



ANNUAL FINANCIAL REPORT • FISCAL YEAR 2023

Monroe County Board of Education Forsyth, Georgia

Including Independent Auditor's Report

Greg S. Griffin | State Auditor



DOAA

Georgia Department
of Audits & Accounts

Monroe County Board of Education

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Section I

Financial



INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Jim Finch, Superintendent and Members of the
Monroe County Board of Education

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and aggregate remaining fund information of the Monroe County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and aggregate remaining fund information of the School District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 11, 2024 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor

September 11, 2024

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

INTRODUCTION

The discussion and analysis of the Monroe County Board of Education's (the School District) financial performance provides an overview of the School District's financial activities for the fiscal years ended June 30, 2023 and June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal years 2023 and 2022 are as follows:

- General revenues accounts for \$34.8 million in revenue or 48.8% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$36.5 million or 51.2% of total revenues of \$71.3 million.
- The School District had \$65.9 million in expenses related to governmental activities; however, \$36.5 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$34.8 million were adequate to provide for these programs.
- Among major funds, the general fund had \$62.4 million in revenues and \$59.7 million in expenditures. The fund balance for the general fund increased to \$10.8 million.
- In addition, there was an interfund transfer of \$1.9 million from the capital projects fund to the debt service fund for the repayment of general obligation debt principal and interest.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the overall financial status.

The fund financial statements focus on individual parts, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The fund financial statements reflect the School District's most significant funds. For the years ending June 30, 2023 and 2022, the general fund, the capital projects fund, and the debt service fund represent the most significant funds.

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

Government-Wide Statements

The government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the School District's non-fiduciary assets and liabilities. All of the current fiscal year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the School District's net position and how it has changed. Net position, the difference between the School District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, are one way to measure the School District's overall financial health or position. Over time, increases or decreases in net position are an indication of whether its financial health is improving or deteriorating. Changes may be the result of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

- **Governmental Activities** – All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, student activity accounts and various others.

Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required by State law and some by bond requirements. The School District's major governmental funds are the general fund, the capital projects fund, and the debt service fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on the determination of financial position and change in financial position, not on income determination. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled to the financial statements.

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to others. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2023 and 2022.

**Table 1
Net Position**

	Governmental Activities	
	Fiscal Year 2023	Fiscal Year 2022
Assets		
Current and Other Assets	\$ 55,251,791	\$ 25,206,375
Capital Assets, Net	59,624,648	58,335,936
Total Assets	114,876,439	83,542,311
Deferred Outflows of Resources		
Related to Defined Benefit Pension Plans	31,618,853	14,417,718
Related to OPEB Plan	7,897,217	7,659,765
Total Deferred Outflows of Resources	39,516,070	22,077,483
Liabilities		
Current and Other Liabilities	7,676,838	8,976,495
Long-Term Liabilities	123,396,669	53,721,162
Total Liabilities	131,073,507	62,697,657
Deferred Inflows of Resources		
Related to Defined Benefit Pension Plans	846,180	26,136,390
Related to OPEB Plan	16,753,048	16,403,212
Total Deferred Inflows of Resources	17,599,228	42,539,602
Net Position		
Net Investment in Capital Assets	55,936,500	54,176,200
Restricted	10,439,840	7,516,722
Unrestricted (Deficit)	(60,656,566)	(61,310,387)
Total Net Position	\$ 5,719,774	\$ 382,535

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Table 2 shows the changes in net position for fiscal years ending June 30, 2023 and June 30, 2022.

Table 2
Change in Net Position

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2023	2022
Revenues		
Program Revenues:		
Charges for Services	\$ 1,277,924	\$ 708,703
Operating Grants and Contributions	34,547,079	31,105,107
Capital Grants and Contributions	664,571	244,765
Total Program Revenues	<u>36,489,574</u>	<u>32,058,575</u>
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	24,301,399	27,188,025
Railroad Cars	-	47,281
Other Taxes	111	-
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects	7,598,847	6,794,808
Other Taxes	400,105	531,705
Investment Earnings	791,649	29,345
Miscellaneous	1,713,819	1,335,194
Total General Revenues	<u>34,805,930</u>	<u>35,926,358</u>
Total Revenues	<u>71,295,504</u>	<u>67,984,933</u>
Program Expenses:		
Instruction	40,200,755	34,095,106
Support Services		
Pupil Services	2,205,256	1,694,134
Improvement of Instructional Services	1,889,262	1,426,550
Educational Media Services	823,070	679,242
General Administration	2,367,421	2,644,244
School Administration	2,607,415	2,283,419
Business Administration	600,083	522,501
Maintenance and Operation of Plant	6,416,901	5,449,584
Student Transportation Services	4,470,822	4,687,571
Central Support Services	21,646	28,683
Other Support Services	17,724	19,512
Operations of Non-Instructional Services		
Enterprise Operations	1,196,365	1,020,991
Food Services	3,047,312	2,963,894
Interest on Long-Term Debt	94,233	140,357
Total Expenses	<u>65,958,265</u>	<u>57,655,788</u>
Increase in Net Position	<u>\$ 5,337,239</u>	<u>\$ 10,329,145</u>

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Program revenues, in the form of charges for services, operating grants and contributions and capital grants and contributions increased \$4.4 million for governmental activities. This increase is largely due to an increase in funds earned through the State Quality Basic Education (QBE) Funding Formula. This was caused by an increase in our Full Time Equivalent student count. This increase was also due to an increase in federal funding.

General revenues decreased \$1.1 million during fiscal year 2023 due in part to a decrease in the local tax digest for utilities.

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity.

**Table 3
Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2023	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2022
Instruction	\$ 40,200,755	\$ 34,095,106	\$ 13,656,429	\$ 12,113,006
Support Services:				
Pupil Services	2,205,256	1,694,133	1,973,030	1,477,409
Improvement of Instructional Services	1,889,262	1,426,550	1,216,572	728,733
Educational Media Services	823,070	679,242	159,788	65,868
General Administration	2,367,420	2,644,244	1,297,443	1,689,596
School Administration	2,607,415	2,283,419	1,327,252	1,037,287
Business Administration	600,083	522,501	592,858	517,723
Maintenance and Operation of Plant	6,416,901	5,449,584	4,533,846	4,212,958
Student Transportation Services	4,470,822	4,687,571	3,245,501	3,546,973
Central Support Services	21,646	28,684	(46,969)	28,633
Other Support Services	17,724	19,512	17,472	19,512
Operations of Non-Instructional Services:				
Enterprise Operations	1,196,365	1,020,991	1,194,220	1,020,991
Food Services	3,047,313	2,963,894	207,016	(1,001,833)
Interest on Long-Term Debt	94,233	140,357	94,233	140,357
Total Expenses	\$ 65,958,265	\$ 57,655,788	\$ 29,468,691	\$ 25,597,213

Although program revenues make up less than half of the funding, the School District is still dependent upon tax revenues for governmental activities. For 2023, 45.4% of instruction and support activities were supplemented by taxes and other general revenues compared to 47.5% in 2022.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. Total governmental funds had revenues and other financing sources of \$100.4 million and expenditures and other financing uses of \$69.0 million. The capital projects fund had an overall increase of \$28.8 million. The general fund had an overall increase of \$2.6 million. The increase in

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

the capital projects fund for the year is due primarily to the issuance of \$25.0 million in bonds during the year. The increase in the general fund for the year is due mostly to increase in state and federal revenue received.

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund, funded primarily through state revenue and local property tax revenue. During the course of fiscal years 2023 and 2022, the School District amended its general fund budget as needed.

For the general fund, the final budgeted revenues and other financing sources of \$61.6 million increased from the original budgeted amount of \$52.6 million. The majority of the variances between final budget and actual revenue are due to increase in funds earned through the State Quality Basic Education (QBE) Funding Formula and federal grants.

The final budgeted expenditures and other financial uses of \$61.6 million was more than the original budgeted amount of \$56.6 million by \$5.0 million. This difference was due mainly to the addition of the Federal Programs to the budget. The actual expenditures and other financing uses of \$59.7 million was \$1.8 million less than budgeted. The majority of the variances between the final budgeted expenditures and actual are due to the Consolidated Application for the ESSER III grant not being approved until September 16, 2022 and not expending the total grant award amount as budgeted.

CAPITAL ASSETS

At the fiscal years ended June 30, 2023 and June 30, 2022, the School District had \$59.6 million and \$58.3 million, respectively, invested in capital assets, net of accumulated depreciation. These assets are made up of a broad range of capital assets, including land; buildings; transportation, food service and maintenance equipment. Table 4 reflects a summary of these balances, by class, net of accumulated depreciation.

**Table 4
Capital Assets
(Net of Depreciation)**

	Governmental Activities	
	Fiscal	Fiscal
	Year 2023	Year 2022
Land	\$ 3,165,429	\$ 3,165,429
Construction In Progress	2,785,256	173,493
Building and Improvements	47,198,978	49,204,799
Equipment	2,956,090	2,431,010
Land Improvements	3,518,895	3,361,205
Total	\$ 59,624,648	\$ 58,335,936

A net increase was made in Construction in Progress (asset category) due to the Concession Stand and Middle School Roof Top Units projects.

MONROE COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

DEBT ADMINISTRATION

At June 30, 2023, the School District had \$30.9 million in total debt outstanding with \$2.3 million due within one year. Table 5 summarizes bond debt outstanding at June 30, 2023 and 2022.

**Table 5
Debt at June 30**

	Governmental Activities	
	Fiscal	Fiscal
	Year 2023	Year 2022
Bonds Payable	\$ 28,755,000	\$ 5,575,000
Unamortized Bond Premiums	2,228,859	-
Total	\$ 30,983,859	\$ 5,575,000

CURRENT ISSUES

The School District remains financially stable. The State Department of Education increased the QBE funding formula to its full amount. We continued to utilize the CARES federal stimulus funds to supplement the operating budget. The operating millage rate has remained steady for several years by only taking the rollback rate each year. Fortunately, the increase in the local tax digest for residential property has allowed for the current funding levels to hold steady. Along with the uncertainty regarding how School Districts will be funded in the future, it places a challenge on the Board to balance its responsibility to taxpayers and the education of the students.

The School District anticipates challenges going forward, but with an increasing tax base and increase in enrollment, the School District feels encouraged in its ability to be good stewards of the tax dollars while continuing to provide a quality education for its students.

