



SPECIAL PURPOSE LOCAL OPTION SALES TAX PROGRAM • FISCAL YEAR 2024

Effingham County Board of Education Springfield, Georgia

Compliance and Performance Audit Report

Greg S. Griffin | State Auditor



DOAA

Georgia Department
of Audits & Accounts

Effingham County Board of Education

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Dr. Yancy Ford, Superintendent and Members of the
Effingham County Board of Education

Ladies and Gentlemen

We have audited the Special Purpose Local Option Sales Tax (SPLOST) records and operations of the Effingham County Board of Education (School District) for the year ended June 30, 2024. Management of the School District is responsible for the School District's compliance with the specified requirements. Our responsibility is to determine the School District's compliance with the specified requirements based on our audit objectives.

Audit Summary

Our performance audit of the School District's Special Purpose Local Option Sales Tax (SPLOST) for the fiscal year ended June 30, 2024 found the following:

- The School District has appropriately designed internal control procedures over the SPLOST expenditure transaction cycle and those controls have been placed into operation and are being followed.
- The School District has spent the SPLOST funds in accordance with O.C.G.A. §20-2-491 and the SPLOST resolution passed June 9, 2020 by the voters of Effingham County.

Introduction

Georgia Code Section §20-2-491 requires public school systems to obtain continuing performance audits for expenditure of sales tax for capital outlays if the tax generates \$5 million or more annually. The independent performance audit shall:

1. Include a goal of ensuring, to the maximum extent possible, that the tax funds are expended efficiently and economically so as to ensure that the School District receives maximum benefit from the dollars collected.
2. Provide for issuance of periodic reports, not less than once annually, with respect to the extent to which tax funds are expended efficiently and economically as described in item 1 above.
3. Provide for issuance of periodic public recommendations, not less than annually for improvements in meeting the goal specified in item 1 above.

The Special Purpose Local Option Sales Tax (SPLOST) is a referendum voted and approved by the Effingham County voters in which one percent is added to the local sales tax for the purpose of funding building and renovation projects that would otherwise require financing through increased property taxes. SPLOST funds are also available for retiring general obligation bond debts incurred with respect only to capital outlay projects and to issue new general obligation bonds for specific capital outlay projects.

The School District works under the direction of the School Board and its superintendent. Projects selected for SPLOST funding are approved by the School Board. During fiscal year 2020, the SPLOST VI referendum was passed by the voters of Effingham County. The maximum amount approved to be raised from the SPLOST VI referendum is \$75,000,000.00. SPLOST VI funds will be used for the following purposes as outlined in the referendum:

“(a) a portion of the principal and interest on the above described general obligation bonds, (b) adding to, remodeling, renovating, improving, and equipping existing and new educational buildings, properties, and facilities and acquiring property, both real and personal, and equipment necessary therefor, technology improvements, and safety and security upgrades, (c) school buses, maintenance vehicles, textbooks (including e-books and other electronic instructional materials), vocational equipment, bank equipment, athletic and physical education equipment, athletic tracks and fields including field houses, tennis courts, bleachers, restrooms and concessions, fine arts equipment, media equipment, food service equipment, computers and related technology, security and safety equipment, and HVAC improvements, and (d) a portion of the costs of the above described capital outlay projects not paid for with proceeds from said general obligation bonds.”

Audit Objectives

The overall objective of the performance audit was to evaluate whether the tax funds are expended efficiently and economically so that the School District is receiving the maximum benefit from the dollars collected. The specific audit objectives were:

- Determine whether SPLOST funds were spent in accordance with the SPLOST Resolution passed on June 9, 2020.
- Provide for the issuance of periodic reports at least annually with respect to the extent to which expenditures are meeting the goals described in O.C.G.A. §20-2-491.
- Provide for the issuance of public recommendations at least annually for improvements in meeting the goals described in O.C.G.A. §20-2-491.
- Determine that SPLOST activity reports are presented to those charged with governance.
- Determine if management of the School District is following Board approved procurement policies and procedures and ensuring to the maximum extent possible that the tax funds are spent efficiently and economically.
- Determine that all SPLOST sales tax revenue is properly recorded.
- Determine if administrative controls were established and appeared to be adequate to ensure the responsible fiscal management of the sales tax proceeds received by the School District.
- Determine whether there is an effective and economic means of monitoring program performance within a projected timeline, to evaluate the validity of expenditures, and to evaluate the timely completion of each project.

Audit Scope and Methodology

We were engaged to conduct a performance audit of the SPLOST program. The audit focused on the School District’s compliance with state and local laws and mandates and the receipts and expenditure of sales tax proceeds for allowable SPLOST purposes. This audit covers the year of the SPLOST program from July 1, 2023 to June 30, 2024. From a listing of disbursements made during the specified time frame, we tested 60 individually significant items totaling \$41,011,715.98. In addition, of the remaining population we sampled 86 of 854 items totaling \$974,437.97. In total, we tested \$41,986,153.95 or 87.53% of the total SPLOST disbursements for the audit period.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Planning

Prior to conducting the audit, we determined mutual expectations in performing the engagement and meeting timelines. We discussed policies and procedures, methodologies, and other relevant aspects of the School District's SPLOST program with relevant staff. We requested various schedules from the School District's staff and discussed with them the date the fieldwork was expected to begin.

Preliminary Analytical Review

The preliminary analytical review (PAR) provided direction to our audit approach. In this analysis, we developed expectations related to projects, program documentation, key personnel, program organization, and account balances and relationships among those account balances. During the audit, tests were designed to confirm the expectations developed during our PAR. We also performed a PAR to analyze the laws governing SPLOST funds and to identify in advance the critical audit risk areas.

