

ANNUAL FINANCIAL REPORT • FISCAL YEAR 2023

# Wilkinson County Board of Education Irwinton, Georgia

**Including Independent Auditor's Report** 



### Wilkinson County Board of Education

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Independent Auditor's Report

Required	Sunn	lementary	Inform	ation
Required	Jupp	icincintal y	111101111	ation

Requir	red Supplementary Information	
Ma	anagement's Discussion and Analysis	i
Exhibi	ts	
Ва	sic Financial Statements	
	Government-Wide Financial Statements	
A B	Statement of Net Position Statement of Activities	1 2
	Fund Financial Statements	
C	Balance Sheet Governmental Funds	3
D	Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	4
E	Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds	5
F	Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	6
G	Notes to the Basic Financial Statements	7
Sched	ules	
Requir	red Supplementary Information	
1	Schedule of Proportionate Share of the Net Pension Liability Teachers Retirement System of Georgia	07
2	Schedule of Contributions – Teachers Retirement System of Georgia	37 38
3	Schedule of Proportionate Share of the Net Pension Liability	
4	Employees' Retirement System of Georgia Schedule of Contributions – Employees' Retirement System of Georgia	39 40
4 5	Schedule of Proportionate Share of the Net Pension Liability	40
9	Public School Employees Retirement System of Georgia	41

### **Required Supplementary Information (Continued)**

6	Schedule of Proportionate Share of the Net OPEB Liability	
	School OPEB Fund	42
7	Schedule of Contributions – School OPEB Fund	43
8	Notes to the Required Supplementary Information	44
9	Schedule of Revenues, Expenditures and Changes in Fund	
	Balances - Budget and Actual General Fund	46
Suppl	ementary Information	
10	Schedule of Expenditures of Federal Awards	47
11	Schedule of State Revenue	49
12	Schedule of Approved Local Option Sales Tax Projects	50

### Section II

### **Compliance and Internal Control Reports**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

### Section III

### Auditee's Response to Prior Year Findings and Questioned Costs

**Summary Schedule of Prior Audit Findings** 

### **Section IV**

### **Findings and Questioned Costs**

Schedule of Findings and Questioned Costs

Section I

**Financial** 



#### INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Angela James, Superintendent and Members of the
Wilkinson County Board of Education

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Wilkinson County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the School District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the School District's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or

historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 3, 2024 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

They S. Lufy.

Greg S. Griffin State Auditor

October 3, 2024

### INTRODUCTION

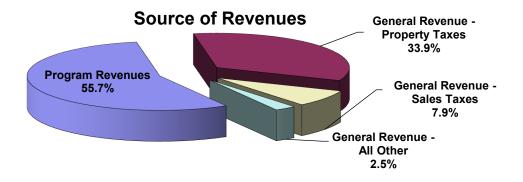
The Wilkinson County Board of Education's (School District) financial statements for the fiscal year ended June 30, 2023 includes a series of basic financial statements that report financial information for the School District as a whole and its funds. The Statement of Net Position and the Statement of Activities provide financial information about all of the School District's activities and present both a short-term and long-term view of the School District's finances on a global basis. The fund financial statements provide information about all of the School District's funds. Information about these funds, such as the School District's general fund, is important in its own right, but will also give insight into the School District's overall soundness as reported in the Statement of Net Position and the Statement of Activities.

### FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2023 are as follows:

On the government-wide financial statements:

- The School District's net position at June 30, 2023 was over \$14.2 million. Net position reflects the difference between all assets and deferred outflows of resources of the School District (including capital assets, net of depreciation/amortization) and all liabilities, both short-term and long-term, and deferred inflows of resources. The net position at June 30, 2023 of over \$14.2 million represented an increase about \$2.1 million when compared to the prior year. The increase in net position occurred primarily as a result of actuarial estimates for fiscal year 2023 having a favorable impact on net position.
- The School District had \$21.2 million in expenses relating to governmental activities; about \$13.0 million of the \$21.2 million in expenses were offset by program specific charges for services, grants and contributions. The general revenues (primarily property and sales taxes) and special item of over \$10.3 million were available to fund these programs for fiscal year 2023.
- As stated above, general revenues accounted for \$10.3 million or about 44.3% of all revenues totaling almost \$23.3 million. Program specific revenues in the form of charges for services, grants, and contributions accounted for the balance of these revenues. (Percentages in table below have been rounded to one decimal place.)



### On the fund financial statements:

Among major funds, the general fund had almost \$20.4 million in revenue and \$20.5 million in expenditures for the fiscal year 2023. The general fund balance of \$4.8 million at June 30, 2023 decreased almost \$141 thousand from the prior year.

### OVERVIEW OF THE FINANCIAL STATEMENTS

These financial Statements consists of three parts; management's discussion and analysis (this section), the basic financial statements including notes to the financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the 'Statement of Net Position' and 'Statement of Activities.' These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The 'governmental funds' statements disclose how basic services are financed in the short-term as well as what remains for future spending. In the case of the Wilkinson County School District, the general fund, capital projects fund, and debt service fund are all considered to be major funds. The School District has no funds reported as nonmajor funds as defined by generally accepted accounting principles.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **Government-Wide Statements**

Since Wilkinson County School District has no operations that have been classified as "business-type activities," the government-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question, are we in a better financial position now than last year? The 'Statement of Net Position' and the 'Statement of Activities' provides the basis for answering this question. These financial statements include all School District's assets, deferred outflows, liabilities, and deferred inflows and uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs, student-teacher ratios, and other factors.

When analyzing government-wide financial statements, it is important to remember these statements are prepared using an economic resources measurement focus (accrual accounting) and involve the following steps to format the Statement of Net Position:

- Capitalize current outlays for capital assets.
- Depreciate/amortize capital assets and intangible right-to-use assets.
- Report long-term debt, including pension and post-employment obligations, as a liability.
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting.
- Allocate net position as follows:
  - Net Investment in Capital Assets
  - o *Restricted net position* is amounts with constraints placed on the use by external sources such as creditors, grantors, contributors or laws and regulations.
  - o Unrestricted for no specific use.

### **Fund Financial Statements**

The School District uses many funds or sub-funds to account for a multitude of financial transactions during the fiscal year. The fund financial statements presented in this report provide detail information about the School District's significant or major funds. As discussed previously, the School District has no nonmajor funds as defined by generally accepted accounting principles.

The School District has one kind of fund as discussed below:

Governmental Funds – The School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Net position, which is the difference between total assets, deferred outflows of resources, total liabilities, and deferred inflows of resources, is one indicator of the financial condition of the School District. When revenues exceed expenses, the result is an increase in net position. When expenses exceed revenues, the result is a decrease in net position. The relationship between revenues and expenses can be thought of as the School District's operating results. The School District's net position, as measured in the Statement of Net Position is one way to measure the School District's financial health, or financial position. Over time, increases or decreases in the School District's net position- as measured in the Statement of Activities- are one indicator of whether its financial health is improving or deteriorating. However, the School District's

goal and mission is to provide success for each child's education, not to generate profits as private corporations do. For this reason, many other nonfinancial factors should be considered in assessing the overall health of the School District.

In the case of the Wilkinson County School District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by over \$14.2 million at June 30, 2023. To better understand the School District's actual financial position and ability to deliver services in future periods, it is necessary to review the various components of the net position category. For example, of the \$14.2 million in net position, \$9.1 million was restricted for continuation of various federal programs, debt service and ongoing capital projects. Accordingly, these funds were not available to meet the School District's ongoing obligations to citizens and creditors.

In addition, the School District over \$22.5 million (net of related debt) invested in capital assets and intangible right-to-use assets (e.g., land, buildings, equipment). The School District uses these capital assets to provide educational services to students within geographic boundaries served by the School District. Because of the very nature and on-going use of the assets being reported in this component of net position, it must be recognized that this portion of the net position is *not* available for future spending.

Because of the restrictions on net position as discussed above, the School District had an unrestricted (deficit) of almost \$17.4 million at June 30, 2023. The reader should remember this deficit includes pension related charges recorded because of the implementation (fiscal year 2015) of GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date on Amendment to GASB 68; and also includes charges recorded because of the implementation (fiscal year 2018) of GASB Statement No. 75, Accounting and Financial reporting for Postemployment Benefits Other than Pensions. The School District believes it is also meaningful to view the School District's Net Position in the following manner:

Net position associated with pension obligations	\$ (10,384,229)
Net position associated with postemployment benefits other than pension obligations	(12,421,300)
Net position exclusive of pension obligations and postemployment benefits	 37,051,898
Net Position, June 30, 2023	\$ 14,246,369

The above analysis shows that the recognition of liabilities for pension obligations and postemployment benefits on the financial statements has had a severe effect on the School District's unrestricted net position. However, despite these obligations, management believes the School District's financial position is sound.

Table 1 provides a summary of the School District's net position for this fiscal year as compared to the prior fiscal year.

