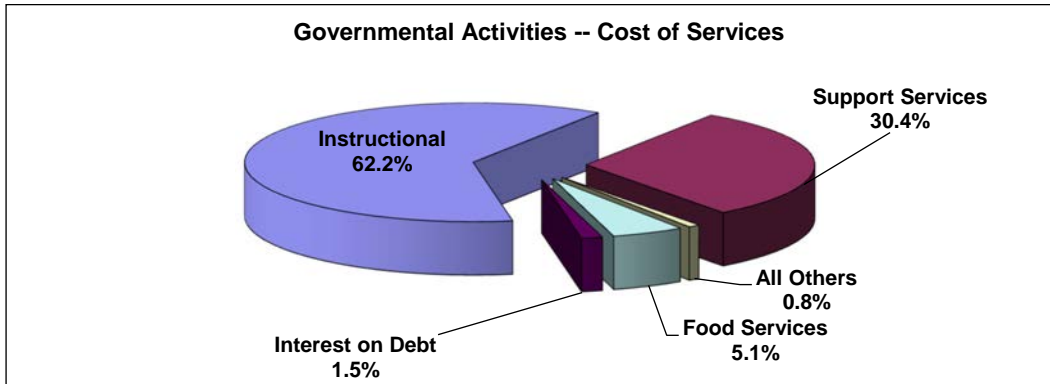
	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2023	Fiscal Year 2022 (1)	Fiscal Year 2023	Fiscal Year 2022 (1)
Instruction	\$ 46,883,052	38,752,993	10,704,707	4,770,065
Support Services				
Pupil Services	5,084,630	4,206,240	3,370,497	2,894,853
Improvement of Instructional Services	1,303,190	1,061,494	752,856	555,057
Educational Media Services	1,019,243	762,034	175,341	(39,166)
General Administration	1,137,166	839,315	909,820	652,473
School Administration	4,366,641	3,565,516	2,571,711	1,580,684
Business Administration	1,362,516	1,071,493	836,229	681,036
Maintenance and Operation of Plant	3,899,968	3,996,283	1,258,152	2,222,607
Student Transportation Services	3,839,706	3,261,849	2,072,691	1,570,607
Central Support Services	362,400	304,557	274,992	212,720
Other Support Services	569,187	528,130	108,786	115,923
Operations of Non-Instructional Services				
Enterprise Operations	614,211	421,374	206,802	312,462
Food Services	3,813,446	3,744,288	(343,006)	(1,030,806)
Interest on Long-Term Debt	1,103,286	1,162,742	1,103,286	1,162,742
Total Expenses	\$ 75,358,642	\$ 63,678,308	\$ 24,002,864	\$ 15,661,257

(1) Fiscal Year 2022 balances do not reflect the effect of the restatement of balances.
See Note 15 in the Notes to the Basic Financial Statements for additional information.

The overall School District expenses increased about \$11.7 million from the prior year while the net costs of providing those services increased by almost \$8.3 million. The increase in fiscal year 2023 expenses was primarily the result of increased pension expenses for fiscal 2023 as compared to the prior year. Other expenses rose as were expected. The increase in the net costs of services for fiscal year 2023 of almost \$8.3 million resulted primarily from the fact that operating grants increased by \$2.5 million in fiscal year 2023 as compared to the prior year.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The chart below shows a functional summary of the expenses made by the School District during fiscal year 2023. The percentages are rounded to one decimal place.



FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT’S FUNDS

Information about the School District’s governmental funds is presented starting on Exhibit “C” of this report. Governmental funds are accounted for using the modified accrual basis of accounting. In fiscal year 2023, the governmental funds had total revenues of \$80.9 million and total expenditures of almost \$75.4 million. Total governmental fund balances of over \$31.5 million at June 30, 2023, increased roughly \$5.5 million from the prior year.

General Fund Budget Highlights

The School District’s budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund. During the course of fiscal year 2023, the School District amended its general fund budget as needed.

The School District budget is adopted at the aggregate function level and maintained at the program, function, object, and site levels to facilitate budgetary control. The budgeting systems are designed to control the total budget but provide flexibility to meet the ongoing programmatic needs. The budgeting systems are also designed to control total site budgets but provide flexibility for site management as well.

For the general fund, the final actual revenues of \$77.4 million exceeded the final budgeted revenues by \$12.9 million. The primary reason revenues exceeded the budget was property taxes exceeded the final budget amount by \$0.5 million, state funds exceeded the final budgeted amount by \$3.8 million and federal funds exceeded the final budgeted amount by \$4.9 million. Additionally, the School District did not prepare a budget for the various principal’s accounts; which contributed in part to miscellaneous revenues also exceeding the final budget by \$1.9 million.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The general fund’s final actual expenditures of almost \$70.6 million were less than the final budget by almost \$6.3 million. The primary reason expenditures were less than the final budget was expenditures for instruction were less than the final budget by \$3.3 million. Expenditures for maintenance and operations were less than the final budget by almost \$2.3 million. Federal grant activity is included in the general fund. In fiscal year 2023, the remaining budget for ESSER III was budgeted even though the expenditures will cross over into fiscal year 2024.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At fiscal year ended June 30, 2023, the School District had over \$78.2 million invested in capital assets, net of accumulated depreciation and amortization, all in governmental activities. These assets are made up of a broad range of items including buildings; land; land improvements; intangible assets; and instructional food service, transportation and maintenance equipment. Table 4 reflects a summary of these balances, net of accumulated depreciation and amortization, as compared to the prior fiscal year.

Table 4
Capital Assets at June 30
(Net of Depreciation and Amortization)

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2023	2022
Land	\$ 1,308,037	\$ 1,092,300
Construction in Progress	-	2,157,260
Land Improvements	2,278,959	980,252
Buildings and Improvements	68,848,991	68,399,931
Equipment	5,642,894	5,779,481
Intangible Assets	97,194	161,992
Total	\$ 78,176,075	\$ 78,571,216

Additional information about the School District’s capital assets can be found in the Notes to the Basic Financial Statements.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT’S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Long-Term Debt

At June 30, 2023, the School District had \$40.2 million in total debt outstanding which consisted of \$9.8 million in general obligation bond debt, \$27.7 million in certificates of participation debt, \$2.5 million in unamortized premiums on debt and just over \$100,000 in compensated absences debt. Table 5 summarizes the School District’s debt as compared to the prior fiscal year.

**Table 5
Change in Long-Term Liabilities**

	Governmental Activities	
	Fiscal Year 2023	Fiscal Year 2022
General Obligation Bonds Payable	\$ 9,847,000	\$ 11,346,000
Certificates of Participation Debt	27,670,000	28,355,000
Unamortized Premiums on Debt	2,525,174	2,714,327
Compensated Absences	111,368	100,488
Total	\$ 40,153,542	\$ 42,515,815

Additional information about the School District’s debt can be found in the Notes to the Basic Financial Statements.

FACTORS BEARING ON THE SCHOOL DISTRICT’S FUTURE

Currently known circumstances that are expected to have a significant effect on financial position or results of operations in future years are as follows:

- The School District is financially stable. The School District’s operating millage for fiscal year 2023 was 15.49 mills, which was a decrease from 16.99 mills from the prior year, and produced over \$989,877 per mill (not including TAVT tax). The School District will construct additional facilities to accommodate the growth at various schools as needed. The School District plans to fund additional capital outlays, in part, with the one percent local sales tax revenue and state capital outlay grants.
- The local economy showed modest improvement from the prior year. The School District’s revenues from property taxes increased \$1.3 million or about 8.1% from the prior year. State Funds increased about \$2.0 million or about 4.7% and Federal funds decreased by about \$0.9 million or about 7.3% from the prior year. The decrease in Federal revenues in fiscal year 2023 was caused by a reduced infusion of Federal funding in response to COVID - 19 but is not expected to be sustained in the future. The general fund had an unassigned fund balance of \$23.5 million at June 30, 2023, which is an increase of about \$5.5 million from the prior year. This balance provides a reasonable safety net in going forward into the new fiscal year.

MADISON COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

- The School District anticipates significant financial challenges going forward due to continued increase in insurance and benefit costs for employees. The School District will continue to be a good steward of tax dollars while providing a quality educational opportunity.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Amanda Wommack, Assistant Superintendent, Madison County Board of Education, 800 Madison Street, Danielsville, Georgia 30633. You may also email your questions to Ms. Wommack at awommack@Madison.k12.ga.us.

Madison County Board of Education

MADISON COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2023

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 30,534,143.16
Investments	2,000.00
Accounts Receivable, Net	
Taxes	1,277,899.91
State Government	5,119,908.04
Federal Government	2,144,862.94
Local	177,913.26
Inventories	123,355.18
Prepaid Items	191,795.34
Restricted Assets	
Investments with Fiscal Agent or Trustee	4,668.84
Capital Assets, Non-Depreciable	1,308,037.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	76,868,038.35
Total Assets	<u>117,752,622.02</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Deferred Charge on Debt Refunding	349,660.21
Related to Defined Benefit Pension Plan	36,472,386.54
Related to OPEB Plan	8,940,404.00
Total Deferred Outflows of Resources	<u>45,762,450.75</u>
<u>LIABILITIES</u>	
Accounts Payable	110,248.75
Salaries and Benefits Payable	7,314,244.89
Interest Payable	248,768.63
Net Pension Liability	76,323,330.00
Net OPEB Liability	31,948,061.00
Long-Term Liabilities	
Due Within One Year	2,482,153.78
Due in More Than One Year	37,671,388.08
Total Liabilities	<u>156,098,195.13</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	1,177,474.00
Related to OPEB Plan	19,396,701.00
Total Deferred Inflows of Resources	<u>20,574,175.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	61,500,072.33
Restricted for	
Continuation of Federal Programs	2,418,632.61
Debt Service	2,596,439.30
Capital Projects	4,783.83
Flex Benefit Program	25,381.71
Unrestricted (Deficit)	<u>(79,702,607.14)</u>
Total Net Position	<u>\$ (13,157,297.36)</u>