Risk Assessment

Our audit approach is risk-based, whereby we assess risk for each identified objective. Depending on the risk assessment, we performed substantive or analytical procedures, or a combination of both, to test the related objectives. These assessments were made during the planning process and throughout the engagement.

Understanding the Control Environment and Test Key Controls

We examined the School District's internal controls related to the SPLOST program, focusing on formulating comments and suggestions for improving operations. We used a discussion memorandum format to document the relevant accounting cycles and processes from start to finish. Utilizing our understanding of the control environment, we walked through certain internal controls to provide further support for the audit.

Preparation of a Tailored Audit Program

Based upon preliminary analytical review, control documentation and walk-through procedures, audit programs were designed in order for conclusions to be reached for each audit objective.

Audit Results

Based on the results of our audit, we conclude that the Effingham County School District's SPLOST program is operating in compliance with all applicable laws and regulations and the referendum approved by the County's citizens. The following are the specific results of our audit:

Objective #1: Determine whether SPLOST funds were spent in accordance with the SPLOST Resolution passed on June 9, 2020.

Procedures: We obtained a copy of the SPLOST Resolution as approved by the Board of Education of the School District and the voters of the county. Using a listing of operating expenditure disbursements for the test period, we tested 60 individually significant items and a nonstatistical random sample of 86 of the remaining 854 expenditures in order to ensure that spending of SPLOST funding was compliant with the approved activity in the resolution. We tested each transaction to supporting documentation

such as vendor invoices. In addition, we verified the SPLOST amounts transferred to the general operating bank account and the debt service account to ensure cash was being transferred for allowable SPLOST expenditures.

Results: We found no exceptions as a result of these procedures.

Objective #2: Provide for the issuance of periodic reports at least annually with respect to the extent to which expenditures are meeting the goals described in O.C.G.A. §20-2-491.

Procedures: We obtained and reviewed the prior year performance audit report conducted to determine if this objective was met in the previous year. In addition, this objective is being met by the publication of this report for the current year.

Results: We found no exceptions as a result of these procedures.

Objective #3: Provide for the issuance of public recommendations at least annually for improvements in meeting the goals described in O.C.G.A. §20-2-491.

Procedures: We obtained and reviewed the prior year performance audit report to determine if this objective was met in the previous year. In addition, this objective is being met by the publication of this report for the current year.

Results: We found no exceptions as a result of these procedures.

Objective #4: Determine that SPLOST activity reports are presented to those charged with governance.

Procedures: We obtain an understanding of the policies and procedures for communicating the status of SPLOST projects to the Board. We inquired of management and reviewed the Board minutes to ensure that there is adequate communication between the Board and management concerning the financial status of SPLOST funds and the progress of various ongoing SPLOST projects.

Results: We found no exceptions as a result of these procedures.

Objective #5: Determine if management of the School District is following Board approved procurement policies and procedures and ensuring to the maximum extent possible that the tax funds are spent efficiently and economically.

Procedures: We obtained a copy of the School District's procurement and bid policies, including construction contracts. Additionally, we tested 60 individually significant items and a nonstatistical random sample of 86 of the remaining 854 expenditures to ensure all policies set in place by the Board are being followed.

We reviewed board minutes for any new construction contracts and obtained bid documentation for any SPLOST related construction activity to ensure the Board policy is being followed and SPLOST funds are spent efficiently and economically.

Results: We found no exceptions as a result of these procedures.

Objective #6: Determine that all SPLOST revenue is properly recorded.

Procedures: We confirmed with the Georgia Department of Revenue the amounts collected for and remitted to the School District.

Results: We found no exceptions as a result of these procedures.

Objective #7: Determine whether administrative controls were established and appear to be adequate to ensure the responsible fiscal management of the sales tax proceeds received by the School System.

Procedures: We obtained an understanding of the bid requirements and process. The auditor noted approvals for bids and contracts paid for by SPLOST funds. We tested 60 individually significant items and a sample of 86 of the remaining 854 disbursements to ensure that the School District has policies and procedures in place to ensure that expenditures are properly approved by appropriate supervisory personnel who review the work to ensure that invoices submitted are allowable and appropriate for the SPLOST projects.

Results: We found no exceptions as a result of these procedures.

Objective #8: Determine whether there is an effective means of monitoring program performance within a projected timeline, to evaluate the validity of expenditures, and to evaluate the timely completion of each project.

Procedures: We obtained an understanding of the monitoring and budget procedures and how the School District ensures projects are completed within project specifications, timelines, and approved budgets. We tested 60 individually significant items and a sample of 86 of the remaining 854 disbursements to ensure that the School District has policies and procedures in place to ensure that expenditures are properly approved by an individual who reviews the work to ensure that invoices submitted are valid in regard to work completed and appropriate for the SPLOST projects.

Results: We found no exceptions as a result of these procedures.

School District Response: Effingham County Board of Education agrees with the report.

Communication of Other Recommendations

Observation: In our testing, it was noted that SPLOST expenditures are initially paid from the School District's general operating bank account and transfers are made occasionally from the School District's SPLOST bank account to reimburse those expenditures.

Recommendation: We recommend developing policies and procedures for the management of SPLOST funds including increasing the frequency to monthly transfers of funds from the SPLOST bank account to the general operating account.

Communication of Audit Findings and Recommendations

No matters were reported.

Closing

This report is intended solely for the information and use of the Board and management of the School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with a horizontal line extending from the end.

Greg S. Griffin
State Auditor

November 12, 2025