In November of 2022, the voters of Monroe County approved the continuation of the Special Purpose Local Option Sales Tax along with the issuance of \$25.0 million in bonds.

In December of 2022, Monroe County School District was awarded a \$3.1 million grant to construct a new College and Career Center by Technical College System of Georgia. In September of 2023 a contract was signed with Parrish Construction Group to build the College and Career Academy/Freshman Campus Building. In March of 2024, an amendment to the contract was signed to establish a Guaranteed Maximum Price of \$22.5 million.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Chris Johnson, CGFM, Director of Financial Services at the Monroe County Board of Education, 25 Brooklyn Ave, Forsyth, GA 31029. You may also email your questions to chris.johnson@mcschools.org.

Monroe County Board of Education

MONROE COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2023

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 47,540,514.98
Investments	75,135.74
Accounts Receivable, Net	
Taxes	1,778,658.91
State Government	4,076,545.98
Federal Government	1,391,764.28
Other	314,946.01
Inventories	74,225.93
Capital Assets, Non-Depreciable	5,950,685.46
Capital Assets, Depreciable (Net of Accumulated Depreciation)	53,673,962.37
Total Assets	114,876,439.66
 <u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	31,618,852.86
Related to OPEB Plan	7,897,217.00
Total Deferred Outflows of Resources	39,516,069.86
 <u>LIABILITIES</u>	
Accounts Payable	456,062.09
Salaries and Benefits Payable	4,933,455.85
Payroll Withholdings Payable	1,830,706.54
Contracts Payable	320,745.63
Deposits and Unearned Revenues	135,867.86
Net Pension Liability	64,269,749.00
Net OPEB Liability	28,143,061.00
Long-Term Liabilities	
Due Within One Year	2,305,771.89
Due in More Than One Year	28,678,087.56
Total Liabilities	131,073,507.42
 <u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	846,180.00
Related to OPEB Plan	16,753,048.00
Total Deferred Inflows of Resources	17,599,228.00
 <u>NET POSITION</u>	
Net Investment in Capital Assets	55,936,499.81
Restricted for	
Bus Replacement	231,660.00
Continuation of Federal Programs	667,806.14
Debt Service	2,395,473.23
Capital Projects	7,126,670.35
Permanent Funds	18,230.15
Unrestricted (Deficit)	(60,656,565.58)
Total Net Position	\$ 5,719,774.10

MONROE COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2023

EXHIBIT "B"

	PROGRAM REVENUES				NET (EXPENSES)
EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION	
GOVERNMENTAL ACTIVITIES					
Instruction	\$ 40,200,754.63	\$ 586,642.63	\$ 25,426,599.12	\$ 531,083.67	\$ (13,656,429.21)
Support Services					
Pupil Services	2,205,255.52	-	232,225.35	-	(1,973,030.17)
Improvement of Instructional Services	1,889,261.61	-	672,689.41	-	(1,216,572.20)
Educational Media Services	823,070.34	-	663,283.00	-	(159,787.34)
General Administration	2,367,420.57	-	1,044,426.65	25,550.87	(1,297,443.05)
School Administration	2,607,415.26	-	1,280,163.17	-	(1,327,252.09)
Business Administration	600,082.97	-	6,563.86	660.87	(592,858.24)
Maintenance and Operation of Plant	6,416,901.42	34,320.00	1,741,721.34	107,013.90	(4,533,846.18)
Student Transportation Services	4,470,822.19	-	1,225,321.36	-	(3,245,500.83)
Central Support Services	21,646.00	-	68,615.54	-	46,969.54
Other Support Services	17,723.91	-	251.76	-	(17,472.15)
Operations of Non-Instructional Services					
Enterprise Operations	1,196,364.72	-	2,144.72	-	(1,194,220.00)
Food Services	3,047,313.08	656,961.58	2,183,074.13	261.49	(207,015.88)
Interest on Long-Term Debt	94,233.00	-	-	-	(94,233.00)
Total Governmental Activities	\$ 65,958,265.22	\$ 1,277,924.21	\$ 34,547,079.41	\$ 664,570.80	(29,468,690.80)
General Revenues					
Taxes					
Property Taxes					
For Maintenance and Operations					
					24,301,399.30
Other Taxes					
					111.33
Sales Taxes					
Special Purpose Local Option Sales Tax					
For Capital Projects					
					7,598,846.12
Other Sales Tax					
					400,105.20
Investment Earnings					
					791,648.97
Miscellaneous					
					1,713,818.91
Total General Revenues					
					34,805,929.83
Change in Net Position					
					5,337,239.03
Net Position - Beginning of Year					
					382,535.07
Net Position - End of Year					
					\$ 5,719,774.10

MONROE COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2023

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
<u>ASSETS</u>					
Cash and Cash Equivalents	\$ 12,629,766.36	\$ 34,891,498.52	\$ 1,019.95	\$ 18,230.15	\$ 47,540,514.98
Investments	75,135.74	-	-	-	75,135.74
Accounts Receivable, Net					
Taxes	1,093,508.09	685,150.82	-	-	1,778,658.91
State Government	3,411,975.18	664,570.80	-	-	4,076,545.98
Federal Government	1,391,764.28	-	-	-	1,391,764.28
Other	231,109.15	83,836.86	-	-	314,946.01
Inventories	74,225.93	-	-	-	74,225.93
	<u>18,907,484.73</u>	<u>36,325,057.00</u>	<u>1,019.95</u>	<u>18,230.15</u>	<u>55,251,791.83</u>
Total Assets	<u>\$ 18,907,484.73</u>	<u>\$ 36,325,057.00</u>	<u>\$ 1,019.95</u>	<u>\$ 18,230.15</u>	<u>\$ 55,251,791.83</u>
<u>LIABILITIES</u>					
Accounts Payable	456,062.09	-	-	-	456,062.09
Salaries and Benefits Payable	4,933,455.85	-	-	-	4,933,455.85
Payroll Withholdings Payable	1,830,706.54	-	-	-	1,830,706.54
Contracts Payable	-	320,745.63	-	-	320,745.63
Retainages Payable	-	-	-	-	-
Deposits and Unearned Revenues	135,867.86	-	-	-	135,867.86
Total Liabilities	<u>7,356,092.34</u>	<u>320,745.63</u>	<u>-</u>	<u>-</u>	<u>7,676,837.97</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Unavailable Revenue - Property Taxes	710,763.77	-	-	-	710,763.77
<u>FUND BALANCES</u>					
Nonspendable	74,225.93	-	-	10,000.00	84,225.93
Restricted	825,240.21	36,004,311.37	1,019.95	8,230.15	36,838,801.68
Assigned	395,868.50	-	-	-	395,868.50
Unassigned	9,545,293.98	-	-	-	9,545,293.98
Total Fund Balances	<u>10,840,628.62</u>	<u>36,004,311.37</u>	<u>1,019.95</u>	<u>18,230.15</u>	<u>46,864,190.09</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 18,907,484.73</u>	<u>\$ 36,325,057.00</u>	<u>\$ 1,019.95</u>	<u>\$ 18,230.15</u>	<u>\$ 55,251,791.83</u>

MONROE COUNTY BOARD OF EDUCATION
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
 TO THE STATEMENT OF NET POSITION
 JUNE 30, 2023

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	46,864,190.09
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$ 3,165,429.20	
Construction in progress	2,785,256.26	
Buildings and improvements	83,588,572.08	
Equipment	10,326,271.79	
Land improvements	7,751,418.54	
Accumulated depreciation	<u>(47,992,300.04)</u>	59,624,647.83
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	\$ (64,269,749.00)	
Net OPEB liability	<u>(28,143,061.00)</u>	(92,412,810.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	\$ 30,772,672.86	
Related to OPEB	<u>(8,855,831.00)</u>	21,916,841.86
Taxes that are not available to pay for current period expenditures are deferred in the funds.		
		710,763.77
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	\$ (28,755,000.00)	
Unamortized bond premiums	<u>(2,228,859.45)</u>	<u>(30,983,859.45)</u>
Net position of governmental activities (Exhibit "A")	\$	<u><u>5,719,774.10</u></u>

MONROE COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
REVENUES					
Property Taxes	\$ 24,410,244.20	\$ -	\$ -	\$ -	\$ 24,410,244.20
Sales Taxes	400,105.20	7,598,846.12	-	-	7,998,951.32
State Funds	26,083,762.70	664,570.80	-	-	26,748,333.50
Federal Funds	8,350,336.72	-	-	-	8,350,336.72
Charges for Services	1,277,924.21	-	-	-	1,277,924.21
Investment Earnings	161,320.39	630,320.56	2.79	5.23	791,648.97
Miscellaneous	1,704,782.91	9,036.00	-	-	1,713,818.91
Total Revenues	<u>62,388,476.33</u>	<u>8,902,773.48</u>	<u>2.79</u>	<u>5.23</u>	<u>71,291,257.83</u>
EXPENDITURES					
Current					
Instruction	36,599,852.06	54,751.32	-	-	36,654,603.38
Support Services					
Pupil Services	2,112,184.34	-	-	-	2,112,184.34
Improvement of Instructional Services	1,788,047.58	-	-	-	1,788,047.58
Educational Media Services	786,520.88	-	-	-	786,520.88
General Administration	1,506,386.39	696,740.08	-	-	2,203,126.47
School Administration	2,468,869.31	-	-	-	2,468,869.31
Business Administration	618,843.40	272,221.29	30.00	-	891,094.69
Maintenance and Operation of Plant	5,109,096.55	433,730.88	-	-	5,542,827.43
Student Transportation Services	4,348,747.31	935,100.00	-	-	5,283,847.31
Central Support Services	89,192.30	-	-	-	89,192.30
Other Support Services	17,723.91	-	-	-	17,723.91
Enterprise Operations	1,196,364.72	-	-	-	1,196,364.72
Food Services Operation	3,099,800.62	-	-	-	3,099,800.62
Capital Outlay	-	3,017,873.95	-	-	3,017,873.95
Debt Services					
Principal	-	-	1,820,000.00	-	1,820,000.00
Interest	-	-	94,233.00	-	94,233.00
Total Expenditures	<u>59,741,629.37</u>	<u>5,410,417.52</u>	<u>1,914,263.00</u>	<u>-</u>	<u>67,066,309.89</u>
Revenues over (under) Expenditures	<u>2,646,846.96</u>	<u>3,492,355.96</u>	<u>(1,914,260.21)</u>	<u>5.23</u>	<u>4,224,947.94</u>
OTHER FINANCING SOURCES (USES)					
Proceeds of Bonds	-	25,000,000.00	-	-	25,000,000.00
Premiums on Bonds Sold	-	2,228,859.45	-	-	2,228,859.45
Transfers In	-	-	1,914,233.00	-	1,914,233.00
Transfers Out	-	(1,914,233.00)	-	-	(1,914,233.00)
Total Other Financing Sources (Uses)	<u>-</u>	<u>25,314,626.45</u>	<u>1,914,233.00</u>	<u>-</u>	<u>27,228,859.45</u>
Net Change in Fund Balances	2,646,846.96	28,806,982.41	(27.21)	5.23	31,453,807.39
Fund Balances - Beginning	<u>8,193,781.66</u>	<u>7,197,328.96</u>	<u>1,047.16</u>	<u>18,224.92</u>	<u>15,410,382.70</u>
Fund Balances - Ending	<u>\$ 10,840,628.62</u>	<u>\$ 36,004,311.37</u>	<u>\$ 1,019.95</u>	<u>\$ 18,230.15</u>	<u>\$ 46,864,190.09</u>