MADISON COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2023

EXHIBIT "B"

	PROGRAM REVENUES				NET (EXPENSES)
EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION	
GOVERNMENTAL ACTIVITIES					
Instruction	\$ 46,883,051.95	\$ 862,386.00	\$ 35,315,958.94	\$ -	\$ (10,704,707.01)
Support Services					
Pupil Services	5,084,630.25	-	1,714,132.90	-	(3,370,497.35)
Improvement of Instructional Services	1,303,189.74	-	550,333.66	-	(752,856.08)
Educational Media Services	1,019,243.49	-	843,902.45	-	(175,341.04)
General Administration	1,137,165.70	-	227,345.40	-	(909,820.30)
School Administration	4,366,641.29	-	1,794,930.57	-	(2,571,710.72)
Business Administration	1,362,516.08	-	526,287.60	-	(836,228.48)
Maintenance and Operation of Plant	3,899,968.05	-	2,641,816.08	-	(1,258,151.97)
Student Transportation Services	3,839,705.85	-	1,585,714.21	181,300.93	(2,072,690.71)
Central Support Services	362,400.01	-	87,407.61	-	(274,992.40)
Other Support Services	569,186.87	-	460,400.58	-	(108,786.29)
Operations of Non-Instructional Services					
Enterprise Operations	614,211.16	316,146.03	91,262.82	-	(206,802.31)
Food Services	3,813,446.15	656,195.55	3,500,256.50	-	343,005.90
Interest on Long-Term Debt	1,103,285.54	-	-	-	(1,103,285.54)
Total Governmental Activities	\$ 75,358,642.13	\$ 1,834,727.58	\$ 49,339,749.32	\$ 181,300.93	(24,002,864.30)
General Revenues					
Taxes					
Property Taxes					
					17,661,564.87
					65,308.77
Sales Taxes					
					3,453,850.10
					366,567.24
					5,706,243.00
					539,600.46
					2,153,740.43
Special Item					
					215,737.00
					<u>30,162,611.87</u>
					6,159,747.57
					<u>(19,317,044.93)</u>
					<u>\$ (13,157,297.36)</u>

MADISON COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2023

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 27,977,630.19	\$ 3,000.00	\$ 2,553,512.97	\$ 30,534,143.16
Investments	2,000.00	-	-	2,000.00
Accounts Receivable, Net				
Taxes	985,104.95	-	292,794.96	1,277,899.91
State Government	5,119,908.04	-	-	5,119,908.04
Federal Government	2,144,862.94	-	-	2,144,862.94
Local	177,913.26	-	-	177,913.26
Inventories	123,355.18	-	-	123,355.18
Prepaid Items	191,795.34	-	-	191,795.34
Restricted				
Investments with a Fiscal Agent or Trustee	-	4,668.84	-	4,668.84
Total Assets	\$ 36,722,569.90	\$ 7,668.84	\$ 2,846,307.93	\$ 39,576,546.67
<u>LIABILITIES</u>				
Accounts Payable	\$ 109,148.75	-	\$ 1,100.00	\$ 110,248.75
Salaries and Benefits Payable	7,314,244.89	-	-	7,314,244.89
Total Liabilities	7,423,393.64	-	1,100.00	7,424,493.64
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	396,271.84	-	-	396,271.84
Unavailable Revenue - Federal Funds	268,666.79	-	-	268,666.79
Total Deferred Inflows of Resources	664,938.63	-	-	664,938.63
<u>FUND BALANCES</u>				
Nonspendable	315,150.52	-	-	315,150.52
Restricted	2,343,616.05	7,668.84	2,845,207.93	5,196,492.82
Assigned	2,475,783.04	-	-	2,475,783.04
Unassigned	23,499,688.02	-	-	23,499,688.02
Total Fund Balances	28,634,237.63	7,668.84	2,845,207.93	31,487,114.40
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 36,722,569.90	\$ 7,668.84	\$ 2,846,307.93	\$ 39,576,546.67

MADISON COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2023

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	31,487,114.40
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$ 1,308,037.00	
Buildings and improvements	95,295,887.54	
Equipment	11,308,540.11	
Land improvements	3,841,097.00	
Intangible assets	323,986.00	
Accumulated depreciation/amortization	<u>(33,901,472.30)</u>	78,176,075.35
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	\$ (76,323,330.00)	
Net OPEB liability	<u>(31,948,061.00)</u>	(108,271,391.00)
Deferred charges or credits on debt refundings are applicable to future periods and are therefore not reported in the funds and are amortized over the life of the new debt.		
		349,660.21
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$ 35,294,912.54	
Related to OPEB	<u>(10,456,297.00)</u>	24,838,615.54
Taxes that are not available to pay for current period expenditures are deferred in the funds.		
		396,271.84
Federal grants that are not available to pay for current period expenditures are deferred in the funds.		
		268,666.79
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	\$ (9,847,000.00)	
Accrued interest payable	(248,768.63)	
Certificates of participation payable	(27,670,000.00)	
Compensated absences payable	(111,368.31)	
Unamortized premiums on bonds and certificates of participation	<u>(2,525,173.55)</u>	<u>(40,402,310.49)</u>
Net position of governmental activities (Exhibit "A")	\$	<u><u>(13,157,297.36)</u></u>

MADISON COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	\$ 17,638,942.61	\$ -	\$ -	\$ 17,638,942.61
Sales Taxes	366,567.24	-	3,453,850.10	3,820,417.34
State Funds	43,850,045.78	-	-	43,850,045.78
Federal Funds	11,028,029.59	-	-	11,028,029.59
Charges for Services	1,834,727.58	-	-	1,834,727.58
Investment Earnings	535,196.15	1,113.33	3,290.98	539,600.46
Miscellaneous	2,153,740.43	-	-	2,153,740.43
Total Revenues	<u>77,407,249.38</u>	<u>1,113.33</u>	<u>3,457,141.08</u>	<u>80,865,503.79</u>
EXPENDITURES				
Current				
Instruction	43,182,549.62	-	-	43,182,549.62
Support Services				
Pupil Services	4,970,710.93	-	-	4,970,710.93
Improvement of Instructional Services	1,250,225.13	-	-	1,250,225.13
Educational Media Services	945,951.37	-	-	945,951.37
General Administration	1,009,359.04	-	-	1,009,359.04
School Administration	4,196,904.20	-	-	4,196,904.20
Business Administration	1,347,587.91	-	-	1,347,587.91
Maintenance and Operation of Plant	4,150,280.87	-	-	4,150,280.87
Student Transportation Services	3,829,184.04	-	-	3,829,184.04
Central Support Services	350,577.82	-	-	350,577.82
Other Support Services	597,918.63	-	-	597,918.63
Enterprise Operations	614,211.16	-	-	614,211.16
Food Services Operation	3,713,197.39	-	-	3,713,197.39
Capital Outlay	485,583.56	1,296,329.65	-	1,781,913.21
Debt Services				
Principal	-	685,000.00	1,499,000.00	2,184,000.00
Dues and Fees	-	-	6,225.00	6,225.00
Interest	-	1,011,275.00	237,112.80	1,248,387.80
Total Expenditures	<u>70,644,241.67</u>	<u>2,992,604.65</u>	<u>1,742,337.80</u>	<u>75,379,184.12</u>
Revenues over (under) Expenditures	<u>6,763,007.71</u>	<u>(2,991,491.32)</u>	<u>1,714,803.28</u>	<u>5,486,319.67</u>
OTHER FINANCING SOURCES (USES)				
Transfers In	-	2,912,882.65	-	2,912,882.65
Transfers Out	(953,590.71)	-	(1,959,291.94)	(2,912,882.65)
Total Other Financing Sources (Uses)	<u>(953,590.71)</u>	<u>2,912,882.65</u>	<u>(1,959,291.94)</u>	<u>-</u>
Net Change in Fund Balances	5,809,417.00	(78,608.67)	(244,488.66)	5,486,319.67
Fund Balances - Beginning (Restated)	<u>22,824,820.63</u>	<u>86,277.51</u>	<u>3,089,696.59</u>	<u>26,000,794.73</u>
Fund Balances - Ending	<u>\$ 28,634,237.63</u>	<u>\$ 7,668.84</u>	<u>\$ 2,845,207.93</u>	<u>\$ 31,487,114.40</u>

MADISON COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2023

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")	\$	5,486,319.67
Amounts reported for governmental activities in the Statement of Activities are different because:		
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.</p>		
Capital outlay	\$ 1,920,313.11	
Depreciation and amortization expense	<u>(2,531,191.30)</u>	(610,878.19)
<p>The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to increase net position.</p>		
		215,737.00
<p>Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
		87,931.03
<p>Federal revenue reported in the Statement of Activities that does not provide current financial resources are not reported as revenue in the funds.</p>		
		268,666.79
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.</p>		
Amortization of deferred charge on refunding of bonds	\$ (62,625.72)	
Bond principal retirements	1,499,000.00	
Amortization of bond premium	46,986.20	
Certificates of participation principle retirements	685,000.00	
Amortization of certificates of participation premium	<u>142,167.58</u>	2,310,528.06
<p>District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.</p>		
Pension expense	\$ (4,102,936.46)	
OPEB expense	<u>2,496,686.00</u>	(1,606,250.46)
<p>Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.</p>		
Net decrease in accrued interest	\$ 18,574.20	
Net increase in compensated absences	<u>(10,880.53)</u>	<u>7,693.67</u>
Change in net position of governmental activities (Exhibit "B")	\$	<u><u>6,159,747.57</u></u>

MADISON COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2023

EXHIBIT "G"

	<u>CUSTODIAL FUNDS</u>
<u>ASSETS</u>	
Receivables, net	
Local	\$ <u>16,563.21</u>
<u>LIABILITIES</u>	
Cash Overdraft	\$ <u>20,992.17</u>
<u>NET POSITION</u>	
Restricted	
Individuals, Organizations, and Other Governments (Deficit)	\$ <u><u>(4,428.96)</u></u>

MADISON COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2023

EXHIBIT "H"

	CUSTODIAL FUNDS
<u>ADDITIONS</u>	
Miscellaneous	\$ <u>54,500.00</u>
<u>DEDUCTIONS</u>	
Other Deductions	<u>56,296.79</u>
Change in Net Position	(1,796.79)
Net Position - Beginning (Restated)	<u>(2,632.17)</u>
Net Position - Ending	<u>\$ <u>(4,428.96)</u></u>

**MADISON COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

Reporting Entity

The Madison County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

Additionally, the School District has been granted Charter System Status by the State of Georgia as provided in Official Code of Georgia Annotated (O.C.G.A.) §20-2-84. This status gives the School District **freedom from many State rules and regulations in exchange for the School District's agreement to increase academic achievement by its students.**

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's **accounting policies are** described below.