Table 1 Net Position

	Governmental Activitie				
	-	Fiscal Year	Fiscal Year		
	-	2023	2022		
Assets					
Current and Other Assets	\$	17,309,958 \$	17,545,562		
Capital Assets, Net	-	33,671,807	34,703,671		
Total Assets	-	50,981,765	52,249,233		
Deferred Outflows of Resources					
Related to Defined Benefit Pension Plans		8,826,625	3,696,623		
Related to OPEB Plan	-	1,986,810	1,985,758		
<b>Total Deferred Outflows of Resources</b>	-	10,813,435	5,682,381		
Total Assets and Deferred Outflows of Resources	-	61,795,200	57,931,614		
Liabilities					
Current and Other Liabilities		2,158,234	1,904,237		
Long-Term Liabilities		11,771,633	14,385,100		
Net Pension Liability		18,349,806	5,072,942		
Net OPEB Liability	-	8,361,752	9,177,068		
Total Liabilities		40,641,425	30,539,347		
Deferred Inflows of Resources					
Related to Defined Benefit Pension Plans		861,048	8,732,902		
Related to OPEB Plan	-	6,046,358	6,513,263		
Total Deferred Inflows of Resources	-	6,907,406	15,246,165		
Total Liabilities and Deferred Inflows of Resources	_	47,548,831	45,785,512		
Net Position					
Net Investment in Capital Assets		22,533,738	20,952,134		
Restricted		9,149,662	9,883,416		
Unrestricted (Deficit)	-	(17,437,031)	(18,689,448)		
<b>Total Net Position</b>	\$	14,246,369 \$	12,146,102		

Total net position increased about \$2.1 million in fiscal year 2023 from the prior year. The increase in net position occurred primarily as a result of actuarial estimates for fiscal year 2023 having a favorable impact on net position.

In connection with unrestricted (deficit) shown above, management presents the following additional information:

Total unrestricted net position deficit	\$ (17,437,031)
Less: Unrestricted deficit in net position resulting from recognition of net pension obligations	10,384,229
Unrestricted deficit in net position resulting from recognition of postemployment benefits other than pension obligations	 12,421,300
Unrestricted net position, exclusive of the net pension obligation and postemployment benefits effect	\$ 5,368,498

The above analysis reflects, except for pension obligations and postemployment benefits, the School District's unrestricted net position is a positive \$5.4 million and accordingly, management believes the School District's financial position is sound.

Table 2 provides a summary of the School District's net position for this fiscal year as compared to the prior fiscal year.

Table 2
Change in Net Position

	<b>Governmental Activities</b>			
	Fiscal Year 2023	Fiscal Year 2022		
Revenues				
Program Revenues:				
Charges for Services	\$ 157,437	\$ 87,446		
Operating Grants and Contributions	12,220,876	11,983,614		
Capital Grants and Contributions	599,808	696,035		
Total Program Revenues	12,978,121	12,767,095		
General Revenues:				
Property Taxes	7,899,197	7,306,014		
Sales Taxes	1,839,320	1,700,926		
Investment Earnings	268,636	137,143		
Miscellaneous	316,801	260,267		
Special Item				
Gain on Sale of Capital Assets	10,800	-		
Total General Revenues and Special Item	10,334,754	9,404,350		
Total Revenues	23,312,875	22,171,445		
Program Expenses				
Instruction	10,784,075	9,187,766		
Support Services				
Pupil Services	847,576	623,729		
Improvement of Instructional Services	1,693,451	1,124,748		
Educational Media Services	239,217	170,287		
General Administration	587,751	456,344		
School Administration	1,518,942	1,122,144		
Business Administration	147,028	122,267		
Maintenance and Operation of Plant	2,195,561	2,048,217		
Student Transportation Services	1,408,953	1,339,830		
Other Support Services	6,358	6,798		
Operations of Non-Instructional Services				
Food Services	1,128,852	949,192		
Interest on Long-Term Debt	654,844	772,727		
Total Expenses	21,212,608	17,924,049		
Increase in Net Position	\$ 2,100,267	\$ 4,247,396		

### **Cost of Providing Services**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity as compared to the prior fiscal year.

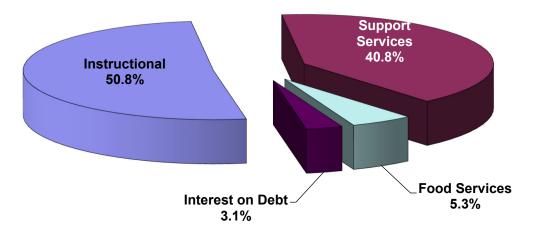
Table 3
Cost of Services

	_	<b>Total Cost of Services</b>		_	Net Cost of	Services
	_	Fiscal Year 2023	Fiscal Year 2022	_	Fiscal Year 2023	Fiscal Year 2022
Instruction	\$	10,784,075 \$	9,187,766	\$	3,201,784 \$	1,424,165
Support Services						
Pupil Services		847,576	623,729		690,689	478,722
Improvement of Instructional Services		1,693,451	1,124,748		516,656	292,754
Educational Media Services		239,217	170,287		88,065	17,573
General Administration		587,751	456,344		88,936	(24,595)
School Administration		1,518,942	1,122,144		876,402	462,439
Business Administration		147,028	122,267		143,261	119,449
Maintenance and Operation of Plant		2,195,561	2,048,217		1,631,128	1,654,824
Student Transportation Services		1,408,953	1,339,830		841,777	784,254
Other Support Services		6,358	6,798		6,306	6,798
Operations of Non-Instructional Services						
Food Services		1,128,852	949,192		94,448	(136, 120)
Interest on Long-Term Debt	_	654,844	772,727	_	55,036	76,692
Total Expenses	\$_	21,212,608 \$	17,924,049	\$_	8,234,488 \$	5,156,955

Overall, the School District expenses increased almost \$3.3 million from the prior year and the net costs of providing services increased by \$3.1 million. These amounts indicate that fiscal year 2023 revenues essentially kept pace with the increase in fiscal year 2023 expenses.

The chart below shows a functional summary of the expenses made by the School District during fiscal year 2023. The percentages are rounded to one decimal place.

### **Governmental Activities - Cost of Services**



### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

Information about the School District's governmental funds is presented starting on Exhibit "C" of this report. Governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues of \$23.0 million and total expenditures of \$23.8 million in fiscal year 2023. Total governmental fund balances of \$13.6 million at June 30, 2023 decreased almost \$0.9 million from the prior year.

### **General Fund Budget Highlights**

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund. During fiscal year 2023, the School District amended its general fund budget as needed.

The School District's budget is adopted at the aggregate level and maintained at the program, function, object, and site levels to facilitate budgetary control. The budgeting systems are designed to control the total budget, but provide flexibility to meet the ongoing programmatic needs. The budgeting systems are also designed to control total site budgets but provide flexibility for site management as well.

For the general fund, the final actual revenues of almost \$20.4 million were less than the final budgeted revenues by \$53 thousand. The actual federal funds fell short of the final budget by almost \$2.0 million. The primary reason federal revenues were less than budget is the fact the School District included several ESSER grants that will be expended in fiscal year 2024 within its fiscal year 2023 budget.

The general fund's final actual expenditures of \$20.5 million were less than the final budget amount by \$3.5 million. The great majority of this budget under expenditure was attributable to School District's budgeting for ESSER grants as discussed above.

### CAPITAL ASSETS AND LONG-TERM LIABILITES

### **Capital Assets**

At fiscal year ended June 30, 2023, the School District had \$33.7 million invested in capital assets, net of accumulated depreciation and amortization, all in governmental activities. These assets are made up of a broad range of items including buildings and improvements; land; land improvements; and instructional; food service, transportation and maintenance equipment, and intangible right-to-use equipment. Table 4 reflects a summary of these balances, net of accumulated depreciation and amortization, as compared to the prior fiscal year.

Table 4
Capital Assets at June 30
(Net of Depreciation/Amortization)

		<b>Governmental Activities</b>				
	_	Fiscal Year		Fiscal Year		
	_	2023	_	2022		
Land	\$	443,309	\$	443,309		
Buildings and Improvements		31,590,376		32,326,224		
Equipment		939,400		1,171,319		
Land Improvements		284,772		300,169		
Intangible Right-to-Use Equipment	_	413,950	_	462,650		
Total	\$_	33,671,807	\$_	34,703,671		

Additional information about the School District's Capital Assets can be found in the Notes to the Basic Financial Statements.

### **Long-Term Liabilities**

At June 30, 2023, the School District had almost \$11.8 million in total long-term liabilities outstanding which consisted QSCB bond of \$11.5 million and lease of about \$292 thousand.

Table 5
Change in Long Term Liabilities

		<b>Governmental Activities</b>			
	-	Fiscal Year 2023	_	Fiscal Year 2023	
QSCB Bonds Payable Lease - Buses	\$	11,480,000 291,633	\$_	14,000,000 385,100	
	\$_	11,771,633	\$_	14,385,100	

Additional information about the School District's liabilities can be found in the Notes to the Basic Financial Statements.

### FACTORS BEARING ON THE SCHOOL DISTRICT'S FUTURE

Currently known circumstances that are expected to have a significant effect on financial position or results of operations in future years are as follows:

- The School District is financially stable. The School District's operating millage for fiscal year 2023 decreased slightly from the prior year to 19.98 mills, which produced almost \$346,000 per mill. The School District continues to anticipate little or no growth in regard to student population in the foreseeable future.
- The School District revenues from property taxes increased about \$0.6 million from the prior year or about 8.1%. Other School District revenues showed modest increases in fiscal year 2023 but failed to keep up increasing expenses.
- The Board anticipates significant financial challenges going forward due to a slow local economy, inflation, and expected continued higher health insurance and benefit costs for employees. In spite of these challenges, the School District will continue to be a good steward of tax dollars while providing a quality educational opportunity.

### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizen's taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Kathy Jackson, Wilkinson County Board of Education, P.O Box 206, West Main Street Irwinton, Georgia 31042. You may also email your questions to Ms. Jackson at <a href="mailto:kathy.jackson@wilkinson.k12.ga.us">kathy.jackson@wilkinson.k12.ga.us</a>.