MONROE COUNTY BOARD OF EDUCATION
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 TO THE STATEMENT OF ACTIVITIES
 JUNE 30, 2023

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ 31,453,807.39

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 4,154,497.94	
Depreciation expense	<u>(2,851,250.38)</u>	1,303,247.56

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to increase/decrease net position. (14,535.90)

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (108,733.57)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

General obligation bonds issued, including a premium of \$2,228,859.45	(27,228,859.45)	
Bond principal retirements	<u>1,820,000.00</u>	(25,408,859.45)

District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$ (4,020,836.00)	
OPEB expense	<u>2,133,149.00</u>	<u>(1,887,687.00)</u>

Change in net position of governmental activities (Exhibit "B") \$ 5,337,239.03

MONROE COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2023

EXHIBIT "G"

PRIVATE
PURPOSE
TRUSTS

ASSETS

Cash and Cash Equivalents

\$ 97,802.15

NET POSITION

Restricted

Held in Trust for Private Purpose

\$ 97,802.15

MONROE COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2023

EXHIBIT "H"

		PRIVATE PURPOSE TRUSTS
<u>ADDITIONS</u>		
Contributions		
Donors	\$	111.11
Interest		69.67
Total Additions		180.78
 <u>DEDUCTIONS</u>		
Scholarships		-
Change in Net Position		180.78
Net Position - Beginning		97,621.37
Net Position - Ending	\$	97,802.15

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

Reporting Entity

The Monroe County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

Basis of Presentation

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

**MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), bond proceeds and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.

All governmental funds not meeting the criteria established for major funds are presented in the nonmajor governmental column of the fund financial statements.

Basis of Accounting

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are

MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

EXHIBIT "I"

levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general resources.

New Accounting Pronouncements

In fiscal year 2023, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement defines subscription-based information technology arrangements and provides uniform guidance for accounting and financial reporting for transactions that meet that definition. Under this statement, a government is required to recognize a subscription liability and an intangible right-to-use asset for contracts that meet the definition of a subscription-based information technology arrangement. The adoption of this statement did not have a material impact on the School District's financial statements.

Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

Investments

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

EXHIBIT "I"

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

Receivables

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

Inventories

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

Capital Assets

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

**MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

		Capitalization Policy	Estimated Useful Life
Land		All	N/A
Land Improvements		All	15 years
Buildings	\$	25,000.00	40 years
Portable Buildings	\$	25,000.00	10 years
Buildings and Improvements	\$	25,000.00	20 to 40 years
Equipment, Excluding Vehicles	\$	25,000.00	5 to 15 years
Buses	\$	25,000.00	8 to 14 years
Vehicles	\$	25,000.00	5 to 10 years
Intangible Assets	\$	25,000.00	5 to 50 years

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

Long-Term Liabilities and Bond Discounts/Premiums

In the School District’s government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan’s fiduciary net position and additions to/deductions from the plan’s fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

EXHIBIT "I"

Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Property Taxes

The Monroe Board of Commissioners adopted the property tax levy for the 2022 tax digest year (calendar year) on September 15, 2022 (levy date) based on property values as of January 1, 2022. Taxes were due on December 1, 2022 (lien date). Taxes collected within the current fiscal year or

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within 60 days after year-end on the 2022 tax digest are reported as revenue in the governmental funds for fiscal year 2023. The Monroe County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2023, for maintenance and operations amounted to \$22,038,374.53.

The tax millage rates levied for the 2022 tax digest year (calendar year) for the School District were as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>15.024</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$2,371,869.67 during fiscal year ended June 30, 2023.

Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$7,598,846.12 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

Collateralization of Deposits

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2023, the School District had deposits with a carrying amount of \$8,948,877.03, and a bank balance of \$10,682,259.80. The bank balances insured by Federal depository insurance were \$255,215.94.

At June 30, 2023, \$10,427,043.86 of the School District's bank balances were in the State's Secure Deposit Program (SDP).

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%.

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The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	\$ 47,540,514.98
Statement of Fiduciary Net Position	97,802.15
 Total cash and cash equivalents	 47,638,317.13
 Add:	
Deposits with original maturity of three months or more reported as investments	75,135.74
 Less:	
Cash on hand	14.00
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	38,764,561.84
 Total carrying value of deposits - June 30, 2023	 \$ 8,948,877.03

Categorization of Cash Equivalents

The School District reported cash equivalents of \$38,764,561.84 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Fitch. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2023 was 28 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

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NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2022	Increases	Decreases	Transfers	Balances June 30, 2023
Governmental Activities					
Capital Assets,					
Not Being Depreciated:					
Land	\$ 3,165,429.20	\$ -	\$ -	\$ -	\$ 3,165,429.20
Construction in Progress	173,493.49	3,080,063.22	9,638.02	(458,662.43)	2,785,256.26
Total Capital Assets					
Not Being Depreciated	3,338,922.69	3,080,063.22	9,638.02	(458,662.43)	5,950,685.46
Capital Assets,					
Being Depreciated					
Buildings and Improvements	83,534,645.64	53,926.44	-	-	83,588,572.08
Equipment	9,296,125.49	1,030,146.30	-	-	10,326,271.79
Land Improvements	7,562,786.11	-	270,030.00	458,662.43	7,751,418.54
Less Accumulated					
Depreciation					
Buildings and Improvements	34,329,847.15	2,059,746.84	-	-	36,389,593.99
Equipment	6,865,115.93	505,066.02	-	-	7,370,181.95
Land Improvements	4,201,580.68	286,437.52	255,494.10	-	4,232,524.10
Total Capital Assets,					
Being Depreciated, Net	54,997,013.48	(1,767,177.64)	14,535.90	458,662.43	53,673,962.37
Governmental Activities					
Capital Assets - Net	\$ 58,335,936.17	\$ 1,312,885.58	\$ 24,173.92	\$ -	\$ 59,624,647.83

Current year depreciation expense by function is as follows:

Instruction		\$	1,993,813.78
Support Services			
General Administration	\$		95,924.03
Business Administration			2,481.08
Maintenance and Operation of Plant			401,755.53
Student Transportation Services			356,294.30
Food Services			856,454.94
			981.66
		\$	2,851,250.38

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NOTE 6: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2023, consisted of the following:

Transfer to	Transfer From Capital Projects Fund
Debt Service Fund	\$ <u>1,914,233.00</u>

Transfers are used to move Special Purpose Local Option Sales Tax collected in the capital projects fund to the debt service fund as needed for repayment of bond debt principal and interest.

NOTE 7: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Balance July 1, 2022	Additions	Deductions	Balance June 30, 2023	Due Within One Year
General Obligation (G.O.) Bonds	\$ 5,575,000.00	\$ 25,000,000.00	\$ 1,820,000.00	\$ 28,755,000.00	\$ 1,860,000.00
Unamortized Bond Premiums	-	2,228,859.45	-	2,228,859.45	445,771.89
	\$ 5,575,000.00	\$ 27,228,859.45	\$ 1,820,000.00	\$ 30,983,859.45	\$ 2,305,771.89

General Obligation Bonds

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District had no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2023. In the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

During the current year, the School District issued general obligation bonds totaling \$25,000,000.00 for the construction of a new College and Career Academy/Freshman Campus building.

Of the total amount originally authorized, \$2,890,000.00 remains unissued for the General Government – Series 2019 General Obligation bonds.

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General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2019	2.02%	3/26/2019	8/1/2024	\$ 9,110,000.00	\$ 3,755,000.00
General Government - Series 2023	5.00%	3/8/2023	2/1/2029	25,000,000.00	25,000,000.00
				<u>\$ 34,110,000.00</u>	<u>\$ 28,755,000.00</u>

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized
	Principal	Interest	Bond Premium
2024	\$ 1,860,000.00	\$ 1,178,592.78	\$ 445,771.89
2025	6,585,000.00	1,269,139.50	445,771.89
2026	4,835,000.00	1,015,500.00	445,771.89
2027	4,990,000.00	773,750.00	445,771.89
2028	5,155,000.00	524,250.00	445,771.89
2029	5,330,000.00	266,500.00	-
Total Principal and Interest	<u>\$ 28,755,000.00</u>	<u>\$ 5,027,732.28</u>	<u>\$ 2,228,859.45</u>

NOTE 8: RISK MANAGEMENT

Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; natural disasters; and unemployment compensation.

Georgia School Boards Association Risk Management Fund

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

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Workers' Compensation

Georgia Education Workers' Compensation Trust

The School District participates in the Georgia Education Workers' Compensation Trust (the Trust), a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general workers' compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of \$1.0 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of \$2.0 million. The Trust covers the first \$1.0 million of each Employers Liability claim with Safety National providing additional Employers Liability limits up to a \$2.0 million per occurrence maximum. Safety National Casualty Company also provides \$2.0 million in aggregate coverage to the Trust, attaching at 107% of the loss fund and based on the Fund's annual normal premium.

Unemployment Compensation

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. The School District had no unemployment compensation claims in the past two years.