Basis of Presentation

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed **and compared between years and between governments to enhance the information's usefulness.**

Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the **School District's** non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. Net investment in capital assets consists of **the School District's** total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. Restricted net position consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.

MADISON COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

EXHIBIT "I"

3. Unrestricted net position consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Custodial funds are used to report resources held by the School District in a purely custodial capacity.

Basis of Accounting

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are

MADISON COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

EXHIBIT "I"

levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 90 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under certificates of participation are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

New Accounting Pronouncements

In fiscal year 2023, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement defines subscription-based information technology arrangements and provides uniform guidance for accounting and financial reporting for transactions that meet that definition. Under this statement, a government is required to recognize a subscription liability and an intangible right-to-use asset for contracts that meet the definition of a subscription-based information technology arrangement. The adoption of this statement did not have a material **impact on the School District's financial statements**.

Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

Investments

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

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Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

Receivables

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

Inventories

Consumable Supplies Inventory

On the basic financial statements, inventories of consumable supplies are reported at weighted average cost. The School District uses the consumption method to account for inventories whereby supplies are recorded as an asset when purchased, and expenses/expenditures are recorded as inventory items are used.

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first in, first out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

Prepaid Items

Payments made to vendors for services that will benefit future accounting periods are recorded as prepaid items, in both the government-wide and governmental fund financial statements.

Restricted Assets

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of net position because their use is limited by applicable debt statutes, e.g. Certificates of Participation acquisition funds.

Capital Assets

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the

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acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Amortization of intangible assets such as water, timber and mineral rights, easements, patents, trademarks, copyrights, and internally generated software is computed using the straight-line method over the estimated useful lives of the assets.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide fund statements are as follows:

		Capitalization Policy	Estimated Useful Life
Land		All	N/A
Land Improvements	\$	20,000.00	10 to 20 years
Buildings and Improvements	\$	100,000.00	20 to 60 years
Equipment	\$	10,000.00	5 to 20 years
Intangible Assets	\$	100,000.00	Individually determined

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

Compensated Absences

Compensated absences payable consists of vacation leave employees earned based on services already rendered.

Vacation leave of 10 days is awarded on a fiscal year basis to all full-time personnel employed on a twelve-month basis. No other employees are eligible to earn vacation leave. Vacation leave not utilized during the fiscal year may be carried over to the next fiscal year, providing such vacation leave does not exceed 20 days. Upon terminating employment, the School District pays all unused and unforfeited vacation benefits to employees. Accordingly, vacation benefits are accrued as a liability in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements by fiscal-year end.

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Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual School Districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

Long-Term Liabilities and Bond Discounts/Premiums

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension **plan's fiduciary** net position and additions to/deductions from the **plan's** fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Post-Employment Benefits Other than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

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Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Property Taxes

The Madison County Board of Commissioners adopted the property tax levy for the 2022 tax digest year (calendar year) on September 15, 2022 (levy date) based on property values as of January 1, 2022. Taxes were due on December 20, 2022 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2022 tax digest are reported as revenue in the governmental funds for fiscal year 2023. The Madison County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2023, for maintenance and operations amounted to \$15,333,205.64.

The tax millage rate levied for the 2022 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>15.49</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$2,240,428.20 during fiscal year ended June 30, 2023.

Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$3,453,850.10 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

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NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of less than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report to the Board concerning adjustments not later than the next regular scheduled meeting of the Board. If at any time during the budget year, expenditures of funds in any budget function for any fund is anticipated to exceed 5% or more of the amount budgeted for that function in the Board-approved budget, the Superintendent is directed to request a budget amendment by the Board to authorize the additional anticipated expenditures. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS, CASH EQUIVALENTS AND INVESTMENTS

Collateralization of Deposits

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

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- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2023, the School District had deposits with a carrying amount of \$17,015,152.87, and a bank balance of \$19,108,531.70. The bank balances insured by Federal depository insurance were \$1,002,000.00.

At June 30, 2023, \$18,106,531.70 **of the School District's bank balances** were exposed to custodial credit risk. This balance **was in the State's Secure Deposit Program (SDP)**.

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrant. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

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Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	\$ 30,534,143.16
Statement of Fiduciary Net Position	<u>(20,992.17)</u>
 Total cash and cash equivalents	 30,513,150.99
 Add:	
Deposits with original maturity of three months or more reported as investments	2,000.00
 Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	<u>13,499,998.12</u>
 Total carrying value of deposits - June 30, 2023	 \$ <u><u>17,015,152.87</u></u>

Categorization of Cash Equivalents

The School District reported cash equivalents of \$13,499,998.12 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Fitch. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2023 was 28 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

Categorization of Investments

At June 30, 2023, the School District had \$2,000.00 invested in Certificates of Deposit, which are included in the categorization of deposits as shown above and \$4,668.84 in other types of investments as follows:

Investment Type	Fair Value	Investment Maturity Less Than 1 Year
Debt Securities		
U.S. Treasuries	\$ <u>4,668.84</u>	\$ <u>4,668.84</u>

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Fair Value of Investments

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

The School District has the following recurring fair value measurements as of June 30, 2023:

U.S. Treasuries of \$4,668.84 are valued using quoted market prices for identical measurements in active markets. (Level 1 inputs)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

At June 30, 2023, \$4,668.84 of the School District's applicable investments were held by the **investment's** counterparty, not in the School District's name.

NOTE 5: RESTRICTED ASSETS

The restricted assets represent the investment balance, totaling \$4,668.84 which are restricted for energy related projects.

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NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2022	Increases	Decreases	Balances June 30, 2023
Governmental Activities				
Capital Assets,				
Not Being Depreciated:				
Land	\$ 1,092,300.00	\$ 215,737.00	\$ -	\$ 1,308,037.00
Construction in Progress	<u>2,157,260.22</u>	<u>677,881.00</u>	<u>2,835,141.22</u>	<u>-</u>
Total Capital Assets				
Not Being Depreciated	<u>3,249,560.22</u>	<u>893,618.00</u>	<u>2,835,141.22</u>	<u>1,308,037.00</u>
Capital Assets,				
Being Depreciated/Amortized:				
Buildings and Improvements	93,078,569.32	2,217,318.22	-	95,295,887.54
Equipment	11,138,094.00	437,483.11	267,037.00	11,308,540.11
Land Improvements	2,418,325.00	1,422,772.00	-	3,841,097.00
Intangible Assets	323,986.00	-	-	323,986.00
Less Accumulated				
Depreciation/Amortization:				
Buildings and Improvements	24,678,638.00	1,768,259.00	-	26,446,897.00
Equipment	5,358,613.00	574,070.00	267,037.00	5,665,646.00
Land Improvements	1,438,073.00	124,064.30	-	1,562,137.30
Intangible Assets	<u>161,994.00</u>	<u>64,798.00</u>	<u>-</u>	<u>226,792.00</u>
Total Capital Assets,				
Being Depreciated/Amortized, Net	<u>75,321,656.32</u>	<u>1,546,382.03</u>	<u>-</u>	<u>76,868,038.35</u>
Governmental Activities				
Capital Assets - Net	<u>\$ 78,571,216.54</u>	<u>\$ 2,440,000.03</u>	<u>\$ 2,835,141.22</u>	<u>\$ 78,176,075.35</u>

Current year depreciation and amortization expense by function is as follows:

Instruction		\$ 1,866,892.58
Support Services		
Educational Media Services	\$ 32,864.14	
General Administration	61,131.97	
School Administration	25,672.60	
Maintenance and Operation of Plant	50,099.45	
Student Transportation Services	<u>329,648.45</u>	499,416.61
Food Services		<u>164,882.11</u>
		<u>\$ 2,531,191.30</u>

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NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2023, consisted of the following:

<u>Transfers to</u>	<u>Transfers From</u>		<u>Total</u>
	<u>General Fund</u>	<u>Debt Service Fund</u>	
Capital Projects Fund	\$ 953,590.71	\$ 1,959,291.94	\$ 2,912,882.65

- (1) The general fund transferred \$953,590.71 to the capital projects fund to provide supplemental funding for capital projects.
- (2) The debt service fund transferred \$1,959,291.94 to the capital projects fund to provide sales tax proceeds for supplemental funding of ESPLOST eligible capital projects.

NOTE 8: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	<u>Governmental Activities</u>					
	<u>Balance</u>				<u>Balance</u>	<u>Due Within</u>
	<u>July 1, 2022</u>	<u>Additions</u>	<u>Deductions</u>	<u>June 30, 2023</u>	<u>One Year</u>	
General Obligation (G.O.) Bonds	\$ 11,346,000.00	\$ -	\$ 1,499,000.00	\$ 9,847,000.00	\$ 1,523,000.00	
Unamortized Bond Premiums	309,325.80	-	46,986.20	262,339.60	46,986.20	
Certificates of Participation (COP)	28,355,000.00	-	685,000.00	27,670,000.00	770,000.00	
Unamortized COP Premiums	2,405,001.53	-	142,167.58	2,262,833.95	142,167.58	
Compensated Absences(1)	100,487.78	10,880.53	-	111,368.31	-	
	<u>\$ 42,515,815.11</u>	<u>\$ 10,880.53</u>	<u>\$ 2,373,153.78</u>	<u>\$ 40,153,541.86</u>	<u>\$ 2,482,153.78</u>	

- (1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

General Obligation Bonds

The School District's **bonded debt consists of general obligation bonds that are generally callable** with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. Bonds have also been issued to advance-refund previously issued bonds. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District's outstanding bonds from direct borrowings related to government activities of \$9,847,000.00 contain a provision that in the event of default, outstanding amounts become immediately due if the School District is unable to make payment.