### WILKINSON COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2023

		GOVERNMENTAL ACTIVITIES	
<u>ASSETS</u>			
Cash and Cash Equivalents	\$	6,332,768.28	
Accounts Receivable, Net			
Taxes		1,923,845.15	
State Government		850,931.66	
Federal Government		1,481,868.00	
Inventories		3,427.80	
Prepaid Items		262,289.15	
Restricted Assets			
Investments with Fiscal Agent or Trustee		6,454,827.87	
Capital Assets, Non-Depreciable		443,309.00	
Capital Assets, Depreciable (Net of Accumulated Depreciation/Amortization)		33,228,498.00	
Total Assets	_	50,981,764.91	
DEFERRED OUTFLOWS OF RESOURCES			
Related to Defined Benefit Pension Plans		8,826,625.00	
Related to OPEB Plan	_	1,986,809.60	
Total Deferred Outflows of Resources	_	10,813,434.60	
<u>LIABILITIES</u>			
Accounts Payable		118,565.02	
Salaries and Benefits Payable		1,772,780.44	
Payroll Withholdings Payable		1,968.86	
Interest Payable		264,919.58	
Net Pension Liability		18,349,806.00	
Net OPEB Liability		8,361,752.00	
Long-Term Liabilities			
Due Within One Year		2,744,921.58	
Due in More Than One Year		9,026,711.14	
Total Liabilities		40,641,424.62	
DEFERRED INFLOWS OF RESOURCES			
Related to Defined Benefit Pension Plans		861,048.00	
Related to OPEB Plan		6,046,358.00	
Total Deferred Inflows of Resources		6,907,406.00	
NET DOCUMENT			
NET POSITION		22 522 720 00	
Net Investment in Capital Assets		22,533,738.08	
Restricted for			
Continuation of Federal Programs		294,794.89	
Debt Service		6,437,009.88	
Capital Projects		2,417,857.09	
Unrestricted (Deficit)		(17,437,031.05)	
TAINAR S		44040000	
Total Net Position	\$ <b>_</b>	14,246,368.89	

### WILKINSON COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

			PROGRAM REVENUES				NET (EXPENSES)
	EXPENSES	(	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS		CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES							
Instruction	\$ 10,784,075.58	\$	141,417.33 \$	7,440,874.07	\$	- \$	(3,201,784.18)
Support Services							
Pupil Services	847,575.70		-	156,886.98		-	(690,688.72)
Improvement of Instructional Services	1,693,450.69		-	1,176,794.59		-	(516,656.10)
<b>Educational Media Services</b>	239,217.38		-	151,152.20		-	(88,065.18)
General Administration	587,750.58		-	498,814.15		-	(88,936.43)
School Administration	1,518,942.39		-	642,540.62		-	(876,401.77)
<b>Business Administration</b>	147,027.70		-	3,767.16		-	(143,260.54)
Maintenance and Operation of Plant	2,195,561.06		3,400.00	561,032.57		-	(1,631,128.49)
Student Transportation Services	1,408,953.48		-	567,176.84		-	(841,776.64)
Other Support Services	6,358.00		-	51.99		-	(6,306.01)
Operations of Non-Instructional Services							
Food Services	1,128,852.42		12,619.25	1,021,785.31		-	(94,447.86)
Interest on Long-Term Debt	654,843.78		-	-	-	599,807.69	(55,036.09)
Total Governmental Activities	\$ 21,212,608.76	\$	157,436.58	12,220,876.48	\$	599,807.69	(8,234,488.01)
	General Revenues						
	Taxes						
	Property Tax	xes					
	For Maint	tenan	ce and Operations				7,899,197.18
	Sales Taxes						
	Special Po	urpos	e Local Option Sale	es Tax			
	For	Capit	al Projects				1,795,498.32
	Other Sal	les Ta	x				43,821.75
	Investment Ear	rnings	;				268,636.30
	Miscellaneous						316,801.14
	Special Item						
	Gain on Dispos	sal of	Capital Assets				10,800.00
	Total G	Genera	al Revenues and Sp	ecial Item			10,334,754.69
	Chang	je in N	let Position				2,100,266.68
	Net Position -	Begin	ning of Year				12,146,102.21
	Net Position -	End o	of Year			\$	14,246,368.89

## WILKINSON COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2023

	_	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>					
Cash and Cash Equivalents	\$	4,068,758.47 \$	2,264,009.81 \$	- \$	6,332,768.28
Accounts Receivable, Net					
Taxes		1,769,997.87	153,847.28	-	1,923,845.15
State Government		850,931.66	-	-	850,931.66
Federal Government		1,234,766.41	-	247,101.59	1,481,868.00
Inventories		3,427.80	-	-	3,427.80
Prepaid Items		262,289.15	-	-	262,289.15
Restricted				6 45 4 00 7 0 7	6 45 4 00 7 0 7
Investments with a Fiscal Agent or Trustee	_	<del>-</del> .	<del>-</del>	6,454,827.87	6,454,827.87
Total Assets	\$ _	8,190,171.36 \$	2,417,857.09 \$	6,701,929.46 \$	17,309,957.91
LIABILITIES					
Accounts Payable	\$	118,565.02 \$	- \$	- \$	118,565.02
Salaries and Benefits Payable		1,772,780.44	-	-	1,772,780.44
Payroll Withholdings Payable		1,968.86	-		1,968.86
Total Liabilities	_	1,893,314.32	-		1,893,314.32
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue - Property Taxes		1,529,762.56	-	-	1,529,762.56
Unavailable Revenue - IRS Subsidy	_	-	-	247,101.59	247,101.59
Total Deferred Inflows of Resources		1,529,762.56		247,101.59	1,776,864.15
FUND BALANCES					
Nonspendable		265,716.95	-	-	265,716.95
Restricted		291,367.09	2,417,857.09	6,454,827.87	9,164,052.05
Committed		195,758.57	-	-	195,758.57
Unassigned		4,014,251.87	=		4,014,251.87
Total Fund Balances		4,767,094.48	2,417,857.09	6,454,827.87	13,639,779.44
Total Liabilities, Deferred Inflows					
of Resources, and Fund Balances	\$	8,190,171.36 \$	2,417,857.09 \$	6,701,929.46 \$	17,309,957.91

## WILKINSON COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Total fund balances - governmental funds (Exhibit "C")	\$	13,639,779.44
Amounts reported for governmental activities in the Statement of Net Position are		
different because:		
Capital assets used in governmental activities are not financial resources		
and therefore are not reported in the funds.		
Land \$ 443,309.00		
Buildings and improvements 44,411,204.00		
Equipment 4,758,958.00		
Land improvements 1,769,270.00		
Right-to-use assets 487,000.00		
Accumulated depreciation/amortization (18,197,934.00)	•	33,671,807.00
Some liabilities are not due and payable in the current period and,		
therefore, are not reported in the funds.		
Net pension liability \$ (18,349,806.00)		
Net OPEB liability (8,361,752.00)	-	(26,711,558.00)
Qualified School Construction Bonds Interest Subsidy recorded as revenue in the		
Statement of Activities that do not provide current financial resources are not		
recorded as revenue on the Governmental Statements.		247,101.59
Deferred outflows and inflows of resources related to pensions/OPEB are		
applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions \$ 7,965,577.00		
Related to OPEB (4,059,548.40)	-	3,906,028.60
Taxes that are not available to pay for current period expenditures are		
deferred in the funds.		1,529,762.56
Long-term liabilities, and related accrued interest, are not due and payable		
in the current period and therefore are not reported in the funds.		
Bonds payable \$ (11,480,000.00)		
Accrued interest payable (264,919.58)		
Lease liability payable (291,632.72)		(12,036,552.30)
Net position of governmental activities (Exhibit "A")	\$	14,246,368.89

## WILKINSON COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	_	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES					
Property Taxes	\$	7,580,873.73 \$	- \$	- \$	7,580,873.73
Sales Taxes	,	43,821.75	1,795,498.32	-	1,839,320.07
State Funds		7,024,481.95	-	-	7,024,481.95
Federal Funds		5,165,019.53	-	-	5,165,019.53
Charges for Services		157,436.58	-	-	157,436.58
Investment Earnings		108,614.74	56,323.73	103,697.83	268,636.30
Miscellaneous		316,801.14	-	647,492.91	964,294.05
Total Revenues	_	20,397,049.42	1,851,822.05	751,190.74	23,000,062.21
<u>EXPENDITURES</u>					
Current					
Instruction		10,627,907.13	34,787.05	-	10,662,694.18
Support Services					
Pupil Services		845,723.70	-	-	845,723.70
Improvement of Instructional Services		1,769,549.69	-	-	1,769,549.69
Educational Media Services		254,425.38	-	-	254,425.38
General Administration		577,860.82	11,000.76	-	588,861.58
School Administration		1,572,799.67	10,082.72	-	1,582,882.39
Business Administration		145,006.70	-	-	145,006.70
Maintenance and Operation of Plant		2,245,593.06	-	-	2,245,593.06
Student Transportation Services		1,261,297.48	-	-	1,261,297.48
Other Support Services		6,358.00	-	-	6,358.00
Food Services Operation		1,140,398.42	-	-	1,140,398.42
Debt Services					
Principal		93,467.75	-	2,520,000.00	2,613,467.75
Interest	_	8,431.78	<u> </u>	699,437.00	707,868.78
Total Expenditures	_	20,548,819.58	55,870.53	3,219,437.00	23,824,127.11
Revenues over (under) Expenditures	_	(151,770.16)	1,795,951.52	(2,468,246.26)	(824,064.90)
OTHER FINANCING SOURCES (USES)					
Sale of Capital Assets		10,800.00	-	-	10,800.00
Transfers In		-	-	1,190,265.92	1,190,265.92
Transfers Out		<u> </u>	(1,190,265.92)	<u> </u>	(1,190,265.92)
Total Other Financing Sources (Uses)	_	10,800.00	(1,190,265.92)	1,190,265.92	10,800.00
Net Change in Fund Balances		(140,970.16)	605,685.60	(1,277,980.34)	(813,264.90)
Fund Balances - Beginning	_	4,908,064.64	1,812,171.49	7,732,808.21	14,453,044.34
Fund Balances - Ending	\$ _	4,767,094.48 \$	2,417,857.09 \$	6,454,827.87 \$	13,639,779.44