Surety Bond

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 50,000.00

NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2023:

Nonspendable		
Inventories	\$ 74,225.93	
Permanent Funds Principal	10,000.00	\$ 84,225.93
Restricted		
Bus Replacement	\$ 231,660.00	
Continuation of Federal Programs	593,580.21	
Capital Projects	33,609,858.09	
Debt Service	2,395,473.23	
Permanent Funds	8,230.15	36,838,801.68
Assigned		
School Activity Accounts		395,868.50
Unassigned		9,545,293.98
Fund Balance, June 30, 2023		\$ 46,864,190.09

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When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 10: SIGNIFICANT COMMITMENTS

Commitments under Construction Contracts

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2023, together with funding available:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2023 (2)	Funding Available From State (1)
Middle School Roof Top Units	\$ 9,709.00	\$ 858,629.82	\$ 150,284.20

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year-end.

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

Federal Grants

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Georgia School Personnel Post-Employment Health Benefit Fund

Plan Description: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately

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eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

Contributions: As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$1,057,756.00 for the year ended June 30, 2023. Active employees are not required to contribute to the School OPEB Fund.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the School District reported a liability of \$28,143,061.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2021. An expected total OPEB liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2022. At June 30, 2022, the School District's proportion was 0.284182%, which was an increase of 0.003607% from its proportion measured as of June 30, 2021.

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For the year ended June 30, 2023, the School District recognized OPEB expense of (\$1,075,751.00). At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,123,347.00	\$ 11,061,075.00
Changes of assumptions	4,286,246.00	5,691,973.00
Net difference between projected and actual earnings on OPEB plan investments	171,665.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	1,258,203.00	-
School District contributions subsequent to the measurement date	1,057,756.00	-
Total	\$ 7,897,217.00	\$ 16,753,048.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2024	\$ (2,848,661.00)
2025	\$ (2,184,538.00)
2026	\$ (1,639,443.00)
2027	\$ (2,102,141.00)
2028	\$ (1,030,537.00)
Thereafter	\$ (108,267.00)

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Actuarial Assumptions: The total OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

OPEB:

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.00%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	6.50%
Medicare Eligible	5.00%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

The Plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled or not disabled) as follows:

- For TRS members: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projections scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General

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Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projections scaled applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjust 104% for males and 99% for females) with the MP-2019 Project scale applied generationally.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation were based on a review of recent plan experience done concurrently with the June 30, 2021 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	2.00%
Equities	70.00%	9.40%
Total	100.00%	

* Net of inflation

Discount Rate: In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.57% was used as the discount rate, as compared with last year's rate of 2.20%. The plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate as used for the long-term rate of return was applied to all periods of projected benefit payments to determine total OPEB liability. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (3.54% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employers will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

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Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.57%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.57%) or 1-percentage-point higher (4.57%) than the current discount rate:

	1% Decrease (2.57%)	Current Discount Rate (3.57%)	1% Increase (4.57%)
School District's proportionate share of the Net OPEB liability	\$ 31,833,181.00	\$ 28,143,061.00	\$ 25,015,522.00

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	\$ 24,248,611.00	\$ 28,143,061.00	\$ 32,929,323.00

OPEB Plan Fiduciary Net Position: Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <https://sao.georgia.gov/statewide-reporting/acfr>.

NOTE 13: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

Teachers Retirement System of Georgia (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and

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EXHIBIT "I"

compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2023. The School District's contractually required contribution rate for the year ended June 30, 2023 was 19.98% of annual School District payroll, of which 19.91% of payroll was required from the School District and 0.07% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$5,583,594.00 and \$20,585.23 from the School District and the State, respectively.

Employees' Retirement System

Plan Description: The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/financials.

Benefits Provided: The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions: Member contributions under the old plan are 4.00% of annual compensation, up to \$4,200.00, plus 6.00% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the

MONROE COUNTY BOARD OF EDUCATION
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EXHIBIT "I"

computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's total required contribution rate for the year ended June 30, 2023 was 31.01% of annual covered payroll for old and new plan members and 27.47% for GSEPS members. The rates include the annual actuarially determined employer contribution rate of 24.67% of annual covered payroll for old and new plan members and 21.59% for GSEPS members, plus 6.34% adjustment to the old and new plan and a 5.88% adjustment to the GSEPS plan for the commencement of cost-of-living adjustments (COLA) prefunding for certain retired ERS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$0.00 for the current fiscal year.

Public School Employees Retirement System (PSERS)

Plan Description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/financials.

Benefits Provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$137,989.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the School District reported a liability of \$64,269,749.00 for its proportionate share of the net pension liability for TRS.

**MONROE COUNTY BOARD OF EDUCATION
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EXHIBIT "I"

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$	64,269,749.00
State of Georgia's proportionate share of the net pension liability associated with the School District		<u>235,097.00</u>
Total	\$	<u><u>64,504,846.00</u></u>

The net pension liability for TRS was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2022.

At June 30, 2022, the School District's TRS proportion was 0.197924%, which was a decrease of 0.002694% from its proportion measured as of June 30, 2021. At June 30, 2022, the School District's ERS proportion was 0.000000%, which was a decrease of 0.000609% from its proportion measured as of June 30, 2021.

At June 30, 2023, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$1,044,113.00.

The PSERS net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2022.

For the year ended June 30, 2023, the School District recognized pension expense of \$9,671,688.00 for TRS, (\$58,089.00) for ERS and \$262,385.00 for PSERS and revenue of \$9,169.00 for TRS and \$262,385.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

**MONROE COUNTY BOARD OF EDUCATION
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EXHIBIT "I"

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,667,853.00	\$ 334,539.00	\$ -	\$ -
Changes of assumptions	9,674,648.00	-	-	-
Net difference between projected and actual earnings on pension plan investments	12,694,563.86	81,585.00	-	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	998,194.00	397,183.00	-	32,873.00
School District contributions subsequent to the measurement date	5,583,594.00	-	-	-
Total	\$ 31,618,852.86	\$ 813,307.00	\$ -	\$ 32,873.00

The School District contributions subsequent to the measurement date for TRS and ERS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS	ERS
2024	\$ 6,927,541.00	\$ (29,877.00)
2025	\$ 5,323,505.00	\$ (2,996.00)
2026	\$ 3,851,834.00	\$ -
2027	\$ 9,133,270.00	\$ -

MONROE COUNTY BOARD OF EDUCATION
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EXHIBIT "I"

Actuarial Assumptions: The total pension liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018, with the exception of the investment rate of return and payroll growth assumption.

Employees' Retirement System:

Inflation	2.50%
Salary increases	3.00% – 6.75%, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation

**MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2023**

EXHIBIT "I"

Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

<u>Participant Type</u>	<u>Membership Table</u>	<u>Set Forward (+)/ Setback (-)</u>	<u>Adjustment to Rates</u>
Service Retirees	General Healthy Annuitant	Male: +1; Female: +1	Male: 105%; Female: 108%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Contingent Survivors	Male: +2; Female: +2	Male: 106%; Female: 105%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

Public School Employees Retirement System:

Inflation	2.50%
Salary increases	N/A
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

<u>Participant Type</u>	<u>Membership Table</u>	<u>Set Forward (+)/ Setback (-)</u>	<u>Adjustment to Rates</u>
Service Retirees	General Healthy Below-Median Annuitant	Male: +2; Female: +2	Male: 101%; Female: 103%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Below-Median Contingent Survivors	Male: +2; Female: +2	Male: 104%; Female: 99%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

MONROE COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2023

EXHIBIT "I"

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>TRS/ERS/PSERS Target Allocation</u>	<u>Long-Term Expected Real Rate of Return*</u>
Fixed income	30.00%	0.20%
Domestic large stocks	46.30%	9.40%
Domestic small stocks	1.20%	13.40%
International developed market stocks	12.30%	9.40%
International emerging market stocks	5.20%	11.40%
Alternative	5.00%	10.50%
Total	<u>100.00%</u>	

* Rates shown are net of inflation

Discount Rate: The discount rate used to measure the total TRS pension liability was 6.90%. The discount rate used to measure the total ERS and PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

MONROE COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2023

EXHIBIT "I"

Sensitivity of the School District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District’s proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the School District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

Teachers Retirement System:	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
	(5.90%)	(6.90%)	(7.90%)
School District's proportionate share of the net pension liability	\$ 96,961,766.00	\$ 64,269,749.00	\$ 37,572,392.00

Pension Plan Fiduciary Net Position: Detailed information about the pension plan’s fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publicly available at www.trsga.com/publications and <http://www.ers.ga.gov/financials>.

NOTE 14: SUBSEQUENT EVENTS

On September 18, 2023, the Monroe County School District signed a Construction Manager contract with Parrish Construction Group to build the new College and Career Academy/Freshman Campus Building. On March 13 2024, an amendment to the contract was signed to establish a Guaranteed Maximum Price of \$22,593,186.00.

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MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "1"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.197924%	\$ 64,269,749.00	\$ 235,097.00	\$ 64,504,846.00	\$ 26,812,069.34	239.70%	72.85%
2022	0.200618%	\$ 17,743,324.00	\$ 63,414.00	\$ 17,806,738.00	\$ 26,137,343.55	67.88%	92.03%
2021	0.192405%	\$ 46,608,022.00	\$ 148,493.00	\$ 46,756,515.00	\$ 24,891,484.71	187.24%	77.01%
2020	0.191693%	\$ 41,219,178.00	\$ 159,120.00	\$ 41,378,298.00	\$ 23,490,186.66	175.47%	78.56%
2019	0.192220%	\$ 35,680,149.00	\$ 139,402.00	\$ 35,819,551.00	\$ 22,984,172.62	155.24%	80.27%
2018	0.191634%	\$ 35,615,769.00	\$ 251,459.00	\$ 35,867,228.00	\$ 22,175,353.84	160.61%	79.33%
2017	0.192562%	\$ 39,727,688.00	\$ 496,385.00	\$ 40,224,073.00	\$ 21,393,966.39	185.70%	76.06%
2016	0.194108%	\$ 29,551,016.00	\$ 292,453.00	\$ 29,843,469.00	\$ 20,821,711.00	141.92%	81.44%
2015	0.198660%	\$ 25,098,071.00	\$ 323,928.00	\$ 25,421,999.00	\$ 20,678,210.00	121.37%	84.03%

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 TEACHERS RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "2"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2023	\$ 5,583,594.00	\$ 5,583,594.00	\$ -	\$ 28,037,705.24	19.91%
2022	\$ 5,293,665.00	\$ 5,293,665.00	\$ -	\$ 26,812,069.34	19.74%
2021	\$ 4,964,007.89	\$ 4,964,007.89	\$ -	\$ 26,137,343.55	18.99%
2020	\$ 5,245,228.71	\$ 5,245,228.71	\$ -	\$ 24,891,484.71	21.07%
2019	\$ 4,888,974.76	\$ 4,888,974.76	\$ -	\$ 23,490,186.66	20.81%
2018	\$ 3,848,600.70	\$ 3,848,600.70	\$ -	\$ 22,984,172.62	16.74%
2017	\$ 3,139,455.22	\$ 3,139,455.22	\$ -	\$ 22,175,353.84	14.16%
2016	\$ 3,013,891.51	\$ 3,013,891.51	\$ -	\$ 21,393,966.39	14.09%
2015 (1)	\$ 2,738,055.10	\$ 2,738,055.10	\$ -	\$ 20,821,711.00	13.15%
2014 (1)	\$ 2,539,284.15	\$ 2,539,284.15	\$ -	\$ 20,678,210.00	12.28%

(1) For years 2015 and earlier, the contribution amounts included payments made on-behalf of the School District employees by the Georgia Department of Education.