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General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Refunding - Series 2017	2.27%	4/26/2017	2/1/2029	\$ 9,970,000.00	\$ 7,693,000.00
General Government - Refunding - Series 2020	1.34%	6/18/2020	2/1/2029	2,211,000.00	2,154,000.00
				<u>\$ 12,181,000.00</u>	<u>\$ 9,847,000.00</u>

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond
	Principal	Interest	
2024	\$ 1,523,000.00	\$ 203,494.70	\$ 46,986.20
2025	1,546,000.00	169,341.10	46,986.20
2026	1,575,000.00	134,674.70	46,986.20
2027	1,598,000.00	110,091.50	46,986.20
2028	1,787,000.00	73,919.20	46,986.20
2029	1,818,000.00	33,456.60	27,408.60
Total Principal and Interest	<u>\$ 9,847,000.00</u>	<u>\$ 724,977.80</u>	<u>\$ 262,339.60</u>

Certificates of Participation

During fiscal year 2021, the School District entered into a financing agreement with First Security Finance Inc. for the purpose of acquiring energy efficient equipment for the various schools within the School District and to refund an existing Lease Purchase Agreement dated June 30, 2016 between the School District and First Security Finance Inc.

For the purposes of acquiring said equipment and refunding said debt, the School District issued/sold \$28,355,000.00 in certificates of participation debt to investors. This debt will be liquidated by rental payments made by the School District (with an interest component and a principal component) necessary to redeem the principal and interest associated with the certificates of participation held by investors.

As a part of this agreement, Regions Bank has been named as fiscal agent, for the purpose of making payments to acquire and make payments for installation of energy efficient equipment in the various schools and receive rental payments from the School District necessary to retire principal and interest due on the Certificates of Deposit as they mature.

The School District's outstanding certificate of participation (COP) purchases related to governmental activities of \$27,670,000.00 contains a provision that in an event of default, outstanding amounts become immediately due if the School District is unable to make payment. Additionally, the COP purchase contain a provision the should the School District fail to budget, appropriate, or otherwise make available funds to pay rental payments, the agreement shall be deemed terminated at the end of

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the renewal term, and the School District shall cease to use the equipment and peaceably remove and deliver the equipment to the financier at the School District expense to the location(s) specified by the financier.

Debt currently outstanding under Certificates of Participation is as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
First Security Finance incorporated	2.719% - 4%	10/27/2020	5/1/2039	\$ 28,355,000.00	\$ 27,670,000.00

The following schedule reports the annual Certificates of Participation payments:

Fiscal Year Ended June 30:	Principal	Interest	Unamortized COP Premiums
2024	\$ 770,000.00	\$ 983,875.00	\$ 142,167.58
2025	865,000.00	953,075.00	142,167.58
2026	965,000.00	918,475.00	142,167.58
2027	1,070,000.00	879,875.00	142,167.58
2028	1,180,000.00	837,075.00	142,167.58
2029 - 2033	7,885,000.00	3,375,575.00	710,837.89
2034 - 2038	11,985,000.00	1,559,875.00	710,837.89
2039	2,950,000.00	80,200.00	130,320.27
Total Principal and Interest	\$ 27,670,000.00	\$ 9,588,025.00	\$ 2,262,833.95

Compensated Absences

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the general fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

NOTE 9: RISK MANAGEMENT

Insurance

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. The School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

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Unemployment Compensation

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2022	\$	-	-	-	-
2023	\$	-	81,801.27	81,801.27	-

Surety Bond

The School District purchased a surety bond to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 1,000,000.00

NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2023:

Nonspendable		
Inventories	\$ 123,355.18	
Prepaid Assets	191,795.34	\$ 315,150.52
Restricted		
Continuation of Federal Programs	\$ 2,318,234.34	
Capital Projects	7,668.84	
Debt Service	2,845,207.93	
Flex Benefit Program	25,381.71	5,196,492.82
Assigned		
School Activity Accounts	\$ 688,424.84	
Various Local Scholarships and Special Programs	1,787,358.20	2,475,783.04
Unassigned		23,499,688.02
Fund Balance, June 30, 2023		\$ 31,487,114.40

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

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It is the goal of the School District to achieve and maintain an unassigned fund balance in the general fund at fiscal year-end of not less than 20 days or one month of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year net of any committed reserve balance for capital expenditures. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

Federal Grants

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Georgia School Personnel Post-Employment Health Benefit Fund

Plan Description: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately **eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS)**. If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

Contributions: As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$1,234,003.00 for the year ended June 30, 2023. Active employees are not required to contribute to the School OPEB Fund.

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OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the School District reported a liability of \$31,948,061.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2021. An expected total OPEB liability as of June 30, 2022 was determined using standard roll-forward techniques. The School **District's proportion of the net OPEB liability was actuarially determined based** on employer contributions during the fiscal year ended June 30, 2021. At June 30, 2022, the School **District's proportion was** 0.322604%, which was an increase of 0.005363% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the School District recognized OPEB expense of (\$1,262,683.00). At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,275,226.00	\$ 12,556,556.00
Changes of assumptions	4,865,755.00	6,461,540.00
Net difference between projected and actual earnings on OPEB plan investments	194,874.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	1,370,546.00	378,605.00
School District contributions subsequent to the measurement date	1,234,003.00	-
Total	\$ 8,940,404.00	\$ 19,396,701.00

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School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2024	\$ (3,270,363.00)
2025	\$ (2,560,826.00)
2026	\$ (2,000,380.00)
2027	\$ (2,549,329.00)
2028	\$ (1,192,513.00)
Thereafter	\$ (116,889.00)

Actuarial Assumptions: The total OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

OPEB:

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.00%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	6.50%
Medicare Eligible	5.00%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

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The Plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled or not disabled) as follows:

- For TRS members: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP- 2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projections scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projections scaled applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjust 104% for males and 99% for females) with the MP-2019 Project scale applied generationally.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation were based on a review of recent plan experience done concurrently with the June 30, 2021 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by

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weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	2.00%
Equities	70.00%	9.40%
Total	100.00%	

* Net of inflation

Discount Rate: In order to measure the total OPEB liability for the School OPEB, a single equivalent interest rate of 3.57% was used as the discount rate, as compared with last year's rate of 2.20%. The plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate as used for the long-term rate of return was applied to all periods of projected benefit payments to determine total OPEB liability. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (3.54% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employers will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

*Sensitivity of the School **District's** Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate:* The following presents the **School District's proportionate share** of the net OPEB liability calculated using the discount rate of 3.57%, as well as what the **School District's** proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.57%) or 1-percentage-point higher (4.57%) than the current discount rate:

	1% Decrease (2.57%)	Current Discount Rate (3.57%)	1% Increase (4.57%)
School District's proportionate share of the Net OPEB liability	\$ 36,137,093.00	\$ 31,948,061.00	\$ 28,397,672.00

*Sensitivity of the School **District's** Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates:* The following presents the **School District's** proportionate share of the net OPEB liability, as well as what the **School District's proportionate share** of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	\$ 27,527,074.00	\$ 31,948,061.00	\$ 37,381,436.00

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OPEB Plan Fiduciary Net Position: Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

NOTE 13: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

Teachers Retirement System of Georgia (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal **retirement benefits are determined as 2% of the average of the employee's two highest paid** consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and **death benefits eligibility. Disability benefits are based on the employee's creditable service and** compensation up to the time of disability. Death benefits equal the amount that would be payable to the **employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.**

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2023. The School District's **contractually required contribution rate** for the year ended June 30, 2023 was 19.98% of annual School District payroll, of which 19.89% of payroll was required from the School District and 0.09% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$6,765,871.54 and \$30,794.91 from the School District and the State, respectively.

Public School Employees Retirement System (PSERS)

Plan Description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/financials.

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Benefits Provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$97,240.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the School District reported a liability of \$76,323,330.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$	76,323,330.00
State of Georgia's proportionate share of the net pension liability associated with the School District		325,693.00
Total	\$	76,649,023.00

The net pension liability for TRS was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's **proportion of the** net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2022.

At June 30, 2022, **the School District's TRS proportion was** 0.235044%, which was an increase of 0.000322% from its proportion measured as of June 30, 2021.

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At June 30, 2023, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability **of the plan. The amount of the State's proportionate share of the** net pension liability associated with the School District is \$768,169.00.

The PSERS net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The **State's proportion of the net pension liability associated with the School District was based on** actuarially determined contributions paid by the State during the fiscal year ended June 30, 2022.

For the year ended June 30, 2023, the School District recognized pension expense of \$10,883,738.00 for TRS and \$193,041.00 for PSERS and revenue of \$15,545.00 for TRS and \$193,041.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,168,200.00	\$ 397,281.00
Changes of assumptions	11,489,096.00	-
Net difference between projected and actual earnings on pension plan investments	14,995,363.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	53,856.00	780,193.00
School District contributions subsequent to the measurement date	6,765,871.54	-
Total	\$ 36,472,386.54	\$ 1,177,474.00

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The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2024	\$ 7,568,766.00
2025	\$ 5,730,739.00
2026	\$ 4,300,869.00
2027	\$ 10,928,667.00

Actuarial Assumptions: The total pension liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

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The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018, with the exception of the investment rate of return and payroll growth assumption.