## WILKINSON COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

JUNE 30, 2023

Net change in fund balances total governmental funds (Exhibit "E")	9	(813,264.90)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.  Capital outlay  Depreciation expense - buildings  Depreciation expense - equipment  Depreciation expense - land improvements  Amortization expense - right-to-use equipment	\$ 58,000.00 (735,848.00) (278,559.00) (26,757.00) (48,700.00)	(1,031,864.00)
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  Unavailable property taxes  June 30, 2022  June 30, 2023	\$ (1,211,439.11) 1,529,762.56	318,323.45
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.  Bond principal retirements Lease liability payments	\$ 2,520,000.00 93,467.75	2,613,467.75
District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.  Pension expense  OPEB expense	\$ (275,008.00) 1,283,272.60	1,008,264.60
Qualified School Construction Bonds Interest Subsidy recorded as revenue in the Statement of Activities that do not provide current financial resources are not recorded as revenue on the Governmental Statements.		(47,685.22)
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Net decrease in accrued interest		53,025.00
Change in net position of governmental activities (Exhibit "B")	9	2,100,266.68

### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

### **Reporting Entity**

The Wilkinson County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

### **Basis of Presentation**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

### Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### Fund Financial Statements

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general longterm principal and interest.

### **Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all

intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### **New Accounting Pronouncements**

In fiscal year 2023, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement defines subscription-based information technology arrangements and provides uniform guidance for accounting and financial reporting for transactions that meet that definition. Under this statement, a government is required to recognize a subscription liability and an intangible right-to-use asset for contracts that meet the definition of a subscription-based information technology arrangement. The adoption of this statement did not have a material impact on the School District's financial statements.

### **Cash and Cash Equivalents**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### Investments

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

### **Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

### **Inventories**

### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

### **Prepaid Items**

Payments made to vendors for services that will benefit future accounting periods are recorded as prepaid items, in both the government-wide and governmental fund financial statements.

#### **Restricted Assets**

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of Net Position because their use is limited by applicable debt statutes, e.g. Qualified School Construction Bond (QSCB) sinking funds.

### **Capital Assets**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Ca	pitalization	Estimated
	Policy		Useful Life
		_	
Land		All	N/A
Land Improvements	\$	10,000.00	15 to 20 years
Buildings and Improvements	\$	10,000.00	10 to 80 years
Equipment	\$	10,000.00	3 to 20 years
Intangible Assets	\$	50,000.00	Individually Determined

During the fiscal year, management decreased the capital asset threshold to \$50,000.00 for intangible assets. The change in threshold do not have a material or significant impact on the financial statements.

### **Intangible Right-To-Use Assets**

Leases, as a lessee, are included as intangible right-to-use assets and lease obligations on the Statement of Net Position. An intangible right-to-use asset represents the School District's right to use an underlying asset for the lease term. Lease obligations represent the School District's liability to make lease payments arising from the lease agreement. Intangible right-to-use assets and lease obligations are recognized based on the present value of lease payments over the lease term, where the initial term exceeds 12 months. Residual value guarantees and the value of an option to extend or terminate a lease are reflected to the extent it is reasonably certain to be paid or exercised. Variable payments based on future performance or usage are not included in the measurement of the lease liability. Intangible right-to-use assets are amortized using a straight-line basis over the shorter of the lease term or useful life of the underlying asset.

Capitalization thresholds of intangible right-to-use assets reported in the government-wide statements are as follows:

	Ca	Capitalization			
		Policy			
Land		All			
Land Improvements	\$	10,000.00			
Buildings and Improvements	\$	10,000.00			
Equipment	\$	10,000.00			

### Leases as Lessee

The School District is a lessee for noncancellable leases of buses owned by 3rd parties.

At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The right-to-use lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the

lease commencement date, plus certain initial direct costs. Due to the lease containing a bargain purchase option that is reasonably certain of being exercised, the lease asset is amortized on the straight-line basis over the useful life of the underlying asset.

Key estimates and judgments related to leases include how the School District determines (1) lease term, and (2) lease payments.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments the School District will make over the lease term.

The School District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and lease liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with current and long-term debt on the statement of net position.

### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

### **Long-Term Liabilities**

In the School District's government-wide financial statements, outstanding debt is reported as liabilities.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Post-Employment Benefits Other than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-Employment Benefit Fund (School OPEB Fund) and additions

to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Fund Balances**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Property Taxes**

The Wilkinson County Board of Commissioners adopted the property tax levy for the 2022 tax digest year (calendar year) on October 28, 2022 (levy date) based on property values as of January 1, 2022. Taxes were due on January 9, 2023 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2022 tax digest are reported as revenue in the governmental funds for fiscal year 2023. The Wilkinson County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2023, for maintenance and operations amounted to\$7,580,873.73.

The tax millage rate levied for the 2022 tax digest year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations 19.98 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, which are included in property tax revenue as shown above, amounted to \$668,230.43 during fiscal year ended June 30, 2023.

#### **Sales Taxes**

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$1,795,498.32 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years. The most recent authorization expires March 31, 2028.

### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various funds and accounts as listed on Schedule 9, is prepared and adopted by function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles permitted by the State of Georgia but no in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 5% of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during fiscal year under review.

### **NOTE 4: DEPOSITS, CASH EQUIVALENTS AND INVESTMENTS**

### **Collateralization of Deposits**

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

### **Categorization of Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2023, the School District had deposits with a carrying amount of \$1,054,856.37, and a bank balance of \$1,974,236.53. The bank balances insured by Federal depository insurance were \$502,837.94 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$220,826.09.

At June 30, 2023, \$1,250,572.50 of the School District's bank balances were exposed to custodial credit risk. This balance was in the State's Secure Deposit Program (SDP).

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents Statement of Net Position	\$	6,332,768.28
Less:		
Cash on hand		66.59
Investment pools reported as cash and cash equivalents		
Georgia Fund 1		5,277,845.32
Total carrying value of deposits - June 30, 2023	\$ <u></u>	1,054,856.37

### **Categorization of Cash Equivalents**

The School District reported cash equivalents of \$5,277,845.32 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Fitch. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2023 was 28 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

### **Categorization of Investments**

At June 30, 2023, the School District had the following investments:

				Investme	ent l	Maturity
				Less Than 1		1 - 5
Investment Type		Cost-Based	 Fair Value	 Year	_	Years
Debt Securities						
U. S. Treasuries of Indebtness (QCSB)						
State and Local Governments (SLGS)	\$	6,453,576.00	\$ -	\$ 2,649,900.00	\$	3,803,676.00
Other Investments						
Fidelity Treasury Portfolio	_	-	 1,251.87	 1,251.87	_	
	\$	6,453,576.00	\$ 1,251.87	\$ 2,651,151.87	\$	3,803,676.00

#### Fair Value of Investments

The School District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Quoted prices for identical investments in active markets;

Level 2: Observable inputs other than quoted market prices; and,

Level 3: Unobservable inputs.

The School District has the following recurring fair value measurements as of June 30, 2023:

Fidelity Treasury Portfolio are valued using quoted market prices. (Level 1 inputs)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

At June 30, 2023, \$6,454,827.87 of the School District's applicable investments were held by the investment's counterparty, not in the School District's name.

### **NOTE 5: RESTRICTED ASSETS**

The restricted assets represent the investment balance, totaling \$6,454,827.87 for the QSCB Bond Sinking Fund.

### **NOTE 6: CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	_	Balances July 1, 2022	. <u> </u>	Increases	_	Decreases		Balances June 30, 2023
Governmental Activities								
Capital Assets,								
Not Being Depreciated:								
Land	\$_	443,309.00	\$_	-	\$_	-	\$_	443,309.00
Capital Assets,								
Being Depreciated/Amortized								
Buildings and Improvements		44,411,204.00		-		-		44,411,204.00
Equipment		4,974,411.00		46,640.00		262,093.00		4,758,958.00
Land Improvements		1,757,910.00		11,360.00		-		1,769,270.00
Intangible - Right-To-Use Assets - Equipment		487,000.00		-		-		487,000.00
Less Accumulated								
Depreciation/Amortization:								
Buildings and Improvements		12,084,980.00		735,848.00		-		12,820,828.00
Equipment		3,803,092.00		278,559.00		262,093.00		3,819,558.00
Land Improvements		1,457,741.00		26,757.00		-		1,484,498.00
Intangible - Right-To-Use Assets - Equipment	_	24,350.00	-	48,700.00	_	-		73,050.00
Total Capital Assets,								
Being Depreciated/Amortized, Net	_	34,260,362.00	_	(1,031,864.00)	_	-		33,228,498.00
Governmental Activities								
Capital Assets - Net	\$	34,703,671.00	\$	(1,031,864.00)	\$_	-	\$	33,671,807.00

Current year depreciation/amortization expense by function is as follows:

		Depreciation		Amortization		Total
	_		-		-	
Instruction	\$	742,364.00	\$	-	\$	742,364.00
Support Services						
Educational Media Services		15,727.00		-		15,727.00
General Administration		11,736.00		-		11,736.00
School Administration		22,479.00		-		22,479.00
Maintenance and Operation of Plant		30,713.00		-		30,713.00
Student Transportation Services		175,046.00		48,700.00		223,746.00
Food Services	_	43,099.00			_	43,099.00
		101116100		40.700.00		1 000 051 00
	\$ <u>_</u>	1,041,164.00	\$	48,700.00	\$	1,089,864.00

### **NOTE 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2023, consisted of the following:

	Transfers From				
	Capital Projects				
Transfers to	Fund				
		_			
Debt Service Fund	\$ 1,190,265.92				

Transfers were used to move Special Purpose Local Option Sales Tax revenues to the debt service fund to provide funds required to pay debt service.