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "3"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	School District's covered payroll	School District's proportionate share of the NPL as a percentage of covered payroll	Plan fiduciary net position as a percentage of total pension liability
2023	0.000000%	\$ -	\$ -	0.00%	67.44%
2022	0.000609%	\$ 14,244.00	\$ 21,881.07	65.10%	87.62%
2021	0.003517%	\$ 148,240.00	\$ 88,680.96	167.16%	76.21%
2020	0.003316%	\$ 136,836.00	\$ 83,592.00	163.70%	76.74%
2019	0.003197%	\$ 131,430.00	\$ 81,552.96	161.16%	76.68%
2018	0.000000%	\$ 129,150.00	\$ 78,003.96	165.57%	76.33%
2017	0.000000%	\$ -	\$ -	0.00%	72.34%
2016	0.000349%	\$ 14,139.00	\$ 7,984.46	177.08%	76.20%
2015	0.002270%	\$ 85,139.00	\$ 47,990.46	177.41%	77.99%

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "4"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2023	\$ -	\$ -	\$ -	\$ -	0.00%
2022	\$ -	\$ -	\$ -	\$ -	0.00%
2021	\$ 5,395.86	\$ 5,395.86	\$ -	\$ 21,881.07	24.66%
2020	\$ 21,868.68	\$ 21,868.68	\$ -	\$ 88,680.96	24.66%
2019	\$ 20,714.04	\$ 20,714.04	\$ -	\$ 83,592.00	24.78%
2018	\$ 20,233.32	\$ 20,233.32	\$ -	\$ 81,552.96	24.81%
2017	\$ 19,352.76	\$ 19,352.76	\$ -	\$ 78,003.96	24.81%
2016	\$ -	\$ -	\$ -	\$ -	0.00%
2015	\$ 1,753.44	\$ 1,753.44	\$ -	\$ 7,984.46	21.96%

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

SCHEDULE "5"

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.00%	\$ -	\$ 1,044,113.00	\$ 1,044,113.00	\$ 1,723,376.41	N/A	81.21%
2022	0.00%	\$ -	\$ 112,511.00	\$ 112,511.00	\$ 1,628,545.13	N/A	98.00%
2021	0.00%	\$ -	\$ 756,994.00	\$ 756,994.00	\$ 1,611,307.11	N/A	84.45%
2020	0.00%	\$ -	\$ 739,659.00	\$ 739,659.00	\$ 1,569,727.12	N/A	85.02%
2019	0.00%	\$ -	\$ 723,381.00	\$ 723,381.00	\$ 1,446,184.38	N/A	85.26%
2018	0.00%	\$ -	\$ 657,570.00	\$ 657,570.00	\$ 1,234,909.83	N/A	85.69%
2017	0.00%	\$ -	\$ 854,291.00	\$ 854,291.00	\$ 1,332,623.23	N/A	81.00%
2016	0.00%	\$ -	\$ 520,150.00	\$ 520,150.00	\$ 1,369,387.64	N/A	87.00%
2015	0.00%	\$ -	\$ 458,285.00	\$ 458,285.00	\$ 2,064,334.96	N/A	88.29%

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
 SCHOOL OPEB FUND

SCHEDULE "6"

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2023	0.284182%	\$ 28,143,061.00	\$ -	\$ 28,143,061.00	\$ 28,120,421.94	100.08%	6.17%
2022	0.280575%	\$ 30,388,594.00	\$ -	\$ 30,388,594.00	\$ 25,506,206.75	119.14%	6.14%
2021	0.276426%	\$ 40,600,542.00	\$ -	\$ 40,600,542.00	\$ 23,743,399.44	171.00%	3.99%
2020	0.274476%	\$ 33,684,094.00	\$ -	\$ 33,684,094.00	\$ 22,693,079.89	148.43%	4.63%
2019	0.270680%	\$ 34,402,597.00	\$ -	\$ 34,402,597.00	\$ 20,647,717.12	166.62%	2.93%
2018	0.270494%	\$ 38,004,298.00	\$ -	\$ 38,004,298.00	\$ 21,690,661.74	175.21%	1.61%

MONROE COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 SCHOOL OPEB FUND

SCHEDULE "7"

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2023	\$ 1,057,756.00	\$ 1,057,756.00	\$ -	\$ 27,194,435.60	3.89%
2022	\$ 1,027,530.00	\$ 1,027,530.00	\$ -	\$ 28,120,421.94	3.65%
2021	\$ 1,043,692.00	\$ 1,043,692.00	\$ -	\$ 25,506,206.75	4.09%
2020	\$ 934,807.00	\$ 934,807.00	\$ -	\$ 23,743,399.44	3.94%
2019	\$ 1,478,242.00	\$ 1,478,242.00	\$ -	\$ 22,693,079.89	6.51%
2018	\$ 1,402,911.00	\$ 1,402,911.00	\$ -	\$ 20,647,717.12	6.79%
2017	\$ 1,410,380.00	\$ 1,410,380.00	\$ -	\$ 21,690,661.74	6.50%

Teachers Retirement System

Change of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On May 11, 2022, the Board adopted recommended changes to the long-term assumed rate of return and payroll growth assumption utilized by the System. The long-term assumed rate of return was changed from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.

Employees' Retirement System

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal and salary increases. The expectation of retired life mortality was changed to the RP-2000 Combined Mortality Table projected scale BB (set forwarded 2 years for both males and females).

A new funding policy was initially adopted the Board on March 15, 2018, and most recently amended on June 18, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rate of mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return of 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

On April 21, 2022, the Board adopted a new funding policy which, in part, provides that the Actuarial Accrued Liability and Normal Cost of the System will include a prefunded variable Cost-of-Living Adjustment (COLA) for eligible retirees and beneficiaries of the System. Under the new policy, future COLAs are provided through a profit-sharing mechanism using the System's asset performance. After studying the parameters of this new policy, the assumption for future COLAs was set at 1.05%. Previously, no future COLAs were assumed. In addition, the funding policy set the assumed rate of return at 7.20% for the June 30, 2021 valuation and established a new Transitional Unfunded Actuarial Accrued Liability as of June 30, 2021 which will be amortized over a closed 20-year period.

Public School Employees Retirement System

Changes of benefit terms: There have been no changes in benefit terms

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

A new funding policy was initially adopted by the Board on March 15, 2018, and most recently amended on December 17, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rates or mortality, retirement, disability, and withdrawal. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

MONROE COUNTY BOARD OF EDUCATION
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2023

SCHEDULE "8"

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions: June 30, 2020 valuation: Decremental assumptions were changed to reflect the Employees Retirement Systems experience study. Approximately 0.10% of employees are members of the Employees' Retirement System.

June 30, 2019 valuation: Decremental assumptions were changed to reflect the Teachers Retirement Systems experience study.

June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.50%.

June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.

June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect to the Retirement Systems' experience studies.

June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018, back to 3.58% of June 30, 2019, and to 2.22% as of June 30, 2020.

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2023

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
REVENUES				
Property Taxes	\$ 27,109,261.00	\$ 27,109,261.00	\$ 24,410,244.20	\$ (2,699,016.80)
Sales Taxes	550,000.00	550,000.00	400,105.20	(149,894.80)
State Funds	22,877,181.00	25,512,964.00	26,083,762.70	570,798.70
Federal Funds	1,470,280.51	7,665,548.51	8,350,336.72	684,788.21
Charges for Services	15,000.00	125,000.00	1,277,924.21	1,152,924.21
Investment Earnings	3,200.00	3,200.00	161,320.39	158,120.39
Miscellaneous	617,500.00	617,500.00	1,704,782.91	1,087,282.91
Total Revenues	<u>52,642,422.51</u>	<u>61,583,473.51</u>	<u>62,388,476.33</u>	<u>805,002.82</u>
EXPENDITURES				
Current				
Instruction	37,343,575.31	38,638,202.06	36,599,852.06	2,038,350.00
Support Services			-	
Pupil Services	2,462,599.11	2,608,202.52	2,112,184.34	496,018.18
Improvement of Instructional Services	1,299,907.00	1,825,739.08	1,788,047.58	37,691.50
Educational Media Services	769,995.00	767,145.37	786,520.88	(19,375.51)
General Administration	1,773,260.79	1,776,460.79	1,506,386.39	270,074.40
School Administration	2,768,262.96	2,769,143.00	2,468,869.31	300,273.69
Business Administration	530,195.00	530,195.00	618,843.40	(88,648.40)
Maintenance and Operation of Plant	4,952,073.00	5,002,073.00	5,109,096.55	(107,023.55)
Student Transportation Services	4,664,193.93	4,656,588.93	4,348,747.31	307,841.62
Central Support Services	30,850.00	133,100.00	89,192.30	43,907.70
Other Support Services	-	4,500.00	17,723.91	(13,223.91)
Enterprise Operations	-	-	1,196,364.72	(1,196,364.72)
Food Services Operation	-	2,848,657.00	3,099,800.62	(251,143.62)
Total Expenditures	<u>56,594,912.10</u>	<u>61,560,006.75</u>	<u>59,741,629.37</u>	<u>1,818,377.38</u>
Excess of Revenues over (under) Expenditures	<u>(3,952,489.59)</u>	<u>23,466.76</u>	<u>2,646,846.96</u>	<u>2,623,380.20</u>
OTHER FINANCING SOURCES (USES)				
Other Sources	52,797.00	52,797.00	-	105,594.00
Other Uses	(52,797.00)	(52,797.00)	-	(105,594.00)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	(3,952,489.59)	23,466.76	2,646,846.96	2,623,380.20
Fund Balances - Beginning	9,933,286.65	9,933,286.65	8,193,781.66	(1,739,504.99)
Adjustments	53,424.55	16,931.20	-	(16,931.20)
Fund Balances - Ending	<u>\$ 6,034,221.61</u>	<u>\$ 9,973,684.61</u>	<u>\$ 10,840,628.62</u>	<u>\$ 866,944.01</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts.