Public School Employees Retirement System:

Inflation	2.50%
Salary increases	N/A
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

<u>Participant Type</u>	<u>Membership Table</u>	<u>Set Forward (+)/ Setback (-)</u>	<u>Adjustment to Rates</u>
Service Retirees	General Healthy Below-Median Annuitant	Male: +2; Female: +2	Male: 101%; Female: 103%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Below-Median Contingent Survivors	Male: +2; Female: +2	Male: 104%; Female: 99%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

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The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset class</u>	<u>TRS/PSERS Target allocation</u>	<u>Long-term expected real rate of return*</u>
Fixed income	30.00%	0.20%
Domestic large stocks	46.30%	9.40%
Domestic small stocks	1.20%	13.40%
International developed market stocks	12.30%	9.40%
International emerging market stocks	5.20%	11.40%
Alternative	5.00%	10.50%
Total	<u>100.00%</u>	

* Rates shown are net of inflation

Discount Rate: The discount rate used to measure the total TRS pension liability was 6.90%. The discount rate used to measure the total PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District's **proportionate share of** the net pension liability calculated using the discount rate of 6.90%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

Teachers Retirement System:	<u>1% Decrease (5.90%)</u>	<u>Current Discount Rate (6.90%)</u>	<u>1% Increase (7.90%)</u>
School District's proportionate share of the net pension liability	\$ 115,146,629.00	\$ 76,323,330.00	\$ 44,618,971.00

Pension Plan Fiduciary Net Position: **Detailed information about the pension plan's** fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at www.trsga.com/publications and www.ers.ga.gov/financials.

**MADISON COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

Defined Contribution Plan

The Madison County Board of Education participates in an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The Board selected Horace Mann, Inc. as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to the employee's contribution up to an amount of \$25.00 per pay period.

The employee becomes vested in the plan with 3 years of experience. Employees who had already achieved 3 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 3 years of service to Madison County Board of Education. If an employee terminates employment prior to achieving 3 years of service, funds paid on behalf of the non-vested employee are credited back to the Board.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Percentage Contributed</u>	<u>Required Contribution</u>
2023	100%	\$ 7,250.00
2022	100%	\$ 5,825.00
2021	100%	\$ 7,325.00

NOTE 14: SPECIAL ITEM

During the current fiscal year, the School District received a donation of land located at 175 Hope Thompson Lane, Danielsville, GA from Madison County Ag Center, Inc. with a value of \$215,737.00 for use in providing students with agricultural education. This amount is reflected as a special item on the Statement of Activities.

**MADISON COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

NOTE 15: RESTATEMENT OF PRIOR YEAR NET POSITION AND FUND BALANCE

Net position in governmental activities and fiduciary funds, and fund balance in the general fund as of July 1, 2022 have been restated for the Family Connections grant which was recorded in the governmental funds and should have been recorded in the fiduciary fund in line with Governmental Accounting Standards Board Statement No. 84. In addition, net position in the fiduciary fund has been restated for an unrecorded prior year accounts receivable for the Family Connections grant. These changes are in accordance with generally accepted accounting principles.

Net Position (Governmental Activities), July 1, 2022, as previously reported	\$	(19,348,384.36)
Prior period adjustment - Incorrect classification of Family Connections		31,339.43
Net Position (Governmental Activities), July 1, 2022, as restated	\$	(19,317,044.93)
Net Position (Fiduciary Fund), July 1, 2022, as previously reported	\$	-
Prior period adjustment - Unrecorded accounts receivable		28,707.26
Prior period adjustment - Incorrect classification of Family Connections		(31,339.43)
Net Position (Fiduciary Fund), July 1, 2022, as restated	\$	(2,632.17)
Fund Balance (General Fund), July 1, 2022, as previously reported	\$	22,793,481.20
Prior period adjustment - Incorrect classification of Family Connections		31,339.43
Fund Balance (General Fund), July 1, 2022, as restated	\$	22,824,820.63

NOTE 16: DEFICIT FUND BALANCE OF INDIVIUDAL FUNDS

Funds reporting a deficit fund balance at the fiscal year end, are as follows:

Fund Type/Fund Name	Deficit Balances
Fiduciary Funds - Custodial Fund	\$ (4,428.96)

The School District will replenish the deficit with a transfer from general fund.

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MADISON COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "1"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.235044%	\$ 76,323,330.00	\$ 325,693.00	\$ 76,649,023.00	\$ 31,911,408.62	239.17%	72.85%
2022	0.234722%	\$ 20,759,595.00	\$ 87,647.00	\$ 20,847,242.00	\$ 30,686,267.06	67.65%	92.03%
2021	0.238699%	\$ 57,822,240.00	\$ 242,239.00	\$ 58,064,479.00	\$ 30,965,043.00	186.73%	77.01%
2020	0.242930%	\$ 52,236,519.00	\$ 222,983.00	\$ 52,459,502.00	\$ 29,773,979.00	175.44%	78.56%
2019	0.243905%	\$ 45,273,992.00	\$ 176,526.00	\$ 45,450,518.00	\$ 29,189,264.92	155.10%	80.27%
2018	0.241424%	\$ 44,869,394.00	\$ 347,731.00	\$ 45,217,125.00	\$ 27,748,803.90	161.70%	79.33%
2017	0.243759%	\$ 50,290,200.00	\$ 493,290.00	\$ 50,783,490.00	\$ 27,006,458.77	186.22%	76.06%
2016	0.248691%	\$ 37,860,735.00	\$ 371,161.00	\$ 38,231,896.00	\$ 26,509,053.95	142.82%	81.44%
2015	0.244083%	\$ 30,836,668.00	\$ 322,791.00	\$ 31,159,459.00	\$ 25,174,644.54	122.49%	84.03%

MADISON COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "2"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2023	\$ 6,765,871.54	\$ 6,765,871.54	\$ -	\$ 34,017,349.60	19.89%
2022	\$ 6,294,246.00	\$ 6,294,246.00	\$ -	\$ 31,911,408.62	19.72%
2021	\$ 5,824,231.00	\$ 5,824,231.00	\$ -	\$ 30,686,267.06	18.98%
2020	\$ 6,518,750.00	\$ 6,518,750.00	\$ -	\$ 30,965,043.00	21.05%
2019	\$ 6,196,310.00	\$ 6,196,310.00	\$ -	\$ 29,773,979.00	20.81%
2018	\$ 4,887,673.00	\$ 4,887,673.00	\$ -	\$ 29,189,264.92	16.74%
2017	\$ 3,929,398.30	\$ 3,929,398.30	\$ -	\$ 27,748,803.90	14.16%
2016	\$ 3,816,393.00	\$ 3,816,393.00	\$ -	\$ 27,006,458.77	14.13%
2015	\$ 3,452,094.39	\$ 3,452,094.39	\$ -	\$ 26,509,053.95	13.02%
2014	\$ 3,091,446.35	\$ 3,091,446.35	\$ -	\$ 25,174,644.54	12.28%

MADISON COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "3"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.00%	\$ -	\$ 768,169.00	\$ 768,169.00	\$ 1,203,836.44	N/A	81.21%
2022	0.00%	\$ -	\$ 80,582.00	\$ 80,582.00	\$ 1,203,836.44	N/A	98.00%
2021	0.00%	\$ -	\$ 533,452.00	\$ 533,452.00	\$ 1,607,851.23	N/A	84.45%
2020	0.00%	\$ -	\$ 443,796.00	\$ 443,796.00	\$ 1,112,160.00	N/A	85.02%
2019	0.00%	\$ -	\$ 406,902.00	\$ 406,902.00	\$ 934,999.96	N/A	85.26%
2018	0.00%	\$ -	\$ 371,670.00	\$ 371,670.00	\$ 1,056,617.43	N/A	85.69%
2017	0.00%	\$ -	\$ 421,739.00	\$ 421,739.00	\$ 785,453.18	N/A	81.00%
2016	0.00%	\$ -	\$ 312,089.00	\$ 312,089.00	\$ 921,333.18	N/A	87.00%
2015	0.00%	\$ -	\$ 290,547.00	\$ 290,547.00	\$ 911,014.07	N/A	88.29%

MADISON COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
 SCHOOL OPEB FUND

SCHEDULE "4"

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2023	0.322604%	\$ 31,948,061.00	\$ -	\$ 31,948,061.00	\$ 32,206,395.44	99.20%	6.17%
2022	0.317241%	\$ 34,359,825.00	\$ -	\$ 34,359,825.00	\$ 29,462,520.43	116.62%	6.14%
2021	0.320918%	\$ 47,135,380.00	\$ -	\$ 47,135,380.00	\$ 28,502,236.05	165.37%	3.99%
2020	0.317338%	\$ 38,944,181.00	\$ -	\$ 38,944,181.00	\$ 27,110,973.68	143.65%	4.63%
2019	0.312931%	\$ 39,772,570.00	\$ -	\$ 39,772,570.00	\$ 24,453,209.60	162.65%	2.93%
2018	0.308662%	\$ 43,282,587.00	\$ -	\$ 43,282,587.00	\$ 22,349,881.76	193.66%	1.61%

MADISON COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 SCHOOL OPEB FUND

SCHEDULE "5"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2023	\$ 1,234,003.00	\$ 1,234,003.00	\$ -	\$ 31,334,237.43	3.94%
2022	\$ 1,166,454.00	\$ 1,166,454.00	\$ -	\$ 32,206,395.44	3.62%
2021	\$ 1,180,082.00	\$ 1,180,082.00	\$ -	\$ 29,462,520.45	4.01%
2020	\$ 1,085,269.00	\$ 1,085,269.00	\$ -	\$ 28,502,236.05	3.81%
2019	\$ 1,709,083.00	\$ 1,709,083.00	\$ -	\$ 27,110,974.00	6.30%
2018	\$ 1,621,890.00	\$ 1,621,890.00	\$ -	\$ 24,453,209.60	6.63%
2017	\$ 1,606,260.00	\$ 1,606,260.00	\$ -	\$ 22,349,881.76	7.19%

Teachers Retirement System

Change of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On May 11, 2022, the Board adopted recommended changes to the long-term assumed rate of return and payroll growth assumption utilized by the System. The long-term assumed rate of return was changed from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.