#### **NOTE 8: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

		Governmental Activities								
		Balance						Balance		Due Within
	_	July 1, 2022	_	Additions		Deductions		June 30, 2023	_	One Year
Qualified School Construction Bonds Leases	\$ _	14,000,000.00 385,100.47	\$	-	\$	2,520,000.00 93,467.75	\$	11,480,000.00 291,632.72	\$_	2,650,000.00 94,921.58
	\$_	14,385,100.47	\$		\$	2,613,467.75	\$	11,771,632.72	\$_	2,744,921.58

### **Qualified School Construction Bonds (QSCB)**

Section 1521 of the American Recovery and Reinvestment Act (ARRA) of 2009 provides for a source of capital at no or at nominal interest rates for costs incurred by School Districts in connection with the construction, rehabilitation or repair of a public-school facility or for the acquisition of land where a school will be built. Investors receive Federal income tax credits at prescribed tax credit rates in lieu of interest, which essentially allows School Districts to borrow without incurring interest costs.

When the stated interest rate on the QSCB results in interest payments that exceed the supplemental interest payments discussed in the preceding paragraph, the School District may apply for a direct cash subsidy payment from the U.S. Treasury which is intended to reduce the stated interest rate to a nominal percentage. To qualify for this subsidy the School District is required to periodically file appropriate documents with the Internal Revenue Service. These subsidy payments do not include the amount of any supplemental interest paid on a QSCB. The interest subsidy received by the School District in fiscal year 2023 was \$647,492.91, which funded all but \$51,944.09 of interest expense due on the QSCB.

The School District's outstanding Qualified School Construction Bonds of \$11,480,000.00 contain a provision that in an event of default, outstanding amounts may become immediately due if the School District is unable to make payments as required.

Debt currently outstanding under Qualified School Construction Bonds is as follows:

	Interest	Issue	Maturity		Amount
Description	Rates	Date	Date	Amount Issued	Outstanding
General Government - Series 2011 (QSCB)	4.58 - 5.78%	2/6/2011	8/1/2026	\$ 16,500,000.00 \$	11,480,000.00

The following is a schedule of total Qualified School Construction Bond payments:

Fiscal Year Ended June 30:	 Principal	_	Interest
2024	\$ 2,650,000.00	\$	566,244.50
2025	2,790,000.00		419,957.00
2026	2,940,000.00		261,206.00
2027	3,100,000.00		89,590.00
		_	
Total Principal and Interest	\$ 11,480,000.00	\$	1,336,997.50

#### Leases

The School District has acquired five school buses under the provisions of a contract that conveys the control of the right to use another entity's asset for a period of time in an exchange or exchange-like transaction. These contracts are classified as leases for accounting purposes.

The following is a summary of the carrying values of intangible right-to-use assets under lease at June 30, 2023:

	Governmental Activities
Equipment Less: Accumulated Amortization	\$ 487,000.00 73,050.00
	\$ 413,950.00

Leases currently outstanding are as follows:

	Interest		Maturity				Amount
Purpose	Rate	Issue Date	Date	_	Amount Issued	_	Outstanding
Leases - Buses	2.39%	8/16/2021	7/16/2025	\$	487,000.00	\$	291,632.72

The following is a schedule of total lease payments:

Fiscal Year Ended June 30:	Principal		_	Interest
2024	\$	94,921.58	\$	6,977.95
2025		97,192.79		4,706.74
2026		99,518.35		2,381.18
			•	
Total Principal and Interest	\$	291,632.72	\$	14,065.87

#### **NOTE 9: RISK MANAGEMENT**

#### Insurance

#### Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. The School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### Workers' Compensation

### Georgia Education Workers' Compensation Trust

The School District participates in the Georgia Education Workers' Compensation Trust (the Trust), a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general workers' compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of \$1.0 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of \$2.0 million. The Trust covers the first \$1.0 million of each Employers Liability claim with Safety National providing additional Employers Liability limits up to a \$2.0 million per occurrence maximum. Safety National Casualty Company also provides \$2.0 million in aggregate coverage to the Trust, attaching at 107% of the loss fund and based on the Fund's annual normal premium.

### **Unemployment Compensation**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning		Claims and		
		of Year		Changes in	Claims	End of Year
	_	Liability		Estimates	Paid	Liability
2022	\$_	-	_ \$	1,461.72 \$	1,461.72 \$	;
2023	\$	-	\$	- \$	- \$	-

### **Surety Bond**

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	 Amount
Superintendent	\$ 50,000.00
Drivers Education	\$ 10,000.00

### **NOTE 10: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2023:

Nonspendable			
Inventories	\$ 3,427.80		
Prepaid Assets	262,289.15	\$	265,716.95
Restricted			
Continuation of Federal Programs	\$ 291,367.09		
Capital Projects	2,417,857.09		
Debt Service	6,454,827.87	_	9,164,052.05
Committed			
School Activity Accounts			195,758.57
Unassigned		_	4,014,251.87
Fund Balance, June 30, 2023		\$_	13,639,779.44

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

### **NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES**

#### **Federal Grants**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

### Litigation

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

### **NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

### Georgia School Personnel Post-Employment Health Benefit Fund

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$328,529.60 for the year ended June 30, 2023. Active employees are not required to contribute to the School OPEB Fund.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the School District reported a liability of \$8,361,752.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2021.

An expected total OPEB liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2022. At June 30, 2022, the School District's proportion was 0.084435%, which was a decrease of 0.000296% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the School District recognized OPEB expense of (\$954,743.00). At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		C	PEB	
		Deferred		Deferred
		Outflows of		Inflows of
		Resources		Resources
Differences between expected and actual experience	\$	333,764.00	\$	3,286,422.00
Changes of assumptions		1,273,512.00		1,691,176.00
Net difference between projected and actual earnings on OPEB plan investments		51,004.00		-
Changes in proportion and differences between School District contributions and proportionate share of contributions		-		1,068,760.00
School District contributions subsequent to the measurement date	_	328,529.60		
Total	\$_	1,986,809.60	\$	6,046,358.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:		OPEB
	_	
2024	\$	(1,414,331.00)
2025	\$	(1,061,530.00)
2026	\$	(753,320.00)
2027	\$	(761,828.00)
2028	\$	(358,419.00)
Thereafter	\$	(38,650.00)

**Actuarial Assumptions:** The total OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

#### **OPEB:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.00%, compounded annually, net of investment expense, and including
Healthcare cost trend rate	inflation
Pre-Medicare Eligible	6.50%
Medicare Eligible	5.00%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

The Plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled or not disabled) as follows:

- For TRS members: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% for males

and 106% for females) with the MP-2019 Projections scaled applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjust 104% for males and 99% for females) with the MP-2019 Projection scale applied generationally.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation were based on a review of recent plan experience done concurrently with the June 30, 2021 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Real Rate of Return*
Fixed income	30.00%	2.00%
Equities	70.00%	9.40%
Total	100.00%	

<sup>\*</sup> Net of inflation

**Discount Rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.57% was used as the discount rate, as compared with last year's rate of 2.20%. The plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate as used for the long-term rate of return was applied to all periods of projected benefit payments to determine total OPEB liability. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (3.54% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employers will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.57%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.57%) or 1-percentage-point higher (4.57%) than the current discount rate:

	1% Decrease		Current Discount Rate		1% Increase
	 (2.57%)	_	(3.57%)	_	(4.57%)
School District's proportionate share					
of the Net OPEB liability	\$ 9,458,145.00	\$	8,361,752.00	\$	7,432,510.00

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current Healthcare							
	_	1% Decrease		Cost Trend Rate		1% Increase		
School District's proportionate share								
of the Net OPEB liability	\$	7,204,649.00	\$	8,361,752.00	\$	9,783,826.00		

**OPEB Plan Fiduciary Net Position:** Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at <a href="https://sao.georgia.gov/statewide-reporting/acfr">https://sao.georgia.gov/statewide-reporting/acfr</a>.

### **NOTE 13: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

### Teachers Retirement System of Georgia (TRS)

**Plan Description:** All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a>.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and

compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2023. The School District's contractually required contribution rate for the year ended June 30, 2023 was 19.98% of annual School District payroll. For the current fiscal year, employer contributions to the pension plan were \$1,706,314.00 from the School District.

### **Employees' Retirement System**

**Plan Description:** The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

**Contributions:** Member contributions under the old plan are 4.00% of annual compensation, up to \$4,200.00, plus 6.00% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's total required contribution rate for the year ended June 30, 2023 was 31.01% of annual

covered payroll for old and new plan members and 27.47% for GSEPS members. The rates include the annual actuarially determined employer contribution rate of 24.67% of annual covered payroll for old and new plan members and 21.59% for GSEPS members, plus 6.34% adjustment to the old and new plan and a 5.88% adjustment to the GSEPS plan for the commencement of cost-of-living adjustments (COLA) prefunding for certain retired ERS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$17,760.00 for the current fiscal year.