The actual revenues and expenditures of the various principal accounts are \$1,096,472.26 and \$1,064,955.40, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

SCHEDULE "10"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	235GA324N1199	\$ 428,753.49
National School Lunch Program	10.555	225GA324N1099	2,451,307.82
COVID-19 - National School Lunch Program	10.555	225GA324N1099	<u>129,073.49</u>
Total Child Nutrition Cluster			<u>3,009,134.80</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
State Administrative Expenses for Child Nutrition	10.560	235GA904N2533	<u>7,741.87</u>
Total U. S. Department of Agriculture			<u>3,016,876.67</u>
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	1,937.88
COVID-19 - American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	S425U210012	3,936,994.31
COVID-19 - American Rescue Plan Elementary and Secondary School Emergency Relief Fund - Homeless Children and Youth	84.425W	S425W210011	<u>14,697.25</u>
Total Education Stabilization Fund			<u>3,953,629.44</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A210073	294,102.00
Grants to States	84.027A	H027A220073	648,146.28
COVID-19 - American Rescue Plan - Grants to States	84.027X	H027X210073	94,728.11
Preschool Grants	84.173A	H173A220081	31,519.00
COVID-19 - American Rescue Plan - Preschool	84.173X	H173X210081	<u>10,547.50</u>
Total Special Education Cluster			<u>1,079,042.89</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A220010	48,694.70
Supporting Effective Instruction State Grants	84.367A	S367A220001	99,835.90
Title I Grants to Local Educational Agencies	84.010A	S010A210010-21A	73,055.00
Title I Grants to Local Educational Agencies	84.010A	S010A220010	<u>936,685.00</u>
Total Other Programs			<u>1,158,270.60</u>
Total U. S. Department of Education			<u>6,190,942.93</u>

MONROE COUNTY BOARD OF EDUCATION
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 YEAR ENDED JUNE 30, 2023

SCHEDULE "10"

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Federal Communications Commission, U.S. Direct COVID-19 - Emergency Connectivity Fund Program	32.009		219,597.57
Defense, U. S. Department of Direct Department of the Army R.O.T.C. Program	12. UNKNOWN		<u>46,555.69</u>
Total Expenditures of Federal Awards			\$ <u><u>9,473,972.86</u></u>

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Monroe County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 4: Elementary and Secondary School Emergency Relief Fund Activity

For the year ended June 30, 2023, the amount reflected on the Schedule for the American Rescue Plan Elementary and Secondary School Emergency Relief Fund (ALN 84.425U) includes \$1,721,280.07 of approved eligible expenditures that were incurred in a prior fiscal year.

Note 5: Transfers Between Programs

Funds totaling \$52,797.00 were transferred from the Student Support and Academic Enrichment program (ALN 84.424A) and expended in the Title I Grants to Local Educational Agencies program (ALN 84.010A) during Fiscal Year 2023.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2023

SCHEDULE "11"

<u>AGENCY/FUNDING</u>	GOVERNMENTAL FUND TYPES		<u>TOTAL</u>
	GENERAL	CAPITAL PROJECTS	
	FUND	FUND	
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	\$ 914,728.67	\$ -	\$ 914,728.67
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	1,506,372.00	-	1,506,372.00
Kindergarten Program - Early Intervention Program	192,874.00	-	192,874.00
Primary Grades (1-3) Program	3,244,594.00	-	3,244,594.00
Primary Grades - Early Intervention (1-3) Program	531,385.00	-	531,385.00
Upper Elementary Grades (4-5) Program	1,421,145.00	-	1,421,145.00
Upper Elementary Grades - Early Intervention (4-5) Program	371,962.00	-	371,962.00
Middle School (6-8) Program	2,684,497.00	-	2,684,497.00
High School General Education (9-12) Program	2,518,629.00	-	2,518,629.00
Vocational Laboratory (9-12) Program	904,247.00	-	904,247.00
Students with Disabilities	3,833,249.00	-	3,833,249.00
Gifted Student - Category VI	1,721,337.00	-	1,721,337.00
Remedial Education Program	228,531.00	-	228,531.00
Alternative Education Program	205,738.00	-	205,738.00
English Speakers of Other Languages (ESOL)	53,991.00	-	53,991.00
Media Center Program	502,969.00	-	502,969.00
20 Days Additional Instruction	151,672.00	-	151,672.00
Staff and Professional Development	85,718.00	-	85,718.00
Principal Staff and Professional Development	1,319.00	-	1,319.00
Indirect Cost			
Central Administration	668,091.00	-	668,091.00
School Administration	929,816.00	-	929,816.00
Facility Maintenance and Operations	981,226.00	-	981,226.00
Categorical Grants			
Pupil Transportation			
Regular	706,933.00	-	706,933.00
Bus Replacement	5,016.00	-	5,016.00
Nursing Services	91,827.00	-	91,827.00
State Health Reimbursement	1,034,730.00	-	1,034,730.00
Other State Programs			
Agriculture Construction Related Equipment - State Bonds	9,671.05	-	9,671.05
Food Services	78,240.00	-	78,240.00
Hygiene Products	3,277.00	-	3,277.00
Math and Science Supplements	23,530.71	-	23,530.71
Preschool Disability Services	63,030.00	-	63,030.00
School Security Grant	51,009.00	-	51,009.00
Teachers Retirement	20,585.23	-	20,585.23
Vocational Education	103,834.04	-	103,834.04
Georgia State Financing and Investment Commission			
Reimbursement on Construction Projects	-	664,570.80	664,570.80
Office of the State Treasurer			
Public School Employees Retirement	137,989.00	-	137,989.00
Technical College System of Georgia			
College and Career Academy	100,000.00	-	100,000.00
	<u>\$ 26,083,762.70</u>	<u>\$ 664,570.80</u>	<u>\$ 26,748,333.50</u>

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2023

SCHEDULE "12"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
2019 SPLOST			
(i) Acquiring miscellaneous new equipment, fixtures and furnishing for the School District, including technology equipment, software and safety and	\$ 4,200,000.00	\$ 4,200,000.00	6/30/2024
(ii) Adding to, renovating, repairing, improving and equipping existing school buildings and School District facilities;	1,550,000.00	3,841,075.23	6/30/2024
(iii) Acquiring band instruments and equipment, text books and library books for the School District, including electronic media;	1,200,000.00	1,200,000.00	6/30/2024
(iv) Acquiring school buses, vehicles and transportation and maintenance equipment;	2,800,000.00	2,800,000.00	6/30/2024
(v) Constructing and equipping new schools facilities, including instructional, fine arts and athletic facilities;	2,200,000.00	2,200,000.00	6/30/2024
(vi) Acquiring land for future schools and facilities;	-	-	6/30/2024
(vii) Paying any general obligation debt of the School District issued in conjunction with the continuation of such sales and use tax including associated interest; and	12,000,000.00	12,000,000.00	7/31/2024
(viii) Paying expenses incidental to accomplishing the foregoing.	50,000.00	50,000.00	6/30/2024
Subtotal 2019 Projects	<u>24,000,000.00</u>	<u>26,291,075.23</u>	
2023 SPLOST			
(i) Acquiring miscellaneous new equipment, fixtures and furnishings for the School District, including technology equipment, software and safety and	-	-	7/31/2029
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and School District facilities;	-	-	7/31/2029
(iii) Acquiring band instruments and equipment, text books and library books for the School District, including electronic media;	-	-	7/31/2029
(iv) Acquiring school buses, vehicles, and transportation and maintenance equipment;	-	-	7/31/2029
(v) Constructing and equipping new school facilities, including a ninth grade campus, field house, and stadium improvements;	-	-	7/31/2029
(vi) Acquiring land for future schools and facilities;	-	-	7/31/2029
(vii) Paying any general obligation debt of the School District issued in conjunction with the continuation of such sales and use tax including associated interest; and	-	-	7/31/2029
(viii) Paying expenses incident to accomplishing the foregoing.	-	-	7/31/2029
Subtotal 2023 Projects	<u>39,500,000.00</u>	<u>39,500,000.00</u>	
Total	<u>\$ 63,500,000.00</u>	<u>\$ 65,791,075.23</u>	

MONROE COUNTY BOARD OF EDUCATION
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2023

SCHEDULE "12"

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
2019 SPLOST				
(i) Acquiring miscellaneous new equipment, fixtures and furnishing for the School District, including technology equipment, software and safety and	\$ 784,430.41	\$ 2,823,263.17	\$ -	\$ -
(ii) Adding to, renovating, repairing, improving and equipping existing school buildings and School District facilities;	1,713,190.56	2,127,884.67	-	-
(iii) Acquiring band instruments and equipment, text books and library books for the School District, including electronic media;	54,751.32	588,759.03	-	-
(iv) Acquiring school buses, vehicles and transportation and maintenance equipment;	935,100.00	899,944.44	-	-
(v) Constructing and equipping new schools facilities, including instructional, fine arts and athletic facilities;	1,658,886.32	121,995.00	-	-
(vi) Acquiring land for future schools and facilities;	-	-	-	-
(vii) Paying any general obligation debt of the School District issued in conjunction with the continuation of such sales and use tax including associated interest; and	1,914,233.00	7,647,360.64	-	-
(viii) Paying expenses incidental to accomplishing the foregoing.	454.92	197.30	-	-
Subtotal 2019 Projects	<u>7,061,046.53</u>	<u>14,209,404.25</u>	<u>-</u>	<u>-</u>
2023 SPLOST				
(i) Acquiring miscellaneous new equipment, fixtures and furnishings for the School District, including technology equipment, software and safety and	-	-	-	-
(ii) Adding to, renovating, repairing, improving, and equipping existing school buildings and School District facilities;	-	-	-	-
(iii) Acquiring band instruments and equipment, text books and library books for the School District, including electronic media;	-	-	-	-
(iv) Acquiring school buses, vehicles, and transportation and maintenance equipment;	-	-	-	-
(v) Constructing and equipping new school facilities, including a ninth grade campus, field house, and stadium improvements;	-	-	-	-
(vi) Acquiring land for future schools and facilities;	-	-	-	-
(vii) Paying any general obligation debt of the School District issued in conjunction with the continuation of such sales and use tax including associated interest; and	272,221.29	-	-	-
(viii) Paying expenses incident to accomplishing the foregoing.	-	-	-	-
Subtotal 2023 Projects	<u>272,221.29</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>\$ 7,333,267.82</u>	<u>\$ 14,209,404.25</u>	<u>\$ -</u>	<u>\$ -</u>

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Monroe County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt.

Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) Project is jointly funded through a combination of SPLOST, Bond, and/or GSFIC funding.

Section II

Compliance and Internal Control Reports



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Jim Finch, Superintendent and Members of the
Monroe County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and aggregate remaining fund information of the Monroe County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated September 11, 2024. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* in findings FS 2023-001 and FS 2023-002 that we consider to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the findings identified in our audit and described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

September 11, 2024



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Jim Finch, Superintendent and Members of the
Monroe County Board of Education

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Monroe County Board of Education's (School District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2023. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying *Schedule of Findings and Questioned Costs* in findings FA 2023-001 and FA 2023-002 to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the internal control over compliance findings identified in our audit and described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

September 11, 2024

Section III

Auditee's Response to Prior Year Findings and Questioned Costs

**MONROE COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
YEAR ENDED JUNE 30, 2023**

PRIOR YEAR FINANCIAL STATEMENT FINDINGS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2022-001 Strengthen Controls over Special Reporting

Federal Awarding Agency: U.S. Department of Agriculture
Pass-Through Entity: Georgia Department of Education
Repeat of Prior Year Finding: None

Finding Status: Partially Resolved

The entity has returned to following its procedures that are in place for meal claims and reimbursements. The estimated completion date is July 1, 2023.

FA 2022-002 Improve Controls over Procurement and Suspension and Debarment

Federal Awarding Agency: U.S. Department of Agriculture
Pass-Through Entity: Georgia Department of Education
Repeat of Prior Year Finding: None

Finding Status: Partially Resolved

The entity has returned to following its approved procurement policy. The estimated completion date is July 1, 2023.

Section IV

Findings and Questioned Costs

MONROE COUNTY BOARD OF EDUCATION
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 YEAR ENDED JUNE 30, 2023

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:
 Governmental Activities, Each Major Fund, and
 Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:
 ▪ Material weakness(es) identified? No
 ▪ Significant deficiency(ies) identified? Yes

Noncompliance material to financial statements noted: No

Federal Awards

Internal control over major programs:
 ▪ Material weakness(es) identified? No
 ▪ Significant deficiency(ies) identified? Yes

Type of auditor's report issued on compliance for major programs:
 All major programs Unmodified

Any audit findings disclosed that are required to be reported in
 accordance with 2 CFR 200.516(a)? Yes

Identification of major programs:

<u>Assistance Listing Number</u>	<u>Assistance Listing Program or Cluster Title</u>
10.553, 10.555	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies
84.425	Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? No

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

II FINANCIAL STATEMENT FINDINGS

FS 2023-001

Internal Controls at the Central Office

Internal Control Impact:

Significant Deficiency

Compliance Impact:

None

Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:

The auditor noted the following inadequate controls at the central office:

Cash and Cash Equivalents

- The reported cash balances per the financial statements were not reconciled to bank balances by \$20,000.33.
- Four bank reconciliations did not have evidence that the reviewer dated the reconciliations. Two of the four were also not dated by the preparer.
- One bank reconciliation did not have a reviewer signature.
- One employee has custody of checks, records receipts in the system, and performs bank reconciliations.

Capital Assets

- A complete physical inventory has not been performed over fixed assets since fiscal year 15.
- One title for a vehicle was not maintained on file for a vehicle purchased in the prior year.
- Two fully depreciated assets were unable to be located and were improperly included on the Fixed Asset Listing.

Expenditures/Liabilities/Disbursements

- Invoice documentation was not maintained to support one expenditure out of a sample of 14 paid out from principal accounts.
- There was no evidence to support two expenditures were received out of a sample 14 paid from general fund.
- There was no evidence to support two expenditures were received out of a sample 17 paid from capital projects fund.
- One expenditure selected in the sample of 17 was not properly recorded in the correct function in the capital projects fund.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

Employee Compensation

- Salaries and benefits payable per the financial statements were not reconciled to the subsidiary ledger by \$701,966.11.
- One employee can enter new employees and change compensation and benefits.

Cause:

In discussing these deficiencies with the School District, they indicated the deficiencies occurred due to not following established internal control policies and procedures.

Effect:

Without following established satisfactory accounting controls and procedures, the School District could place itself in a position where potential misappropriation of assets could occur. In addition, lack of proper controls and failure to follow the established procedures impacts its reporting and financial position and results of operations.

Recommendation:

The School District should review accounting procedures in place and design and implement procedures relative to the above control categories to strengthen the internal controls over the accounting functions.

Views of Responsible Officials:

We concur with this finding.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

FS 2023-002

Internal Controls over Financial Reporting

Internal Control Impact:

Significant Deficiency

Compliance Impact:

None

Description:

The School District did not have adequate internal controls in place over the financial statement reporting process.

Criteria:

Management is responsible for having adequate controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, Basic Financial Statements – *Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental fund balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the statement requires information about the government's major and nonmajor funds in the aggregate to be provided in the fund financial statements.

Chapter II – 2, *Annual Financial Reporting of the Financial Management for Georgia Local Units of Administration* provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

Condition:

The following errors and omissions were noted in the School District's financial statements, note disclosures and supplementary information presented for audit:

- Georgia State Financing and Investment Commission reimbursements totaling \$664,570.80 were not accrued by the School District. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report revenue in the capital projects fund and government-wide financial statements.
- Emergency Connectivity Funds totaling \$219,597.57 were not properly reported in the current year. They were misclassified as miscellaneous revenue rather than federal funds. The related expenditures were also not recognized on the Schedule of Expenditures of Federal Awards.
- Education Stabilization Funds - ARP Funds in the amount of \$186,968.21 deferred in the prior year were not properly reported in the current year. This resulted in miscellaneous revenue being overstated and understated federal funds. The related expenditures were also not included in the Schedule of Expenditures of Federal Awards originally presented for audit. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report revenue in the general fund, government-wide financial statements and expenditures on the Schedule of Expenditures of Federal Awards.

**MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

- Interfund transfers totaling \$214,446.76 were not properly eliminated on the fund financial statements. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report transfers in the general fund.
- Capital outlay in the amount of \$647,494.84 and depreciation expense in the amount of \$661,919.43 were overstated on Exhibit F. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report these amounts.
- One bank account with a reconciled balance of \$18,361.09 was reported as an investment but should have been reported as cash. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report cash and investments in the non-major governmental fund.
- Unexpended bond proceeds in the amount of \$25,133,466.12 were not properly accounted for in the calculation of net investment in capital assets and net position restricted for capital projects. An audit adjustment was proposed by the auditors and accepted by the School District to correctly report net position in the government-wide financial statements.
- Bank balances totaling \$10,427,043.86 that were collateralized by the Secured Deposit Program were not properly disclosed. An audit adjustment was proposed by the auditors and accepted by the School District to correct the note disclosure.
- There was no significant commitment note to disclose payments through June 30 in the amount of \$776,650.44 for the Middle School roof top units project. An audit adjustment was proposed by the auditors and accepted by the School District to correct the note disclosure.
- The 2023 SPLOST was not reported on the SPLOST Schedule, resulting in the omission of \$39,500,000.00 in original and current estimated costs, as well as \$272,221.29 in bond issuance costs. An audit adjustment was proposed by the auditors and accepted by the School District to correct the schedule.
- Contracts Payable in the amount of \$320,745.63 related to the 2019 SPLOST projects were not reported on the SPLOST Schedule. An audit adjustment was proposed by the auditors and accepted by the School District to correct the schedule.

Cause:

In discussing these deficiencies with the School District, they indicated the errors occurred due to oversight in preparing the financial statements.

Effect:

Significant misstatements were included in the financial statements presented for audit. Several adjustments were necessary for the School District's financial statements to be in conformity with GAAP. The lack of controls and monitoring over the financial statement process could impact the reporting of the School District's financial position and results of operations.

Recommendation:

The School District should strengthen their internal controls and review procedures over the financial reporting process to ensure that the financial statements presented for audit are complete and accurate. These procedures should be performed by a properly trained individual possessing a thorough understanding of the applicable GAAP statements, GASB pronouncements and knowledge of the School District's activities and operations. The School District should also consider implementing the use of a review checklist to assist in the review process over the financial statements.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

Views of Responsible Officials:

We concur with this finding.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2023-001 Strengthen Controls over Special Reporting

Compliance Requirement:	Reporting
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Agriculture
Pass-Through Entity:	Georgia Department of Education
AL Numbers and Titles:	10.553 – School Breakfast Program 10.555 – National School Lunch Program
Federal Award Number:	235GA324N1199 (Year: 2023) 225GA324N1099 (Year: 2023)
Questioned Costs:	None Identified
Repeat of Prior Year Finding:	FA 2022-001

Description:

The policies and procedures of the School District were insufficient to provide adequate internal controls over the monthly Claims for Reimbursement process.

Background:

The Child Nutrition Cluster (CNC) is comprised of various programs that are intended to assist states in administering and overseeing food service program operators that provide healthful, nutritious meals to eligible children in public and non-profit private schools, residential child care institutions, and summer programs. This Cluster of programs also fosters healthy eating habits in children by providing fresh fruits and fresh vegetables to children attending elementary and secondary schools and encourages the domestic consumption of nutritious agricultural commodities.