Public School Employees Retirement System

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

A new funding policy was initially adopted by the Board on March 15, 2018, and most recently amended on December 17, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rates of mortality, retirement, disability, and withdrawal. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: June 30, 2020 valuation: Decremental assumptions were changed to reflect the Employees' Retirement System's experience study. Approximately 0.10% of employees are members of the Employees' Retirement System.

June 30, 2019 valuation: Decremental assumptions were changed to reflect the Teachers Retirement System's experience study.

June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.50%.

June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.

June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.

June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018, back to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

MADISON COUNTY BOARD OF EDUCATION
GENERAL FUND

SCHEDULE "7"

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2023

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
REVENUES				
Property Taxes	\$ 17,102,934.00	\$ 17,102,934.00	\$ 17,638,942.61	\$ 536,008.61
Sales Taxes	300,000.00	300,000.00	366,567.24	66,567.24
State Funds	40,022,124.00	40,022,124.00	43,850,045.78	3,827,921.78
Federal Funds	6,128,230.00	6,128,230.00	11,028,029.59	4,899,799.59
Charges for Services	771,650.00	771,650.00	1,834,727.58	1,063,077.58
Investment Earnings	500.00	500.00	535,196.15	534,696.15
Miscellaneous	209,903.79	211,504.79	2,153,740.43	1,942,235.64
Total Revenues	<u>64,535,341.79</u>	<u>64,536,942.79</u>	<u>77,407,249.38</u>	<u>12,870,306.59</u>
EXPENDITURES				
Current				
Instruction	46,297,799.08	46,521,428.49	43,182,549.62	3,338,878.87
Support Services				
Pupil Services	4,902,639.36	5,034,814.62	4,970,710.93	64,103.69
Improvement of Instructional Services	1,559,492.83	1,512,946.47	1,250,225.13	262,721.34
Educational Media Services	1,260,890.00	1,251,873.93	945,951.37	305,922.56
General Administration	1,306,498.79	1,295,624.79	1,009,359.04	286,265.75
School Administration	4,468,870.90	4,328,248.12	4,196,904.20	131,343.92
Business Administration	1,232,849.08	1,267,235.00	1,347,587.91	(80,352.91)
Maintenance and Operation of Plant	6,259,860.51	6,479,067.99	4,150,280.87	2,328,787.12
Student Transportation Services	3,212,409.27	3,198,184.43	3,829,184.04	(630,999.61)
Central Support Services	501,560.20	483,474.00	350,577.82	132,896.18
Other Support Services	1,209,192.15	1,191,739.97	597,918.63	593,821.34
Enterprise Operations	-	-	614,211.16	(614,211.16)
Food Services Operation	4,021,680.00	4,011,380.00	3,713,197.39	298,182.61
Capital Outlay	351,472.51	345,622.51	485,583.56	(139,961.05)
Total Expenditures	<u>76,585,214.68</u>	<u>76,921,640.32</u>	<u>70,644,241.67</u>	<u>6,277,398.65</u>
Excess of Revenues over (under) Expenditures	<u>(12,049,872.89)</u>	<u>(12,384,697.53)</u>	<u>6,763,007.71</u>	<u>19,147,705.24</u>
OTHER FINANCING SOURCES(USES)				
Other Sources	327,970.00	342,495.00	-	(342,495.00)
Other Uses	(327,970.00)	(342,495.00)	(953,590.71)	(611,095.71)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(953,590.71)</u>	<u>(953,590.71)</u>
Net Change in Fund Balances	(12,049,872.89)	(12,384,697.53)	5,809,417.00	18,194,114.53
Fund Balances - Beginning (Restated)	22,857,742.53	22,801,488.69	22,824,820.63	23,331.94
Adjustments	-	70,026.52	-	(70,026.52)
Fund Balances - Ending	<u>\$ 10,807,869.64</u>	<u>\$ 10,486,817.68</u>	<u>\$ 28,634,237.63</u>	<u>\$ 18,147,419.95</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$1,537,826.64 and \$1,451,045.62, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

SCHEDULE "8"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	225GA324N1199	\$ 877,860.36
National School Lunch Program	10.555	235GA324N1199	2,480,045.09
COVID-19 - National School Lunch Program	10.555	225GA324N1099	106,942.30
COVID-19 - National School Lunch Program	10.555	235GA324N1099	146,747.82
Total Child Nutrition Cluster			<u>3,611,595.57</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
State Administrative Expenses for Child Nutrition	10.560	225GA904N2533	13,148.12
Total U. S. Department of Agriculture			<u>13,148.12</u>
Total U. S. Department of Agriculture			
			<u>3,624,743.69</u>
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	185,244.00
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D220012	113,019.20
COVID-19 - American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	S425U220012	3,109,550.02
Total Education Stabilization Fund			<u>3,407,813.22</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A210073	180,503.00
Grants to States	84.027A	H027A220073	1,091,339.40
COVID-19 - American Rescue Plan - Grants to States	84.027X	H027X220073	48,702.10
Preschool Grants	84.173A	H173A210081	15,918.00
Preschool Grants	84.173A	H173A220081	31,832.95
COVID-19 - American Rescue Plan - Preschool	84.173X	H173X220081	10,095.01
Total Special Education Cluster			<u>1,378,390.46</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A220010	58,182.34
Education for Homeless Children and Youth	84.196A	S196A210011	3,020.00
Education for Homeless Children and Youth	84.196A	S196A220011	63,480.20
English Language Acquisition State Grants	84.365A	S365A210010	1,930.00
English Language Acquisition State Grants	84.365A	S365A220010	28,733.99
Migrant Education - State Grant Program	84.011A	S011A210011	17,316.00
Migrant Education - State Grant Program	84.011A	S011A220011	11,161.57
Rural and Low - Income School Program	84.358B	S358B210010	33,480.00
Rural and Low - Income School Program	84.358B	S358B220010	95,822.35
Supporting Effective Instruction State Grants	84.367A	S367A220001	1,400.00
Title I Grants to Local Educational Agencies	84.010A	S010A220010-22A	1,754,680.83
Total Other Programs			<u>2,069,207.28</u>
Total U. S. Department of Education			<u>6,855,410.96</u>
Federal Communications Commission, U.S.			
Direct			
COVID-19 - Emergency Connectivity Fund Program	32.009		734,750.20
Total Expenditures of Federal Awards			<u>\$ 11,214,904.85</u>

MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

SCHEDULE "8"

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Madison County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 4: Transfers Between Programs

Funds totaling \$102,609.80 were transferred from the Student Support and Academic Enrichment Program program (ALN 84.424A) and expended in the Title I Grants to Local Educational Agencies program (ALN 84.010A) during Fiscal Year 2023.

Funds totaling \$206,506.00 were transferred from the Supporting Effective Instruction State Grants program (ALN 84.367A) and expended in the Title I Grants to Local Educational Agencies program (ALN 84.010A) during Fiscal Year 2023.

MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2023

SCHEDULE "9"

<u>AGENCY/FUNDING</u>	<u>GOVERNMENTAL</u>
	<u>FUND TYPE</u>
	<u>GENERAL</u>
	<u>FUND</u>
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 789,986.08
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	1,598,743.00
Kindergarten Program - Early Intervention Program	648,208.00
Primary Grades (1-3) Program	3,520,661.00
Primary Grades - Early Intervention (1-3) Program	1,803,547.00
Upper Elementary Grades (4-5) Program	1,829,176.00
Upper Elementary Grades - Early Intervention (4-5) Program	884,136.00
Middle School (6-8) Program	3,775,582.00
High School General Education (9-12) Program	3,166,483.00
Vocational Laboratory (9-12) Program	1,129,092.00
Students with Disabilities	7,877,530.00
Gifted Student - Category VI	1,369,423.00
Remedial Education Program	513,061.00
Alternative Education Program	268,431.00
English Speakers of Other Languages (ESOL)	583,025.00
Media Center Program	678,681.00
20 Days Additional Instruction	202,628.00
Staff and Professional Development	128,670.00
Principal Staff and Professional Development	2,181.00
Indirect Cost	
Central Administration	1,011,512.00
School Administration	1,355,108.00
Facility Maintenance and Operations	1,333,132.00
Charter System Adjustment	549,188.00
Categorical Grants	
Pupil Transportation	
Regular	812,190.00
Nursing Services	108,403.00
Education Equalization Funding Grant	5,706,243.00
One Time QBE Adjustment	1,403,760.00
Other State Programs	
Food Services	114,530.00
Hygiene Products	3,932.00
Math and Science Supplements	15,741.61
Preschool Disability Services	158,046.00
Pupil Transportation - State Bonds	181,300.93
School Safety Grant	5,857.00
Teachers Retirement	30,794.91
Vocational Education	193,823.25
Office of the State Treasurer	
Public School Employees Retirement	<u>97,240.00</u>
	<u>\$ 43,850,045.78</u>

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MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2023

SCHEDULE "10"