### **Public School Employees Retirement System (PSERS)**

**Plan Description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at <a href="https://www.ers.ga.gov/financials">www.ers.ga.gov/financials</a>.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$37,970.00.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the School District reported a total liability of \$18,349,806.00 for its proportionate share of the net pension liability consisting of \$18,058,291.00 for TRS and \$291,515.00 for ERS.

The net pension liability for TRS and ERS was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2022.

At June 30, 2022, the School District's TRS proportion was 0.055612%, which was a decrease of 0.000596% from its proportion measured as of June 30, 2021. At June 30, 2022, the School District's ERS proportion was 0.004365%, which was an increase of 0.000016% from its proportion measured as of June 30, 2021.

At June 30, 2023, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$275,944.00.

The PSERS net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2022.

For the year ended June 30, 2023, the School District recognized pension expense of \$1,980,868.00 for TRS, \$18,214.00 for ERS and \$69,345.00 for PSERS and revenue of \$69,345.00 for PSERS. The revenue is support provided by the State of Georgia.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

			TRS		_	ERS			
		Deferred		Deferred		Deferred		Deferred	
		Outflows of		Inflows of		Outflows of		Inflows of	
		Resources	_	Resources		Resources		Resources	
Differences between expected and actual experience	\$	749,604.00	\$	93,998.00	\$	626.00	\$	2,644.00	
Changes of assumptions		2,718,349.00		-		51,820.00		-	
Net difference between projected and actual earnings on pension plan investments		3,547,940.00		-		33,871.00		-	
Changes in proportion and differences between School District contributions and proportionate share of contributions		-		747,572.00		341.00		16,834.00	
School District contributions subsequent to the measurement date	-	1,706,314.00	- <u>-</u>	-		17,760.00			
Total	\$	8,722,207.00	\$	841,570.00	\$	104,418.00	\$_	19,478.00	

The School District contributions subsequent to the measurement date for TRS and for ERS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS			ERS
			-	
2024	\$	1,372,375.00	\$	27,681.00
2025	\$	1,244,931.00	\$	12,606.00
2026	\$	987,016.00	\$	845.00
2027	\$	2.570.001.00	\$	26.048.00

**Actuarial Assumptions:** The total pension liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

### Teachers Retirement System:

Inflation 2.50%

Salary increases 3.00% – 8.75%, average, including inflation

Investment rate of return 6.90%, net of pension plan investment

expense, including inflation

Post-retirement benefit increases 1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates were assumed using the MP-2019 Projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018, with the exception of the investment rate of return and payroll growth assumption.

### Employees' Retirement System:

Inflation 2.50%

Salary increases 3.00% –6.75%, including inflation

Investment rate of return 7.00%, net of pension plan investment

expense, including inflation

### Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

Participant Type	Membership Table	Set Forward (+)/ Setback (-)	<b>Adjustment to Rates</b>
Service Retirees	General Healthy Annuitant	Male: +1; Female: +1	Male: 105%; Female: 108%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Contingent Survivors	Male: +2; Female: +2	Male: 106%; Female: 105%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

### Public School Employees Retirement System:

Inflation	2.50%
Salary increases	N/A
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

### Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

Participant Type	Membership Table	Set Forward (+)/ Setback (-)	<b>Adjustment to Rates</b>
Service Retirees	General Healthy Below- Median Annuitant	Male: +2; Female: +2	Male: 101%; Female: 103%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Below-Median Contingent Survivors	Male: +2; Female: +2	Male: 104%; Female: 99%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	TRS/ERS/PSERS Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.20%
Domestic large stocks	46.30%	9.40%
Domestic small stocks	1.20%	13.40%
International developed market stocks	12.30%	9.40%
International emerging market stocks	5.20%	11.40%
Alternative	5.00%	10.50%
Total	100.00%	

<sup>\*</sup> Rates shown are net of inflation

**Discount Rate:** The discount rate used to measure the total TRS pension liability was 6.90%. The discount rate used to measure the total ERS and PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 6.90% and 7.00%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90% and 6.00%) or 1-percentage-point higher (7.90% and 8.00%) than the current rate:

Teachers Retirement System:	_	1% Decrease (5.90%)	 Current Discount Rate (6.90%)		1% Increase (7.90%)
School District's proportionate share of the net pension liability	\$	27,243,981.00	\$ 18,058,291.00	\$	10,556,961.00
Employees' Retirement System:	_	1% Decrease (6.00%)	 Current Discount Rate (7.00%)	. <u>–</u>	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$	388,060.00	\$ 291,515.00	\$	210,328.00

**Pension Plan Fiduciary Net Position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publicly available at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a> and <a href="https://www.trsga.com/publications">www.trsga.com/publications</

### **NOTE 14: SPECIAL ITEM**

During fiscal year 2023, the School District sold a fully depreciated school bus for \$10,800.00. This gain is reflected as a special item on the Statement of Activities, Exhibit B of this report.



# WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	prop	School District's portionate share of the NPL	chool District's overed payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.055612%	\$	18,058,291.00	\$ 7,522,208.56	240.07%	72.85%
2022	0.056208%	\$	4,971,223.00	\$ 7,315,033.50	67.96%	92.03%
2021	0.057294%	\$	13,878,849.00	\$ 7,403,285.62	187.47%	77.01%
2020	0.061108%	\$	13,139,872.00	\$ 7,457,690.32	176.19%	78.56%
2019	0.068615%	\$	12,736,414.00	\$ 8,177,909.07	155.74%	80.27%
2018	0.073124%	\$	13,590,321.00	\$ 8,158,459.09	166.58%	79.33%
2017	0.077874%	\$	16,066,274.00	\$ 8,681,871.06	185.06%	76.06%
2016	0.082723%	\$	12,593,755.00	\$ 8,749,019.00	143.94%	81.44%
2015	0.084343%	\$	10,655,626.00	\$ 8,624,072.00	123.56%	84.03%

### WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	ractually required contribution	outions in relation to ntractually required contribution	ion deficiency excess)	hool District's overed payroll	Contribution as a percentage of covered payroll
2023	\$ 1,706,314.00	\$ 1,706,314.00	\$ -	\$ 8,540,111.89	19.98%
2022	\$ 1,490,150.00	\$ 1,490,150.00	\$ -	\$ 7,522,208.56	19.81%
2021	\$ 1,393,882.00	\$ 1,393,882.00	\$ -	\$ 7,315,033.50	19.06%
2020	\$ 1,565,161.00	\$ 1,565,161.00	\$ -	\$ 7,403,285.62	21.14%
2019	\$ 1,558,657.00	\$ 1,558,657.00	\$ -	\$ 7,457,690.32	20.90%
2018	\$ 1,374,706.00	\$ 1,374,706.00	\$ -	\$ 8,177,909.07	16.81%
2017	\$ 1,164,212.00	\$ 1,164,212.00	\$ -	\$ 8,158,459.09	14.27%
2016	\$ 1,238,903.00	\$ 1,238,903.00	\$ -	\$ 8,681,871.06	14.27%
2015	\$ 1,150,496.00	\$ 1,150,496.00	\$ -	\$ 8,749,019.01	13.15%
2014	\$ 1,059,036.00	\$ 1,059,036.00	\$ -	\$ 8,624,071.66	12.28%

# WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	chool District's ortionate share of the NPL	Schoo	l District's covered payroll	School District's proportionate share of the NPL as a percentage of covered payroll	Plan fiduciary net position as a percentage of total pension liability
2023	0.004365%	\$ 291,515.00	\$	106,853.42	272.82%	67.44%
2022	0.004349%	\$ 101,719.00	\$	104,245.78	97.58%	87.62%
2021	0.006810%	\$ 287,039.00	\$	171,703.16	167.17%	76.21%
2020	0.007983%	\$ 329,421.00	\$	198,151.74	166.25%	76.74%
2019	0.007646%	\$ 314,330.00	\$	192,855.56	162.99%	76.68%
2018	0.006191%	\$ 251,437.00	\$	151,848.54	165.58%	76.33%
2017	0.006367%	\$ 301,186.00	\$	148,040.20	203.45%	72.34%
2016	0.007239%	\$ 293,281.00	\$	165,506.46	177.20%	76.20%
2015	0.006123%	\$ 229,650.00	\$	145,265.44	158.09%	77.99%

### WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	actually required	the cor	utions in relation to ntractually required contribution	tion deficiency excess)	nool District's vered payroll	Contribution as a percentage of covered payroll
2023	\$ 17,760.00	\$	17,760.00	\$ -	\$ 57,270.60	31.01%
2022	\$ 26,318.00	\$	26,318.00	\$ -	\$ 106,853.42	24.63%
2021	\$ 25,707.00	\$	25,707.00	\$ -	\$ 104,245.78	24.66%
2020	\$ 42,342.00	\$	42,342.00	\$ -	\$ 171,703.16	24.66%
2019	\$ 49,102.00	\$	49,102.00	\$ -	\$ 198,151.74	24.78%
2018	\$ 47,847.00	\$	47,847.00	\$ -	\$ 192,855.56	24.81%
2017	\$ 37,674.00	\$	37,674.00	\$ -	\$ 151,848.54	24.81%
2016	\$ 36,596.00	\$	36,596.00	\$ -	\$ 148,040.20	24.72%
2015	\$ 36,345.00	\$	36,345.00	\$ -	\$ 165,505.46	21.96%
2014	\$ 26,816.00	\$	26,816.00	\$ -	\$ 145,265.44	18.46%

# WILKSINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	propo	ool District's ortionate share of the NPL	prop	te of Georgia's portionate share of the NPL pociated with the chool District	Total	nool District's vered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.00%	\$	-	\$	275,944.00	\$ 275,944.00	\$ 490,678.28	N/A	81.21%
2022	0.00%	\$	-	\$	29,648.00	\$ 29,648.00	\$ 489,253.52	N/A	98.00%
2021	0.00%	\$	-	\$	208,300.00	\$ 208,300.00	\$ 514,816.00	N/A	84.45%
2020	0.00%	\$	-	\$	214,740.00	\$ 214,740.00	\$ 511,929.85	N/A	85.02%
2019	0.00%	\$	-	\$	180,845.00	\$ 180,845.00	\$ 494,222.57	N/A	85.26%
2018	0.00%	\$	-	\$	187,878.00	\$ 187,878.00	\$ 509,749.09	N/A	85.69%
2017	0.00%	\$	-	\$	270,345.00	\$ 270,345.00	\$ 522,163.17	N/A	81.00%
2016	0.00%	\$	-	\$	176,851.00	\$ 176,851.00	\$ 534,103.48	N/A	87.00%
2015	0.00%	\$	-	\$	158,752.00	\$ 158,752.00	\$ 544,894.87	N/A	88.29%

# WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	chool District's portionate share of the NOL			hool District's ered-employee payroll	School District's proportionate share of the NOL as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability	
2023	0.084435%	\$ 8,361,752.00	\$	-	\$ 8,361,752.00	\$ 6,891,834.16	121.33%	6.17%
2022	0.084731%	\$ 9,177,068.00	\$	-	\$ 9,177,068.00	\$ 6,722,993.08	136.50%	6.14%
2021	0.086652%	\$ 12,727,161.00	\$	-	\$ 12,727,161.00	\$ 6,754,017.29	188.44%	3.99%
2020	0.090109%	\$ 11,058,307.00	\$	-	\$ 11,058,307.00	\$ 6,626,039.98	166.89%	4.63%
2019	0.094530%	\$ 12,014,473.00	\$	-	\$ 12,014,473.00	\$ 6,989,420.58	171.90%	2.93%
2018	0.100905%	\$ 14,177,112.00	\$	-	\$ 14,177,112.00	\$ 7,251,205.80	195.51%	1.61%

# WILKINSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND

For the Year Ended June 30	Con	tractually required contribution	 tributions in relation to contractually required contribution	Contr	ibution deficiency (excess)	 hool District's ered-employee payroll	Contribution as a percentage of covered-employee payroll
2023	\$	328,529.60	\$ 328,529.60	\$	-	\$ 7,336,157.97	4.48%
2022	\$	305,295.00	\$ 305,295.00	\$	-	\$ 6,891,834.16	4.43%
2021	\$	315,185.00	\$ 315,185.00	\$	-	\$ 6,722,993.08	4.69%
2020	\$	293,038.00	\$ 293,038.00	\$	-	\$ 6,754,017.29	4.34%
2019	\$	485,298.00	\$ 485,298.00	\$	-	\$ 6,626,039.98	7.32%
2018	\$	489,937.00	\$ 489,937.00	\$	-	\$ 6,989,420.58	7.01%
2017	\$	526,128.00	\$ 526,128.00	\$	-	\$ 7,251,205.80	7.26%

### WILKINSON COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2023

#### **Teachers Retirement System**

Change of benefit terms: There have been no changes in benefit terms.

**Changes of assumptions:** On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On May 11, 2022, the Board adopted recommended changes to the long-term assumed rate of return and payroll growth assumption utilized by the System. The long-term assumed rate of return was changed from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.

#### **Employees' Retirement System**

Changes of benefit terms: There have been no changes in benefit terms.

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forwarded 2 years for both males and females).

A new funding policy was initially adopted the Board on March 15, 2018, and most recently amended on June 18, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rate of mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return of 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

On April 21, 2022, the Board adopted a new funding policy which, in part, provides that the Actuarial Accrued Liability and Normal Cost of the System will include a prefunded variable Cost-of-Living Adjustment (COLA) for eligible retirees and beneficiaries of the System. Under the new policy, future COLAs are provided through a profit-sharing mechanism using the System's asset performance. After studying the parameters of this new policy, the assumption for future COLAs was set at 1.05%. Previously, no future COLAs were assumed. In addition, the funding policy set the assumed rate of return at 7.20% for the June 30, 2021 valuation and established a new Transitional Unfunded Actuarial Accrued Liability as of June 30, 2021 which will be amortized over a closed 20-year period.

#### Public School Employees Retirement System

Changes of benefit terms: There have been no changes in benefit terms.

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

A new funding policy was initially adopted by the Board on March 15, 2018, and most recently amended on December 17, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rates or mortality, retirement, disability, and withdrawal. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

### WILKINSON COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2023

#### **School OPEB Fund**

Changes of benefit terms: There have been no changes in benefit terms.

**Changes in assumptions:** June 30, 2020 valuation: Decremental assumptions were changed to reflect the Employees' Retirement System's experience study. Approximately 0.10% of employees are members of the Employees' Retirement System.

June 30, 2019 valuation: Decremental assumptions were changed to reflect the Teachers Retirement System's experience study.

June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.50%.

June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.

June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.

June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018, back to 3.58% as of June 30, 2019, and to 2.22% as of June 30, 2020.

### WILKINSON COUNTY BOARD OF EDUCATION GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2023

		NONAPPROPI	RIATED BUDGETS	ACTUAL	VARIANCE
		ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES					
Property Taxes	\$	6,719,962.00	\$ 6,719,962.00 \$	7,580,873.73 \$	860,911.73
Sales Taxes	,	-	-	43,821.75	43,821.75
State Funds		6,335,090.00	6,540,932.00	7,024,481.95	483,549.95
Federal Funds		880,966.00	7,177,291.00	5,165,019.53	(2,012,271.47)
Charges for Services		-	-	157,436.58	157,436.58
Investment Earnings		12,000.00	12,000.00	108,614.74	96,614.74
Miscellaneous		-	· -	316,801.14	316,801.14
Total Revenues		13,948,018.00	20,450,185.00	20,397,049.42	(53,135.58)
EXPENDITURES					
Current					
Instruction		9,592,095.00	14,229,256.00	10,627,907.13	3,601,348.87
Support Services		0,000_,000.000	,,	,,	5,23.,2.2.
Pupil Services		648,540.00	770,584.00	845,723.70	(75,139.70)
Improvement of Instructional Services		1,072,359.00	2,020,769.00	1,769,549.69	251,219.31
Educational Media Services		289,244.00	289,244.00	254,425.38	34,818.62
General Administration		459,020.00	552,073.00	577,860.82	(25,787.82)
School Administration		1,580,052.00	1,708,156.00	1,572,799.67	135,356.33
Business Administration		151,811.00	159,347.00	145,006.70	14,340.30
Maintenance and Operation of Plant		2,184,263.00	2,516,673.00	2,245,593.06	271,079.94
Student Transportation Services		1,493,792.00	1,706,548.00	1,261,297.48	445,250.52
Other Support Services		8,806.00	8,806.00	6,358.00	2,448.00
Food Services Operation		-	74,280.00	1,140,398.42	(1,066,118.42)
Debt Service		-	-	101,899.53	(101,899.53)
Total Expenditures		17,479,982.00	24,035,736.00	20,548,819.58	3,486,916.42
Excess of Revenues over (under) Expenditures		(3,531,964.00)	(3,585,551.00)	(151,770.16)	3,433,780.84
OTHER FINANCING SOURCES					
Other Sources		-		10,800.00	10,800.00
Net Change in Fund Balances		(3,531,964.00)	(3,585,551.00)	(140,970.16)	3,444,580.84
Fund Balances - Beginning		4,727,901.92	4,727,901.92	4,908,064.64	180,162.72
Adjustments		(3,165.75)	(12,206.67)		12,206.67

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

<u>1,130,144.25</u> \$ <u>4,767,094.48</u> \$

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various programs reported as part of general fund. The actual revenues and expenditures of these programs were as follows:

	 Revenues	Expenditures
Jr. ROTC (Federal)	\$ 53,454.69 \$	77,421.33
School Activity Funds	452,154.66	368,735.49
Pre-Kindergarten (Lottery)	315,837.28	351,949.28
School Nutrition Services	959,093.31	1,067,916.39
	\$ 1,780,539.94 \$	1,866,022.49

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

Fund Balances - Ending

### WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

FUNDING AGENCY PROGRAM/GRANT Agriculture, U. S. Department of	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	235GA324N1199 \$	223,300.45
National School Lunch Program	10.555	235GA324N1199	779,437.21
COVID-19 - National School Lunch Program	10.555	225GA324N1099	40,978.47
Total Child Nutrition Cluster			1,043,716.13
Other Programs			
Pass-Through From Georgia Department of Education Food Services			
State Administrative Expenses for Child Nutrition	10.560	235GA904N2533	4,338.73
Total U. S. Department of Agriculture			1,048,054.86
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	10,087.46
COVID-19 - American Rescue Plan Elementary and Secondary School			
Emergency Relief Fund	84.425U	S425U210012	2,705,038.55
COVID-19 - American Rescue Plan Elementary and Secondary School			
Emergency Relief Fund - Homeless Children and Youth	84.425W	S425W210011	7,347.30
Total Education Stabilization Fund			2,722,473.31
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A210073	2,341.00
Grants to States	84.027A	H027A220073	321,261.00
COVID-19 - American Rescue Plan - Grants to States	84.027X	H027X210073	64,701.00
Preschool Grants  Total Special Education Cluster	84.173A	H173A210081	10,477.00
Total Special Education Cluster			398,780.00
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A220010	30,289.00
Rural and Low-Income School Program	84.358B	S358F220010	24,251.03
Student Support and Academic Enrichment Program	84.424A	S424A210011	11,273.31
Student Support and Academic Enrichment Program	84.424A	S424A220011	36,809.16
Supporting Effective Instruction State Grants	84.367A	S367A210001	12,541.00
Supporting Effective Instruction State Grants	84.367A	S367A220001	69,391.46
Title I Grants to Local Educational Agencies	84.010A	S010A210010-21A	40,839.31
Title I Grants to Local Educational Agencies	84.010A	S010A220010	709,213.91
Total Other Programs			934,608.18
Total U. S. Department of Education			4,055,861.49

#### WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Health and Human Services, U. S. Department of	NOMBLIX	NOWIDER	INTERIOD
Pass-Through From Bright From the Start			
Georgia Department of Early Care and Learning			
COVID-19 - Child Care and Development Block Grant	93.575	2110GACCC5	15,000.00
Federal Communications commission, U.S.			
Direct			
COVID-19 Emergency Connectivity Fund Program	32.009		128,785.82
Defense, U. S. Department of			
Direct			
Department of the Air Force			
R.O.T.C. Program	12. UNKNOWN		77,421.33
Total Expenditures of Federal Awards			\$ 5,325,123.50

#### Notes to the Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Wilkinson County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

#### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### Note 4. COVID-19 Emergency Connectivity Fund Program

For the year ended June 30, 2023, the amounts reflected on the Schedule for the COVID-19 Emergency Connectivity Fund Program includes \$105,687.32 of approved eligible expenditures that were incurred in a prior fiscal year.

### WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2023

	_	GOVERNMENTAL FUND TYPE
	_	GENERAL
AGENCY/FUNDING		FUND
GRANTS	_	
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$	300,837.28
Education, Georgia Department of		
Quality Basic Education		
Direct Instructional Cost		
Kindergarten Program		221,719.00
Kindergarten Program - Early Intervention Program		165,936.00
Primary Grades (1-3) Program		518,822.00
Primary Grades - Early Intervention (1-3) Program		389,656.00
Upper Elementary Grades (4-5) Program		311,130.00
Upper Elementary Grades - Early Intervention (4-5) Program		235,274.00
High School General Education (9-12) Program		719,563.00
Vocational Laboratory (9-12) Program		644,099.00
Career, Technical and Agricultural Education (9-12) Program		247,136.00
Students with Disabilities		807,201.00
Gifted Student - Category VI		7,888.00
Remedial Education Program		270,036.00
Alternative Education Program		49,601.00
English Speakers of Other Languages (ESOL)		41,280.00
Media Center Program		118,256.00
20 Days Additional Instruction		39,465.00
Staff and Professional Development		21,370.00
Principal Staff and Professional Development		1,074.00
Indirect Cost		1,07 1.00
Central Administration		317,924.00
School Administration		422,159.00
Facility Maintenance and Operations		243,666.00
Mid-term Adjustment Hold-Harmless		48,297.00
One Time QBE Adjustment		217,620.00
Categorical Grants		,
Pupil Transportation		
Regular		387,148.63
Nursing Services		45,946.00
Sparsity		73,908.00
Other State Programs		. 5,500.00
Career, Technical and Agricultural Education Program		16,001.00
Food Services		32,068.00
Hygiene Products		1,880.00
Math and Science Supplements		6,486.79
Preschool Disability Services		5,842.00
School Safety Grant		50,055.25
Vocational Supervisors		7,167.00
Office of the State Treasurer		7,107.00
Public School Employees Retirement		37,970.00
	_	
	\$	7,024,481.95

### WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2023

PROJECT 2010 CDL CCT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
(i) A maximum of \$6,500,000.00 to retire a portion of the principal and interest on the School District's previously incurred General Obligation Bonds, Series 2011 coming due in the years 2018 through 2023, which Bonds were issued with respect to capital outlay projects of the School District;	\$ 6,500,000.00 \$	6,500,000.00	Completed
(ii) Making system-wide technology improvements, including, but not limited to, the acquisition and installation of instruction technology, security, and information systems hardware and associated software and accessories, infrastructure at all schools and selected other facilities, and future planning, including purchase of property, for constructing and equipping a new middle-high school; and	500,000.00	448,587.46	6/30/2024
(iii) Improving educational and athletic facilities, and purchasing textbooks, school buses, school equipment, maintenance vehicles and equipment, and safety and security equipment.	500,000.00 7.500,000.00	577,322.96	6/30/2024
Subtotal 2018 Projects	7,500,000.00	7,525,910.42	
(1) A maximum of \$7,500,000.00 to pay the remaining principal of and interest on the School District's previously incurred Wilkinson County School District (Georgia) General Obligation Bonds, Series 2011, coming due in the year 2024 through 2026, which bonds were issued with respect to capital outlay projects of the School District; and  (i) Acquiring, constructing, repairing, improving, renovating, adding to, extending, upgrading, furnishing, and equipping school buildings and support facilities and infrastructure in the Wilkinson County School District useful or desirable in connection therewith, including acquiring any necessary	4,000,000.00	4,000,000.00	3/31/2028
property therefore, both real and personal, including, but not limited to, acquiring, constructing, and equipping a new school and athletic/physical education facilities, including any necessary demolition; and	1,650,000.00	1,650,000.00	3/31/2028
<ul><li>(ii) Acquiring equipment for physical education and the athletic departments;</li></ul>	350,000.00	350,000.00	3/31/2028
(iii) Acquiring technology, safety, security, and/or fire protection equipment;	500,000.00	500,000.00	3/31/2028
(iv) Acquiring buses, vehicles, and/or transportation equipment; and/or	500,000.00	500,000.00	3/31/2028
(v) Acquiring real property. Subtotal 2023 Projects	500,000.00 7,500,000.00	500,000.00 7,500,000.00	3/31/2028
Total	\$15,000,000.00 \$	15,025,910.42	

### WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2023

DDQ ISST	AMOUNT EXPENDED IN CURRENT		AMOUNT EXPENDED IN PRIOR	TOTAL COMPLETION	EXCESS PROCEEDS NOT
PROJECT PROJECT 2018 SPLOST	YEAR (3)	•	YEARS (3)	COST	EXPENDED
(i) A maximum of \$6,500,000.00 to retire a portion of the principal and interest on the School District's previously incurred General Obligation Bonds, Series 2011 coming due in the years 2018 through 2023, which Bonds were issued with respect to capital outlay projects of the School District;	\$ 528,272.00	\$	5,971,728.00 \$	6,500,000.00	· -
(ii) Making system-wide technology improvements, including, but not limited to, the acquisition and installation of instruction technology, security, and information systems hardware and associated software and accessories, infrastructure at all schools and selected other facilities, and future planning, including purchase of property, for constructing and equipping					
a new middle-high school; and  (iii) Improving educational and athletic facilities, and purchasing textbooks, school buses, school equipment, maintenance vehicles and equipment, and safety and security equipment.	51,763.91 4,106.62		396,823.55 573,216.34	- 	<u> </u>
Subtotal 2018 Projects	584,142.53		6,941,767.89	6,500,000.00	
(1) A maximum of \$7,500,000.00 to pay the remaining principal of and interest on the School District's previously incurred Wilkinson County School District (Georgia) General Obligation Bonds, Series 2011, coming due in the year 2024 through 2026, which bonds were issued with respect to capital outlay projects of the School District; and  (i) Acquiring, constructing, repairing, improving, renovating, adding to, extending, upgrading, furnishing, and equipping school buildings and support facilities and infrastructure in the Wilkinson County School District useful or desirable in connection therewith, including acquiring any necessary property therefore, both real and personal, including, but not limited to, acquiring, constructing, and equipping a new school and athletic/physical education facilities, including any necessary demolition; and	-		-	-	-
(ii) Acquiring equipment for physical education and the athletic departments;	-		-	-	-
(iii) Acquiring technology, safety, security, and/or fire protection equipment;	-		-	-	-
(iv) Acquiring buses, vehicles, and/or transportation equipment; and/or	-		-	-	-
(v) Acquiring real property. Subtotal 2023 Projects	-		<del>-</del>	-	<u>-</u>
Total	\$ 584,142.53	\$	6,941,767.89 \$	6,500,000.00	

<sup>(1)</sup> The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

<sup>(2)</sup> The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

<sup>(3)</sup> The voters of Wilkinson County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

### Section II

**Compliance and Internal Control Reports** 



### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Angela James, Superintendent and Members of the
Wilkinson County Board of Education

We have audited the financial statements of the governmental activities and each major fund of the Wilkinson County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated October 3, 2024. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

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Greg S. Griffin State Auditor

October 3, 2024



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Dr. Angela James, Superintendent and Members of the
Wilkinson County Board of Education

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited the Wilkinson County Board of Education's (School District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2023. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance

requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

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Greg S. Griffin State Auditor

October 3, 2024

# Section III Auditee's Response to Prior Year Findings and Questioned Costs

# WILKINSON COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2023

### PRIOR YEAR FINANCIAL STATEMENT FINDINGS

No matters were reported.

### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

**Section IV** 

**Findings and Questioned Costs** 

# WILKINSON COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

### I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:

Governmental Activities and Each Major Fund

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?
 No

Significant deficiency(ies) identified?None Reported

Noncompliance material to financial statements noted:

### **Federal Awards**

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?None Reported

Type of auditor's report issued on compliance for major programs:

All major programs

Unmodified

No

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Identification of major programs:

Assistance Listing Numbers Assistance Listing Program or Cluster Title

10.553, 10.555 Child Nutrition Cluster

84.010 Title I Grants to Local Educational Agencies

84.425 Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee?

#### II FINANCIAL STATEMENT FINDINGS

No matters were reported.

### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.