CNC funding is granted to the Georgia Department of Education (GaDOE) by the U.S. Department of Agriculture. GaDOE is responsible for distributing funds to local educational agencies (LEAs) based upon each School District's monthly Form DE0106 Claim Data report submissions. These DE0106 reports are to be supported by the corresponding Form DE0112 Daily Record of Number of Breakfasts Served and Form DE0118 Daily Record of Number of Lunches Served, which are prepared by the School District from their School Food Service meal sales system.

Criteria:

As a recipient of federal awards, the School District is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, Section 200.303 – Internal Controls.

**MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

Provisions included in Title 7 CFR Section 210.7(c) require that the School District "base Claims for Reimbursement on lunch counts, taken daily at the point of service, which correctly identify the number of free, reduced price and paid lunches served to eligible children" and "correctly record, consolidate and report those lunch and supplement counts on the Claim for Reimbursement."

In addition, provisions included in Title 7 CFR Section 220.11(d) state that the School District "shall establish internal controls which ensure the accuracy of breakfast counts prior to the submission of the monthly Claim for Reimbursement."

Condition:

A sample of four months during the standard school year in which a DE-0112, DE-0118, DE-0106 and DE-0107 should have been filed was randomly selected for testing using a non-statistical sampling approach. Additionally, the Form DE0106 reports for the months of July 2022 and June 2023 were selected for testing. These reports were reviewed to determine if appropriate internal controls were implemented and applicable reporting compliance requirements were met. The following deficiencies were noted:

- No Form DE0112 or DE0118 reports were prepared during the period under review.
- Daily meal count sheets maintained by the schools did not reflect evidence of review and approval by lunchroom managers in eight instances, including four breakfast and four lunch counts.

Cause:

In discussing these deficiencies with management, the School District believed completion of DE0112 and DE0018 was not a requirement due to the election of Seamless Summer Option. As a result, the School District did not follow its policies and procedures that govern the reporting process for federal programs.

Effect:

The School District is not in compliance with the Uniform Guidance and GaDOE guidance. Failure to submit accurate monthly Claims for Reimbursement to GaDOE can result in the School District obtaining less federal funding than they are eligible to receive. This deficiency may expose the School District to unnecessary financial strains and shortages within the CNC fund.

Recommendation:

The School District should evaluate their internal control processes regarding the preparation of the Form DE0112 or DE0118 reports and develop or modify procedures to ensure Claims for Reimbursement are based on final and accurate meals counts. The School District should become more familiar with the Federal regulations related to the CNC programs in order to develop or modify internal control procedures that will ensure accurate reporting of meals served. Furthermore, management should develop and implement a monitoring process to ensure that controls are functioning properly.

Views of Responsible Officials:

We concur with this finding.

MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

FA 2023-002 Improve Controls over Suspension and Debarment

Compliance Requirement:	Procurement and Suspension and Debarment
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Agriculture
Pass-Through Entity:	Georgia Department of Education
AL Numbers and Titles:	10.553 – School Breakfast Program 10.555 – National School Lunch Program
Federal Award Number:	235GA324N1199 (Year: 2023) 225GA324N1099 (Year: 2023)
Questioned Costs:	None Identified
Repeat of Prior Year Finding:	FA 2022-002

Description:

A review of expenditures charged to the Child Nutrition Cluster revealed that the School District’s internal control procedures were not operating appropriately to ensure that the School District’s suspension and debarment procedures were followed.

Background:

The Child Nutrition Cluster (CNC) is comprised of various programs that are intended to assist states in administering and overseeing food service program operators that provide healthful, nutritious meals to eligible children in public and non-profit private schools, residential childcare institutions, and summer programs. This Cluster of programs also fosters healthy eating habits in children by providing fresh fruits and fresh vegetables to children attending elementary and secondary schools and encourages the domestic consumption of nutritious agricultural commodities.

CNC funding was granted to the Georgia Department of Education (GaDOE) by the U.S. Department of Agriculture. GaDOE is responsible for distributing funds to local educational agencies (LEAs) and overseeing the various CNC programs. CNC funds totaling \$3,009,134.80 were expended and reported on the Monroe County Board of Education’s Schedule of Expenditures of Federal Awards (SEFA) for fiscal year 2023.

Criteria:

As a recipient of federal awards, the School District is required to establish and maintain effective internal control over federal awards that provides reasonable assurance of managing the federal awards in compliance with federal statutes, regulations, and the terms and conditions of the federal awards pursuant to Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 200.303 – Internal Controls.

Additionally, Title 2 CFR Section 180.300 states in part that the non-Federal entity must “verify that the entity with whom you intend to do business is not excluded or disqualified. You can do this by: (a) Checking System for Awards Management (SAM) exclusions; or (b) Collecting a certification from the entity; or (c) Adding a clause or condition to the covered transaction with the entity.”

**MONROE COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

Condition:

A sample of 60 covered transactions was randomly selected for testing using a non-statistical sampling approach. These expenditures were reviewed to determine if appropriate internal controls were implemented and suspension and debarment compliance requirements were met. The following exception was noted:

- For five expenditures, documentation could not be provided to support the entity's verification that the vendor was not suspended or debarred or otherwise excluded from participating in the transaction.

Cause:

The School District did not follow its policies and procedures that govern the suspension and debarment process for federal programs.

Effect:

The School District is not in compliance with the Uniform Guidance and Georgia Department of Education guidance. Failure to appropriately implement procedures to address suspension and debarment compliance requirements exposes the School District to unnecessary risk of error and misuse of federal funds and could result in the expenditure of federal funds with unqualified vendors. In addition, this deficiency could lead to the return of grant funds associated with unallowable expenditures.

Recommendation:

The School District should evaluate and improve internal control procedures to ensure that vendors are not suspended, debarred or otherwise excluded prior to entering into covered transactions and required suspension and debarment documentation is properly retained. In addition, management should develop a monitoring process to ensure that these procedures are operating appropriately.

Views of Responsible Officials:

We concur with this finding.

Section V

Management's Corrective Action



MONROE COUNTY SCHOOLS

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CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2023-001 Internal Controls at the Central Office

Internal Control Impact: Significant Deficiency
Compliance Impact: None

Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls at the Central Office.

Corrective Action Plans:

The School District will strengthen internal controls and review procedures in the following areas:

Cash and Cash Equivalents – All bank balances will be reconciled to the financial statements and are signed and dated by both preparer and approver. Quarterly School Bookkeeper meetings will be held to ensure that all school level accounts are reconciled as well. The accounts payable clerk will review bank deposits before and after deposits are made.

Capital Assets – A complete physical inventory will be conducted in September of 2024.

Expenditures/Liabilities/Disbursements – During the School Bookkeepers meetings, training will be given for the proper documentation required for expenditures, to include receiving documentation.

Employee Compensation – Salaries and benefits payable accounts per the financial statements will be documented before the submission of the financial statements. The Assistant Superintendent of Personnel and Finance will review all compensation amounts.

Estimated Completion Date: September 30, 2024

Contact Person: Chris Johnson, Director of Financial Services

Telephone: 478-994-2031

Email: chris.johnson@mcschools.org

FS 2023-002 Internal Controls over Financial Reporting

Internal Control Impact: Significant Deficiency
Compliance Impact: None

Description:

The School District did not have adequate internal controls in place over the financial statement reporting process.

Corrective Action Plans:

The School District will strengthen internal controls and review procedures over the financial reporting process to ensure that the financial statements presented for audit are complete and



MONROE COUNTY SCHOOLS

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accurate. This will be completed by having the Adjusting Journal Entries reviewed and utilizing the checklists provided by the Georgia Department of Audits and Accounts prior to the submission of the reports.

Estimated Completion Date: July 1, 2024

Contact Person: Chris Johnson, Director of Financial Services

Telephone: 478-994-2031

Email: chris.johnson@mcschools.org



MONROE COUNTY SCHOOLS

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CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2023-001 Strengthen Controls over Special Reporting

Compliance Requirement:		Reporting
Internal Control Impact:	Significant Deficiency	
Compliance Impact:	Nonmaterial Noncompliance	
Federal Awarding Agency:	U.S. Department of Agriculture	
Pass-Through Entity:	Georgia Department of Education	
AL Numbers and Title:	10.553 – School Breakfast Program 10.555 – National School Lunch Program	
Federal Award Number:	235GA324N1199 (Year: 2023)	
Questioned Costs:	None Identified	
Repeat of Prior Year Finding:	FA 2022-001	

Description:

The policies and procedures of the School District were insufficient to provide adequate internal controls over the monthly Claims for Reimbursement process.

Corrective Action Plans:

The School District has returned to collecting Free and Reduce applications and recording the student meals accordingly.

Estimated Completion Date: July 1, 2024

Contact Person: Chris Johnson, Director of Financial Services

Telephone: 478-994-2031

Email: chris.johnson@mcschools.org

FA 2023-002 Improve Controls over Suspension and Debarment

Compliance Requirement:	Procurement and Suspension and Debarment
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Agriculture
Pass-Through Entity:	Georgia Department of Education
AL Numbers and Title:	10.553 – School Breakfast Program 10.555 – National School Lunch Program
Federal Award Number:	235GA324N1199 (Year: 2023)
Questioned Costs:	None Identified
Repeat of Prior Year Finding:	FA 2022-002



MONROE COUNTY SCHOOLS

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Description:

A review of expenditures charged to the Child Nutrition Cluster revealed that the School District's internal control procedures were not operating appropriately to ensure that the School District's suspension and debarment procedures were followed.

Corrective Action Plans:

The School District has returned to following its approved procurement procedures.

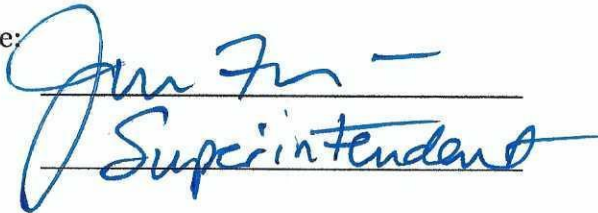
Estimated Completion Date: July 1, 2024

Contact Person: Chris Johnson, Director of Financial Services

Telephone: 478-994-2031

Email: chris.johnson@mcschools.org

Signature:



Title:

Superintendent