<u>PROJECT</u>	<u>ORIGINAL ESTIMATED COST (1)</u>	<u>CURRENT ESTIMATED COSTS (2)</u>	<u>ESTIMATED COMPLETION DATE</u>
2011 SPLOST			
(i) Acquiring, constructing and equipping new schools and facilities, including physical education/athletic facilities,	\$ -	\$ -	Complete
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and school system facilities (including physical education/athletic facilities and parking lots), but not limited to construction and renovation of facilities at Madison County High School and Comer Elementary School,	-	-	Complete
(iii) Acquiring miscellaneous new equipment, fixtures and furnishing for the school system, including technology equipment and safety and security equipment,	-	-	Complete
(iv) Acquiring school buses and transportation and maintenance equipment,	-	-	Complete
(v) Acquiring a portion of a psycho-educational facility,	-	-	Complete
(vi) Paying a portion of principal and interest due on the School District's Series 2006 General Obligation Bonds, the maximum amount of such payments not to exceed \$3,718,537.00,	-	-	Complete
(vii) Paying a portion of the debt service on the General Obligation Debt of the School District, the maximum amount of such payments not to exceed \$10,000,000.00, and	-	-	Complete
(viii) Paying expenses incident to accomplishing the foregoing.	<u>14,300,000.00</u>	<u>30,234,213.00</u>	Complete
Subtotal 2011 Projects	<u>14,300,000.00</u>	<u>30,234,213.00</u>	
2018 SPLOST			
(i) Paying a portion of principal and interest due on outstanding Madison County School District (Georgia) General Bonds, Series 2011, the maximum amount of debt service to be paid shall not exceed \$9,500,000.00,	9,500,000.00	9,500,000.00	6/30/2024
(ii) Acquiring a portion of a psycho-educational facility,	68,000.00	68,000.00	6/30/2024
(iii) Acquiring technology improvements, including safety and security improvements, computer technology hardware and software, and infrastructure,	500,000.00	500,000.00	6/30/2024
(iv) Adding to, renovating, repairing, improving, furnishing, and equipping existing school buildings and other buildings and facilities useful and desirable in connection therewith, including, but not limited to, additional classrooms, and transportation facilities,	3,432,000.00	3,492,372.81	6/30/2024
(v) Acquiring, constructing and equipping new school buildings and facilities useful and desirable in connection therewith, including, but not limited to, fine arts facilities, and	1,500,000.00	1,500,000.00	6/30/2024
(vi) Acquiring any necessary or desirable property, both real and personal, the maximum amount of the projects to be paid with sales and use tax proceeds will be \$15,000,000.00.	-	-	6/30/2024
Subtotal 2018 Projects	<u>15,000,000.00</u>	<u>15,060,372.81</u>	
Total	<u>\$ 29,300,000.00</u>	<u>\$ 45,294,585.81</u>	

MADISON COUNTY BOARD OF EDUCATION
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2023

SCHEDULE "10"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
2011 SPLOST				
(i) Acquiring, constructing and equipping new schools and facilities, including physical education/athletic facilities,	\$ -	\$ -	\$ -	\$ -
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and school system facilities (including physical education/athletic facilities and parking lots), but not limited to construction and renovation of facilities at Madison County High School and Comer Elementary School,	-	-	-	-
(iii) Acquiring miscellaneous new equipment, fixtures and furnishing for the school system, including technology equipment and safety and security equipment,	-	-	-	-
(iv) Acquiring school buses and transportation and maintenance equipment,	-	-	-	-
(v) Acquiring a portion of a psycho-educational facility,	-	-	-	-
(vi) Paying a portion of principal and interest due on the School District's Series 2006 General Obligation Bonds, the maximum amount of such payments not to exceed \$3,718,537.00,	-	-	-	-
(vii) Paying a portion of the debt service on the General Obligation Debt of the School District, the maximum amount of such payments not to exceed \$10,000,000.00, and	-	-	-	-
(viii) Paying expenses incident to accomplishing the foregoing.	-	30,234,213.00	30,234,213.00	-
Subtotal 2011 Projects	<u>-</u>	<u>30,234,213.00</u>	<u>30,234,213.00</u>	<u>-</u>
2018 SPLOST				
(i) Paying a portion of principal and interest due on outstanding Madison County School District (Georgia) General Bonds, Series 2011, the maximum amount of debt service to be paid shall not exceed \$9,500,000.00,	-	-	-	-
(ii) Acquiring a portion of a psycho-educational facility,	-	-	-	-
(iii) Acquiring technology improvements, including safety and security improvements, computer technology hardware and software, and infrastructure,	7,312.94	445,447.49	-	-
(iv) Adding to, renovating, repairing, improving, furnishing, and equipping existing school buildings and other buildings and facilities useful and desirable in connection therewith, including, but not limited to, additional classrooms, and transportation facilities,	1,951,979.00	3,236,668.81	-	-
(v) Acquiring, constructing and equipping new school buildings and facilities useful and desirable in connection therewith, including, but not limited to, fine arts facilities, and	-	-	-	-
(vi) Acquiring any necessary or desirable property, both real and personal, the maximum amount of the projects to be paid with sales and use tax proceeds will be \$15,000,000.00.	-	-	-	-
Subtotal 2018 Projects	<u>1,959,291.94</u>	<u>3,682,116.30</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 1,959,291.94</u>	<u>\$ 33,916,329.30</u>	<u>\$ 30,234,213.00</u>	<u>\$ -</u>

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Madison County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding as follows:

Prior Years	\$ 8,207,949.66
Current Year	<u>237,112.80</u>
Total	<u>\$ 8,445,062.46</u>

Section II

Compliance and Internal Control Reports



DOAA

Georgia Department
of Audits & Accounts

Greg S. Griffin
State Auditor

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Michael Williams, Superintendent and Members of the
Madison County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and fiduciary activities of the Madison County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated May 30, 2024. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* in finding FS 2023-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the finding identified in our audit and described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

May 30, 2024



DOAA

Georgia Department
of Audits & Accounts

Greg S. Griffin
State Auditor

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Michael Williams, Superintendent and Members of the
Madison County Board of Education

Report on Compliance for Each Major Federal Program

Qualified and Unmodified Opinions

We have audited the Madison County Board of Education's (School District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2023. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Qualified Opinion on Special Education Grants to States (84.027, 84.173)

In our opinion, except for the noncompliance described in the "Basis for Qualified and Unmodified Opinions" section of our report, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Special Education Grants to States (84.027, 84.173) for the year ended June 30, 2023.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs* for the year ended June 30, 2023.

Basis for Qualified and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

Matters Giving Rise to Qualified Opinion on Special Education Grants to States (84.027, 84.173)

As described in the accompanying *Schedule of Findings and Questioned Costs*, the School District did not comply with requirements regarding the Special Education Grants to States (84.027 and 84.173) as described in finding FA 2023-002 for Procurement and Suspension and Debarment. Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to that program.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed another instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying *Schedule of Findings and Questioned Costs* in finding FA 2023-001. Our opinion on each major federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the noncompliance findings identified in our compliance audit and described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness and a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying *Schedule of Findings and Questioned Costs* in finding FA 2023-002 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying *Schedule of Findings and Questioned Costs* in finding FA 2023-001 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the internal control over compliance findings identified in our audit and described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive, flowing style.

Greg S. Griffin
State Auditor

May 30, 2024

Section III

Auditee's Response to Prior Year Findings and Questioned Costs

Section IV

Findings and Questioned Costs

**MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Governmental Activities, Each Major Fund, and Fiduciary Activities	Unmodified
Internal control over financial reporting:	
▪ Material weakness(es) identified?	No
▪ Significant deficiency(ies) identified?	Yes
Noncompliance material to financial statements noted:	No

Federal Awards

Internal control over major programs:	
▪ Material weakness(es) identified?	Yes
▪ Significant deficiency(ies) identified?	Yes

Type of auditor's report issued on compliance for major programs:	
Special Education Grants to States (84.027, 84.173)	Qualified
All other major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes
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Identification of major programs:

<u>Assistance Listing Number</u>	<u>Assistance Listing Program or Cluster Title</u>
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster
84.425	Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
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Auditee qualified as low-risk auditee?	No
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**MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

II FINANCIAL STATEMENT FINDINGS

FS 2023-001 Internal Controls at the Central Office

Internal Control Impact: Significant Deficiency
Compliance Impact: None
Repeat of Prior Year Finding: FS 2022-001

Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:

The auditor noted the following inadequate controls at the central office:

Cash and Cash Equivalents

- The reconciled book balance on the bank reconciliations did not include several voided checks and as a result did not agree to the financial statements by \$226,653.92.

Capital Assets

- The School District's depreciation policy was not consistently applied during the year under review.

General Ledger

- School District adjusted the prior year general ledger after the ledger was closed, resulting in prior year ending trial balance amounts not agreeing to current year beginning trial balance amounts.
- A review of federal grant fund balances revealed that several grants were not properly closed out at year-end. Of the School District's 17 federal funds, 5 had a positive fund balance totaling \$118,937.34 and 5 had a deficit fund balance totaling \$227,645.54. Federal programs should be reviewed each year to determine if funds should be refunded to the grantor or if a transfer or receivable is necessary to cover a deficit balance.
- The Family Connections grant was incorrectly included in the general fund and should have been in custodial funds. The School District did not properly analyze activity maintained in the general fund to make a determination if they had any fiduciary activity. All necessary corrections to move the activity to fiduciary funds from general fund have been made.
- The fiduciary funds reported a deficit net position totaling \$4,428.97. Fiduciary funds should maintain a positive net position.

Cause:

In discussing these deficiencies with the School District, they indicated the errors occurred due to not following established internal control policies and procedures.

**MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

The Madison County Board of Education participates in the Consolidation of Funds Initiative and consolidates several different federal, state, and local fund sources, including those from the Special Education Grants to States (IDEA, Part B). While IDEA, Part B funding may be included in the Schoolwide Consolidation of Funds, there is a limit dictated by federal law, and GaDOE has incorporated the calculation for this limit into the Consolidation of Funds worksheet used to determine the school allocation percentages.

Criteria:

As a recipient of federal awards, the School District is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

Provisions included in Section 8203 of the Elementary and Secondary Education Act of 1965 (ESEA) state "... a local educational agency, with the approval of its State educational agency, may consolidate and use for the administration of one or more programs under this Act (or such other programs as the Secretary shall designate) not more than the percentage, established in each program, of the total available for the local educational agency under those programs... A State educational agency shall, in collaboration with local educational agencies in the State, establish procedures for responding to requests from local educational agencies to consolidate administrative funds... and for establishing limitations on the amount of funds under those programs that may be used for administration on a consolidated basis."

In addition, Title 34 CFR Section 200.29(c)(3) states "The school may consolidate funds received under Part B of the IDEA. However, the amount of funds consolidated may not exceed the amount received by the LEA under Part B of the IDEA for that fiscal year, divided by the number of children with disabilities in the jurisdiction of the LEA, and multiplied by the number of children with disabilities participating in the schoolwide program."

Condition:

Auditors performed a review of journal entry activity associated with the Consolidation of Funds to determine if appropriate internal controls were implemented and applicable compliance requirements were met. This testing revealed that amounts in excess of those approved under the Consolidation of Funds budget were charged to the IDEA, Part B program. The School District was approved to utilize a total of \$639,770 in IDEA, Part B program funds for the Consolidation of Funds. However, a total of \$687,202 was expended for this purpose and resulted in an overexpenditure of \$47,432. Additionally, the School District did not utilize the appropriate percentages to allocate consolidated expenditures to each participating school and program.

Questioned Costs:

Known questioned costs of \$47,432 were identified for schoolwide expenditures that exceeded the amount approved by GaDOE. These known questioned costs related to expenditures that were not tested as part of a sample, and therefore, should not be projected to a population to determine likely questioned costs.

Cause:

In discussing the deficiencies with management, they stated that internal control procedures related to consolidation of funds were not being followed appropriately.

**MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

Effect or Potential Effect:

The School District is not in compliance with the Uniform Guidance, ED, and GaDOE guidance. Failure to accurately develop and amend budget information associated with the Consolidation of Funds and verify compliance with applicable policies and regulations prior to the expenditure of federal program funds may expose the School District to unnecessary financial strains and shortages as GaDOE may require the School District to return funds associated with unapproved and unallowable expenditures.

Recommendation:

The School District should review current internal control procedures related to the Consolidation of Funds. Where vulnerable, the School District should develop and/or modify its policies and procedures to ensure that the appropriate amounts are allocated to each school and program. Furthermore, management should develop and implement a monitoring process to ensure that controls are operating appropriately.

Views of Responsible Officials:

We concur with this finding.

FA 2023-002

Improve Controls over Procurement

Compliance Requirement:

Procurement and Suspension and Debarment

Internal Control Impact:

Material Weakness

Compliance Impact:

Material Noncompliance

Federal Awarding Agency:

U.S. Department of Education

Pass-Through Entity:

Georgia Department of Education

AL Numbers and Titles:

84.027 – Special Education Grants to States
COVID-19 – 84.027 – Special Education Grants to States
84.173 – Special Education Preschool Grants
COVID-19 – 84.173 – Special Education Preschool Grants

Federal Award Numbers:

H027A210073 (Year: 2022), H027A220073 (Year: 2023),
H027X220073 (Year: 2023), H173A210081 (Year: 2022),
H173A220081 (Year: 2023), H173X220081 (Year: 2023)

Questioned Costs:

\$88,074

Repeat of Prior Year Finding:

FA 2022-001

Description:

A review of expenditures charged to the Special Education Cluster (Assistance Listing Numbers 84.027 and 84.173) revealed that the School District's internal control procedures were not operating appropriately to ensure that the School District's procurement procedures were followed.

Background:

The Special Education Cluster, which is comprised of the Special Education Grants to States (IDEA, Part B) and Special Education Preschool Grants (IDEA Preschool) programs, was created by the Individuals with Disabilities Education Act (IDEA). Special Education Cluster funding is available to ensure that all children with disabilities have available to them a free appropriate public education that emphasizes special education and related services designed to meet their unique needs and prepares them for further education, employment, and independent living; ensure that the rights of children with

MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

disabilities and their parents are protected; assist states, localities, educational service agencies, and federal agencies to provide for the education of all children with disabilities; and assess and ensure the effectiveness of efforts to educate children with disabilities.

Special Education Cluster funding was granted to the Georgia Department of Education (GaDOE) by the U.S. Department of Education (ED). GaDOE is responsible for distributing funds to LEAs and overseeing the expenditure of funds by LEAs. Special Education Cluster funds totaling \$1,378,390 were expended and reported on the Madison County Board of Education's Schedule of Expenditures of Federal Awards (SEFA) for fiscal year 2023.

Criteria:

As a recipient of federal awards, the School District is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

In addition, provisions included in the Uniform Guidance, Section 200.318 – General Procurement Standards state in part that “(a) the non-Federal entity must use its own documented procurement procedures, consistent with State, local, and tribal laws and regulations and... (b) non-Federal entities must maintain oversight to ensure that contractors perform in accordance with the terms, conditions, and specifications of their contracts or purchase orders.” Furthermore, provisions included in the Uniform Guidance, Section 200.320 – Methods of Procurement to Be Followed provide guidance for procurement through small purchase procedures and state “If small purchase procedures are used, price or rate quotations must be obtained from an adequate number of qualified sources...”

Condition:

A sample of 35 procurement transactions was randomly selected for testing using a non-statistical sampling approach. These transactions were reviewed to determine if appropriate internal controls were implemented and applicable compliance requirements were met. Though no problems were noted with the micro-purchase transactions tested, auditors encountered significant issues in testing small purchase transactions; therefore, the entire population of small purchase transactions was ultimately tested. Upon review of these transactions, it was noted that the School District could not provide evidence that an adequate number of rate or price quotations was obtained from qualified sources for eight vendors associated with small purchase expenditures.

Questioned Costs:

Questioned costs of \$88,074 were identified for all small purchase expenditures that did not follow the School District's procurement procedures. These known questioned costs related to expenditures that were not tested as part of a sample, and therefore, should not be projected to a population to determine likely questioned costs.

Cause:

In discussing the deficiencies with management, they stated that internal control procedures related to procurement were not being followed appropriately. In addition, management did not adequately monitor the procurement internal control procedures.

**MADISON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

Effect:

The School District is not in compliance with the Uniform Guidance and GaDOE guidance. Failure to appropriately implement procedures to address procurement compliance requirements exposes the School District to unnecessary risk of error and misuse of Federal funds. In addition, this deficiency could lead to the return of grant funds associated with unallowable expenditures.

Recommendation:

The School District should evaluate and improve internal control procedures to ensure that required procurement procedures are followed, and appropriate documentation is obtained and retained on-file. In addition, management should develop a monitoring process to ensure that these procedures are operating effectively and as designed.

Views of Responsible Officials:

We concur with this finding.

Section V

Management's Corrective Action



PO Box 37
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MADISON COUNTY SCHOOLS

Michael H. Williams, Superintendent

706-795-2191
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CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2023-001 Internal Controls at the Central Office

Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2022-001

Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

Corrective Action Plans:

The Finance Department staff was made aware financial controls in question and either have corrected the issue or are in the process of correcting the issue. There were entries made to the trial balance after the DE46 was submitted and this has been noted and corrected moving forward. Capital assets will also be recorded and depreciated per board policy. The fund balances for the federal funds have carried positive/negative fund balances for over a decade. This has been addressed in FY2024 and corrected. In regards to the Family Connections fund, this fund as carried a negative fund balance for a couple of years. After reviewing the fund, some of their revenue was recorded incorrectly. This issue is now corrected.

Estimated Completion Date: Fiscal Year 2024

Contact Person: Trey Wood, Finance Director
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CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2023-001	Improve Controls over Schoolwide Consolidation Procedures
Compliance Requirements:	Activities Allowed or Unallowed Allowable Costs/Cost Principles
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Education
Pass-Through Entity:	Georgia Department of Education
AL Number and Title:	84.027 – Special Education Grants to States
Federal Award Numbers:	H027A210073 (Year: 2022), H027A220073 (Year: 2023)
Questioned Costs:	\$47,432

Description:

The policies and procedures of the School District were insufficient to provide adequate internal controls over the Schoolwide Consolidation of Funds process.

Corrective Action Plans:

We concur with this finding. The finance department has been working closely with the Georgia Division for Special Education Services and Supports to correct the error in regards to the process that the consolidated IDEA funds are accounted. On April 16, 2024, we submitted our corrective action plan to the State of Georgia updating our processes and it was approved. Noting that we had changed our consolidated funds workbook and the way expenditures are reclassified on a monthly basis to the correct funds. Since the approval of the corrective action plan, these funds have been requested based on the percentages agreed upon.

Estimated Completion Date: Fiscal Year 2024

Contact Person: Trey Wood, Finance Director

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FA 2023-002

Improve Controls over Procurement

Compliance Requirement:	Procurement and Suspension and Debarment
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Federal Awarding Agency:	U.S. Department of Education
Pass-Through Entity:	Georgia Department of Education
Assistance Listing Number and Title:	84.027 – Special Education Grants to States COVID-19 – 84.027 – Special Education Grants to States 84.173 – Special Education Preschool Grants COVID-19 – 84.173 – Special Education Preschool Grants
Federal Award Number:	H027A210073 (Year: 2022), H027A220073 (Year: 2023), H027X220073 (Year: 2023), H173A210081 (Year: 2022), H173A220081 (Year: 2023), H173X220081 (Year: 2023)
Questioned Costs:	\$88,074
Repeat of Prior Year Finding:	FA 2022-001

Description:

A review of expenditures charged to the Special Education Cluster (Assistance Listing Numbers 84.027 and 84.173) revealed that the School District’s internal control procedures were not operating appropriately to ensure that the School District’s procurement procedures were followed.

Corrective Action Plans:

We concur with this finding and as noted it is a repeat find from the previous year (2022). We have updated our federal purchasing policy with the following verbiage to address micro purchases. “For purchases less than \$10,000, no competitive quotations will be required (micro purchase procedures). As defined by FAR 2.101, as in acquisition of supplies or services, the aggregate amount of which does not exceed the micro-purchase threshold (\$10,000). For purchases between \$10,000 and \$250,000, price quotes from at least three qualified.” Internal Controls procedures have been reviewed and will be followed to ensure that required procurement methods are being applied to each transaction and that proper documentation is maintained in the expenditure field. Transactions will be reviewed by the Program Directors to ensure that the internal control procedures are operating appropriately and in accordance with Federal Programs Uniform Guidance.

Estimated Completion Date: Fiscal Year 2024

Contact Person: Trey Wood, Finance Director

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Signature: 

Title: Finance Director